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#### **LIST OF DIAGRAMS**

Work in Progress.

## LIST OF ABBREVIATIONS

BEPP Built Environment Performance Plan

CBD Central Business District

IZ Integration ZoneMA Marginalised Area



## **SECTION A**

## A INTRODUCTION AND BACKGROUND

## A1. ROLE OF BEPP

PEI: A1

The Built Environment Performance Plan (BEPP) is a response to the challenges metropolitan Municipalities face regarding urban spatial restructuring. The BEPP is a sharpening of existing planning tools to assist Metros to achieve built environment outcomes of more productive, sustainable, inclusive and well governed cities, thereby

## Progress Evaluation Instrument

Throughout the document, text boxes are utilised to indicate the Progress Evaluation Instrument (PEI) referral code (Appendix C)

contributing to the impact of reducing poverty and inequality and enabling faster more inclusive urban economic growth.

The first round of BEPP's was initiated in **2011/12** financial year by National Treasury. The primary inventive of the BEPP was to provide a strategic public management framework across sectors and spheres for the alignment of public resources into strategic urban locations across the planning, funding, delivery and operations cycle; and the design and application of fiscal and regulatory instruments aimed at catalysing private fixed investment and spatial transformation.

In addition, the BEPP is a requirement by the *Division of Revenue Act (DORA)* in respect of infrastructure grants related to the built environment of metropolitan municipalities. The BEPP indicates how the City applies its capital financing, including grant resources and other sources of finance. Other monetary components that are indicated within the BEPP include fiscal and regulatory instruments, incentives within its jurisdiction, intended impact and outcomes of these interventions. The table below is a summary of the DORA related Infrastructure Grants applicable to the BEPP process.

**Table A1.1: BEPP Infrastructure Related Grants** 

NAME OF GRANT	PURPOSE OF GRANT	
Urban Settlement	Supplements the capital revenues of metropolitan municipalities	
Development Grant (USDG)	in order to support the national human settlements development	
	Programme focussing on poor households	
Human Settlements	To provide for the creation of sustainable human settlements	
Development Grant (HSDG)		
Public Transport	To provide for accelerated planning, construction and	
Infrastructure Grant (PTIG)	improvement of public and non-motorised transport infrastructure	

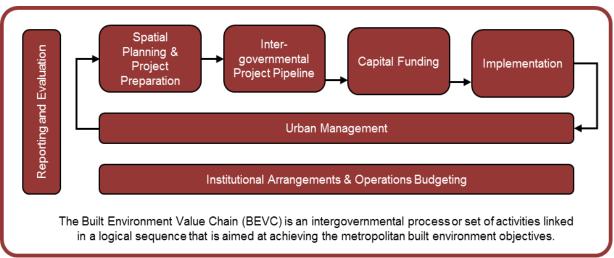


NAME OF GRANT	PURPOSE OF GRANT	
Neighbourhood Development	To support and facilitate the planning and development of	
Partnership Grant (NDPG)	neighbourhood development programmes and projects that provide catalytic infrastructure to leverage third party public and private sector development towards improving the quality of life of residents in targeted under-served neighbourhoods (generally townships)	
Integrated National	To implement the Integrated National Electrification Programme	
Electrification Grant (INEG)	by providing capital subsidies to municipalities to address the electrification backlog of occupied residential dwellings, and the installation of bulk infrastructure and rehabilitation and refurbishment of electricity infrastructure in order to improve quality of supply.	

The BEPP for 2017/18 forms part of the eight cycle of the BEPP process. The BEPP process has evolved tremendously with every cycle, with each BEPP cycle gradually building on the previous, to realise spatial transformation aimed at achieving productive, sustainable, inclusive and well governed cities.

The **spatial planning method** adopted and reiterated by the 2017/18 BEPP is based on integrated, transit-oriented development as articulated in the Urban Network Strategy. Three key concepts are critical to this approach, which are encapsulated in the concept of the Built Environment Value Chain (BEVC), namely: (i) Outcomes-led planning; (ii) Planning, Preparation and Prioritisation; and (iii) Progression. The BEVC (see **Diagram A1.1** below) is an intergovernmental process aimed at achieving the built environment objectives in metropolitan municipalities. The BEVC activities are linked together in a logical sequence, and form part of a cyclical process.

Diagram A1.1: Built Environment Value Chain (BEVC)



The primary focus for this BEPP for the 2017/18 MTREF, is to strengthen the overall application of the Built Environment Value Chain (BEVC) through:-



- a) Clarifying development objectives, strategies and targets relative to agreed productivity, inclusion and sustainability *outcomes*
- b) Consolidating spatial planning, project preparation and prioritisation via transit-oriented development plans and programmes in prioritised integration zones
- c) Establishing an actionable *intergovernmental project pipeline* of catalytic projects via a portfolio management and project preparation tools
- d) Clarifying long term financing policies and strategies for sustainable *capital financing* of the intergovernmental project pipeline

## A2. BEPP ALIGNMENT

PEI: A3

PEI: C4

The BEPP outlines the City's planning and financial arrangements (emphasising the grant funding component of capital spending) that support national policy objectives of inter alia: integration, inclusivity and sustainability. The National Development Plan (NDP), Integrated Urban Development Framework (IUDF) and more recently the Spatial Planning Land Use Management Act, Act 16 of 2013 (SPLUMA) have clearly articulated these objectives within the national context. The City's Integrated Development Plan (IDP), Spatial Development Framework (SDF) and growth strategies have provided the policy and institutional foundations for future investment and framed localised developmental targets and outcomes.

The BEPP has become an integral part of the municipal package of strategic plans and instruments (**Diagram A2.1**). It is uniquely positioned, being required to annually structure content that is reflective of:

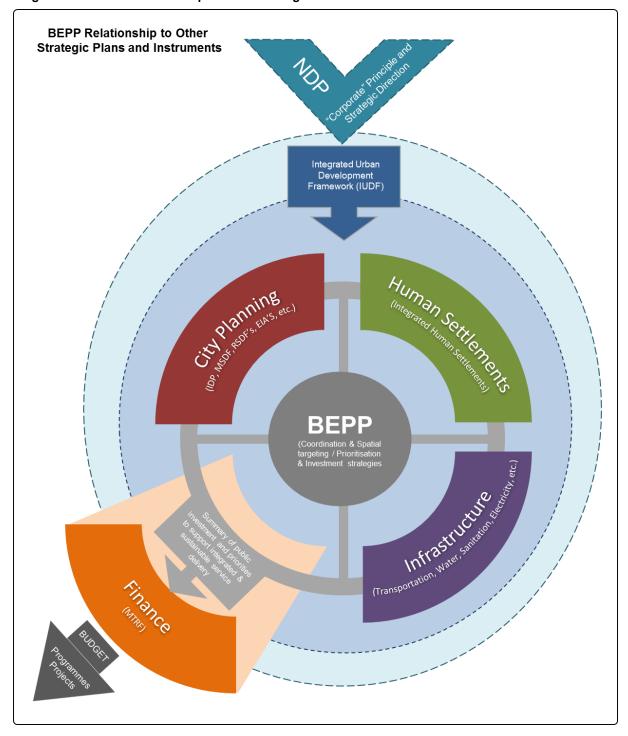
- the founding strategic principles and targets established in the Integrated Development Plan (IDP) and Spatial Development Framework (SDF),
- the current financial, planning and infrastructure initiatives and risks managed by the City via sector and Master plans;
- the broader annual City budget and MTREF with an emphasis on the capital grants mentioned above;
- the investment rationale of other state departments and entities; and
- an increasingly structured and transversal framework for content preparation and strategic themes of national importance emphasised in guidelines issued periodically by National Treasury.

It is noted the EMM MSDF was updated and finalised end of 2015, therefore the outcome of the BEPP process will only be incorporated into the next revision of the MSDF, no process map and timelines for preparation of the MSDF is currently available.

As per the 2017/18 – 2019/20 Budget Guidelines Memorandum, the 2017/2018 Capital Budget, which is informed by the IDP, all new proposed projects need to be evaluated according to the approved BEPP (see **Appendix A**, Section 8.2)



Diagram A2.1: BEPP Relationship to Other Strategic Plans and Instruments





#### A3. GUIDING DOCUMENTATION

The Ekurhuleni BEPP is compiled from a range of current Ekurhuleni planning and strategy documents. The key Ekurhuleni documents integrated into this report include:

- The Metropolitan Spatial Development Framework, 2015 Final Report (MSDF);
- The Capital Investment Framework (CIF) as a component of the MSDF;
- The Comprehensive Municipal Infrastructure Plan (CMIP), 2009 2025;
- The Comprehensive Integrated Transport Plan (CITP), 2013-2018;
- Long Term Financial Plan, 2010;
- Ekurhuleni Growth and Development Strategy (GDS 2005);
- Ekurhuleni Municipal Housing Development Plan (MHDP), October 2011;
- Ekurhuleni IDP 2011/12-2016/17
- Ekurhuleni Biodiversity and Open Space Strategy (2009)
- Ekurhuleni Water Service Development Plan, 2014/14
- Ekurhuleni Integrated Waste Management Plan, 2015 Draft
- Ekurhuleni Energy Masterplan
- ERWAT Strategy, 2032

## A4. ADOPTION OF THE BEPP

PEI: A2

The Ekurhuleni Metropolitan Municipality BEPP 2016/17 was APPROVED by council on 3 May 2016. A copy of Council Resolution is included as **Appendix B** (section 15).



## **SECTION B**

#### B SPATIAL PLANNING AND PROJECT PRIORITIZATION

Section B is structured in accordance with the first three sections of the Integration Zone Planning Steps (see Diagram B1.1) as set out in the Integration Zone Planning Guidelines – Outcome-based Transit Orientated Development (October 2016). The final section as set out within the Integration Zone Planning Guidelines, Intergovernmental Project Pipeline is addressed in Section C of this document.

The first three sub-sections of Section B is therefore structured according to the follow main structuring headings (refer Diagram B1.1):

- Urban Network Planning (Spatial Targeting PEI B1 B3)
- Integration Zone Planning (PEI B4 )
- Local Area Planning (Precinct Planning / Informal Settlement Planning / Marginalised Areas Planning and Economic Nodes PEI B14 B21)

In addition, Section B highlights the alignment between public transport and human settlement planning, project preparation and related institutional arrangements (PEI B6 – B13).

#### **URBAN NETWORK PLANNING**

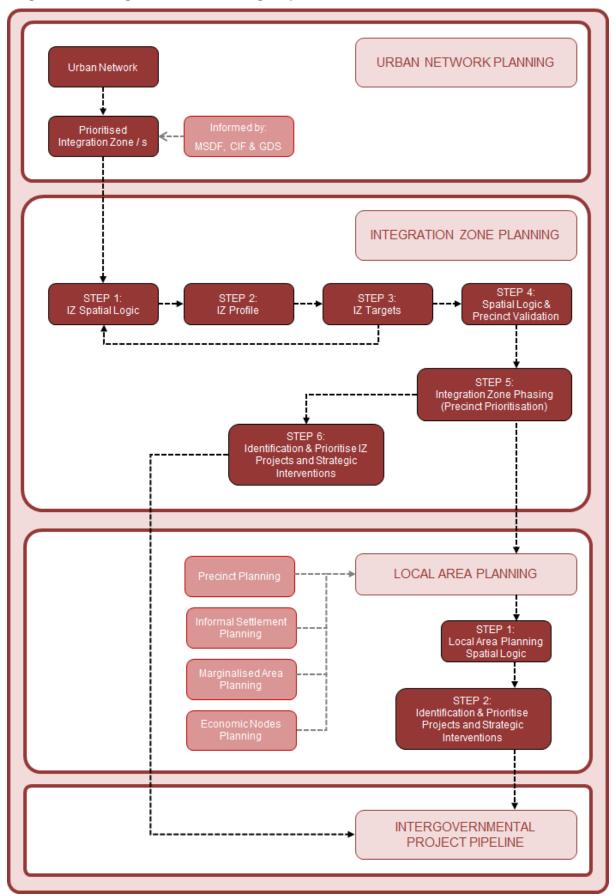
## **B1. SPATIAL TARGETING RATIONAL**

The *Spatial Targeting* of the Built Environment Performance Plan (BEPP) is primarily founded on the Long Term Vision of the EMM as set out in the Ekurhuleni Growth and Development Strategy 2055, the Spatial Development Framework of the Municipality and the EMM Capital Investment Framework reflecting the CIF identified Priority Integration Areas. The aforementioned, in line with the Urban Network Strategy, informed the identification of Integration Zones, marginalised areas (informal settlements, townships and inner city areas) and growth nodes (commercial and industrial) for focused development.

Following is a brief overview of the alignment between the Long Term Vision of the EMM in terms of the GDS, the Spatial Development Framework and the Capital Investment Framework Geographic Priority Areas, which guided the identified of the Integration Zones. *Section B1* concludes with the identified Integrations Zones, marginalised areas and growth nodes.



**Diagram B1.1: Integration Zone Planning Steps** 



# ■ GROWTH AND DEVELOPMENT STRATEGY 2055 - LONG TERM VISION OF THE MUNICIPALITY

According to the Ekurhuleni Growth and Development Strategy 2055 the vision of the EMM is to be *The Smart, Creative and Developmental City*. The mission statement developed for the EMM reads as follows:

Ekurhuleni provides sustainable and people centred development services that are affordable, appropriate and of a high quality. We are focussed on social, environmental and economic regeneration of our city and communities, as guided by the principles of Batho Pele and through the commitment of a motivated and dedicated team.

The EMM Growth and Development Strategy 2055 furthermore identified the following number of critical developmental imperatives to be pursued in the metropolitan area:

- 1. Sustainable urban integration
- 2. Job creating economic growth
- 3. Social empowerment
- 4. Environmental well-being
- 5. Co-operative governance

Different developmental stages are envisaged in order for the EMM to realise the above developmental imperatives:

- Stage 1: The Delivering City (2012-2020). This would lay the foundation for
- Stage 2: The Capable City (2020-2030), and ultimately enable
- Stage 3: The Sustainable City (2030-2055).

This trajectory lies at the heart of the EMM Growth and Development Strategy 2055 and represents a High Level Strategic Framework for the City to manage its transition through the following five strategic themes: "Re-urbanise", "Re-industrialise", "Re-generate", "Re-mobilise" and "Regovern".

The EMM Growth and Development Strategy is aligned with the following four high level goals as extracted from the national guidelines on performance indicators (National Treasury, 2013):

a) Well-Governed City: This is a precondition for reshaping the EMM urban form and sustainable built environment transformation. The EMM vision and leadership will initiate and drive spatial change, efficient and sustainable urban infrastructure transformation, and align with its policies, procedures and resources accordingly. The EMM will target priority areas for transformation, lever additional resources from external sources, and involve stakeholders in the planning and implementation processes.



- b) Inclusive City: All residents will be able to participate in economic and social opportunities. There will be better physical access to such facilities (through proximity and mobility), and greater social diversity at neighbourhood and city levels. Higher population densities are to be achieved across the city, particularly in well-located areas and around transport hubs and corridors. Priority will be given to redevelopment of brownfield sites, infill development and the intensification of existing inner urban areas to accommodate larger populations. This will be supported by a more efficient and integrated transport system. Social integration will be achieved through mixed-income, mixed-use, inclusionary forms of development with a diverse range of housing typologies and tenure alternatives. This will result in high quality and safe residential environments for all, with public services and recreational amenities within easy reach.
- c) Productive City: People will earn a decent living which generates sufficient resources to pay for improved infrastructure, services and amenities. The city will function efficiently and make effective use of its human and natural resources. Municipal policies and procedures (related to land, infrastructure, regulations and incentives) will encourage increased private and public investment throughout the city, including both established economic centres and new transformation areas. Public and private business support programmes will be established according to the needs and potential of different types of enterprise in various functional parts of the municipality.
- d) Sustainable City: The city will have innovative infrastructure networks which enable more efficient use of natural resources and provide affordable services. Investment will be focused towards resource efficient and sustainable urban infrastructure and tariffs will be set at levels to balance real cost (including provisions for maintenance and future capital investments) with affordability. Less municipal-provided resources will be consumed per capita and less solid waste will go to landfill. The EMM will monitor the resource efficiency (of energy and water) and solid waste flows to landfills.

The above themes speak directly to Ekurhuleni's vision for an **integrated**, **delivering**, **capable** and **sustainable** city. The BEPP Reporting and Evaluation Indicators, attached as Annexure 4 speaks directly to the above mentioned themes.



## SPATIAL DEVELOPMENT STRATEGY OF THE MUNICIPALITY

**Figure B1.1** depicts the **Ekurhuleni Spatial Development Concept** aimed to guide future development in the EMM area. The Spatial Concept is based on the following development principles:

- A strong core relating to the proposed Aerotropolis at OR Tambo International Airport;
- Anchor nodes at Sentrarand and Tambo Springs Freight Hubs, and Carnival City precinct;
- Promotion of viable east-west linkages by means of the N17 and N12 highways;
- Development of major north-south linkages/ corridors, including a separate road-based freight route:
- Upgrading and expansion of the railway system;
- Extensive agricultural development in the rural extents of the municipal area; and
- A compact urban development footprint comprising a Core Support Zone and an Urban Support Zone around the Metropolitan Core.

The **Ekurhuleni Metropolitan Spatial Development Framework** as illustrated on **Figure B1.2** provides a clear indication of the broad land use pattern to be developed in Ekurhuleni to achieve sustainable spatial development and to thus overcome the spatial imbalances of the past. The MSDF is based on the following twelve Development Objectives as summarised in **Table B1.1**:

## Table B1.1: Ekurhuleni MSDF Development Objectives

1.	Objective 1: Create a single Uniform Identity for Ekurhuleni Metropolitan Municipality			
	Aerotropolis becomes new metropolitan hub Core Node.			
2.	Objective 2: Develop a well-defined system of Activity Nodes			
	Identify primary and secondary activity nodes to support the Core Metropolitan Node.			
	Protect existing industrial areas from the potential negative effects of informal settlements located			
	in close proximity thereof.			
	Determine an "Ekurhuleni unique" niche market for each of the Primary Nodes.			
	Improve and further develop existing nodes in the PDAs.			
	Link activity nodes and public transport nodes.			
	Link the activity nodes to one another through activity spines and public transport networks.			
3.	Objective 3: Promote the Development of a Sustainable Compact Urban Structure			
	Densify activity nodes, residential areas and transport linkages.			
	Delineate a fixed urban edge to accommodate future urban growth.			
	Direct growth to the Ekurhuleni Core Node.			
	Identify developable land for infill development mindful of strategic location, socio-economic value			
	and soil conditions.			
4.	Objective 4: Create a Sustainable and Functional Open Space Network			
	Optimise the unique characteristics of Ekurhuleni.			
	Incorporate the open space system into the urban fabric.			
	Optimise unutilised open space in the urban fabric.			
5.	Objective 5: Optimise Job Creation Capacity of the Formal Economy			



- Promote specialisation in manufacturing, transport, finance, retail and institutional uses.
- Develop sector-specific growth strategies.
- Protect existing industrial areas from negative effects of informal settlements located in close proximity thereof.
- Regenerate industrial areas and CBDs.
- Provide infrastructural linkages for globally orientated growth.
- Promote SMME Development and Growth.

## 6. Objective 6: Integrate the Disadvantaged communities into the Urban Fabric

- Support infill development on vacant land located close to CBDs, industrial areas, bus and taxi
  routes and railway stations.
- Promote economic development along the main linkages between these communities and the major concentrations of job opportunities.
- Direct growth of the PDAs to the Ekurhuleni Core Node.

## 7. Objective 7: Actively Promote Sustainable Public Transport

- Provide public transport along all main corridors.
- Effectively manage taxi ranks.
- Promote mixed use, high density development along suitable corridors and at suitable nodes.
- Promote Transit Oriented Development along the main railway infrastructure.
- Promote pedestrianisation.
- Tighten and enforce the Urban Edge to enhance densification.
- Initiate a "Road to Rail Program" for passengers and cargo.

## 8. Objective 8: Promote Access to Social and Municipal Services through CCAs

- Promote economic development.
- Promote essential service delivery.

## 9. Objective 9: Identify the Spatial Impact of Climate Change

- Develop a compact, integrated and sustainable city with an efficient transport system.
- Enable the energy sector to better support the local economy of EMM.
- Provide access for all people to affordable, safe, healthy and modern energy services.

#### 10. Objective 10: Promote Sustainable Livelihoods Development

- Encourage retail development as a kick start strategy.
- Develop townships into model self-sustaining neighbourhood development areas.

## 11. Objective 11: Promote Sustainable Development

- · Focus on disaster risk reduction strategies.
- Impacts of climate change (assess vulnerability, identify key risk areas, plan to mitigate these or adapt to the risks and impacts of climate change).
- Dolomite.
- · Stormwater plans in relation to floods.
- EBOSS in relation to land use applications.
- Water resource management.
- Food security.

## 12. Objective 12: Optimise the Comparative Advantages of EMM

- OR Tambo International Airport.
- Manufacturing.
- Transport infrastructure (Road, Rail and Air).
- Ekurhuleni's strategic location.

**Figure B1.3** conceptually captures the essence of objectives 2, 3 and 7 as listed above. It firstly shows the priority activity nodes identified in the MSDF as well as the footprint of industrial activity in the EMM. These activity nodes/ areas are linked to one another by way of an Integrated Public Transport Network comprising the PRASA commuter rail network with railway stations, as well as the proposed EMM BRT network. Densification and mixed use development is to be promoted along the BRT network and around the railway stations and within the EMM activity nodes in line with the



following density guidelines:

- Transit Oriented Development (TOD), minimum 60 u/ha within a 500m radius of the public transport facility that comprises the core of a TOD (example: commuter railway stations, BRT-trunk station);
- Secondary and tertiary nodes, minimum 60 u/ha within 500m radius from core of node (as may be determined by the municipality);
- Primary nodes minimum 85 u/ha within the node (where node boundaries have been pre-defined, e.g. within CBD-boundaries defined in Ekurhuleni Town Planning Scheme) or within 500m radius from core of node (as may be determined by the municipality);
- Along high order mobility routes (outside the threshold distances specified for TODs, primary, secondary and tertiary nodes), residential densification can be considered on merit, with due regard for considerations such as accessibility, access management, potential impact on transport mobility and potential impact on and interface with other surrounding developments;
- Low density residential zones (0-60 u/ha) outside above-mentioned densification zones:
  - Up to 60 u/ha within 200m radius of a local neighbourhood or convenience business node (other than a primary, secondary, tertiary or TOD-node);
  - Up to 60 u/ha within 200m radius of social facilities that serve the general public application of this guideline must take into account the size / extent of the social facility, as well as the extent to which the social facility serves the general public (as opposed to serving just a select group of people, such as a private club or a place of worship for a specific religious denomination);
  - Up to 60 u/ha directly along an interface where a low density residential area abuts a significantly higher density residential area (applied in a manner that will create a gradual density transition);
  - Up to 60 u/ha directly along an interface where a low density residential area abuts a non-residential area;
  - Anywhere else in an existing low density residential area, no portion created by the subdivision of a property for residential purposes may be smaller than 40% of the prevailing size of the surrounding low density residential erven, as determined by the municipality (this guideline aligns to a similar provision in the Ekurhuleni Town Planning Scheme and translates to a density increase equal to 2,5 times the ruling net density of the surrounding low density residential area); and
  - In the application of these guidelines, the compatibility and interface with developments on surrounding properties must be taken into account and provisions of the town planning scheme shall apply to height, coverage, FAR, parking and building lines.

In line with the concept of **Transport Oriented Development**, densification and mixed use should be encouraged along public transportation routes and in areas of extensive public investment in road and rail infrastructure.



The following sections B1.3 and B1.4 highlight the functional relationship between the EMM Spatial Development Framework (B1.2), the EMM Capital Investment Framework (B1.3), and the EMM Integration Zones (B1.4). The MSDF provides the spatial vision, objectives and strategy towards the future development of the EMM; the Capital Investment Framework (CIF) (B1.3) is a component of the MSDF that fulfils the purpose to strategically and spatially guide and align municipal capital expenditure; and the Integration Zones (including the Urban Network and Hubs) (B1.4) represent a specific, smaller spatial component of the MSDF and CIF and which is the primary focus of the Built Environment Performance Plan.

The Integration Zones, Urban Network and Hubs are part of the EMM CIF but the geographic focus of the EMM CIF is wider than only the Integration Zones.

**Figure B1.4** graphically illustrates the concept of the Integration Zone which comprise three elements:

- the consolidation of the urban fabric and promotion of economic activity around the urban hubs in the marginalised areas on the urban periphery;
- the revitalisation of the main activity area in the city (the CBD); and
- effectively linking the Hubs to the CBDs by way of public transport infrastructure and services and promoting medium and higher density mixed use development along these public transport corridors.

Priority 2: Integration Zone "B" nship Cluste (500 000 people) Primary Network Secondary Intervention Underserved CBD Townships Mixed-use development Each integration zone will consist of one Urban Hub, a Transport Link, an Integration Zone/s CBD Activity Corridor and th CBD Underserved Underserved Priority 3: Townships Townships Integration Zone "c" wnship Cluster (100 000 people) Priority 1: Integration Zone "A" (1000 000 people)

Figure B1.4: Concept of the Integration Zone

Source: National Treasury: Urban Network Support Guide



## CAPITAL INVESTMENT FRAMEWORK - PRIORITY INTEGRATION AREAS

The Capital Investment Framework (CIF) is a requirement in terms of Section 4(e) of the Municipal Planning and Performance Management Regulations, 2001 as promulgated in terms of the Municipal Systems Act. It also fulfills the function of a Capital Expenditure Framework (CEF) as required in terms of Section 21(n) of the Spatial Planning and Land Use Management Act, 2013. In addition, the CIF also informs the Capital Expenditure Programme (CEP) as referred to by National Treasury. The CIF also strives to meet Section 153(a) of the constitution<sup>1</sup>, in which the developmental duties of a municipality is outlined to "structure and manage its administration and budgeting and planning processes to give priority to the basic needs of the community, and to promote the social and economic development of the community".

The CIF in its function takes cognizance of overarching national policies such as the National Development Plan 2030 and the National Spatial Development Perspective, 2006, that have outlined the need for metros to target investment into strategically identified spatial areas with the spin off effect of transforming past spatial, social and economic inequalities. The principles set out in the NDP and the NSDP therefore need to be taken into consideration when implementing the CIF as part of strengthening the MSDF. The principles in summary speak to achieving rapid economic growth, the provision of basic services to the community, focusing fixed investment into economic growth points, and promoting infrastructure investment into these economic nodes and potential economic growth points. Imperative to this is avoiding the so called "watering - can" approach when it comes to investment and planning, whereby programmes and investment is dispersed and not focused. The NSDP therefore argues that dispersed programmes and funding has not managed to achieve successful holistic and comprehensive spatial transformation and economic growth<sup>2</sup>.

The National Development Plan (NDP) affirms this shortfall in that South Africa as a Country is still plagued by spatial inequalities and a lagging economy. The suggested turn around in approach is to work towards focused investment that needs to be reflected in policy, strategy and in the budget<sup>3</sup>. The CIF can therefore also be defined as a financial planning and regulatory tool in terms of the National Development Plan with the principle of promoting spatial transformation through targeting investment into strategic spatial areas through the combined use of planning, legislative and financial tools. The CIF is therefore geared towards providing a spatial rationale to the budget in order to guide investment into identified priority spatial areas as a means to achieve positive spatial transformation.

The functions of the CIF can thus be summarized as follows:

- Spatially and strategically influence and guide municipal capital prioritisation and allocation;
- Spatially and strategically coordinate and integrate capital expenditure across all sectors;
- Show where the municipality must and will be spending its capital budget; and

<sup>&</sup>lt;sup>1</sup> Constitution of the Republic of South Africa, no. 108 of 1996

<sup>&</sup>lt;sup>2</sup> South African National Government: National Spatial Development Perspective, 2006, pp 3.

Map capital projects reflected on the multi-year budget.

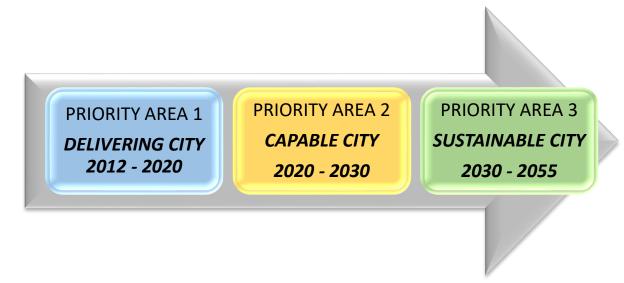
The Capital Investment Framework is therefore a tool utilised within the BEPP to achieve medium to long term outcomes with regard to spatial transformation through guiding and focusing investment into strategic spatial areas – some of which also comprise the BEPP Integration Zones.

The Capital Prioritization Model and Geographic priority areas are the implementation tools of the CIF and are utilized during the annual draft multi-year capital budget evaluation process with the objective to prioritize the draft multi-year capital budget in accordance with the priority areas for targeted and coordinated infrastructure investment.

## **CIF GEOGRAPHIC PRIORITY AREAS**

The EMM Capital Investment Framework is geared towards focusing capital budgeting for the metropolitan area into three strategic geographic priority areas in accordance with the MSDF. The main objective is to achieve the spatial strategy outlined within the MSDF and to align with the development trajectory defined within the GDS in terms of promoting the Metro as a 'Delivering City' with a 10 year implementation horizon, a 'Capable City' within 20 years, and a 'Sustainable City' within a 20 year and beyond implementation horizon.

Figure B1.5: Geographic Priority Areas Alignment to the GDS



## **Spatial Structuring Elements Defining CIF Geographic Priority Areas**

This section provides more detail into the various Spatial Structuring Elements (SSE's) utilised in defining the Ekurhuleni CIF Geographic Priority Areas. **Table B1.2** below provides a brief summary of each of the Spatial Structuring Elements which informed the CIF of Ekurhuleni, while **Figure B1.6** 



illustrates the spatial distribution of each of these Spatial Structuring Elements. The allocation of the various SSE's into the three Geographic Priority Areas is reflected on **Figure B1.7.** The prioritisation thereof was based on considerations pertaining to connectivity, access to social and economic opportunities, scope of project, locality, available funding and the implementation timeframe of the project.

The blue areas on **Figure B1.7** depict Priority Area 1, while Priority Area 2 is shown in yellow. Priority Area 3 is illustrated in green.

**Table B1.2: EMM CIF Spatial Structuring Elements** 

The phase of the IRPTN route that is to be developed should receive more full		
during each CIF phase. Implementation of the corridor in the CIF is indicated as		
per the IRPTN phases as described by the Ekurhuleni Transport Department. The		
IRPTN phase 1 route, phases A and B have been demarcated as priority 1, with		
Phase C being demarcated as priority 2. Phase 1C has been demarcated as part of		
priority area 2 pending available funding being made available in the outer financia		
years. The remaining IRPTN trunk routes have been demarcated as priority 3 in so		
far as implementation of the remaining IRPTN routes is only anticipated for 2020		
and beyond.		
The Passenger rail stations to be developed should receive more funding during		
each CIF phase. Highest priority is given to Rail Stations within Primary and		
Secondary Activity Nodes and that form part of the IRPTN phase 1 route, phases A		
and B; which are demarcated as priority 1 in terms of the CIF. The stations on the		
remaining IRPTN routes have been demarcated as priority 3, based on the 2020		
and beyond proposed implementation of the phase 1C roll out. Prioritisation of the		
IRPTN stations therefore follows the implementation roll out timeframe prop		
for the IRPTN trunk routes. It must also be noted that PRASA is presently focused		
on implementing the modernization plan, which refers to the maintenance and		
upgrading of existing rail stock. In this regard new PRASA stations are		
anticipated for the short term. The stations should also be recognized a		
destination nodes with the potential of developing into activity nodes.		
It is proposed that Primary Nodes to be developed should be budgeted for as per		
the CIF priority areas, which has prioritized the Primary Nodes based on spatial		
strategy, locality in relation to the IRPTN and Urban Renewal projects that are		
underway and major investment developments. Primary Nodes that fall within		
priority area 1 are considered as the highest priority, followed by Primary Nodes		
that fall within priority area 2 and then priority area 3. The remaining Primary No.		
are considered as a lower priority.		



Secondary Nodes	Secondary Nodes to be developed should be budgeted for as per the CIF priority		
	areas. Secondary Nodes that fall within geographic priority area 1 and on Route		
	1A and B of the IRPTN are considered as the highest priority, followed by		
	Secondary Activity Nodes on Phase 1C of the IRPTN, then Route 2 and so on. It		
	must be noted that further refinement of the inclusion of the secondary nodes into		
	the priority areas is required pending available information on the status of the		
	secondary nodes.		
Major Housing	Major Housing projects that are well into the implementation phase by the		
Projects	Ekurhuleni Human Settlements Department have been demarcated as priority 1.		
	Prioritisation of these projects was based on the development objectives of the		
	Ekurhuleni Human Settlement Department. The CIF has included the proposed		
	housing projects as reflected on the housing funding model and earmarked the		
	proposed housing projects that fall along the mining belt and form part of infill		
	development as part of priority area 2. Therefore, the CIF has placed more		
	emphasis on prioritizing proposed housing projects that supports infill densification		
	and expansion areas as per the MSDF.		
Industrial Areas	New industrial areas need to be developed and existing industrial areas require		
	upgrading during each CIF phase. Phasing of the industrial areas is based upon		
	spatial strategy, income sources (based on modelling geographic income areas),		
	Council initiatives underway, IRPTN, and major investments. It is acknowledged		
	that the EMM industrial areas are a major source of revenue for the metro and a		
	source of employment.		
Major Investments	Major investment and development projects that have been included to the CIF		
and Strategic	geographic priority areas include major investments and strategic projects as listed		
Projects	in the 2015 MSDF, and newly identified investments and strategic projects that		
	have been identified as in a phase of initiation and/or implementation. Major		
	investments can be defined as private sector developments which boast significant		
	GGP and job creation for the metro based on the eventual realization of the entire		
	proposed development. Strategic projects must be understood as programmes and		
	projects initiated by the EMM as with the example of the flagship projects.		
projects amazon by and man are oxiding projects			
	Prioritisation is therefore based on the locality of the project and readiness of the		
	project driver to implement the project. Where possible these projects are to be		
	linked to the implementation of the IRPTN and the priority income generating		
	areas. Continuous re-prioritisation of these projects must however be done based		
	on planning progress made to date, with specific relevance to input from the private		
	sector.		



Poverty Eradication	The poverty eradication areas were derived out of the identified poverty eradication		
Areas	areas as listed in the 2015 MSDF. It is acknowledged that the provision of access		
	to economic opportunities in close proximity to previously disadvantaged areas is a		
	necessity as outlined in the principles of the NSDP <sup>2</sup> . Where possible the		
	prioritisation of the poverty eradication areas should be linked to the		
	implementation of the IRPTN. The poverty eradication areas have also been		
	prioritized as per the role out of the Township Regeneration Plans.		
Expansion/Growth	Three priority expansion areas were identified. The highest priority Expansion Area		
Areas	represents the Albertina Sisulu Corridor including the Witfontein and Serengeti		
	areas. The land is strategically located in a triangle between Tembisa to the north,		
	the residential areas of Kempton Park to the west, and the proposed Albertina		
	·		
	Sisulu Corridor to the east. This also forms part of the Tembisa – OR Tambo		
	International Airport component of the Ekurhuleni North-South Corridor.		
	The second highest priority Expansion Area is the OR Tambo International		
	Airport-Daveyton Link area. This includes the area to the northeast of the OR		
	Tambo International Airport up to and including the Mayfield area to the north of Daveyton. The development pressures evident in this area stem from both close proximity of the OR Tambo International Airport, as well as the northward residential expansion pressure from Benoni. On a metropolitan level, this area is not an expansion area in the pure sense of the word, but can also be described as an infill development area as it represents an inward direction of growth for the		
	Daveyton-Etwatwa complex towards the OR Tambo International Airport area.		
	Several subsidised housing projects and bonded housing projects are already		
	underway in this area.		
	The Leeuwpoort area to the south of Sunward Park is the third highest priority		
	Expansion Area. The Ekurhuleni Leeuwpoort housing development initiative is of		
	importance here.		
	Expansion/growth Areas are redefined in the concept so as to promote		
	development and provision of services in nodes and corridors within the		
	Expansion/growth Areas. In terms of the CIF the expansion areas that have been		
	incorporated into the priority areas includes the Aerotropolis core, housing projects,		
D 101 11	and development in and around the proposed IRPTN routes.		
Densification areas	The main focus of these areas is to support public transport and urban		
	sustainability. The aforementioned Infill and Expansion/growth Areas are layered		
	onto the proposed densification areas.		
Geography of EMM	In defining the priority areas it is imperative that the Metro be able to identify		
income	spatially where its top investors in terms of revenue generation are located. In		
	drawing future investment and retaining the Metros current investors to ensure		
	and the state of t		

 $<sup>^2</sup>$  National Spatial Development Perspective, 2006.

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future revenue security and growth, the Metro needs to provide a sustainable environment for businesses. Areas of economic opportunity are identified in the MSDF as the Aerotropolis core, CBDs, the logistics hubs, mixed use private sector developments and industrial areas.





**Table B1.3** below summarises the Spatial Structuring Elements included in each of the three Geographic Priority Areas as defined in the EMM Capital Investment Framework.

**Table B1.3: Summary of the Geographic Priority Areas** 

SPATIAL	GEOGRAPHIC PRIORITY	GEOGRAPHIC	GEOGRAPHIC PRIORITY
STRUCTURING ELEMENT	AREA 1	PRIORITY AREA 2	AREA 3
IRPTN CORRIDOR	Tembisa -Kempton Park, OR Tambo, Benoni via Boksburg- Vosloorus, Daveyton , Etwatwa, Duduza, Kwa-Thema	Ivory Park and Tembisa in the North to Germiston and from Katlehong in the South to Germiston via Alberton	Kempton Park, Benoni and Brakpan, Kwatsaduza. Brakpan to current Natalspruit
RAIL STATIONS	Germiston, Germiston West, Isando, Kempton Park, Leralla, Limindlela, President, Rhodesfield	Apex, Benoni, Boksburg East, Daveyton, Dunswart, East Rand, Elandsfontein, Geldenhuis, India, Kutalo Kwesine, New Kleinfontein Range View, Refinery, Schaperust	Anzac, Avenue, Brakpan, Daggafontein, Germiston South, Germiston Lake, Katlehong, Mpilisweni, Natalspruit, Northmead, Pollak Park, Rooikop, Springs, Wadeville
PRIMARY NODES	Tembisa, Kempton Park, Riverfield, Glen Gory, Germiston CBD, Boksburg, Benoni CBD, Thinasonke	Etwatwa, Bedfordview, Vosloorus	Alberton CBD, Brakpan CBD, Edenvale CBD, Springs CBD, Nigel CBD
SECONDARY NODES	Birch Acres, Cason, Daveyton, Jansen Park, Jurgenspark, Zonkizizwe	Admin Triangle, Daveyton, Duduza, Etwatwa, Kwa-Thema, Kwenele, Tsakane, Twala, Vosloorus, Windmill Park	Bonaeropark, Edenvale, Geduld, Kwa-Thema, Langaville, Maryvlei, Sonstraal AH
HOUSING PROJECTS (CURRENT)	Alliance Ext 9, Alra Park Essential Services, Chief A Luthuli Park Ext 4, Chris Hani Proper & Ext 2, Clayville Ext 45, Eden Park West And West Ext 1, Etwatwa Ext 18, Etwatwa Ext 19 (Solomon Mahlangu), Etwatwa Ext 34 (Barcelona), Etwatwa Ext 35 (Combiza), Etwatwa Ext 36 (Kamashonisa), Etwatwa Ext 37 (Magoba Village), Kwa Thema Ext 5, Kwa Thema Ext. 3, Ekuthuleni, Langaville Ext 4, Madelakufa 2, Magagula Heights Top Structures, Mayfield Ext 1, Mayfield Ext 12, Moleleki Ext 1, 2, Payneville Ext 1 & 3, Project Palm Ridge Ext 9, Reiger Park Ext 5, Tinazonke, Tsakane Ext 19, Tsakane Ext 22, Ulana Settlements, Villa Lisa Ext 3, Vosloorus / Kavosh, Zonkizizwe Proper Ext 1 & 2, Sanitation System, Leeuwpoort	Good Hope	Kwa Thema 7a
HOUSING PROJECTS (PROPOSED)	Alliance Ext 2, Dersley, Ecaleni(Coal Yard), Esther Park, Old Mutual Land, Olifantsfontein Cullinan Land, Terenure	Angelo Deep, Apex Land, Badenhorst Land – (Leachville, Rietfontein, Weltevreden), Balmoral Block, Driefontein 85IR Reiger Park, Dukathole Land, Ergo Road, ERPM Village (Comet Village), Esselen Park, Joe Slovo, Klippoortje 112IR, Kutalo Station, Kwa-Thema, Kwesine Station, Leachville Ext 2, Mining Belt Germiston (Makause), Pomona Rehabilitated Land-Angelo, Rietfontein, Kwa Thema, Rose Acres Project, South Germiston Ext 8, Van Dyk Park, Vulcania 279, Wattville /Actonville, Wattville Erf 3130	Brakpan Old Location, Cool Breeze, Daggafontein, Duduza, 119 Klippoortje110-IR, Helderwyk Ext 3 & 7, Holgatfontein, Holomisa (Lindelani), Katlehong Roodekop, Klipportje A H Ptn 127, Kwa-Thema, Langaville Ext 10, Magagula Heights, Palmietfontein 57 & 142, Rietspruit 152-IR & 153-IR, Rondebult 35 & 41, Spaarwater Ptn 2 171 IR, Villa Lisa Ext 5, Vlakfontein 130-IR Ptn 20, Vlakplaats Ptns 36 & 657, Vosloorus Ext 28 Med Risk Dolomite, Vulcania 279, Zwartkopjes Farm
INDUSTRIAL AREAS	Alrode South, Apex, Chloorkop, Clayville, Elandsfontein, Fulcrum, Hughes, Isando, Jet Park, N12 Freeway Park, Olifantsfontein, Spartan, Witfontein, Hughes, Isando, Jet Park, Spartan, Witfield	Anderbolt Apex Benoni South, Boksburg East, Dunswart, Elandsfontein, Fulcrum, Industries East & West, Lilianton, Mapleton, Spartan, Vulcania, Witpoort, Activia Park, Anderbolt, Beyers Park, Boksburg East, Delville, Germiston, Heriotdale, Jupiter, Krog Industria, Lilianton, Malvern East, Muswelldale, Primrose,	Alrode Alrode South Anderbolt, Apex, Benoni South, Dunswart, Eastleigh, Enstra, Fulcrum, Industries East & West, Junction Hill, Knights, Mapleton, N12 Freeway Park, New Era, Nuffield, Putfontein, Roodekop, Spartan, Vulcania, Wadeville, Witpoort, Germiston, Jupiter, Meadowbrook, South Germiston, Sunnyrock, The Stewards, Wilbart





		Rustivia, Satmar, Simmerfield, South Germiston, Ulana Park, Westwood SH, Witfield, Wychwood	
MAJOR INVESTMENTS,	Aerotropolis Core Node, Badenhorst Estate, Glen Gory, Riverfields, Lords View Estate, Dries	Aerotropolis Core Node, Badenhorst Estate, Riverfields,	Aerotropolis Core Node, Alberton Node
STRATEGIC PROJECTS	Niemandt, Blaauwpan, Germiston Lake, Kaalfontein Catchment Area, Germiston Urban Renewal, Motsu Park, Zonkizizwe Park, M and T, and Tambo Springs Inland Port	, Civic Lake, Middle Lake, Homestead Lake, Kleinfontein Lake, Murray Park, Leeupan, Presidentspark	
POVERTY ERADICATION AREAS	Tembisa & Surroundings, Germiston CBD, Kleinfontein 67-IR (Benoni)	Actonville/ Wattville, Etwatwa, Dayveyton, Admin Triangle, Natalspruit, Kwesine, Kwa- Thema, Tsakane, Duduza	

The Geographic Priority Areas as listed above and indicated on **Figure B1.7** each require specific interventions, specific focus on different service sectors and detailed service plans. The applicable sector(s) per identified area will be identified in the relevant RSDF and/ or Precinct Plan.

Future refinements to the priority areas propose to incorporate the strategic land parcels and precinct developments. Both the precinct developments and strategic land parcels are still at the planning stage and on inception will be built into the priority areas as key defining facets in guiding the priority areas in becoming more area specific, thereby reducing the current footprint of the priority areas.

The Capital Prioritization Model as an investment prioritisation tool of the CIF will be discussed in more detail under Section C.

# B1.1 SPATIAL LOGIC IN IDENTIFYING THE INTEGRATION ZONES, MARGINALISED AREAS AND ECONOMIC NODES

With the above discussed Spatial Targeting Rational as background (the alignment between the Long Term Vision of the EMM, the Spatial Development Framework of the EMM and the Capital Investment Framework) the Integration Zones, Marginalised areas and Growth nodes were defined accordingly.

The first cycle of the BEPP was initiated by the Nation Treasury within the **2011/12 financial year**. As the BEPP process evolved with each cycle, so has the identification and delineation of the Integration Zones. Following is a brief summary of the BEPP, 2014/2015 to present, Integration Zones' evolution.

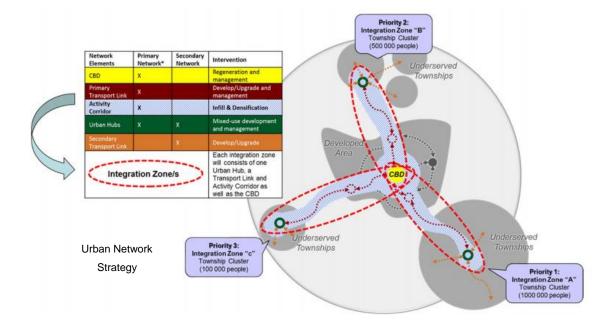




## HISTORIC INTEGRATION ZONE EVOLUTION OVERVIEW (2014/2015 to 2016/2017)

## **>>>** BEPP 2014/2015

The 2014/2015 BEPP Integration Zones was primarily informed by the EMM Capital Investment Framework (CIF) Priority Integration Areas footprint. The rationale behind its utilisation was based on the core principles of the CIF which relates directly back to the vision of National Treasury's City Support Program's goals and objectives. Some of these include sustainability, urban restructuring, densification as well as spatial and sectoral integration and prioritization (EMM BEPP 2014/2015). It is noted that within the 2014/2015 BEPP only one Integration Zone was identified (the Aerotropolis - Tembisa IZ). Other strategic localities identified within the 2014/2015 BEPP, in line with the Urban Network Strategy urban hubs were Daveyton & Etatwa, Katorus and Kwadsaduza (see **Figure B1.8** below).







#### **>>>** BEPP 2015/2016

Similar to the 2014/2015 BEPP, the 2015/2016 BEPP Integration Zones was primarily informed by the EMM Capital Investment Framework (CIF) Priority Integration Areas footprint based on the same rational. The 2015/2016 BEPP went a step further and overlaid the CIF footprint on the city structure whereby the proposed Urban Network Strategy emerged for the EMM, which consists of a CBD (the Aerotropolis) and five strategically located urban hubs, namely Tembisa, Daveyton & Etwatwa, Katorus and Kwatsaduza. The key structuring element with regards to the Urban Network, the proposed Integrated Rapid Public Transport Network (IRPTN), was then utilized to determine the network footprint which enabled the EMM the to identify corridors that should be earmarked for densification as well as the movement of people to and from places of employment. The O.R.Tambo International Airport was selected as the main economic hub / driver (CBD) within the city. The Urban Network Plan was hence built around the O.R.Tambo international airport.

Within the 2015/2016 BEPP, five integration Zones was identified. Each Integration Zone includes one of the identified strategic localities / urban hubs (Tembisa, Daveyton & Etwatwa, Katorus and Kwatsaduza). **Figure B1.9** graphically represents the 2015/2016 BEPP Integrations Zones. The Integration Zones were informed by the IRPTN alignment, with a 1km buffer on each side.

#### **BEPP 2016/2017**

The 2016/2017 BEPP used the spatial rational of the previous two cycles of the BEPP process as background. As point of departure, 2016/2017 BEPP was informed by the Long Term Vision of the Ekurhuleni Growth and Development Strategy 2055, the guiding principles of Spatial Development Framework of the Municipality and the EMM Capital Investment Framework reflecting the CIF identified Priority Integration Areas. The aforementioned, in line with the Urban Network Strategy, informed the identification of the Integration Zones of the 2016/2017 BEPP. In addition, the 2016/2017 BEPP made provision for each integration Zone to include a marginalised area, economic nodes (commercial and / or industrial) and a network linkage (IRPTN).

**Figure B1.10** graphically represents the 2016/2017 BEPP Integrations Zones, including the marginalized areas and economic nodes. The integration zones are informed by the IRPTN alignment, with a 500m buffer on each side. The Aerotropolis Core node was divided into three section and formed part of the integration zones.



## **CURRENT INTEGRATION ZONE ANALYSIS (2017/2018)**

## **B1.1.1 PRIORITISED URBAN NETWORK- INTEGRATION ZONES 2017/2018**

With the evolution of the Integration Zones as background, the following section deals with the **2017/2018** Urban Network analysis and related Integration Zone prioritisation (refer Diagram B1.2).

Diagram B1.2: Urban Network Planning - BEPP 2017/2018 Integration Zone Rational



**>>>** BEPP 2017/2018

The 2017/2018 BEPP is informed by the previous cycles of the BEPP process, primarily based on the Urban Network Strategy guiding principles, entailing the identification of integration zones with a CBD and urban hubs, economic nodes and marginalised areas. In addition, the Integration Zone Planning Guidelines (Outcome-based Transit Orientated Development), which makes reference to the Built Environment Value Chain, were incorporated and utilised to assist in the prioritisation of the integration zones, economic nodes and marginalised areas. The IRPTN forms the network linkage, connecting the CBD with the urban hubs, economic nodes and marginalised areas.

To ensure that the work done on the previous cycles of the BEPP process filter into the 2017/2018 BEPP, the 2015/2016 and 2016/2017 BEPP Integration Zones were overlaid, to delineate the 2017/2018 BEPP Integration Zones. The following figures indicate the respective Integration Zones:

- Figure B1.11 represents the 2015/2016 BEPP Integration Zones (orange),
- Figure B1.12 represents the 2016/2017 BEPP Integration Zones (blue) and
- Figure B1.13 represents the 2015/2016 BEPP (orange) and 2016/2017 BEPP (blue) integration zones overlaid, with the proposed 2017/2018 BEPP (purple) Integration Zones.

The 2017/2018 BEPP Integration Zones (purple) was delineated to incorporate the best elements of each preceding BEPP Integration Zones. **Figure B1.14** represents the 2017/2018 final Integration Zones, which is represented by a 500m on each side of the IRPTN. A 500m buffer was utilised



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around each IRPTN station, as this is in line with the Transit Orientated Development (TOD) and walkability principles, which was reconfirmed within the 2017/2018 *Integration Zone Planning Guidelines*.

In addition to the Integration Zones including a CBD, urban hub, the economic nodes and elements of the marginalised areas, the 2017/2018 *Integration Zone Planning Guidelines* make provision for the identification and prioritisation of economic nodes and marginalised areas *separate* to the identification and prioritisation of the Integration Zones. The overall Integration Zone Network (purple) is divided into five separate integration zones, to allow for the prioritisation of the integration zones and related projects. *Figure B1.15* to *Figure B1.17* graphically represents the spatial targeting areas (integration zones, economic nodes and marginalised areas):

- Figure B1.15 *Integration Zones* segmented into five functional IZ's and reflecting the township populations (based on *Census 2011* calculations). From the Census information, it is evident that the largest concentration of people are residing within the Katlehong/Tokoza/Vosloorus and related townships, followed by the Tembisa and Kwa-Thema/Tsakane/Duduza townships.
- Figure B1.16 *Economic Nodes* segmented into emerging nodes (urban hubs/secondary), established employment nodes (CBD's, Industrial areas and shopping centres).
- Figure B1.17 *Marginalised Areas* segmented in townships, informal settlements and inner cities. The marginalised areas are defined by a grouping of Census sub-places in which 60% of households exhibit a monthly household income of less than R3 188. Per month.

The overall prioritised *Urban Network*, consisting of the five identified Integration Zones, the marginalised areas, and the economic nodes are graphically represented in **Figure B1.18**.

A geotechnical element that needs to be taken into account in terms of future developments, is Dolomite. **Figure B1.19** indicated the EMM Integration Zones overlaid on the Dolomite profile of the EMM. The colour intensity indicate the degree of Dolomite. The pink colour indictates there is dolomite at the surface and most likely this area is at a higher risk of sinkhole formation. As per SANS 1936 any new development or structure requires a dolomite stability report. Accordingly the type of uses allowed will be determined. All new development and rezoning's will be subject to a Geotechnical Analysis.

The blue areas indicate no dolomite and allow for all uses. However, the blue colour on the mining belt require additional studies, with specific reference to a Geotechnical Report, accordingly development applications within the mining belts must be submitted to the Department of Mineral Resources. Subject to the outcome of the relevant departments, the proposed uses allowed will be indicated.



All new developments applications needs to be circulated to the relevant department that deals with Dolomite.

EMM HIGH LEVEL POPULATION AND DWELLING UNITS OVERVIEW



Before preceding to the detail analysis of each Integration Zone's profiles, it is valuable to have a holistic overview of the current and projected population and dwelling unit profile of the EMM.

# >> POPULATION

The total population (refer Table B1.4) of the EMM accumulates to 3 429 423 people, representing 1 090 052 households as calculated for 2015. The anticipated population growth (refer Table B1.5) for EMM in the long term, indicates that by 2040 the total EMM population will be approximately 5 059 800 people, translating into an addition 454 642 households from 2015 to 2040.

**Table B1.4: EMM Baseline Population and Households** 

Variable	2011 (Census)	2015
Population	3,178,470	3,429,423
Households	1,015,467	1,090,052
Household Size	3.1	3.1

Source: Ekurhuleni CIF Task 5-25 year Take - Up, Demacon, August 2015

Table B1.5: EMM Population and Household Projections, 2011-2040

Variable	2011 (Census)	2015	2020	2025	2030	2035	2040
Population	3,178,470	3,429,423	3,845,361	4,178,463	4,477,437	4,771,445	5,059,800
Households	1,015,467	1,090,052	1,183,188	1,275,633	1,366,906	1,456,663	1,544,694

Source: Ekurhuleni CIF Task 5-25 year Take - Up, Demacon, August 2015 / Ekurhuleni, CITP 2013-2017, Plan Associates, 2013

#### >> DWELLING UNITS

Informed by the population projection (calculated per region as indicated in **Table B1.6**) it is evident that by 2025 an additional 185 581 dwelling units will be required within the EMM. Distinguishing between the different housing typologies (refer **Table B1.7**), it is evident that the largest housing demand is within the subsidy bracket, followed by CRU housing, representing 70% of the total housing demand by 2040.

Table B1.6: EMM Household Demand, 25 - year cumulative Forecast per Region

Region	2020	2025	2030	2035	2040
Region A	16,177	31,655	46,295	60,002	72,721
Region B	27,408	53,689	78,590	101,936	123,626
Region C	9,716	20,216	31,565	43,833	57,097
Region D	6,743	13,387	19,886	26,203	32,306
Region E	11,434	23,169	35,176	47,423	59,882
Region F	21,658	43,465	65,342	87,214	109,010
Total Ekurhuleni	93,136	185,581	276,854	366,611	454,642

Source: Ekurhuleni CIF Task 5-25 year Take - Up, Demacon, August 2015

Table B1.7: EMM Household Demand, 25 - year cumulative Forecast per Housing Typology



Region	2020	2025	2030	2035	2040	Total %
Subsidy	45,769	91,376	136,605	181,303	225,376	45%
CRU	5,085	10,153	15,178	20,145	123,626	25%
FLISP/GAP & Social	13,982	27,867	867 41,582 55,077 57,097		11%	
FLISP/GAP & Affordable Bonded	10,119	20,139	30,005	39,675	32,306	6%
Bonded	18,180	36,046	53,483	70,411	59,882	12%
Total Ekurhuleni	93,135	185,581	276,853	366,611	498,287	100%
Source: Ekurhuleni CIF Task 5-	-25 year Tak	e - Up, Dem	acon, Augu	st 2015		

The section to follow entail the Integration Zone prioritisation and a detailed analysis of each Integration Zone.

Prioritised Integration Zone/s

## **B1.1.2 PRIORITISATION OF THE INTEGRATION ZONES**

The prioritisation of the integration zones is informed by the Long Term Vision of the EMM as set out in the Ekurhuleni Growth and Development Strategy 2055, the Spatial Development Framework of the Municipality, the EMM Capital Investment Framework reflecting the CIF identified Priority Integration Areas (1 to 3) and the IRPTN prioritisation principles as described in the preceding section B1 – Spatial Targeting Rational.

# Intergovernmental Project Pipeline

The intergovernmental project pipeline consists of both catalytic and standard projects within the metropolitan space, whether it is a project of the national, provincial or metropolitan government, or that of a public entity. The main purpose of the pipeline is for it to incorporate all spheres and entities to prioritise collective public investment in particular spaces

The prioritisation of the integration zones are as follows (refer Figure B1.15):

- Integration Zone 1: Tembisa-Kempton Park (Priority 1)
- Integration Zone 2: Vosloorus-Boksburg-Bartlett (Priority 2)
- Integration Zone 3: Katlehong-Tokoza-Alberton-Germiston (Priority 3)

Integration Zone 4: Etwatwa-Daveyton-Benoni (Priority 4)

Integration Zone 5: Duduza-Tsakane-KwaThema-Boksburg (Priority 5)

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Subsequently, all projects identified within Integration Zone 1 to 5, should be prioritised in terms of the Intergovernmental Project Pipeline. The projects identified within each Integration Zone, in accordance with the Intergovernmental Project Pipeline, is reflected in the *Integration Zone Planning* section below.



## B1.1.3 KEY PRECINCTS IDENTIFIED AND PRIORITISED

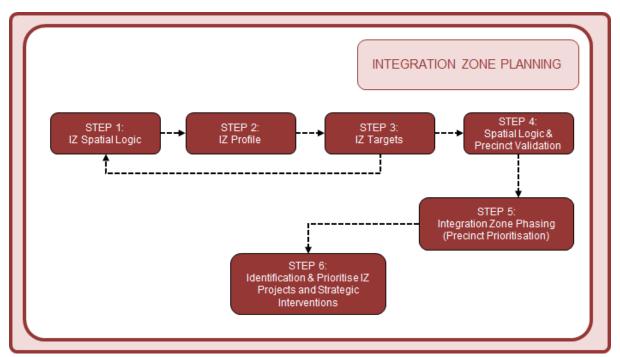
Within the EMM planning domain, three sets of precincts are identified, namely (i) City Planning Precincts, (ii) Strategic Urban Development Areas (SUDA) and (iii) Human Settlements Mega Projects. **Figure 1.20** graphically represents the prioritised Integration Zone with the **key precincts / mega projects identified** (as per the aforementioned categories). Detailed information regarding the precincts / SUDA's / Mega Projects are included in Section B2.1.

#### INTEGRATION ZONE PLANNING

# B1.2 SPATIAL DEVELOPMENT STRATEGY - INTEGRATION ZONE PLANNING AND PROJECT PRIORITISATION PEI: B4

The preceding section discussed the spatial targeting rational utilised in the identification and delineation of the 2017/2018 integration zones and related development precincts, the economic nodes and marginalised areas. Following is a detailed analysis of each **Integration Zone**, according to the six steps identified within the Integration Zone Planning section as highlighted within the **Integration Zone Planning Guidelines** (refer **Diagram B1.3**).

**Diagram B1.3: Integration Zone Planning Steps** 





The main objective of each Step is as follow:

## Step 1: Prepare Draft Spatial Logic

Put in place a high-level spatial concept for the integration zone that identifies the structuring elements of the integration zone and draws out the key issues and questions that should be the focus of the IZ profile (Step 2).

# Step 2: Compile Integration Zone Profile

Provide an evidence-based baseline for the completion of the IZ Plan via an integrated set of built environment outcome indicators.

# Step 3: Set Integration Zone Targets

Quantify the scale and mix of transit oriented development for the integration zone.

# Step 4: Prepare Spatial Logic and Validate IZ Precincts

Refine an envisaged spatial structure for the Integration Zone and confirm the location and extent of the IZ precincts earmarked for detailed planning and investment.

# Step 5: Outline Integration Zone Phasing

Determine the relative prioritisation of IZ precincts in order to put in place an outcomes-based planning and investment programme aimed at achieving the IZ targets.

# Step 6: Prioritize IZ Projects & Strategic Interventions

Identify and prioritise (1) specific capital projects required to implement the spatial logic for placement on the intergovernmental project pipeline and (2) key interventions that are required to accelerate activities along the BEVC.

With specific reference to *Step 3: Set Integration Zone Targets*, the insert below provides a summary of the targets utilised in all of the Integration Zones.



#### **INTEGRATION ZONE TARGETS**

Specific development targets are identified and referred to within the *Integration Zone Planning Guidelines* to achieve spatial and economic transformation and support public transport, including the desired income mix (subsidy/gap/market) and tenure mix (owned/public rental/ private rental). **Table B1.8** is a summary of the indicator targets included within the guidelines.

**Table B1.8: Indicator Targets** 

Indicator Target	Anchors (CBD & Urban Hub) and Employment Nodes	Intermediate Nodes	Secondary Township Nodes		
Gross Residential	60-180 du/ha	60-120 du/ha	60-120 du/ha		
Density					
Land Use Mix	40% residential,	50% residential,	65% residential,		
	20% commercial,	15% commercial,	10% commercial,		
	20% retail	20% retail	15% retail		
	20% community &	15% community	10% community		
	government services	facilities	facilities		
Bulk/ Height	5-8 floors	3-8 floors	2-5 floors		
TOD Score	>80	65-80	>65		

Indicator Target	Informal Settlements
Gross Residential	60-120 du/ha
Density	
Land Use Mix	75% residential,
	10% retail
	15% community facilities
Bulk/ Height	1-3 floors
TOD Score	>50

The **Table B1.9** indicates the **Land Use Categories**, **Height**, **Coverage and FAR** utilised within the **Target Model**. The targets land Use Categorisation (as indicated in Table B1.9) is informed by (i) the Indicator Target Guidelines as listed in Table 1.5, (ii) the targets identified within the EMM MSDF and municipal development objectives (refer Section B1 - p14) and (iii) is thereofe aligned with the SPLUMA principles.

The above described targets are utilised and referred to in the detailed Integration Zone sections to follow (*Step 3: IZ Targets*).

\*Please note, the section to follow is based on the output of the EMM BEPP Integration Zone Model which is subject to a number of assumptions and only represents a scenario of the potential developable land area and population growth per integration zone.



Table B1.9: IZ Target Model: Land Use Categories

Code	Main Category	Secondary	Ground_ Floor	Floor_1	Floor_2	Floor_3	Floor_4	Floor_5	Floor_6	Height	Coverage	FAR
0	Ca	Sec	Gr.	Ы	ш	Н	Ы	Н	Н	н	၀၁	
Α	Mixed use	Airport Related	Retail	Hotel	Hotel	Office	Office	Office	Office	7	40	3.0
B1	Mixed use	Business related	Retail	Office	Office	Office	Office	Office	Office	7	40	3.0
B2	Mixed use	Business related	Community Fac	Residential	Residential					3	30	1.0
В3	Mixed use	Business related	Retail	Residential	Residential					3	30	1.0
B4	Mixed use	Business related	Parking	Residential	Residential					3	30	1.0
С	Mixed use	SMME's	Retail	Residential	Residential					3	30	1.0
D	Mixed use	Residential	Residential	Residential	Residential					3	30	1.0
Е	Mixed use	Commercial	Commercial	Residential	Residential					3	30	1.0
F	Mixed use	Airport - Passenger	Offices							1	40	0.5
G	Mixed use	Airport - Cargo & Technical	Commercial							1	40	0.5
Н	Mixed use	Casino	Hotel	Hotel	Hotel					3	30	1.0
I1	Mixed use	Offices	Offices	Offices	Offices	Offices				4	30	1.2
12	Mixed use	Offices	Retail	Offices						2	30	0.6
13	Mixed use	Offices	Offices	Residential	Residential					3	30	1.0
14	Mixed use	Low Density Offices	Offices							1	40	0.5
J	Mixed use	Sports and Recreation	Sport	Sport						2	30	0.6
RG	Residential	Residential Greenfields	Residential	Residential						3	30	1.0
RR	Residential	Residential Redevelopment	Residential	Residential	Residential					3	30	1.0
RD	Residential	Residential Densification	Residential	Residential	Residential					3	30	1.0
BG	Business	Business Greenfields	Retail	Office	Office					3	30	1.0
BR	Business	Business Redevelopment	Retail	Office	Office					3	30	1.0

Code	Main Category	Secondary Category	Ground_ Floor	Floor_1	Floor_2	Floor_3	Floor_4	Floor_5	Floor_6	Height	Coverage	FAR
BI	Business	Business Intensification	Retail	Office	Office					3	30	1.0
OR	Office	Office Redevelopment	Office	Office	Office					3	30	1.0
IG	Industrial	Industrial Greenfields	Industrial							1	40	0.4
CG	Commercial	Commercial Greenfields	Commercial							1	40	0.4
CR	Commercial	Commercial Redevelopment	Commercial							1	40	0.4
InstG	Institutional	Institutional Greenfields	Institutional	Institutional						2	30	0.6
InstR	Institutional	Institutional Redevelopment	Institutional	Institutional						2	30	0.6

# **INTEGRATION ZONE 1: TEMBISA-KEMPTON PARK**





### **STEP 1: IZ SPATIAL LOGIC**

Graphically represented on **Figure B1.21.1**, Integration Zone 1 represents the functional area extending from the Tembisa node in the north, southwards to Kempton Park CBD and therefrom southward towards the Boksburg CBD, along the IRPTN route (serving as the main transit spine). IZ1 passes though the Aerotropolis Core Node. The table below is a summary of the salient features related to IZ 1.

Table B1.10.1: Integration Zone 1 - Salient Features

	ANCHORS - ECONO	OMIC NODES							
CBD	URBAN HUB	SECONDARY NODES							
Kempton Park <sup>1</sup>	Tembisa CCC <sup>2</sup>	Winnie Mandela Node <sup>3</sup> ,							
		Oakmoor Station Node <sup>4</sup> ,							
		Tembisa Station Node <sup>5</sup> ,							
		Swazi Inn Node <sup>6</sup> ,							
		Leralla Station Node <sup>7</sup>							
MARGINALISED AREA									
Tembisa <sup>8</sup>									
	TRANSIT S	PINE							
Proposed IRPTN Phase 1									
Bus Feeders									
Taxi Routs									
Gautrain Rail (Current and	Proposed Extension)								
<ul> <li>Current – Rhodesfie</li> </ul>	eld Station								
<ul> <li>Proposed - East Ra</li> </ul>	and Mall Station								
Metro Rail									

(Note: The numbers next to the names correlate to the number indicated in the corresponding Figure)

Integration Zone 1 is divided into seven (7) functional section for the purposes of the detailed analysis and Target Model to follow (refer Figure B1.21.3).

# **STEP 2: IZ PROFILE**

Following is a high-level base line assessment of Integration Zone 1, assessing the demographic, land use and infrastructure within the IZ.

# >>> DEMOGRAPHIC ASSESSMENT

From the demographic analysis it is evident that 249 467 people are residing within IZ1, which translates to 95 154 residential units (refer **Table B1.10.2**). The aforementioned IZ1 population represents about 7% of the total population in the EMM (refer **Table B1.4**). As reflected in **Table B1.10.3**, approximately 62% of households (59 136) fall within the low income bracket (R0<R3 188), followed by 30% of households (28 929) fall within the middle income bracket (R2 183<R12 817) and only 8% of households (8 089) fall within the high income bracket



(R12 817+). The elevated low income levels indicate high government dependency of households on social / housing grants and related government provided facilities.

Table B1.10.2: IZ1 Baseline Households, Population and Density

Integration Zone	No. of Residential Units	Population	Area (ha)	Density (du/ha)
IZ 1 Total	96,154	249,467	3,878	25
1.1	64,439	159,762	1,057	61
1.2	1,448	3,900	312	5
1.3	8,193	25,000	354	23
1.4	14,584	39,763	668	22
1.5	4,176	10,916	435	10
1.6	875	2,996	443	2
1.7	2,439	7,130	609	4

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

Table B1.10.3: IZ1 Baseline Households and Income Distribution

ZI	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 1	62%	30%	8%	100%	59,136	28,929	8,089	96,154
1.1	67%	28%	4%	100%	43,392	18,331	2,716	64,439
1.2	62%	36%	3%	100%	892	518	38	1,448
1.3	58%	35%	7%	100%	4,775	2,870	549	8,193
1.4	55%	34%	11%	100%	8,054	4,916	1,614	14,584
1.5	28%	34%	38%	100%	1,176	1,419	1,581	4,176
1.6	28%	35%	37%	100%	244	307	325	875
1.7	25%	23%	52%	100%	604	568	1,267	2,439

Source: Census 2011, STATS SA

In terms of *residential densities* and *property values*, as indicated on **Figure B1.21.2**, it is evident that the concentration of higher residential densities are located within Tembisa MA, with the lower densities within the remainder of IZ1. The inverse is noted in terms of the property values (based on the EMM valuation roll), the lower property values are noted within Tembisa MA and the higher values associated within the remainder of the IZ.

# >> LAND USE ASSESSMENT

Integration Zone 1 comprise of approximate 3 877ha. **Table B1.10.4** represents the detail Baseline Land Use Mix (ha and %) and **Diagram B1.4** graphically represents the Baseline Land Use Mix (ha).



From the baseline land uses assessment it is evident that the dominant land use within IZ1 is residential (formal and informal), representing 34% (1 321 ha) of the total IZ1 land area, followed by 19% (743 ha) representing Other / Utilities and 9% (357 ha) Community / Tertiary Social Facilities, whilst 9% (350 ha) of the land area represents Sport Facilities / Open Space. **Figure B1.21.3** graphically represents the current land use mix and social facilities locations of IZ1.

As indicated on **Figure B1.21.4**, 7% (273 ha) of the land area within IZ1 is Vacant and 7% (265 ha) is Agriculture.

Table B1.10.4: IZ1 Baseline Land Use Mix (ha and %)

				Baseline	Land Use	Mix (Ha)				
ZI	Agriculture	Residential (formal& informal)	Business	Commercial/In dustrial	Mining	Community/Te rtiary Social Facility	Sports Facility/Open Space	Other/Utilities	Vacant	Total
IZ 1	265	1,321	287	275	5	357	350	743	273	3,877
1.1	44	604	20	23	-	98	63	61	144	1,057
1.2	18	59	-	6	-	16	173	31	9	312
1.3	-	169	16	2	-	100	19	35	12	354
1.4	179	123	27	63	-	9	35	211	21	668
1.5	4	141	96	17	-	73	30	36	37	435
1.6	1	56	32	110	-	27	9	189	18	443
1.7	19	169	96	55	5	34	21	179	31	609
				Baseline	Land Use	e Mix (%)				
Ŋ	Agriculture	Residential (formal& informal)	Business	Commercial/In dustrial	Mining	Community/Te rtiary Social Facility	Sports Facility/Open Space	Other/Utilities	Vacant	Total
IZ 1	7%	34%	7%	7%	0%	9%	9%	19%	7%	100%
1.1	4%	57%	2%	2%	0%	9%	6%	6%	14%	100%
1.2	6%	19%	0%	2%	0%	5%	55%	10%	3%	100%
1.3	0%	48%	5%	1%	0%	28%	5%	10%	4%	100%
1.4	27%	18%	4%	9%	0%	1%	5%	32%	3%	100%
1.5	1%	32%	22%	4%	0%	17%	7%	8%	8%	100%
1.6	0%	13%	7%	25%	0%	6%	2%	43%	4%	100%
1.7	3%	28%	16%	9%	1%	6%	3%	29%	5%	100%

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

\*Note: Other include Parking areas, Transport facilities, Utilities (water, sanitation, electricity), and other/unknown uses. Government/Municipal is included with Community Facilities



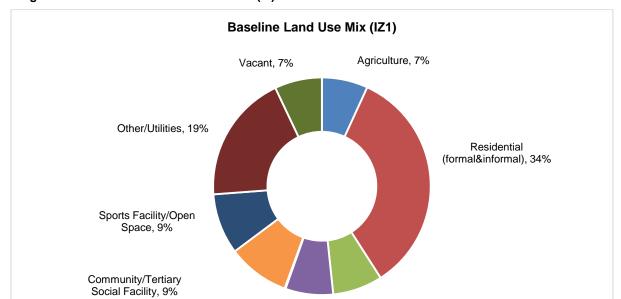


Diagram B1.4: IZ1 Base Line Land Use Mix (%)

**BUILT ENVIRONMENT PERFORMANCE PLAN 2017/18** 

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

Commercial/Industrial, 7%

Business, 7%

Mining, 0%

#### >> INFRASTRUCTURE ASSESSMENT

Existing public transport infrastructure (refer Figure B1.21.5) present within IZ1 is the metro tail, Gautrain rail and numerous Taxi routes. The following rail station are located within IZ1: Oakmoor, Kaalfontein, Tembisa, Limindlela, Leralla, Kempton Park and Isando. The Rhodesfield Gautrain Station is also located with IZ1. The proposed IRPTN route with numerous feeders and prosed station form part of IZ1, as well as the proposed East Rand Mall Gautrain Station.

Walkability, based on a 500m walking distance from any public transport facility, is graphically represented on Figure B1.21.5. It is evident that most of the IZ1 adheres to the criteria of walkability. Two sections within the northern parts of IZ1 (Tembisa) has limited walkability, as it is not served by the proposed IRPTN public transport facilities, although some taxi stops are noted.

# **STEP 3: IZ TARGETS**

Based on the EMM BEPP IZ Target Model, an additional 33 127 people, which translates into 12 436 residential units, can be accommodated within IZ1 (refer Table B1.10.5.). The total additional developable land area within IZ1, accumulates to 361 ha. The average dwelling unit density across the entire IZ1, is 34 du/ha, with some sections of the IZ achieving densities of 40 du/ha and even 100 da/ha (refer Figure B1.21.6 - Residential Density).



Table B1.10.5: IZ1 Target Model: Additional Households, Population and Density

Integration Zone	No. of Residential Units	%	Population	Developable Area (ha)	Density (du/ha)
IZ 1	12,436	9%	33,127	361	34
1.1	1,780	1%	4,607	46	39
1.2	426	0%	1,217	75	6
1.3	2,527	2%	7,600	25	101
1.4	1,863	1%	357	48	39
1.5	662	1%	2,094	14	49
1.6	3,683	3%	12,783	90	41
1.7	1,496	1%	4,469	64	23

From the **IZ Target Model**, based on the developability of vacant and underutilised land (refer **Table B1.10.6**), it is anticipated that 45% of the additional households will fall within the low income bracket (R0<R3 188), representing 5 544 dwelling units. The low income dwelling units represents primarily subsidised housing. The middle income category (R3 183<R12 817) represents 32% of the anticipated future households, representing 2 855 dwelling units. The middle income category is representative of gap (subsidy linked and bonded) housing options. Only 23% of the anticipated future households fall within the higher income category, representing 2 885 dwelling units. The higher income category is representative of market / bonded housing options.

Table B1.10.6: IZ1 Target Model: Households and Income distribution

Integration Zone	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 1	45%	32%	23%	100%	5,544	4,037	2,855	12,436
1.1	67%	28%	4%	100%	1,199	506	75	1,780
1.2	62%	36%	3%	100%	262	152	11	426
1.3	58%	35%	7%	100%	1,473	885	169	2,527
1.4	55%	34%	11%	100%	1,029	628	206	1,863
1.5	28%	34%	38%	100%	186	225	251	662
1.6	28%	35%	37%	100%	1,025	1,291	1,366	3,683
1.7	25%	23%	52%	100%	370	348	777	1,496



The *Potential Additional Floor Area (m²)* as based on the **EMM BEPP IZ Target Model** (refer **Table B1.10.7**), indicates that the dominant land use to be accommodated within IZ1 is residential (41% - representing 1 182 249 m²), followed by offices (32% - representing 924 536 m²) and industrial (13% - representing 385 424 m²). **Figure B1.21.6** is a graphical representation the accumulated IZ1 *Land Use Categories*.

**Figure B1.21.7** and **Figure B1.21.8** graphically represent the potential additional land use per floor, based on the Target Model Categorization (refer *Table B1.9: IZ Target Model: Land Use Categories*). The total Potential Additional Floor Area (m²) for IZ1 accumulates to approximately 2 891 271 m².

The *Potential Additional Workers* target projections (refer **Table B1.10.8**) indicate the latent opportunity for additional 38 522 Office workers (62%), followed by 9 944 Industrial workers (16%) and 8 693 Retail workers (14%) can be accommodated within IZ1. The total Potential Additional Workers for IZ1 accumulates to approximately 62 203 workers.

From the above it is thus evident that the following interrelated TOD principles have been adhered to in the target setting:

- Walkability (live-work-play precinct accessibility)
- Density (live)
- Inclusiveness (live: tenure and income mix)
- Mixed use (live-work-play)
- Transit (live-work-play inter precinct accessibility)

The above listed elements inform the New Spatial Logic to follow (Step 4).



Table B1.10.7: IZ1 Target Model: Potential additional Floor Area (m²)

				Potential	additional Flo	oor Area (m²)				
ΙZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 1	1,182,249	286,865	924,536	-	11,688	23,254	385,424	77,255	-	2,891,271
1.1	141,187	81,010	118,151	-	11,688	17,727	-	-	-	369,763
1.2	42,565	21,282	-	-	-	-	271,852	-	-	335,700
1.3	130,222	13,091	14,567	-	-	5,527	-	-	-	163,406
1.4	252,242	24,442	90,508	-	-	-	37,018	23,781	-	427,990
1.5	64,992	5,538	33,231	-	-	-	5,594	-	-	109,355
1.6	411,513	118,003	592,019	-	-	-	-	-	-	1,121,536
1.7	139,528	23,497	76,061	-	-	-	70,961	53,474	-	363,522
				Potentia	l additional Flo	oor Area (%)				
ΙZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 1	41%	10%	32%	0.0%	0.4%	0.8%	13%	3%	0%	100%
1.1	38%	22%	32%	0.0%	3.2%	4.8%	0%	0%	0%	100%
1.2	13%	6%	0%	0.0%	0.0%	0.0%	81%	0%	0%	100%
1.3	80%	8%	9%	0.0%	0.0%	3.4%	0%	0%	0%	100%
1.4	59%	6%	21%	0.0%	0.0%	0.0%	9%	6%	0%	100%
1.5	59%	5%	30%	0.0%	0.0%	0.0%	5%	0%	0%	100%
					İ					1

0.0%

0.0%

0.0%

0.0%

0%

20%

0%

15%

0%

0%

100%

100%

37%

38%

11%

6%

53%

21%

0.0%

0.0%

1.6

1.7

Table B1.10.8: IZ1 Target Model: Potential additional Workers

				Pote	ential additiona	l Workers				
ΙZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 1	1,133	8,693	38,522	-	584	1,333	9,944	1,993	-	62,203
1.1	86	2,455	4,923	-	584	1,016	-	-	-	9,064
1.2	24	645	-	-	-	-	7,014	-	-	7,682
1.3	158	397	607	-	-	317	-	-	-	1,478
1.4	129	741	3,771	-	-	-	955	614	-	6,209
1.5	81	168	1,385	-	-	-	144	-	-	1,778
1.6	453	3,576	24,667	-	-	-	-	-	-	28,696
1.7	203	712	3,169	-	-	-	1,831	1,380	-	7,295
				Poten	tial additional \	Workers (%)				

IZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 1	2%	14%	62%	0%	1%	2%	16%	3%	0%	100%
1.1	1%	27%	54%	0%	6%	11%	0%	0%	0%	100%
1.2	0%	8%	0%	0%	0%	0%	91%	0%	0%	100%
1.3	11%	27%	41%	0%	0%	21%	0%	0%	0%	100%
1.4	2%	12%	61%	0%	0%	0%	15%	10%	0%	100%
1.5	5%	9%	78%	0%	0%	0%	8%	0%	0%	100%
1.6	2%	12%	86%	0%	0%	0%	0%	0%	0%	100%
1.7	3%	10%	43%	0%	0%	0%	25%	19%	0%	100%



#### STEP 4: SPATIAL LOGIC AND PRECINCT VALIDATION

From the preceding analysis (Step 1 to 3), it is evident that IZ1 consist of a number of anchors / economic nodes (CBD, Urban Hub and Secondary Nodes), a marginalised area and numerous transportation modes (rail, bus, taxi). In addition, IZ1 adheres to the requirement of walkability (500m), with most proposed IRPTN stations allowing for TOD developments (live-work-play concept).

IZ1 currently comprise of 249 467 people (95 154 residential units) with the majority of households falling within the low income bracket (62%). The current residential density across the IZ is calculated at 25 du/ha. The dominant land uses associated with IZ1 is residential (1 321 ha), Other / Utilities (357 ha) and Community / Tertiary Social Facilities (350 ha), of which 7% (273 ha) of the land area within IZ1 is Vacant.

Informed by the above, the *EMM BEPP IZ Target Model* analysis highlighted that IZ1 has 361ha of developable land available for future development / redevelopment, to accommodate an addition 33 127 people (12 436 residential units – primarily representing low income households – 45%) at an average of 34 du/ha across the entire IZ. In addition, the potential is identified for additional 2,891,271m<sup>2</sup> developable floor area, primarily representing residential, office and industrial land use, which can generate an additional 62 203 job opportunities within IZ1, thus further enhancing the concept of live-work-play.

**Figure B1.21.9** is a graphical representation of the New Spatial Logic, highlighting the target land uses in relation to the economic nodes, marginalized area and connected by the public transport modes.

\*Please note, the city wide projects (e.g. precinct planning, strategic urban development areas, mega housing projects etc.) are discussed in more detail in Section B2 – Local Area Planning to follow. The holistic IZ (B1), Local Area Planning (B2), and Public transport / Housing integration (B3) is summarised in Section B4 – Urban Network Summary.

## **STEP 5: INTEGRATION ZONE PHASING**

The identified developable land areas (as identified in Step 3) located within IZ1, is prioritised in terms of short (0-5 years), medium (5 to 10 years) and long (10 years+) term growth. The anticipated number of households in the **medium** term is approximate 4 282 additional households, and of the **long** term 8 154 additional households (refer **Table B1.10.9**).

- Within the **medium term**, it is anticipated that 45% of households will be low income households, 28% will be Middle income households, and 27% will be high income households.
- Within the **long term**, it is anticipated that 44% of households will be low income households,





35% will be Middle income households, and 21% will be high income households.

**Figure B1.21.10** is a graphical representation of the anticipated development phasing. The development phasing is collectively informed by the anticipated addition number of households, workers and land use projections (based on the **EMM BEPP IZ Target Model)**.



Table B1.10.9: IZ1 Target Model: Households Time Frame

				Та	rget Model: I	Households 1	Γime Frame (	ha)				
	Short Term				Medium Term			Long Term				
Integration Zone	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 1	-	-	-	-	1,926	1,214	1,142	4,282	3,618	2,823	1,713	8,154
1.1	-	-	-	-	993	420	62	1,475	206	87	13	306
1.2	-	-	-	-	-	-	-	-	262	152	11	426
1.3	-	-	-	-	90	54	10	155	1,382	831	159	2,372
1.4	-	-	-	-	300	183	60	543	729	445	146	1,320
1.5	-	-	-	-	173	209	232	614	14	16	18	48
1.6	-	-	-	-	-	-	-	-	1,025	1,291	1,366	3,683
1.7	-	-	-	-	370	348	777	1,496	-	-	-	-

# **Target Model: Households Time Frame (%)**

		Sho	Short Term			Medium Term			Long Term			
Integration Zone	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 1					45%	28%	27%	100%	44%	35%	21%	100%
1.1					67%	28%	4%	100%	67%	28%	4%	100%
1.2									62%	36%	3%	100%
1.3					58%	35%	7%	100%	58%	35%	7%	100%
1.4					55%	34%	11%	100%	55%	34%	11%	100%
1.5					28%	34%	38%	100%	28%	34%	38%	100%
1.6									28%	35%	37%	100%
1.7					25%	23%	52%	100%				

## STEP 6: IZ1 PROJECTS AND STRATEGIC INTERVENTIONS

The following section indicates the CAPEX projects located within IZ1 and prioritised according to the following nine (9) categories:

- Priority 1: Economic Node: Aerotropolis Core
- Priority 2: Economic Node: Industrial Area
- Priority 3: Economic Node: Urban Hub
- Priority 4: Housing Precincts
- Priority 5: Housing projects current
- Priority 6: Housing projects proposed
- Priority 7: Informal Settlements
- Priority 8: Marginalised Areas 1: Tembisa
- Priority 9: Remainder of Integration Zone 1

**Table B1.10.10** lists two projects per Priority Categories (as listed above) with the highest monetary value allocated within the Intergovernmental Project Pipeline. **Figure B1.21.11** graphically represents the spatial locations of the identified projects as listed within Table B1.10.10.



Table B1.10.10: Prioritised Capex Projects in Integration Zone 1

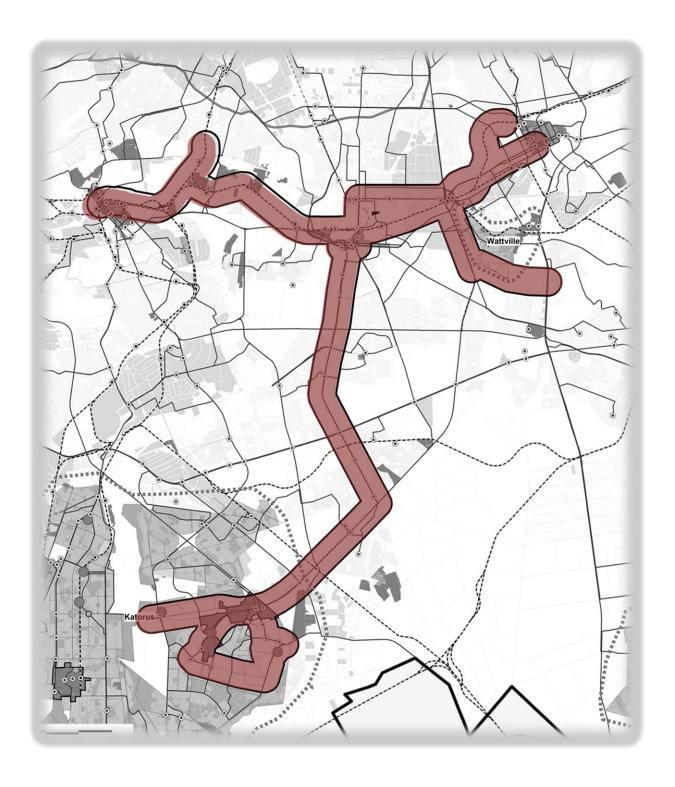
MAP NO.	Department	Project	Capitalisation Investment Framework Category	Source of Funding	Capital Budget 2017/18	Capital Budget 2018/19	Capital Budget 2019/20	MTREF Total 2017 / 18 - 2019/20
	Integra	ation Zone 1: Economic Node: /			R1,007,285,000	R1,016,045,000	R1,062,025,000	R3,085,355,000
1	Transport	IRPTN: Infrastructure and Implementing (PTNG)	Upgrading and Renewal	Unassigned	R110,000,000	R187,000,000	R220,000,000	R517,000,000
2	Transport	IRPTN: Road Infrastructure (External Loans)	Urban Restructuring	002 - Municipal Infrastructure Grant	R 77,000,000	R77,000,000	R87,000,000	R241,000,000
	Integ	ration Zone 1: Economic Node	Industrial Area		R35,000,000	R15,700,000	R26,800,000	R77,500,000
3	Disaster & Emergency Management Services	Specialised Vehicles : Emergency Medical Services(Operational Equipment)	Urban Restructuring	001 - Council Funding	R30,000,000	R -	R -	R30,000,000
4	Energy	Tembisa substation(Tembisa 1)	Economic Development	015 - Borrowings	R -	R10,000,000	R20,000,000	R30,000,000
	Inte	egration Zone 1: Economic Noc	le: Urban Hub		R336,750,000	R324,850,000	R345,300,000	R1,006,900,000
5	Energy	Electrification of Informal Settlements (Reblocking Areas)(Corporate)	Economic Development	005 - Urban Settlement Development Grant	R212,000,000	R212,000,000	R231,000,000	R 655,000,000
6	Human Settlements	Urban Renewal: Tembisa Public space upgrade linked with NMT Ibazelo & Isithame(Tembisa 1)	Urban Restructuring	001 - Council Funding	R -	R55,000,000	R55,000,000	R110,000,000
		Integration Zone 1: Housing I	Precincts		R -	R1,000,000	R10,000,000	R11,000,000
7	Waste Management	Facilities, Upgrade and construction of facilities: Eselen Park(Kempton Park)	Economic Development	Unassigned	R -	R -	R10,000,000	R10,000,000

8	Waste Management	Facilities, Upgrade and construction of facilities: Eselen Park(Kempton Park)	Economic Development	007 - CRRF Capital Replacement Reserve Fund	R -	R1,000,000	R -	R1,000,000
	In	tegration Zone 1: Housing proj	ects current		R3,400,000	R1,900,000	R6,000,000	R11,300,000
9	Roads and Stormwater	SW Minor (N) SW Illiba, Emoyeni, Emangweni(Tembisa 1)	Urban Restructuring	005 - Urban Settlement Development Grant	R2,500,000	R1,500,000	R -	R4,000,000
10	Roads and Stormwater	Tembisa Ext. 10 stormwater	Urban Restructuring	Unassigned	R -	R -	R3,500,000	R3,500,000
	Int	egration Zone 1: Housing proje	cts proposed		R112,000,000	R190,000,000	R207,000,000	R509,000,000
11	Human Settlements	Mega Project: Tembisa Ext 25 (Old Mutual Land)(Tembisa 2)	Urban Restructuring	005 - Urban Settlement Development Grant	R112,000,000	R190,000,000	R -	R302,000,000
12	Human Settlements	Mega Project: Tembisa Ext 25 (Old Mutual Land)(Tembisa 2)	Urban Restructuring	Unassigned	R -	R -	R207,000,000	R207,000,000
		Integration Zone 1: Informal Se	ettlements		R49,800,000	R80,400,000	R66,400,000	R196,600,000
13	Water and Sanitation	Tembisa Sewer(Tembisa 1)	Urban Restructuring	005 - Urban Settlement Development Grant	R10,000,000	R20,000,000	R -	R30,000,000
14	Economic Development	Automotive City- Katlehong, Tembisa and Tsakane	Urban Restructuring	001 - Council Funding	R10,000,000	R20,000,000	R -	R30,000,000
Integration Zone 1: Marginalised Areas 1: Tembisa			R273,100,000	R199,570,000	R254,200,000	R726,870,000		
15	Transport	IRPTN: Bus Depots	Urban Restructuring	Unassigned	R110,000,000	R110,000,000	R107,000,000	R327,000,000
16	Human Settlements	Refurbishment of Rental Property (Corporate)	Urban Restructuring	005 - Urban Settlement Development	R30,000,000	R30,000,000	R90,000,000	R150,000,000

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				Grant				
	Integ	ration Zone 1: Remainder of in	tegration zone 1		R5,000,000	R7,400,000	R -	R12,400,000
				007 - CRRF				
47	Tuesdanist	Drive Thru	Urban	Capital	R1,000,000	R4,000,000	D	DE 000 000
17	17 Transport	Boksburg(Boksburg)	Restructuring	Replacement	K1,000,000	K4,000,000	R -	R5,000,000
				Reserve Fund				
	Sports			007 - CRRF				
18	Recreation Arts	Upgrade Boksburg North	Urban	Capital	R -	R3,400,000	D	R3,400,000
10	and Culture	swimming pool(Boksburg)	Restructuring	Replacement	K -	R3,400,000	R -	K3,400,000
	(SRAC)			Reserve Fund				

# INTEGRATION ZONE 2: VOSLOORUS-BOKSBURG-BARTLETT







## **STEP 1: IZ SPATIAL LOGIC**

Graphically represented on **Figure B1.22.1**, Integration Zone 2 represent the functional area along the railway line from Gerniston CBD towards the east up to the Benoni CBD. This section of the IZ includes most of the proposed mining belt projects. In addition, a north-south link is included within this IZ, from Germiston CBD, south along the IRPTN line to Vosloorus. The table below is a summary of the salient features related to IZ2.

**Table B1.11.1: Integration Zone 2 Salient Features** 

	ANCHORS - ECONO	OMIC NODES				
CBD	URBAN HUB	SECONDARY NODES				
Germiston <sup>1</sup>	Vosloorus CCC⁴	■ New Natalspruit Hospital <sup>5</sup> ,				
Boksburg <sup>2</sup>		Naledi Shopping Centre <sup>6</sup>				
Benoni <sup>3</sup>		Chris Hani Crossing <sup>7</sup>				
	MARGINALISE	D AREA				
Wattville <sup>8</sup>						
Katorus <sup>9</sup>						
	TRANSIT S	PINE				
Proposed IRPTN Phase 1						
Bus Feeders						
Taxi Routs						
Gautrain Rail						
Proposed – Boksburg Station						
Metro Rail						

(Note: The numbers next to the names correlate to the number indicated in the corresponding Figure)

Integration Zone 2 is divided into nine (9) functional section for the purposes of the detailed analysis and Target Model to follow (refer Figure B1.22.3).

#### **STEP 2: IZ PROFILE**

Following is a high-level base line assessment of Integration Zone 2, assessing the demographic, land use and infrastructure within the IZ.

#### >>> DEMOGRAPHIC ASSESSMENT

From the demographic analysis it is evident that 121 262 people are residing within IZ2, which translates to 34 975 residential units (refer **Table B1.11.2**). The aforementioned IZ2 population represents about 4% of the total population in the EMM (refer **Table B1.4**). As reflected in **Table B1.11.3**, approximately 52% of households (18 206) fall within the low income bracket (R0<R3 188), followed by 29% of households (9 995) fall within the middle income bracket (R2 183<R12 817) and 19% of households (6 773) fall within the high income bracket (R12 817+). The elevated low income levels indicate high government dependency of households on social / housing grants and related



government provided facilities.

Table B1.11.2: IZ2 Baseline Households, Population and Density

Integration Zone	No. of Residential Units	Population	Area (ha)	Density (du/ha)
Total IZ 2	34,975	121,262	4,736	7
2.1	6,444	20,167	1,105	6
2.2	2,215	6,993	545	4
2.3	62	125	570	0
2.4	3,127	9,974	252	12
2.5	2,718	8,848	270	10
2.6	717	2,327	114	6
2.7	1,130	3,822	197	6
2.8	3,190	11,109	776	4
2.9	15,373	57,899	906	17

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

Table B1.11.3: IZ2 Baseline Households and Income Distribution

ZI	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 2	52%	29%	19%	100%	18,206	9,995	6,773	34,975
2.1	74%	21%	5%	100%	4,777	1,373	294	6,444
2.2	38%	37%	25%	100%	849	813	554	2,215
2.3	59%	31%	10%	100%	37	19	6	62
2.4	31%	30%	39%	100%	968	927	1,232	3,127
2.5	65%	29%	7%	100%	1,763	778	177	2,718
2.6	26%	15%	59%	100%	186	109	421	717
2.7	21%	13%	66%	100%	234	150	746	1,130
2.8	34%	30%	36%	100%	1,079	953	1,158	3,190
2.9	54%	32%	14%	100%	8,313	4,875	2,185	15,373

Source: Census 2011, STATS SA

In terms of *residential densities* and *property values*, as indicated on **Figure B1.22.2**, it is evident that the concentration of higher residential densities are located within Vosloorus and within the inner cities (CBD's), with the lower densities within the remainder of IZ2. The inverse is noted in terms of the property values (based on the EMM valuation roll), the lower property values are noted within Vosloorus and the higher values associated within the remainder of the IZ.

# >> LAND USE ASSESSMENT



Integration Zone 2 comprise of approximate 4 736ha. **Diagram B1.5** graphically represents the Baseline Land Use Mix (ha) and **Table B1.11.4** represents the detail Baseline Land Use Mix (ha and %).

From the baseline land uses assessment it is evident that the dominant land use within IZ2 is residential (formal and informal), representing 26% (1 220 ha) of the total IZ2 land area, followed by 19% (890 ha) representing Vacant land and 13% (638 ha) Other / Utilities, whilst 6% (285 ha) of the land area represents Sport Facilities / Open Space. It is noted that 5% (232 ha) of the land area within IZ2 represent Community / Tertiary Social facilities. **Figure B1.22.3** graphically represents the current land use mix and social facilities locations of IZ2.

As indicated on **Figure B1.22.4**, 19% (890 ha) of the land area within IZ2 is Vacant and 5% (217 ha) is Agriculture.

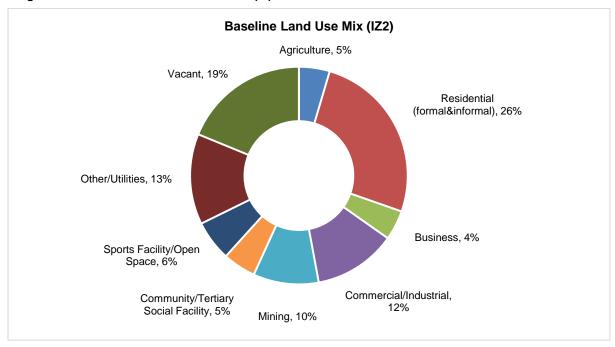


Diagram B1.5: IZ2 Base Line Land Use Mix (%)

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014



Table B1.11.4: IZ1 Baseline Land Use Mix (ha and %)

				Baseline	Land Use	Mix (Ha)				
ZI	Agriculture	Residential (formal& informal)	Business	Commercial/ Industrial	Mining	Community/ Tertiary Social Facility	Sports Facility/Open Space	Other/ Utilities	Vacant	Total
IZ 2	217	1,220	210	582	461	232	285	638	890	4,736
2.1	15	180	9	96	267	20	14	213	292	1,105
2.2	-	98	37	87	176	47	12	26	63	545
2.3	20	0	99	362	-	16	4	39	29	570
2.4	4	153	21	8	-	19	7	27	13	252
2.5	35	67	0	0	-	10	13	130	14	270
2.6	-	77	6	-	16	6	6	0	4	114
2.7	46	106	2	-	1	12	16	0	13	197
2.8	75	136	3	20	-	7	53	144	339	776
2.9	22	405	32	9	-	97	160	59	123	906
				Baseline	Land Us	e Mix (%)				
Z	Agriculture	Residential (formal& informal)	Business	Commercial/ Industrial	Mining	Community/ Tertiary Social Facility	Sports Facility/Open Space	Other/ Utilities	Vacant	Total
IZ 2	5%	26%	4%	12%	10%	5%	6%	13%	19%	100%
2.1	1%	16%	1%	9%	24%	2%	1%	19%	26%	100%
2.2	0%	18%	7%	16%	32%	9%	2%	5%	11%	100%
2.3	4%	0%	17%	64%	0%	3%	1%	7%	5%	100%
2.4	2%	61%	8%	3%	0%	7%	3%	11%	5%	100%
2.5	13%	25%	0%	0%	0%	4%	5%	48%	5%	100%
2.6	0%	67%	5%	0%	14%	5%	5%	0%	3%	100%
2.7	23%	54%	1%	0%	1%	6%	8%	0%	7%	100%
2.8	10%	17%	0%	3%	0%	1%	7%	19%	44%	100%
2.9	2%	45%	4%	1%	0%	11%	18%	7%	14%	100%

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

\*Note: Other include Parking areas, Transport facilities, Utilities (water, sanitation, electricity), and other/unknown uses. Government/Municipal is included with Community Facilities



#### >> INFRASTRUCTURE ASSESSMENT

Existing public transport infrastructure (refer **Figure B1.22.5**) present within IZ2 is the Metro Rail and numerous Taxi routes. The following rail station are located within IZ2: President, Germiston, Knights, Delmore, Angelo, East Rand, Boksburg, Boksburg East, Dunswart, Avenue and Benoni.

It is noted that the Rail is primarily an east-west linkage (along the mining belt), with no railway line connecting Boksburg with Vosloorus. The Vosloorus community is served primarily by the Taxi industry, with numerous stops located along the R21 and M34, leading up to the Vosloorus Urban Hub. The proposed IRPTN route with numerous feeders and prosed station, as well as the proposed East Rand Mall Gautrain Station form part of IZ2's planned future public transport.

Walkability, based on a 500m walking distance from any public transport station, is graphically represented on **Figure B1.22.5**. It is evident that most of the IZ2 adheres to the criteria of walkability. One section within the southern parts of IZ2 (Vosloorus) has limited walkability, as it is not served by the proposed IRPTN public transport facilities, although numerous taxi stops are noted.

# **STEP 3: IZ TARGETS**

Based on the **EMM BEPP IZ Target Model**, an additional 93 954 people, which translates into 33 838 residential units, can be accommodated within IZ2 (refer **Table 1.11.5**). The total additional developable land area within IZ2, accumulates to 777 ha. The average dwelling unit density across the entire IZ2, is 44 du/ha, with some sections of the IZ achieving densities of 40 / 60 and even 80 da/ha (refer **Figure B1.22.6** – *Residential Density*).

Table B1.11.5: IZ2 Target Model: Additional Households, Population and Density

Integration Zone	No. of Residential Units	%	Population	Developable Area (ha)	Density (du/ha)
IZ 2	33,838	26%	93,954	777	44
2.1	8,363	6%	17,723	141	59
2.2	5,103	4%	14,054	58	87
2.3	257	0%	697	4	67
2.4	1,077	1%	591	29	37
2.5		0%		-	
2.6	60	0%	193	1	80
2.7	2,775	2%	9,901	46	60
2.8	11,675	9%	34,878	413	28
2.9	4,528	3%	15,917	84	54



From the **IZ Target Model**, based on the developability of vacant and underutilised land (refer **Table 1.11.6**), it is anticipated that 46% of the additional households will fall within the low income bracket (R0<R3 188), representing 15 629 dwelling units. The low income dwelling units represents primarily subsidised housing. The middle income category (R3 183<R12 817) represents 28% of the anticipated future households, representing 9 353 dwelling units. The middle income category is representative of gap (subsidy linked and bonded) housing options. Only 26% of the anticipated future households fall within the higher income category, representing 8 856 dwelling units. The higher income category is representative of market / bonded housing options.

Table B1.11.6: IZ2 Target Model: Households and Income distribution

Integratio n Zone	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 2	46%	28%	26%	100%	15,629	9,353	8,856	33,838
2.1	74%	21%	5%	100%	6,199	1,781	382	8,363
2.2	38%	37%	25%	100%	1,955	1,872	1,276	5,103
2.3	59%	31%	10%	100%	152	80	25	257
2.4	31%	30%	39%	100%	334	319	424	1,077
2.5	65%	29%	7%	100%	1	-	-	-
2.6	26%	15%	59%	100%	16	9	35	60
2.7	21%	13%	66%	100%	574	368	1,832	2,775
2.8	34%	30%	36%	100%	3,951	3,487	4,237	11,675
2.9	54%	32%	14%	100%	2,449	1,436	643	4,528

The *Potential Additional Floor Area* (*m*<sup>2</sup>) as based on the **EMM BEPP IZ Target Model** (refer **Table B1.11.7**), indicates that the dominant land use to be accommodated within IZ2 is residential (71% - representing 3 812 219 m<sup>2</sup>), followed by industrial (12% - representing 665 492 m<sup>2</sup>) and offices (11% - representing 564 573 m<sup>2</sup>). **Figure B1.22.6** is a graphical representation the accumulated IZ2 Land Use Categories.

**Figure B1.22.7** and **Figure B1.22.8** graphically represent the potential additional land use per floor, based on the Target Model Categorization (refer *Table B1.6: IZ Target Model: Land Use Categories*). The total Potential Additional Floor Area (m²) for IZ2 accumulates to approximately 5 359 813 m².

The *Potential Additional Workers* target projections (refer **Table B1.11.8**) indicate the latent opportunity for additional 23 524 Office workers (42%), followed by 17 170 Industrial workers (31%) and 5 002 Institutional workers (9%) can be accommodated within IZ2. The total Potential Additional Workers for IZ2 accumulates to approximately 56 068 workers.





Table B1.11.7: IZ2 Target Model: Potential additional Floor Area (m²)

				Potentia	ıl additional Fl	oor Area (m²)				
ΙZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 2	3,812,219	141,619	564,573	-	43,432	87,241	665,492	45,237	-	5,359,813
2.1	1,190,133	10,878	21,756	-	-	-	-	-	-	1,222,767
2.2	405,502	46,680	197,871	-	-	-	-	-	-	650,053
2.3	19,285	-	-	-	-	-	6,843	-	-	26,128
2.4	85,856	-	-	-	-	-	35,113	29,358	ı	150,327
2.6	4,519	-	-	-	-	-	1	-	ı	4,519
2.7	277,496	785	-	-	-	-	-	-	-	278,281
2.8	1,412,071	28,346	47,066	-	-	84,979	623,536	15,878	-	2,211,875
2.9	417,357	54,931	297,880	-	43,432	2,262	-	-	-	815,863
				Potentia	al additional Fl	oor Area (%)				
ΙZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 2	71%	3%	11%	0.0%	0.8%	1.6%	12%	1%	0%	100%
2.1	97%	1%	2%	0.0%	0.0%	0.0%	0%	0%	0%	100%
2.2	62%	7%	30%	0.0%	0.0%	0.0%	0%	0%	0%	100%
2.3	74%	0%	0%	0.0%	0.0%	0.0%	26%	0%	0%	100%
2.4	57%	0%	0%	0.0%	0.0%	0.0%	23%	20%	0%	100%
2.6	100%	0%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
2.7	100%	0%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
2.8	64%	1%	2%	0.0%	0.0%	3.8%	28%	1%	0%	100%
2.9	51%	7%	37%	0.0%	5.3%	0.3%	0%	0%	0%	100%

Table B1.11.8: IZ Target Model: Potential additional Workers

				Pote	ential additiona	al Workers				
ΙZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 2	2,743	4,291	23,524		2,172	5,002	17,170	1,167	-	56,068
2.1	325	330	906	-	-	-	-	-	-	1,562
2.2	516	1,415	8,245	-	-	-	-	-	-	10,175
2.3	16	-	-	-	-	-	177	-	-	193
2.4	129	-	-	-	-	-	906	757	-	1,792
2.6	-	-	-	-	-	-	-	-	-	-
2.7	8	24	-	-	-	-	-	-	-	32
2.8	416	859	1,961	-	-	4,872	16,087	410	-	24,605
2.9	1,331	1,665	12,412	-	2,172	130	-	-	-	17,709
				Poten	tial additional	Workers (%)				
IZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 2	5%	8%	42%	0%	4%	9%	31%	2%	0%	100%
2.1	21%	21%	58%	0%	0%	0%	0%	0%	0%	100%
2.2	5%	14%	81%	0%	0%	0%	0%	0%	0%	100%
2.3	8%	0%	0%	0%	0%	0%	92%	0%	0%	100%
2.4	7%	0%	0%	0%	0%	0%	51%	42%	0%	100%
2.6	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
2.7	26%	74%	0%	0%	0%	0%	0%	0%	0%	100%
2.0	2%	3%	8%	0%	0%	20%	65%	2%	0%	100%
2.8	270	070	070	0,70	0,0	_0,0		2,0	<u> </u>	10070

From the above it is thus evident that the following interrelated TOD principles have been adhered to in the target setting:

- Walkability (live-work-play precinct accessibility)
- Density (live)
- Inclusiveness (live: tenure and income mix)
- Mixed use (live-work-play)
- Transit (live-work-play inter precinct accessibility)

The above listed elements inform the New Spatial Logic to follow (Step 4).

# **STEP 4: SPATIAL LOGIC AND PRECINCT VALIDATION**

From the preceding analysis (Step 1 to 3), it is evident that IZ2 consist of a number of anchors / economic nodes (CBD, Urban Hub and Secondary Nodes), a marginalised area and numerous transportation modes (rail, bus, taxi). In addition, IZ2 adheres to the requirement of walkability (500m), with most proposed IRPTN stations allowing for TOD developments (live-work-play concept).

IZ2 currently comprise of 121 262 people (34 975 residential units) with the majority of households falling within the low income bracket (52%). The current residential density across the IZ is calculated at 7 du/ha. The dominant land uses associated with IZ2 is residential (1 220 ha), Vacant (638 ha) and Other / Utilities (285 ha).

Informed by the above, the *EMM BEPP IZ Target Model* analysis highlighted that IZ2 has 777 ha of developable land available for future development / redevelopment, to accommodate an addition 93 954 people (33 838 residential units – primarily representing low income households – 46%) at an average of 44 du/ha across the entire IZ. In addition, the potential is identified for additional 5,359,813m² developable floor area, primarily representing residential, industrial and office land use, which can generate an additional 56 068 job opportunities within IZ2, thus further enhancing the concept of live-work-play.

**Figure B1.22.9** is a graphical representation of the New Spatial Logic, highlighting the target land uses in relation to the economic nodes, marginalized area and connected by the public transport modes.

\*Please note, the city wide projects (e.g. precinct planning, strategic urban development areas, mega housing projects etc.) are discussed in more detail in Section B2 – Local Area Planning to follow. The holistic IZ (B1), Local Area Planning (B2), and Public transport / Housing integration (B3) is summarised in Section B4 – Urban Network Summary.





#### **STEP 5: INTEGRATION ZONE PHASING**

The identified developable land areas (as identified in Step 3) located within IZ2, is prioritised in terms of short (0-5 years), medium (5 to 10 years) and long (10 years+) term growth. The anticipated number of households in the **short** term is approximate 8 647 additional households, in the **medium** term it is approximate 24 176 additional households, and of the **long** term 1 014 additional households (refer **Table B1.11.9**).

- Within the **short term**, it is anticipated that 48% of households will be low income households, 27% will be Middle income households, and 25% will be high income households.
- Within the **medium term**, it is anticipated that 44% of households will be low income households, 28% will be Middle income households, and 27% will be high income households.
- Within the **long term**, it is anticipated that 74% of households will be low income households, 21% will be Middle income households, and 5% will be high income households.

Figure **B1.22.10** is a graphical representation of the anticipated development phasing. The development phasing is collectively informed by the anticipated addition number of households, workers and land use projections (based on the **EMM BEPP IZ Target Model**).



Table B1.11.9: IZ2 Target Model: Households Time Frame

					Target Model:	<b>Households T</b>	ime Frame (ha	1)					
		Sho	rt Term			Medium Term				Long Term			
ΙΖ	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total	
IZ 2	4,119	2,344	2,185	8,647	10,758	6,793	6,625	24,176	752	216	46	1,014	
2.1	2,107	605	130	2,842	3,340	960	206	4,506	752	216	46	1,014	
2.2	-	-	-	-	1,955	1,872	1,276	5,103	-	-	-	-	
2.3	-	-	-	-	152	80	25	257	-	-	-	-	
2.4	266	254	338	858	68	65	86	219	-	-	-	-	
2.5	-	-	-	-	-	-	-	-	-	-	-	-	
2.6	-	-	-	-	16	9	35	60	-	-	-	-	
2.7	-	-	-	-	574	368	1,832	2,775	-	-	-	-	
2.8	1,553	1,371	1,666	4,590	2,398	2,116	2,572	7,085	-	-	-	-	
2.9	193	113	51	357	2,256	1,323	593	4,171	-	-	-	-	
					Target Model:	Households 1	ime Frame (%	)					
		Sho	rt Term			Mediu	m Term			Long	Term		
IZ	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Tota	
IZ 2	48%	27%	25%	100%	44%	28%	27%	100%	74%	21%	5%	1009	
2.1	74%	21%	5%	100%	74%	21%	5%	100%	74%	21%	5%	1009	
2.2					38%	37%	25%	100%					
2.3					59%	31%	10%	100%					
2.4	31%	30%	39%	100%	31%	30%	39%	100%					
2.5													
2.6					26%	15%	59%	100%					
2.7					21%	13%	66%	100%					
2.8	34%	30%	36%	100%	34%	30%	36%	100%					
2.0													



## STEP 6: IZ2 PROJECTS AND STRATEGIC INTERVENTIONS

The following section indicates the CAPEX projects located within IZ2 and prioritised according to the following eight (8) categories:

- Priority 1: Economic Node: CBD
- Priority 2: Economic Node: Industrial Area
- Priority 3: Economic Node: Urban Hub
- Priority 4: Housing projects current
- Priority 5: Housing projects proposed
- Priority 6: Marginalised Area 2: Katorus
- Priority 7: MSDF Precincts
- Priority 8: Remainder of Integration Zone 2

**Table B1.11.10** lists two projects per Priority Categories (as listed above) with the highest monetary value allocated within the Intergovernmental Project Pipeline. **Figure B1.22.11** graphically represents the spatial locations of the identified projects as listed within Table B1.11.10.



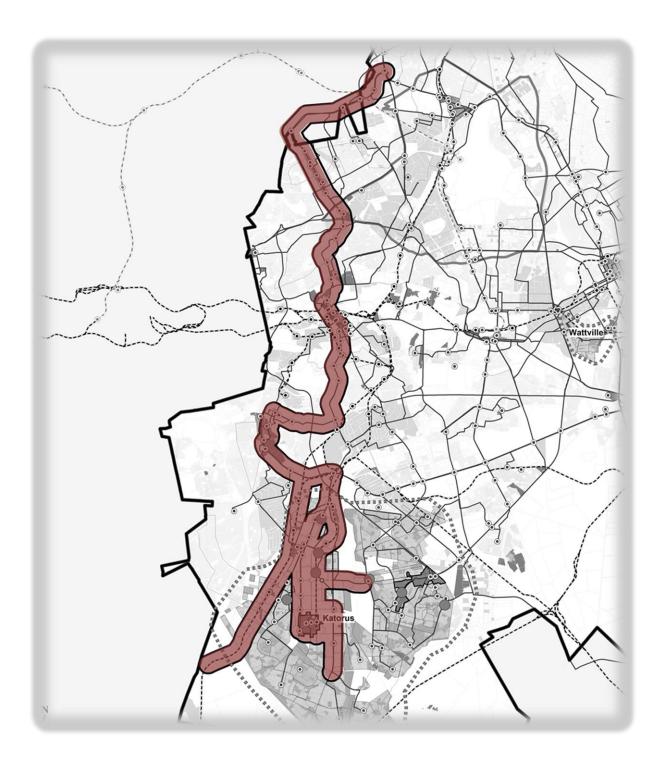
Table B1.11.10: Prioritised Capex Projects in Integration Zone 2

MAP NO.	Department	Project	Capitalisation Investment Framework Category	Source of Funding	Capital Budget 2017/18	Capital Budget 2018/19	Capital Budget 2019/20	MTREF Total 2017 / 18 - 2019/20
	lı	ntegration Zone 2: Economic Node:	CBD		R626,366,970	R476,120,971	R483,805,768	R1,586,293,709
1	Information Communication Technology (ICT)	ERP Phase 1 (Corporate)	Economic Development	015 - Borrowings	R200,000,000	R130,000,000	R143,000,000	R473,000,000
2	City Planning	Germiston Urban Renewal - Germiston Public Space Upgrade(Germiston)	Urban Restructuring	019 - Integrated City Development Grant	R48,646,000	R48,221,000	R50,921,000	R147,788,000
	Integra	ation Zone 2: Economic Node: Indu	strial Area		R44,500,000	R133,978,017	R146,260,000	R324,738,017
3	Human Settlements	Urban Renewal: Wattville Erf 3130 Watville (Benoni)	Urban Restructuring	005 - Urban Settlement Development Grant	R25,000,000	R64,740,000	R -	R89,740,000
4	Human Settlements	Urban Renewal: Wattville Erf 3130 Watville (Benoni)	Urban Restructuring	Unassigned	R - R -		R67,110,000	R67,110,000
	Inte	gration Zone 2: Economic Node: Ur	ban Hub		R65,110,000	R97,790,000	R133,740,000	R296,640,000
5	Human Settlements	Urban Renewal: Katorus: Erf 18383 Vosloorus X 9, Erf 6519 Vosloorus Ext 9, Erf 20846 Ext 30, Portion of RE Portion 192 Farm Vlakplats 138 IR(Vosloorus)	Urban Restructuring	005 - Urban Settlement Development Grant	R41,560,000	R56,440,000	R -	R98,000,000
6	Human Settlements	Urban Renewal: Katorus: Erf 18383 Vosloorus X 9, Erf 6519 Vosloorus Ext 9, Erf 20846 Ext 30, Portion of RE Portion 192 Farm Vlakplats 138 IR(Vosloorus)	Urban Restructuring	Unassigned	R -	R -	R90,540,000	R90,540,000
	Int	egration Zone 2: Housing projects	current		R55,979,917	R -	R -	R55,979,917
7	Human Settlements	Balmoral Extension 4(Boksburg)	Urban Restructuring	005 - Urban Settlement Development Grant	R55,979,917	R -	R -	R55,979,917
	Inte	gration Zone 2: Housing projects p	roposed		R3,000,000	R8,000,000	R10,000,000	R21,000,000
8	Roads and Stormwater	Doubling Barry Marais Rd(Boksburg)	Urban Restructuring	015 - Borrowings	R3,000,000	R8,000,000	R -	R11,000,000
9	Roads and Stormwater	Doubling Barry Marais Rd(Boksburg)	Unassigned	R -	R -	R10,000,000	R10,000,000	
	Integ	gration Zone 2: Marginalised Area 2	: Katorus		R11,200,000	R13,000,000	R23,000,000	R47,200,000

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10	Environmental Resources Management	Develop/Upgrade Parks VOSLOORUS(Vosloorus)	Upgrading and Renewal	015 - Borrowings	R9,000,000	R9,000,000	R -	R18,000,000
11	Environmental Resources Management	Develop/Upgrade Parks VOSLOORUS(Vosloorus)	Upgrading and Renewal	Unassigned	R -	R -	R9,000,000	R9,000,000
		Integration Zone 2: MSDF Precine	cts		R19,956,000	R25,734,000	R19,836,000	R65,526,000
12	Energy	Brakpan Revenue enhancement(Brakpan)	Economic Development	007 - CRRF Capital Replacement Reserve Fund	R5,000,000	R6,000,000	R -	R11,000,000
13	Energy	Brakpan Network enhancement(Brakpan)	Economic Development	015 - Borrowings	R4,500,000	R5,000,000	R -	R9,500,000
	Integr	ation Zone 2: Remainder of integra	tion zone 2		R285,664,197	R208,881,566	R184,735,586	R679,281,349
14	Human Settlements	Leeuwpoort Development (Bulk Infrastructure)(Boksburg)	Urban Restructuring	005 - Urban Settlement Development Grant	R241,664,197	R141,451,566	R -	R383,115,763
15	Human Settlements	Leeuwpoort Development (Bulk Infrastructure)(Boksburg)	Urban Restructuring	Unassigned	R	R -	R114,735,586	R114,735,586

# INTEGRATION ZONE 3: KATLEHONG-TOKOZA-ALBERTON-GERMISTON







#### **STEP 1: IZ SPATIAL LOGIC**

Graphically represented on **Figure B1.23.1**, Integration Zone 3 represent the functional area stretching from Kempton Park West residential in the north (west of the Kempton Park CBD), southwards along the IRPTN towards Katlehong, and Tokoza. Integration Zone three includes the Edenvale, Germiston and Alberton CBD's. The table below is a summary of the salient features related to IZ3 and is.

Table B1.12.1: Integration Zone 3 Salient Features

	ANCHORS - ECONO	OMIC NODES
CBD	URBAN HUB	SECONDARY NODES
Edenvale <sup>1</sup>	Kwesini CCC⁴	Admin Triangle <sup>5</sup> ,
Germiston <sup>2</sup>		Motse wa Lijane Shopping Centre <sup>6</sup>
Alberton <sup>3</sup>		Pilot Station <sup>7</sup>
	MARGINALISE	ED AREA
Katorus <sup>8</sup>		
	TRANSIT S	PINE
Proposed IRPTN Phase 1		
Bus Feeders		
Taxi Routs		
Metro Rail		

(Note: The numbers next to the names correlate to the number indicated in the corresponding Figure)

Integration Zone 3 is divided into thirteen (13) functional section for the purposes of the detailed analysis and Target Model to follow (refer Figure B1.23.3).

## **STEP 2: IZ PROFILE**

Following is a high-level base line assessment of Integration Zone 2, assessing the demographic, land use and infrastructure within the IZ.

### >>> DEMOGRAPHIC ASSESSMENT

From the demographic analysis it is evident that 211 652 people are residing within IZ3, which translates to 72 641 residential units (refer **Table B1.12.2**). The aforementioned IZ3 population represents about 6% of the total population in the EMM (refer **Table B1.4**). As reflected in **Table B1.12.3**, approximately 61% of households (44 042) fall within the low income bracket (R0<R3 188), followed by 26% of households (19 028) fall within the middle income bracket (R2 183<R12 817) and only 13% of households (9 571) fall within the high income bracket (R12 817+). The elevated low income levels indicate high government dependency of households on social / housing grants and related government provided facilities.



Table B1.12.2: IZ3 Baseline Households, Population and Density

Integration Zone	No. of Residential Units	Population	Area (ha)	Density (du/ha)
Total IZ 3	72,641	211,652	5,209	14
3.1	606	1,623	161	4
3.2	2,761	7,938	304	9
3.3	1,084	2,456	155	7
3.4	8,521	13,914	388	22
3.5	1,669	4,507	307	5
3.6	870	2,131	94	9
3.7	2,339	6,952	223	10
3.8	3,044	10,270	518	6
3.9	3,817	12,098	368	10
3.10	5,732	13,165	319	18
3.11	2,526	7,634	414	6
3.12	18,322	53,615	1,092	17
3.13	21,351	75,349	866	25

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

Table B1.12.3: IZ3 Baseline Households and Income Distribution

IZ	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 3	61%	26%	13%	100%	44,042	19,028	9,571	72,641
3.1	20%	16%	63%	100%	122	100	384	606
3.2	27%	23%	51%	100%	736	624	1,400	2,761
3.3	20%	18%	63%	100%	214	191	679	1,084
3.4	71%	19%	11%	100%	6,009	1,613	899	8,521
3.5	36%	38%	26%	100%	601	635	433	1,669
3.6	27%	22%	51%	100%	237	192	441	870
3.7	19%	23%	58%	100%	453	531	1,355	2,339
3.8	27%	25%	48%	100%	824	773	1,446	3,044
3.9	81%	18%	1%	100%	3,083	702	32	3,817
3.10	79%	20%	2%	100%	4,502	1,122	108	5,732
3.11	75%	20%	4%	100%	1,904	516	106	2,526
3.12	65%	30%	5%	100%	11,932	5,449	941	18,322
3.13	63%	31%	6%	100%	13,425	6,579	1,347	21,351

Source: Census 2011, STATS SA

In terms of residential densities and property values, as indicated on Figure B1.23.2, it is evident



that the concentration of higher residential densities are located within Kwesine, with the lower densities within the remainder of IZ3. The inverse is noted in terms of the property values (based on the EMM valuation roll), the lower property values are noted within Kwesine and the higher values associated within the remainder of the IZ.

### >> LAND USE ASSESSMENT

Integration Zone 3 comprise of approximate 5 209 ha. **Diagram B1.6** graphically represents the Baseline Land Use Mix (ha) and **Table B1.12.4** represents the detail Baseline Land Use Mix (ha and %).

From the baseline land uses assessment it is evident that the dominant land use within IZ3 is residential (formal and informal), representing 37% (1 938 ha) of the total IZ3 land area, followed by 27% (1 432 ha) representing Vacant land and 10% (536 ha) Community / Tertiary Social facilities, whilst 10% (536 ha) of the land area represents Sport Facilities / Open Space. **Figure B1.23.3** graphically represents the current land use mix and social facilities locations of IZ3.

As indicated on **Figure B1.23.4**, 27% (1 432 ha) of the land area within IZ3 is Vacant and 2% (89 ha) is Agriculture.

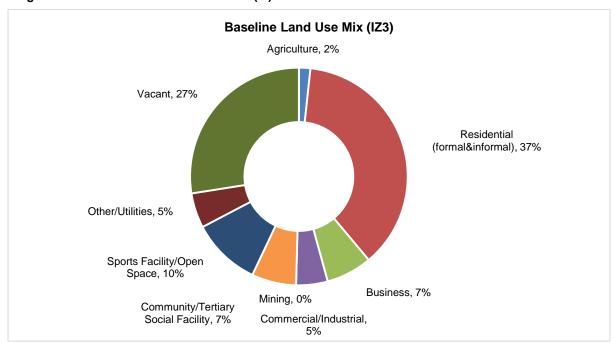


Diagram B1.6: IZ3 Base Line Land Use Mix (%)

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014



Table B1.12.4: IZ3 Baseline Land Use Mix (ha and %)

		Daseille La		•						
				Baseline	Land	Jse Mix (Ha)				
Z	Agriculture	Residential (formal& informal)	Business	Commercial/ Industrial	Mining	Community/ Tertiary Social Facility	Sports Facility/ Open Space	Other/ Utilities	Vacant	Total
IZ 3	89	1,938	355	244	-	345	536	270	1,432	5,209
3.1	-	37	5	-	-	0	8	2	109	161
3.2	4	207	43	11	-	19	4	6	10	304
3.3	-	31	65	47	-	0	5	3	4	155
3.4	-	178	10	6	-	29	133	14	19	388
3.5	-	44	62	15	-	31	29	24	102	307
3.6	1	61	6	5	-	1	0	3	17	94
3.7	-	149	6	2	-	17	10	3	37	223
3.8	17	186	63	7	-	41	104	6	94	518
3.9	1	55	13	96	-	3	3	47	150	368
3.10	-	85	11	14	-	8	2	9	189	319
3.11	66	61	30	30	-	0	46	86	95	414
3.12	1	354	30	3	-	91	80	47	486	1,092
3.13	-	490	12	7		103	112	21	122	866
				Baseline	Land	Use Mix (%)				
Z	Agriculture	Residential (formal& informal)	Business	Commercial/ Industrial	Mining	Community/ Tertiary Social Facility	Sports Facility/ Open Space	Other/ Utilities	Vacant	Total
IZ 3	2%	37%	7%	5%	0%	7%	10%	5%	27%	100%
3.1	0%	23%	3%	0%	0%	0%	5%	1%	68%	100%
3.2	1%	68%	14%	4%	0%	6%	1%	2%	3%	100%
3.3	0%	20%	42%	30%	0%	0%	3%	2%	2%	100%
3.4	0%	46%	3%	2%	0%	8%	34%	4%	5%	100%
3.5	0%	14%	20%	5%	0%	10%	10%	8%	33%	100%
3.6	1%	66%	6%	6%	0%	1%	0%	3%	18%	100%
3.7	0%	67%	3%	1%	0%	8%	4%	1%	16%	100%
3.8	3%	36%	12%	1%	0%	8%	20%	1%	18%	100%
3.9	0%	15%	3%	26%	0%	1%	1%	13%	41%	100%
3.10	0%	27%	4%	4%	0%	3%	1%	3%	59%	100%
3.11	16%	15%	7%	7%	0%	0%	11%	21%	23%	100%
3.12	0%	32%	3%	0%	0%	8%	7%	4%	44%	100%
3.13	0%	57%	1%	1%	0%	12%	13%	2%	14%	100%

3.13 0% 57% 1% 1% 0% 12% 13% 2% 14% 100% Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

\*Note: Other include Parking areas, Transport facilities, Utilities (water, sanitation, electricity), and other/unknown



uses. Government/Municipal is included with Community Facilities

#### >> INFRASTRUCTURE ASSESSMENT

Existing public transport infrastructure (refer **Figure B1.23.5**) present within IZ3 is the Metro Rail and numerous Taxi routes. The following rail station are located within IZ3: President, India, Germiston West, Germiston South, Germiston Lake, Natal Spruit, Mpilisweni, Katlehong, Lindela, Pilot, Kwesine and Angus stations.

It is noted that the Rail is primarily a north-south linkage from the Germiston CBD to Kwesine in the South, with no railway line connecting Kempton Park West with the Germiston CBD along the IZ delineation. Although, it is noted that the proposed IRPTN route with numerous feeders and prosed station, will connect the Kempton Park West area, all the way south up to Kwesine. Currently the taxi industry has numerous stops along the IZ delineation.

Walkability, based on a 500m walking distance from any public transport station, is graphically represented on **Figure B1.23.5**. It is evident that most of the IZ3 adheres to the criteria of walkability. Two section within the southern parts of IZ3 (Thokoza and Siluma View) has limited walkability, as it is not served by the proposed IRPTN public transport facilities, although numerous taxi stops are noted.

#### **STEP 3: IZ TARGETS**

Based on the **EMM BEPP IZ Target Model**, an additional 27 698 people, which translates into 16 387 residential units, can be accommodated within IZ3 (refer **Table B1.12.5**). The total additional developable land area within IZ3, accumulates to 471 ha. The average dwelling unit density across the entire IZ3, is 35 du/ha, with some sections of the IZ achieving densities of 60 80 da/ha and even 80 da/ha (refer **Figure B1.23.6** – *Residential Density*).

Table B1.12.5: IZ3 Target Model: Additional Households, Population and Density

Integration Zone	No. of Residential Units	%	Population	Developable Area (ha)	Density (du/ha)
IZ 3	16,387	12%	27,698	471	35
3.1	-	0%	-	18	0
3.2	107	0%	421	2	60
3.3	456	0%	858	6	80
3.4	-	0%	-	1	0
3.5		0%		-	
3.6	82	0%	146	13	6
3.7	2,252	2%	6,528	33	69
3.8	1,030	1%	3,424	74	14



3.9	2,254	2%	-	76	30
3.10	3,667	3%	-	126	29
3.11	1,791	1%	1,467	55	32
3.12	2,307	2%	6,631	41	56
3.13	2,441	2%	8,223	26	94

From the **IZ Target Model**, based on the developability of vacant and underutilised land (refer **Table B1.12.6**), it is anticipated that 61% of the additional households will fall within the low income bracket (R0<R3 188), representing 9 944 dwelling units. The low income dwelling units represents primarily subsidised housing. The middle income category (R3 183<R12 817) represents 23% of the anticipated future households, representing 3 832 dwelling units. The middle income category is representative of gap (subsidy linked and bonded) housing options. Only 16% of the anticipated future households fall within the higher income category, representing 2 611 dwelling units. The higher income category is representative of market / bonded housing options.

Table B1.12.6: IZ3 Target Model: Households and Income distribution

Integratio n Zone	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 3	61%	23%	16%	100%	9,944	3,832	2,611	16,387
3.1	20%	16%	63%	100%	-	-	-	-
3.2	27%	23%	51%	100%	29	24	54	107
3.3	20%	18%	63%	100%	90	80	286	456
3.4	71%	19%	11%	100%	-	-	-	-
3.5	36%	38%	26%	100%	-	-	-	-
3.6	27%	22%	51%	100%	22	18	42	82
3.7	19%	23%	58%	100%	437	511	1,304	2,252
3.8	27%	25%	48%	100%	279	262	489	1,030
3.9	81%	18%	1%	100%	1,821	414	19	2,254
3.10	79%	20%	2%	100%	2,880	718	69	3,667
3.11	75%	20%	4%	100%	1,349	366	75	1,791
3.12	65%	30%	5%	100%	1,503	686	118	2,307
3.13	63%	31%	6%	100%	1,535	752	154	2,441



The *Potential Additional Floor Area* (*m*<sup>2</sup>) as based on the **EMM BEPP IZ Target Model** (refer **Table B1.12.7**), indicates that the dominant land use to be accommodated within IZ3 is residential (54% - representing 1 584 084 m<sup>2</sup>), followed by offices (25% - representing 867 680 m<sup>2</sup>) and retail (12% - representing 409 452 m<sup>2</sup>). **Figure B1.23.6** is a graphical representation the accumulated IZ3 Land Use Categories.

**Figure B1.23.7** and **Figure B1.23.8** graphically represent the potential additional land use per floor, based on the Target Model Categorization (refer **Table B1.6**: **IZ Target Model**: **Land Use Categories**). The total Potential Additional Floor Area (m²) for IZ3 accumulates to approximately 3 495 156 m².

The *Potential Additional Workers* target projections (refer **Table B1.12.8**) indicate the latent opportunity for additional 36 153 Office workers (54%), followed by 12 408 Retail workers (31%) and 8 254 Commercial workers (12%) can be accommodated within IZ3. The total Potential Additional Workers for IZ3 accumulates to approximately 66 773 workers.

From the above it is thus evident that the following interrelated TOD principles have been adhered to in the target setting:

- Walkability (live-work-play precinct accessibility)
- Density (live)
- Inclusiveness (live: tenure and income mix)
- Mixed use (live-work-play)
- Transit (live-work-play inter precinct accessibility)

The above listed elements inform the New Spatial Logic to follow (Step 4).



Table B1.12.7: IZ3 Target Model: Potential additional Floor Area (m²)

				Potent	ial additional Fl	oor Area (m²)				
ΙZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 3	1,584,084	409,452	867,680		-	-	314,006	319,934	-	3,495,156
3.1	-	73,847	443,079	-	-	-	-	-	-	516,926
3.2	10,705	-	-	-	-	-	-	-	-	10,705
3.3	34,222	-	-	-	-	-	-	-	-	34,222
3.4	-	2,689	5,379	-	-	-	-	-	-	8,068
3.6	6,163	5,080	10,160	-	-	-	-	41,403	-	62,806
3.7	213,142	19,549	-	-	-	-	-	-	-	232,691
3.8	111,022	142,725	285,449	-	-	-	-	54,025	-	593,221
3.9	112,716	-	-	-	-	-	24,519	205,184	-	342,419
3.10	550,050	-	-	-	-	-	259,014	-	-	809,063
3.11	230,961	65,400	55,556	-	-	-	18,029	11,523	-	381,469
3.12	159,055	80,354	68,056	-	-	-	12,445	7,800	-	327,709
3.13	156,049	19,808	-	-	-	-	-	-	-	175,857
				Poten	tial additional F	loor Area (%)				
IZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 3	45%	12%	25%	0.0%	0.0%	0.0%	9%	9%	0%	100%
3.1	0%	14%	86%	0.0%	0.0%	0.0%	0%	0%	0%	100%
3.2	100%	0%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
3.3	100%	0%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
3.4	0%	33%	67%	0.0%	0.0%	0.0%	0%	0%	0%	100%
3.6	10%	8%	16%	0.0%	0.0%	0.0%	0%	66%	0%	100%
3.7	92%	8%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
3.8	19%	24%	48%	0.0%	0.0%	0.0%	0%	9%	0%	100%

3.9	33%	0%	0%	0.0%	0.0%	0.0%	7%	60%	0%	100%
3.10	68%	0%	0%	0.0%	0.0%	0.0%	32%	0%	0%	100%
3.11	61%	17%	15%	0.0%	0.0%	0.0%	5%	3%	0%	100%
3.12	49%	25%	21%	0.0%	0.0%	0.0%	4%	2%	0%	100%
3.13	89%	11%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%

Table B1.12.8: IZ3 Target Model: Potential additional Workers

				Pot	ential addition	al Workers				
IZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 3	1,857	12,408	36,153	-	-	-	8,101	8,254	-	66,773
3.1	1,056	2,238	18,462	-	-	-	1	-	1	21,756
3.2	-	-	-	-	-	-	1	-	ı	-
3.3	14	-	-	-	-	-	1	-	ı	14
3.4	68	81	224	-	-	-	-	-	-	374
3.6	-	154	423	-	-	-	-	1,068	-	1,645
3.7	-	592	-	-	-	-	-	-	-	592
3.8	11	4,325	11,894	-	-	-	-	1,394	-	17,623
3.9	331	-	-	-	-	-	633	5,294	-	6,257
3.10	134	-	-	-	-	-	6,683	-	-	6,817
3.11	62	1,982	2,315	-	-	-	465	297	-	5,121
3.12	114	2,435	2,836	-	-	-	321	201	-	5,907
3.13	66	600	-	-	-	-	-	-	-	666
	Potential additional Workers (%)									
ΙZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 3	3%	19%	54%	0%	0%	0%	12%	12%	0%	100%

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3.1	5%	10%	85%	0%	0%	0%	0%	0%	0%	100%
3.2	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
3.3	100%	0%	0%	0%	0%	0%	0%	0%	0%	100%
3.4	18%	22%	60%	0%	0%	0%	0%	0%	0%	100%
3.6	0%	9%	26%	0%	0%	0%	0%	65%	0%	100%
3.7	0%	100%	0%	0%	0%	0%	0%	0%	0%	100%
3.8	0%	25%	67%	0%	0%	0%	0%	8%	0%	100%
3.9	5%	0%	0%	0%	0%	0%	10%	85%	0%	100%
3.10	2%	0%	0%	0%	0%	0%	98%	0%	0%	100%
3.11	1%	39%	45%	0%	0%	0%	9%	6%	0%	100%
3.12	2%	41%	48%	0%	0%	0%	5%	3%	0%	100%
3.13	10%	90%	0%	0%	0%	0%	0%	0%	0%	100%

## STEP 4: SPATIAL LOGIC AND PRECINCT VALIDATION

From the preceding analysis (Step 1 to 3), it is evident that IZ3 consist of a number of anchors / economic nodes (CBD, Urban Hub and Secondary Nodes), a marginalised area and numerous transportation modes (rail, bus, taxi). In addition, IZ3 adheres to the requirement of walkability (500m), with most proposed IRPTN stations allowing for TOD developments (live-work-play concept).

IZ3 currently comprise of 211 652 people (72 641 residential units) with the majority of households falling within the low income bracket (61%). The current residential density across the IZ is calculated at 14 du/ha. The dominant land uses associated with IZ3 is residential (1 938 ha), Vacant (1 432 ha) and Community / Tertiary Social facilities (536 ha).

Informed by the above, the *EMM BEPP IZ Target Model* analysis highlighted that IZ3 has 471 ha of developable land available for future development / redevelopment, to accommodate 27 698 people (16 387 residential units – primarily representing low income households – 61%) at an average of 35 du/ha across the entire IZ. In addition, the potential is identified for additional 3,495,156m<sup>2</sup> developable floor area, primarily representing residential, office and retail land use, which can generate an additional 66 773 job opportunities within IZ3, thus further enhancing the concept of livework-play.

**Figure B1.23.9** is a graphical representation of the New Spatial Logic, highlighting the target land uses in relation to the economic nodes, marginalized area and connected by the public transport modes.

\*Please note, the city wide projects (e.g. precinct planning, strategic urban development areas, mega housing projects etc.) are discussed in more detail in Section B2 – Local Area Planning to follow. The holistic IZ (B1), Local Area Planning (B2), and Public transport / Housing integration (B3) is summarised in Section B4 – Urban Network Summary.

## **STEP 5: INTEGRATION ZONE PHASING (PRECINCT PRIORITIZATION)**

The identified developable land areas (as identified in Step 3) located within IZ3, is prioritised in terms of short (0-5 years), medium (5 to 10 years) and long (10 years+) term growth. The anticipated number of households in the **short** term is approximate 7 002 additional households, in the **medium** term it is approximate 7 508 additional households, and of the **long** term 1 876 additional households (refer **Table B1.12.9**).

- Within the **short term**, it is anticipated that 66% of households will be low income households, 21% will be Middle income households, and 13% will be high income households.
- Within the **medium term**, it is anticipated that 59% of households will be low income households,



23% will be Middle income households, and 16% will be high income households.

Within the **long term**, it is anticipated that 48% of households will be low income households, 27% will be Middle income households, and 24% will be high income households.

Figure **B1.23.10** is a graphical representation of the anticipated development phasing. The development phasing is collectively informed by the anticipated addition number of households, workers and land use projections (based on the **EMM BEPP IZ Target Model**).



Table B1.12.9: IZ3 Target Model: Households Time Frame

				Та	rget Model:	Households 1	Time Frame (	ha)				
		Shor	t Term			Mediur	n Term			Long	Term	
Integration Zone	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 3	4,608	1,462	932	7,002	4,430	1,856	1,222	7,508	906	513	457	1,876
3.1	-	-	-	-	-	-	-	-	-	-	-	-
3.2	-	-	-	-	29	24	54	107	-	-	-	-
3.3	-	-	-	-	90	80	286	456	-	-	-	-
3.4	-	-	-	-	-	-	-	-	-	-	-	-
3.5	-	-	-	-	-	-	-	-	-	-	-	-
3.6	-	-	-	-	-	-	-	-	22	18	42	82
3.7	100	117	298	515	220	257	656	1,133	117	137	350	604
3.8	279	262	489	1,030	-	-	-	-	-	-	-	-
3.9	-	-	-	-	1,821	414	19	2,254	-	-	-	-
3.10	2,880	718	69	3,667	-	-	-	-	-	-	-	-
3.11	1,349	366	75	1,791	-	-	-	-	-	-	-	-
3.12	-	-	-	-	980	448	77	1,505	523	239	41	803
3.13	-	-	-	-	1,291	633	129	2,053	243	119	24	387
				Та	rget Model:	Households	Γime Frame (	(%)				
		Shor	t Term			Mediur	n Term			Long	Term	
Integration Zone	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 3	66%	21%	13%	100%	59%	25%	16%	100%	48%	27%	24%	100%
3.1												
3.2					27%	23%	51%	100%				
3.3					20%	18%	63%	100%				
3.4												
3.5												

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3.6									27%	22%	51%	100%
3.7	19%	23%	58%	100%	19%	23%	58%	100%	19%	23%	58%	100%
3.8	27%	25%	48%	100%								
3.9					81%	18%	1%	100%				
3.10	79%	20%	2%	100%								
3.11	75%	20%	4%	100%								
3.12					65%	30%	5%	100%	65%	30%	5%	100%
3.13					63%	31%	6%	100%	63%	31%	6%	100%



## STEP 6: IZ3 PROJECTS AND STRATEGIC INTERVENTIONS

The following section indicates the CAPEX projects located within IZ3 and prioritised according to the following ten (10) categories:

- Priority 1: Economic Node: Aerotropolis Core
- Priority 2: Economic Node: CBD
- Priority 3: Economic Node: Industrial Area
- Priority 4: Economic Node: Urban Hub
- Priority 5: Housing Precincts
- Priority 6: Housing projects proposed
- Priority 7: Informal Settlements
- Priority 8: Marginalised Area 3: KwaTsaDuza
- Priority 9: MSDF Precincts
- Priority 10: Remainder of Integration Zone 3

**Table B1.12.10** lists two projects per Priority Categories (as listed above) with the highest monetary value allocated within the Intergovernmental Project Pipeline. **Figure B1.23.11** graphically represents the spatial locations of the identified projects as listed within Table B1.12.10.



Table B1.12.10: Prioritised Capex Projects in Integration Zone 3

MAP NO.	Department	Project	Capitalisation Investment Framework Category	Source of Funding	Capital Budget 2017/18	Capital Budget 2018/19	Capital Budget 2019/20	MTREF Total 2017 / 18 - 2019/20
	Integration 2	one 3: Economic Node: Aero	tropolis Core		R500,000	R -	R -	R500,000
1	Roads and Stormwater	SW Minor (N) MDBK Old age Home(Germiston)	Urban Restructuring	007 - CRRF Capital Replacement Reserve Fund	R500,000	R -	R -	R500,000
	Integr	ation Zone 3: Economic Node	e: CBD		R129,970,000	R127,600,000	R57,100,000	R314,670,000
2	Real Estate	Upgrade and renewal of SAAME Building Germiston(Germiston)	Economic Development	015 - Borrowings	R10,000,000	R38,000,000	R -	R48,000,000
3	Real Estate	Germiston Knowledge Centre(Germiston)	Urban Restructuring	015 - Borrowings	R20,000,000	R27,000,000	R -	R47,000,000
	Integration	Zone 3: Economic Node: Ind	lustrial Area		R10,500,000	R8,500,000	R12,500,000	R31,500,000
4	Roads and Stormwater	Eastleigh Spruit Channel(Edenvale)	Urban Restructuring	015 - Borrowings	R10,000,000	R8,000,000	R -	R18,000,000
5	Roads and Stormwater	Eastleigh Spruit Channel(Edenvale)	Urban Restructuring	Unassigned	R -	R -	R6,000,000	R6,000,000
	Integration	on Zone 3: Economic Node: U	Jrban Hub		R461,543,900	R403,252,050	R386,712,835	R1,251,508,785
6	Energy	Thokoza Network enhancement(Thokoza)	Economic Development	015 - Borrowings	R8,000,000	R5,000,000	R6,000,000	R19,000,000
7	Environmental Resources Management	Develop/Upgrade Parks THOKOZA	Upgrading and Renewal	Unassigned	R -	R9,000,000	R9,000,000	R18,000,000
	Inte	gration Zone 3: Housing Pred	incts		R -	R100,000	R1,000,000	R1,100,000
8	Sports Recreation Arts and Culture (SRAC)	Rehabilitate Eden Park stadium	Urban Restructuring	Unassigned	R -	R100,000	R1,000,000	R1,100,000
	Integrati	on Zone 3: Housing projects	proposed		0	0	R200,000	R200,000
9	Sports Recreation Arts and Culture (SRAC)	Ramokonopi Courts	Urban Restructuring	Unassigned	0	0	R200,000	R200,000
	Integ	ration Zone 3: Informal Settle	ments		R15,000,000	R10,000,000	R10,000,000	R35,000,000
10	Economic Development	Khumalo Street Tourism Node(Thokoza)	Urban Restructuring	015 - Borrowings	R15,000,000	R10,000,000	R -	R25,000,000
11	Economic Development	Khumalo Street Tourism Node(Thokoza)	Urban Restructuring	Unassigned	R -	R -	R10,000,000	R10,000,000

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	Integration 2	Zone 3: Marginalised Area 3:	KwaTsaDuza		R113,340,000	R64,720,000	R71,600,000	R249,660,000
12	Transport	Establish MVRA/DLTC Katlehong(Katlehong 1)	Urban Restructuring	015 - Borrowings	R70,000,000	R -	R -	R70,000,000
13	Disaster & Emergency Management Services	Katlehong Fire Station(Katlehong 1)	Urban Restructuring	005 - Urban Settlement Development Grant	R12,000,000	R26,000,000	R -	R38,000,000
	Inte	egration Zone 3: MSDF Precir	ncts		R39,168,000	R66,917,200	R80,525,000	R186,610,200
14	Transport	Replace Municipal buses (Operational Equipment)	Urban Restructuring	015 - Borrowings	R -	R39,000,000	R -	R39,000,000
15	Energy	Russel Road substation(Germiston)	Economic Development	015 - Borrowings	R5,000,000	R10,000,000	R20,000,000	R35,000,000
	Integration	Zone 3: Remainder of integra	ation zone 3		R157,035,900	R135,414,850	R147,487,835	R439,938,585
16	Information Communication Technology (ICT)	Refurbishment of exisiting call centre(Corporate)	Economic Development	001 - Council Funding	R27,000,000	R27,000,000	R29,700,000	R83,700,000
17	Human Settlements	Germiston Urban Renewal - Germiston Fire Station Social Housing Project- Buildings(Germiston)	Urban Restructuring	005 - Urban Settlement Development Grant	R40,000,000	R -	R -	R40,000,000

# **INTEGRATION ZONE 4: ETWATWA-DAVEYTON-BENONI**







#### **STEP 1: IZ SPATIAL LOGIC**

Graphically represented on **Figure B1.24.1**, Integration Zone 4 represent the functional area east of the Kempton Park CBD, along the IRPTN route up to Benoni CBD, then eastward along the IRPTN line towards the Etwatwa CCC, and along the railway line eastwards up to the Daveyton Urban Hub. The table below is a summary of the salient features related to IZ4.

**Table B1.13.1: Integration Zone 4 Salient Features** 

	ANCHORS - ECONO	DMIC NODES									
CBD	URBAN HUB	SECONDARY NODES									
Benoni <sup>1</sup>	Daveyton CCC <sup>2</sup>	UNISA Campus <sup>3</sup> ,									
		Etwatwa CCC <sup>4</sup> ,									
		<ul> <li>Daveyton Mall<sup>5</sup></li> </ul>									
	MARGINALISED AREA										
Daveyton-Etwatwa <sup>6</sup>											
	TRANSIT S	PINE									
Proposed IRPTN Phase 1											
Bus Feeders											
Taxi Routs											
Metro Rail											

(Note: The numbers next to the names correlate to the number indicated in the corresponding Figure)

Integration Zone 4 is divided into nine (9) functional section for the purposes of the detailed analysis and Target Model to follow (refer Figure B1.24.3).

## **STEP 2: IZ PROFILE**

Following is a high-level base line assessment of Integration Zone 4, assessing the demographic, land use and infrastructure within the IZ.

#### >>> DEMOGRAPHIC ASSESSMENT

From the demographic analysis it is evident that 104 025 people are residing within IZ1, which translates to 32 522 residential units (refer **Table B1.13.2**). The aforementioned IZ4 population represents about 3% of the total population in the EMM (refer **Table B1.4**). As reflected in **Table B1.12.3**, approximately 58% of households (18 811) fall within the low income bracket (R0<R3 188), followed by 25% of households (8 172) fall within the middle income bracket (R2 183<R12 817) and 17% of households (5 539) fall within the high income bracket (R12 817+). The elevated low income levels indicate high government dependency of households on social / housing grants and related government provided facilities.



Table B1.13.2: IZ4 Baseline Households, Population and Density

Integration Zone	No. of Residential Units	Population	Area (ha)	Density (du/ha)
Total IZ 4	32,522	104,025	4,544	7
4.1	1,769	4,475	535	3
4.2	3,716	11,126	464	8
4.3	917	2,519	269	3
4.4	279	1,005	1,096	0
4.5	603	1,749	349	2
4.6	3,782	11,108	721	5
4.7	4,877	15,752	322	15
4.8	10,622	33,165	505	21
4.9	5,956	23,125	282	21

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

Table B1.13.3: IZ4 Baseline Households and Income Distribution

ZI	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 4	58%	25%	17%	100%	18,811	8,172	5,539	32,522
4.1	35%	25%	40%	100%	615	441	712	1,769
4.2	24%	20%	56%	100%	910	743	2,063	3,716
4.3	31%	38%	31%	100%	285	346	287	917
4.4	39%	31%	31%	100%	107	86	86	279
4.5	25%	14%	61%	100%	150	84	370	603
4.6	65%	28%	6%	100%	2,465	1,072	245	3,782
4.7	61%	25%	14%	100%	2,984	1,199	695	4,877
4.8	72%	23%	6%	100%	7,626	2,407	589	10,622
4.9	62%	30%	8%	100%	3,669	1,795	492	5,956

Source: Census 2011, STATS SA

In terms of *residential densities* and *property values*, as indicated on **Figure B1.24.2**, it is evident that the concentration of higher residential densities are located within Daveyton MA and within the inner cities (CBD's), with the lower densities within the remainder of IZ4. The inverse is noted in terms of the property values (based on the EMM valuation roll), the lower property values are noted within Daveyton MA and the higher values associated within the remainder of the IZ.





#### >> LAND USE ASSESSMENT

Integration Zone 4 comprise of approximate 4 544 ha. **Diagram B1.7** graphically represents the Baseline Land Use Mix (ha) and **Table B1.13.4** represents the detail Baseline Land Use Mix (ha and %).

From the baseline land uses assessment it is evident that the dominant land use within IZ4 is agriculture, representing 27% (1 235 ha) of the total IZ4 land area, followed by 27% (1 216 ha) representing residential (formal and informal) land and 16% (709 ha) Vacant land, whilst 3% (147 ha) of the land area represents Sport Facilities / Open Space. It is noted that 3% (217 ha) of the land area within IZ4 represent Community / Tertiary Social facilities **Figure B1.24.3** graphically represents the current land use mix and social facilities locations of IZ4.

As indicated on **Figure B1.24.4**, 16% (709 ha) of the land area within IZ4 is Vacant and 27% (1 235 ha) is Agriculture.

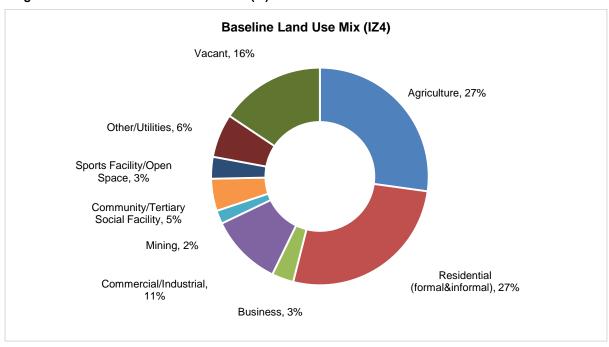


Diagram B1.7: IZ4 Base Line Land Use Mix (%)

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014



Table B1.13.4: IZ4 Baseline Land Use Mix (ha and %)

				Baseline	Land Use	Mix (ha)				
Z	Agriculture	Residential (formal& informal)	Business	Commercial/ Industrial	Mining	Community /Tertiary Social Facility	Sports Facility/ Open Space	Other/ Utilities	Vacant	Total
IZ 4	1,235	1,216	147	486	91	217	147	295	709	4,544
4.1	139	194	12	43	-	8	5	54	81	535
4.2	27	277	24	1	-	80	29	8	19	464
4.3	47	18	79	33	5	10	26	12	39	269
4.4	744	44	4	231	13	11	3	0	47	1,096
4.5	4	51	2	155	-	0	1	21	116	349
4.6	233	116	15	12	73	48	3	69	152	721
4.7	34	104	4	5	-	13	45	3	114	322
4.8	7	263	0	4	-	25	4	126	78	505
4.9	-	151	7	2	-	22	33	3	64	282
				Baseline	Land Us	e Mix (%)				
Z	Agriculture	Residential (formal& informal)	Business	Commercial/ Industrial	Mining	Community /Tertiary Social Facility	Sports Facility/ Open Space	Other/ Utilities	Vacant	Total
IZ 4	27%	27%	3%	11%	2%	5%	3%	6%	16%	100%
4.1	26%	36%	2%	8%	0%	1%	1%	10%	15%	100%
4.2	6%	60%	5%	0%	0%	17%	6%	2%	4%	100%
4.3	18%	7%	29%	12%	2%	4%	10%	4%	14%	100%
4.4	68%	4%	0%	21%	1%	1%	0%	0%	4%	100%
4.5	1%	15%	1%	45%	0%	0%	0%	6%	33%	100%
4.6	32%	16%	2%	2%	10%	7%	0%	10%	21%	100%
4.7	11%	32%	1%	2%	0%	4%	14%	1%	35%	100%
4.8	1%	52%	0%	1%	0%	5%	1%	25%	15%	100%

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

\*Note: Other include Parking areas, Transport facilities, Utilities (water, sanitation, electricity), and other/unknown uses. Government/Municipal is included with Community Facilities

# >> INFRASTRUCTURE ASSESSMENT

Existing public transport infrastructure (refer **Figure B1.24.5**) present within IZ4 is the Metro Rail and numerous Taxi routes. The following rail station are located within IZ4: Northmead, Vanryn, Alliance, Daveyton Stations.



It is noted that the Rail is primarily an east-west linkage from the Benoni CBD to Daveyton in the East, with no railway line connecting Kempton Park CBD with the Benoni CBD along the IZ delineation. The Emaphupheni community is also not connected via the railway line. Although, it is noted that the proposed IRPTN route with numerous feeders and prosed station, will connect the Kempton Park CBD area, all the way south-east up to Emaphupheni. Currently the taxi industry has numerous stops along the IZ delineation.

Walkability, based on a 500m walking distance from any public transport station, is graphically represented on **Figure B1.24.5**. It is evident that most of the IZ4 adheres to the criteria of walkability. Some smaller sections of the IZ has limited walkability, as it is not served by the proposed IRPTN public transport facilities, although numerous taxi stops are noted.

## **STEP 3: IZ TARGETS**

Based on the **EMM BEPP IZ Target Model**, an additional 59 022 people, which translates into 22 973 residential units, can be accommodated within IZ4 (refer **Table B1.13.5**). The total additional developable land area within IZ4, accumulates to 723 ha. The average dwelling unit density across the entire IZ4, is 32 du/ha, with some sections of the IZ achieving densities of 40, 50 and even 120 da/ha (refer **Figure B1.24.6** – *Residential Density*).

Table B1.13.5: IZ4 Target Model: Additional Households, Population and Density

Integration Zone	No. of Residential Units	%	Population	Developable Area (ha)	Density (du/ha)
IZ 4	22,973	17%	59,022	723	32
4.1	6,596	5%	15,970	269	25
4.2	1,068	1%	3,142	45	24
4.3	64	0%	177	1	120
4.4	2,862	2%	9,948	80	36
4.5	-	0%	-	15	0
4.6	4,511	3%	6,909	101	45
4.7	3,172	2%	10,676	98	32
4.8	4,038	3%	10,248	102	40
4.9	662	1%	1,951	13	50

From the **IZ Target Model**, based on the developability of vacant and underutilised land (refer **Table B113.6**), it is anticipated that 61% of the additional households will fall within the low income bracket (R0<R3 188), representing 9 944 dwelling units. The low income dwelling units represents primarily subsidised housing. The middle income category (R3 183<R12 817) represents 23% of the anticipated future households, representing 3 832 dwelling units. The middle income category is



representative of gap (subsidy linked and bonded) housing options. Only 16% of the anticipated future households fall within the higher income category, representing 2 611 dwelling units. The higher income category is representative of market / bonded housing options.

Table B1.13.6: IZ4 Target Model: Households and Income distribution

Integratio n Zone	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 4	52%	26%	23%	100%	11,867	5,933	5,172	22,973
4.1	35%	25%	40%	100%	2,295	1,644	2,657	6,596
4.2	24%	20%	56%	100%	261	213	593	1,068
4.3	31%	38%	31%	100%	20	24	20	64
4.4	39%	31%	31%	100%	1,103	879	879	2,862
4.5	25%	14%	61%	100%	-	-	-	-
4.6	65%	28%	6%	100%	2,940	1,278	293	4,511
4.7	61%	25%	14%	100%	1,941	780	452	3,172
4.8	72%	23%	6%	100%	2,899	915	224	4,038
4.9	62%	30%	8%	100%	408	200	55	662

The *Potential Additional Floor Area* (*m*<sup>2</sup>) as based on the **EMM BEPP IZ Target Model** (refer **Table B1.13.7**), indicates that the dominant land use to be accommodated within IZ4 is residential (50% - representing 2 917 331 m<sup>2</sup>), followed by offices (22% - representing 1 301 694 m<sup>2</sup>) and commercial (13% - representing 746 817 m<sup>2</sup>). **Figure B1.24.6** is a graphical representation the accumulated IZ4 Land Use Categories.

**Figure B1.24.7** and **Figure B1.24.8** graphically represent the potential additional land use per floor, based on the Target Model Categorization (refer *Table B1.6: IZ Target Model: Land Use Categories*). The total Potential Additional Floor Area (m²) for IZ4 accumulates to approximately 5 795 099 m².

The *Potential Additional Workers* target projections (refer **Table B1.13.8**) indicate the latent opportunity for additional 54 237 Office workers (50%), followed by 19 268 Commercial workers (18%) and 11 602 Institutional workers (11%) can be accommodated within IZ4. The total Potential Additional Workers for IZ4 accumulates to approximately 107 464 workers.



Table B1.13.7: IZ4 Target Model: Potential additional Floor Area (m²)

				Potent	ial additional F	loor Area (m²)				
ΙZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 4	2,917,331	304,107	1,301,694	144,738	-	202,369	63,257	746,817	114,786	5,795,099
4.1	673,871	222,651	1,191,169	144,738	-	202,369	-	319,236	114,786	2,868,820
4.2	165,813	8,365	16,731	-	-	-	-	74,796	-	265,705
4.3	3,213	-	-	-	-	-	-	-	-	3,213
4.4	607,660	-	-	-	-	-	-	43,319	-	650,979
4.5	-	-	-	-	-	-	59,273	-	-	59,273
4.6	598,572	1,016	-	-	-	-	-	4,829	-	604,417
4.7	269,392	20,682	41,364	-	-	-	-	183,488	-	514,927
4.8	520,153	37,123	51,477	-	-	-	-	113,908	-	722,661
4.9	78,656	14,270	953	-	-	-	3,983	7,240	-	105,103
				Potent	ial additional F	Floor Area (%)				
ΙZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 4	50%	5%	22%	2.5%	0.0%	3.5%	1%	13%	2%	100%
4.1	23%	8%	42%	5.0%	0.0%	7.1%	0%	11%	4%	100%
4.2	62%	3%	6%	0.0%	0.0%	0.0%	0%	28%	0%	100%
4.3	100%	0%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
4.4	93%	0%	0%	0.0%	0.0%	0.0%	0%	7%	0%	100%
4.5	0%	0%	0%	0.0%	0.0%	0.0%	100%	0%	0%	100%
4.6	99%	0%	0%	0.0%	0.0%	0.0%	0%	1%	0%	100%
4.7	52%	4%	8%	0.0%	0.0%	0.0%	0%	36%	0%	100%
4.8	72%	5%	7%	0.0%	0.0%	0.0%	0%	16%	0%	100%
4.9	75%	14%	1%	0.0%	0.0%	0.0%	4%	7%	0%	100%

Table B1.13.8: IZ4 Target Model: Potential additional Workers

				Pot	ential addition	al Workers				
IZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 4	3,644	9,215	54,237	4,386	-	11,602	1,632	19,268	3,478	107,464
4.1	136	6,747	49,632	4,386	-	11,602	-	8,236	3,478	84,218
4.2	1,860	253	697	-	-	-	-	1,930	-	4,740
4.3	759	-	-	-	-	-	-	-	-	759
4.4	148	-	-	-	-	-	-	1,118	-	1,265
4.5	7	-	-	-	-	-	1,529	-	-	1,537
4.6	298	31	-	-	-	-	-	125	-	453
4.7	-	627	1,724	-	-	-	-	4,734	-	7,084
4.8	237	1,125	2,145	-	-	-	-	2,939	-	6,446
4.9	199	432	40	-	-	-	103	187	-	961
				Poter	tial additional	Workers (%)				
ΙZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 4	3%	9%	50%	4%	0%	11%	2%	18%	3%	100%
4.1	0%	8%	59%	5%	0%	14%	0%	10%	4%	100%
4.2	39%	5%	15%	0%	0%	0%	0%	41%	0%	100%
4.3	100%	0%	0%	0%	0%	0%	0%	0%	0%	100%
4.4	12%	0%	0%	0%	0%	0%	0%	88%	0%	100%
4.5	0%	0%	0%	0%	0%	0%	100%	0%	0%	100%
4.6	66%	7%	0%	0%	0%	0%	0%	27%	0%	100%
4.7	0%	9%	24%	0%	0%	0%	0%	67%	0%	100%
					001	221	00/	400/	00/	4000/
4.8	4%	17%	33%	0%	0%	0%	0%	46%	0%	100%

From the above it is thus evident that the following interrelated TOD principles have been adhered to in the target setting:

- Walkability (live-work-play precinct accessibility)
- Density (live)
- Inclusiveness (live: tenure and income mix)
- Mixed use (live-work-play)
- Transit (live-work-play inter precinct accessibility)

The above listed elements inform the New Spatial Logic to follow (Step 4).

# **STEP 4: SPATIAL LOGIC AND PRECINCT VALIDATION**

From the preceding analysis (Step 1 to 3), it is evident that IZ4 consist of a number of anchors / economic nodes (CBD, Urban Hub and Secondary Nodes), a marginalised area and numerous transportation modes (rail, bus, taxi). In addition, IZ4 adheres to the requirement of walkability (500m), with most proposed IRPTN stations allowing for TOD developments (live-work-play concept).

IZ4 currently comprise of 104 025 people (32 522 residential units) with the majority of households falling within the low income bracket (58%). The current residential density across the IZ is calculated at 7 du/ha. The dominant land uses associated with IZ4 is agriculture (1 235 ha), residential (1 216 ha) and Vacant (709 ha).

Informed by the above, the *EMM BEPP IZ Target Model* analysis highlighted that IZ4 has 723 ha of developable land available for future development / redevelopment, to accommodate an addition 359 022 people (22 973 residential units – primarily representing low income households – 52%) at an average of 32 du/ha across the entire IZ. In addition, the potential is identified for additional 5,795,099m<sup>2</sup> developable floor area, primarily representing residential, office and commercial land use, which can generate an additional 107 464 job opportunities within IZ4, thus further enhancing the concept of live-work-play.

**Figure B1.24.9** is a graphical representation of the New Spatial Logic, highlighting the target land uses in relation to the economic nodes, marginalized area and connected by the public transport modes.

\*Please note, the city wide projects (e.g. precinct planning, strategic urban development areas, mega housing projects etc.) are discussed in more detail in Section B2 – Local Area Planning to follow. The holistic IZ (B1), Local Area Planning (B2), and Public transport / Housing integration (B3) is summarised in Section B4 – Urban Network Summary.





## **STEP 5: INTEGRATION ZONE PHASING (PRECINCT PRIORITIZATION)**

The identified developable land areas (as identified in Step 3) located within IZ4, is prioritised in terms of short (0-5 years), medium (5 to 10 years) and long (10 years+) term growth. The anticipated number of households in the **short** term is approximate 3 761 additional households, in the **medium** term it is approximate 13 209 additional households, and of the **long** term 6 004 additional households (refer **Table B1.10.9**).

- Within the **short term**, it is anticipated that 60% of households will be low income households, 24% will be Middle income households, and 16% will be high income households.
- Within the **medium term**, it is anticipated that 56% of households will be low income households, 26% will be Middle income households, and 18% will be high income households.
- Within the **long term**, it is anticipated that 36% of households will be low income households, 27% will be Middle income households, and 36% will be high income households.

Figure **B1.24.10** is a graphical representation of the anticipated development phasing. The development phasing is collectively informed by the anticipated addition number of households, workers and land use projections (based on the **EMM BEPP IZ Target Model**).



Table B1.13.9: IZ4 Target Model: Households Time Frame

					Target Model:	Households T	ime Frame (ha	)				
Short Term					Mediu	m Term	Long Term					
Integration Zone	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 4	2,259	885	616	3,761	7,424	3,405	2,379	13,209	2,184	1,643	2,176	6,004
4.1	24	17	28	69	1,063	761	1,230	3,054	1,208	865	1,399	3,473
4.2	96	78	217	390	166	135	376	677	-	-	-	-
4.3	-	-	-	-	20	24	20	64	-	-	-	-
4.4	6	5	5	15	122	97	97	316	976	778	778	2,531
4.5	-	-	-	-	-	-	-	-	-	-	-	-
4.6	-	-	-	-	2,940	1,278	293	4,511	-	-	-	-
4.7	1,301	523	303	2,126	640	257	149	1,046	-	-	-	-
4.8	833	263	64	1,160	2,066	652	160	2,878	-	-	-	-
4.9	-	-	-	=	408	200	55	662	-	-	-	-
					Target Model:	Households T	ime Frame (%)	)				
		Short	Term			Medium Term Long Term						
Integration Zone	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 4	60%	24%	16%	100%	56%	26%	18%	100%	36%	27%	36%	100%
4.1	35%	25%	40%	100%	35%	25%	40%	100%	35%	25%	40%	100%
4.2	24%	20%	56%	100%	24%	20%	56%	100%				
4.3					31%	38%	31%	100%				
4.4	39%	31%	31%	100%	39%	31%	31%	100%	39%	31%	31%	100%
4.5												
4.6					65%	28%	6%	100%				
4.7	61%	25%	14%	100%	61%	25%	14%	100%				
4.8	72%	23%	6%	100%	72%	23%	6%	100%				
4.9					62%	30%	8%	100%				



## STEP 6: IZ4 PROJECTS AND STRATEGIC INTERVENTIONS

The following section indicates the CAPEX projects located within IZ3 and prioritised according to the following ten (10) categories:

- Priority 1: Economic Node: Aerotropolis Core
- Priority 2: Economic Node: CBD
- Priority 3: Economic Node: Industrial Area
- Priority 4: Economic Node: Urban Hub
- Priority 5: Housing projects current
- Priority 6: Housing projects proposed
- Priority 7: Informal Settlements
- Priority 8: Marginalised Area 4: Daveyton / Etwatwa
- Priority 9: MSDF Precincts
- Priority 10: Remainder of Integration Zone 4

**Table B1.13.10** lists two projects per Priority Categories (as listed above) with the highest monetary value allocated within the Intergovernmental Project Pipeline. **Figure B1.24.11** graphically represents the spatial locations of the identified projects as listed within Table B1.13.10.



Table B1.13.10: Prioritised Capex Projects in Integration Zone 4

MAP NO.	Department	Project	Capitalisation Investment Framework Category	Source of Funding	Capital Budget 2017/18	Capital Budget 2018/19	Capital Budget 2019/20	MTREF Total 2017 / 18 - 2019/20
	In	tegration Zone 4: Economic Node: Ae	erotropolis Core	R21,500,000	R63,500,000	R8,500,000	R93,500,000	
1	Water and Sanitation	Pomona: New Eastern OF sewer Phase 2 (Kempton Park)	Urban Restructuring	015 - Borrowings	R15,000,000	R30,000,000	R -	R45,000,000
2	Water and Sanitation	Construction of a Bredell Zone Water Supply System(Kempton Park)	Urban Restructuring	015 - Borrowings	R1,500,000	R20,000,000	R5,000,000	R26,500,000
		Integration Zone 4: Economic No	ode: CBD		R18,000,000	R36,200,000	R11,500,000	R65,700,000
3	Real Estate	Densification of Council Buildings Benoni(Benoni)	Upgrading and Renewal	007 - CRRF Capital Replacement Reserve Fund	R -	R20,000,000	R -	R20,000,000
4	Water and Sanitation	W&S:Emergency SVC to informal settlement(Corporate)	Urban Restructuring	005 - Urban Settlement Development Grant	R7,000,000	R9,000,000	R -	R16,000,000
		Integration Zone 4: Economic Node: I	ndustrial Area	R3,000,000	R3,000,000	R4,000,000	R10,000,000	
5	Energy	Etwatwa Lighting(Etwatwa)	Economic Development	005 - Urban Settlement Development Grant	R3,000,000	R3,000,000	R -	R6,000,000
6	Energy	Etwatwa Lighting(Etwatwa)	Economic Development	Unassigned	R -	R -	R4,000,000	R4,000,000
		Integration Zone 4: Economic Node	: Urban Hub		R20,500,000	R38,000,000	R65,500,000	R124,000,000
7	Roads and Stormwater	Construct Daveyton CBD/N12 Interchange (Benoni)	Urban Restructuring	Unassigned	R -	R -	R40,000,000	R40,000,000
8	Roads and Stormwater	Construct Daveyton CBD/N12 Interchange (Benoni)	Urban Restructuring	015 - Borrowings	R8,000,000	R20,000,000	R -	R28,000,000
		Integration Zone 4: Housing proje	cts current	R43,000,000	R11,000,000	R10,000,000	R64,000,000	
9	Water and Sanitation	Mayfield Ext 1(Benoni)	Urban Restructuring	005 - Urban Settlement Development Grant	R30,000,000	R1,000,000	R -	R31,000,000
10	Roads and Stormwater	Roads: Low Cost Housing: East: Access road Mayfield Ext. 6,7 and 12: Nebiya, Levyte, Tshukudu, Tau,Metsweding, Kwekwezi St(Daveyton)	Urban Restructuring	005 - Urban Settlement Development Grant	R4,000,000	R4,000,000	R -	R8,000,000

		Integration Zone 4: Housing project	s proposed	R3,791,229	R -	R -	R3,791,229	
11	Human Settlements	Mayfield Extension 45(Daveyton)	Urban Restructuring	005 - Urban Settlement Development Grant	R3,791,229	R -	R -	R3,791,229
		Integration Zone 4: Informal Sett	tlements	R26,489,691	R6,000,000	R6,000,000	R38,489,691	
12	Human Settlements	Daveyton Extension 14(Daveyton)	Urban Restructuring	005 - Urban Settlement Development Grant	R20,489,691	R -	R -	R20,489,691
13	Roads and Stormwater	Roads East: Roads and SW at Mayfield Ext 5,7,8 (Mayfield ext 5 phase 1: Mvubu, Bejane, Shongololo,Tau, Ngonyama, Nyoni, Ndou, Etwatwa Ext 37 Arusha, Conakry, Windhook, Cabinda and Oran, Ext 8 Kgotsong, Lethabo, Hlobane, Phumolong and Masizakhe street(Daveyton)	Urban Restructuring	005 - Urban Settlement Development Grant	R6,000,000	R6,000,000	R -	R12,000,000
	Integ	gration Zone 4: Marginalised Area 4: D	aveyton / Etwatwa	R60,800,000	R17,000,000	R23,250,000	R101,050,000	
14	Water and Sanitation	Etwatwa Sewer Upgrades(Etwatwa)	Urban Restructuring	005 - Urban Settlement Development Grant	R54,000,000	R10,000,000	R -	R64,000,000
15	Health and Social Development	New Clinic Chief A Luthuli Extension (Ward 24) (Level 2) (Benoni)	Urban Restructuring	Unassigned	R -	R -	R12,000,000	R12,000,000
		Integration Zone 4: MSDF Pre	cincts	R5,370,000	R2,300,000	R3,439,000	R11,109,000	
16	Human Settlements	Vehicles (Operational Equipment)	Urban Restructuring	001 - Council Funding	R4,500,000	R2,300,000	R -	R6,800,000
17	Human Settlements	Vehicles (Operational Equipment)	Urban Restructuring	Unassigned	R -	R -	R2,800,000	R2,800,000
		Integration Zone 4: Remainder of integ	gration zone 4	R108,300,000	R59,000,000	R4,000,000	R171,300,000	
18	Water and Sanitation	Reservoir Construction - Benoni- Northmead-Tembisa- Fairlands(Corporate)	Urban Restructuring	015 - Borrowings	R25,000,000	R10,000,000	R -	R35,000,000
19	Water and Sanitation	Construction of a new 23MI Kempton Park Reservoir (Kempton Park)	Urban Restructuring	Unassigned	R30,000,000	R -	R -	R30,000,000



## INTEGRATION ZONE 5: DUDUZA-TSAKANE-KWATHEMA-BOKSBURG







### **STEP 1: IZ SPATIAL LOGIC**

Graphically represented on **Figure B1.25.1**, Integration Zone 5 represent the functional area south of the Benoni CBD, along the IRPTN line, southwards towards Tsakane and Duduza. Integration Zone 5 includes the Benoni, Brakpan and Springs CBD's. The table below is a summary of the salient features related to IZ5.

**Table B1.14.1: Integration Zone 5 Salient Features** 

	ANCHORS - ECONO	DMIC NODES
CBD	URBAN HUB	SECONDARY NODES
Benoni <sup>1</sup> ,	Tsakane CCC <sup>4</sup>	■ Kwa-Thema CCC <sup>5</sup> ,
Brakpan <sup>2</sup> ,		Ekhaya Shopping Centre <sup>6</sup> ,
Springs <sup>3</sup>		Tsakane Mall <sup>7</sup> ,
		Duduza CCC <sup>8</sup>
	MARGINALISE	D AREA
KwaTsaDuza <sup>9</sup>		
	TRANSIT S	PINE
Proposed IRPTN Phase 1		
Bus Feeders		
Taxi Routs		
Metro Rail		

(Note: The numbers next to the names correlate to the number indicated in the corresponding Figure)

Integration Zone 5 is divided into fourteen (14) functional section for the purposes of the detailed analysis and Target Model to follow (refer Figure B1.25.3).

#### **STEP 2: IZ PROFILE**

Following is a high-level base line assessment of Integration Zone 5, assessing the demographic, land use and infrastructure within the IZ.

## >>> DEMOGRAPHIC ASSESSMENT

From the demographic analysis it is evident that 239 615 people are residing within IZ5, which translates to 67 903 residential units (refer **Table B1.14.2**). The aforementioned IZ5 population represents about 7% of the total population in the EMM (refer **Table B1.4**). As reflected in **Table B1.14.3**, approximately 64% of households (43 348) fall within the low income bracket (R0<R3 188), followed by 27% of households (18 005) fall within the middle income bracket (R2 183<R12 817) and 10% of households (6 549) fall within the high income bracket (R12 817+). The elevated low income levels indicate high government dependency of households on social / housing grants and related government provided facilities.





Table B1.14.2: IZ5 Baseline Households, Population and Density

Integration Zone	No. of Residential Units	Population	Area (ha)	Density (du/ha)
Total IZ 5	67,903	239,615	5,662	12
5.1	3,409	13,527	1,027	3
5.2	224	680	414	1
5.3	3,010	10,490	304	10
5.4	1,448	5,467	233	6
5.5	2,374	7,474	614	4
5.6	5,458	18,883	385	14
5.7	5,698	19,768	293	19
5.8	1,980	6,392	156	13
5.9	27,230	97,543	529	52
5.10	9,620	36,319	313	31
5.11	1,062	3,129	687	2
5.12	2,379	8,338	136	17
5.13	3,878	11,094	217	18
5.14	132	512	353	0

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

Table B1.14.3: IZ5 Baseline Households and Income Distribution

ZI	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 5	64%	27%	10%	100%	43,348	18,005	6,549	67,903
5.1	47%	35%	19%	100%	1,593	1,179	637	3,409
5.2	25%	25%	51%	100%	55	55	114	224
5.3	39%	32%	29%	100%	1,183	968	859	3,010
5.4	32%	27%	42%	100%	458	385	605	1,448
5.5	35%	34%	30%	100%	841	812	721	2,374
5.6	61%	29%	10%	100%	3,348	1,575	535	5,458
5.7	71%	25%	4%	100%	4,031	1,428	239	5,698
5.8	74%	24%	2%	100%	1,464	467	48	1,980
5.9	67%	26%	7%	100%	18,286	7,106	1,838	27,230
5.10	69%	25%	6%	100%	6,636	2,420	565	9,620
5.11	65%	18%	17%	100%	691	194	177	1,062
5.12	75%	23%	2%	100%	1,787	536	56	2,379
5.13	76%	22%	2%	100%	2,945	850	84	3,878
5.14	24%	23%	54%	100%	31	30	71	132

Source: Census 2011, STATS SA





In terms of *residential densities* and *property values*, as indicated on **Figure B1.25.2**, it is evident that the concentration of higher residential densities are located within Tsakane MA with the lower densities within the remainder of IZ5. The inverse is noted in terms of the property values (based on the EMM valuation roll), the lower property values are noted within Tsakane MA and the higher values associated within the remainder of the IZ.

## >> LAND USE ASSESSMENT

Integration Zone 5 comprise of approximate 5 662 ha. **Diagram B1.8** graphically represents the Baseline Land Use Mix (ha) and **Table B1.14.4** represents the detail Baseline Land Use Mix (ha and %).

From the baseline land uses assessment it is evident that the dominant land use within IZ5 is residential (formal and informal), representing 29% (1 618 ha) of the total IZ5 land area, followed by 20% (1 112 ha) representing agricultural land and 16% (879 ha) Vacant land, whilst 9% (507 ha) of the land area represents Sport Facilities / Open Space. It is noted that 9% (495 ha) of the land area within IZ5 represent Community / Tertiary Social facilities **Figure B1.25.3** graphically represents the current land use mix and social facilities locations of IZ5.

As indicated on **Figure B1.25.4**, 16% (879 ha) of the land area within IZ5 is Vacant and 20% (1 112 ha) is Agriculture.

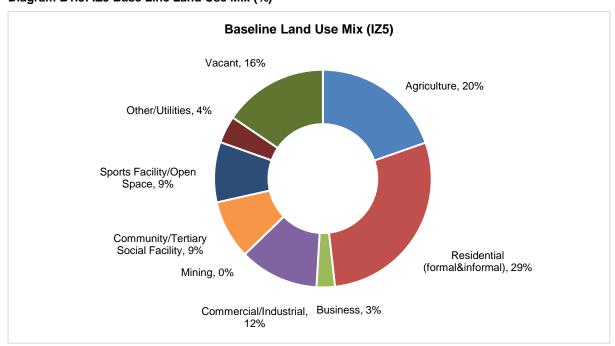


Diagram B1.8: IZ5 Base Line Land Use Mix (%)

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014







Table B1.14.4: IZ5 Baseline Land Use Mix (ha and %)

	Baseline Land Use Mix (ha)												
Z	Agriculture	Residential (formal& informal)	Business	Commercial/ Industrial	Mining	Community /Tertiary Social Facility	Sports Facility/ Open Space	Other/ Utilities	Vacant	Total			
IZ 5	1,112	1,618	155	668	1	495	507	229	879	5,662			
5.1	551	82	5	89	-	18	60	98	126	1,027			
5.2	267	31	30	4	-	40	15	3	22	414			
5.3	-	186	40	6	-	22	41	2	7	304			
5.4	-	126	1	0	-	75	13	1	18	233			
5.5	38	147	41	141	-	54	36	19	138	614			
5.6	2	126	12	19	-	80	61	62	23	385			
5.7	76	149	4	0	-	8	19	3	34	293			
5.8	-	71	-	-	-	2	66	-	18	156			
5.9	6	299	15	4	-	67	85	5	47	529			
5.10	2	147	3	2	-	45	46	7	62	313			
5.11	68	122	1	344	-	81	17	29	25	687			
5.12	-	57	-	-	-	3	36	0	39	136			
5.13	69	62	-	52	-	-	9	-	25	217			
5.14	35	14	1	6	1	-	1	1	295	353			
				Baseline	Land Use								
Z	Agriculture	Residential (formal& informal)	Business	ercial/ trial	би	nity iry icility	ts ty/ pace	er/ ies	Ħ	=			
	Agr	Resic (forn info	Busi	Commercial/ Industrial	Mining	Community /Tertiary Social Facility	Sports Facility/ Open Space	Other/ Utilities	Vacant	Total			
IZ 5	ъб 20%	Resic (for info	3%	Sinpul 12%	0%	Commu Social Fa	Spor Facili Open S	4%	Agca	100%			
<b>IZ 5</b> 5.1													
	20%	29%	3%	12%	0%	9%	9%	4%	16%	100%			
5.1	<b>20%</b> 54%	<b>29%</b> 8%	<b>3%</b> 0%	<b>12%</b> 9%	<b>0%</b> 0%	<b>9%</b> 2%	<b>9%</b> 6%	<b>4%</b> 10%	<b>16%</b> 12%	<b>100%</b> 100%			
5.1 5.2	<b>20%</b> 54% 65%	<b>29%</b> 8% 8%	3% 0% 7%	<b>12%</b> 9% 1%	<b>0%</b> 0% 0%	9% 2% 10%	<b>9%</b> 6% 4%	<b>4%</b> 10% 1%	<b>16%</b> 12% 5%	100% 100% 100%			
5.1 5.2 5.3	20% 54% 65% 0%	29% 8% 8% 61%	3% 0% 7% 13%	12% 9% 1% 2%	0% 0% 0% 0%	9% 2% 10% 7%	9% 6% 4% 14%	4% 10% 1% 1%	16% 12% 5% 2%	100% 100% 100% 100%			
5.1 5.2 5.3 5.4	20% 54% 65% 0% 0%	29% 8% 8% 61% 54%	3% 0% 7% 13% 0%	12% 9% 1% 2% 0%	0% 0% 0% 0%	9% 2% 10% 7% 32%	9% 6% 4% 14% 5%	4% 10% 1% 1% 0%	16% 12% 5% 2% 8%	100% 100% 100% 100% 100%			
5.1 5.2 5.3 5.4 5.5	20% 54% 65% 0% 0% 6%	29% 8% 8% 61% 54% 24%	3% 0% 7% 13% 0% 7%	12% 9% 1% 2% 0% 23%	0% 0% 0% 0% 0%	9% 2% 10% 7% 32% 9%	9% 6% 4% 14% 5% 6%	4% 10% 1% 1% 0% 3%	16% 12% 5% 2% 8% 23%	100% 100% 100% 100% 100% 100%			
5.1 5.2 5.3 5.4 5.5 5.6	20% 54% 65% 0% 0% 6% 1%	29% 8% 8% 61% 54% 24% 33%	3% 0% 7% 13% 0% 7% 3%	12% 9% 1% 2% 0% 23% 5%	0% 0% 0% 0% 0% 0%	9% 2% 10% 7% 32% 9% 21%	9% 6% 4% 14% 5% 6% 16%	4% 10% 1% 1% 0% 3% 16%	16% 12% 5% 2% 8% 23% 6%	100% 100% 100% 100% 100% 100% 100%			
5.1 5.2 5.3 5.4 5.5 5.6 5.7	20% 54% 65% 0% 0% 6% 1% 26%	29% 8% 8% 61% 54% 24% 33% 51%	3% 0% 7% 13% 0% 7% 3% 1%	12% 9% 1% 2% 0% 23% 5% 0%	0% 0% 0% 0% 0% 0% 0%	9% 2% 10% 7% 32% 9% 21% 3%	9% 6% 4% 14% 5% 6% 16% 7%	4% 10% 1% 1% 0% 3% 16% 1%	16% 12% 5% 2% 8% 23% 6% 11%	100% 100% 100% 100% 100% 100% 100%			
5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8	20% 54% 65% 0% 0% 6% 1% 26% 0%	29% 8% 8% 61% 54% 24% 33% 51% 45%	3% 0% 7% 13% 0% 7% 3% 1%	12% 9% 1% 2% 0% 23% 5% 0% 0%	0% 0% 0% 0% 0% 0% 0%	9% 2% 10% 7% 32% 9% 21% 3% 1%	9% 6% 4% 14% 5% 6% 16% 7%	4% 10% 1% 1% 0% 3% 16% 1% 0%	16% 12% 5% 2% 8% 23% 6% 11%	100% 100% 100% 100% 100% 100% 100% 100%			
5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9	20% 54% 65% 0% 0% 6% 1% 26% 0%	29% 8% 8% 61% 54% 24% 33% 51% 45% 57%	3% 0% 7% 13% 0% 7% 3% 1% 0% 3%	12% 9% 1% 2% 0% 23% 5% 0% 0% 1%	0% 0% 0% 0% 0% 0% 0% 0% 0% 0%	9% 2% 10% 7% 32% 9% 21% 3% 1% 13%	9% 6% 4% 14% 5% 6% 16% 7% 42%	4% 10% 1% 1% 0% 3% 16% 1% 0% 11%	16% 12% 5% 2% 8% 23% 6% 11% 12% 9%	100% 100% 100% 100% 100% 100% 100% 100%			
5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9 5.10	20% 54% 65% 0% 0% 6% 1% 26% 0% 1%	29% 8% 8% 61% 54% 24% 33% 51% 45% 47%	3% 0% 7% 13% 0% 7% 3% 1% 0% 3%	12% 9% 1% 2% 0% 23% 5% 0% 0% 1%	0% 0% 0% 0% 0% 0% 0% 0%	9% 2% 10% 7% 32% 9% 21% 3% 1% 13% 14%	9% 6% 4% 14% 5% 6% 16% 7% 42% 16%	4% 10% 1% 1% 0% 3% 16% 1% 0% 1% 2%	16% 12% 5% 2% 8% 23% 6% 11% 12% 9% 20%	100% 100% 100% 100% 100% 100% 100% 100%			
5.1 5.2 5.3 5.4 5.5 5.6 5.7 5.8 5.9 5.10	20% 54% 65% 0% 0% 6% 1% 26% 1% 1% 10%	29% 8% 8% 61% 54% 24% 33% 51% 45% 57% 47% 18%	3% 0% 7% 13% 0% 7% 3% 1% 0% 3%	12% 9% 1% 2% 0% 23% 5% 0% 1% 1% 5%	0% 0% 0% 0% 0% 0% 0% 0% 0% 0% 0% 0%	9% 2% 10% 7% 32% 9% 21% 3% 1% 13% 14% 12%	9% 6% 4% 14% 5% 6% 16% 7% 42% 16% 15% 3%	4% 10% 1% 1% 0% 3% 16% 1% 0% 4%	16% 12% 5% 2% 8% 23% 6% 11% 9% 20% 4%	100% 100% 100% 100% 100% 100% 100% 100%			

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON,

October 2014

\*Note: Other include Parking areas, Transport facilities, Utilities (water, sanitation, electricity), and other/unknown uses. Government/Municipal is included with Community Facilities





#### >> INFRASTRUCTURE ASSESSMENT

Existing public transport infrastructure (refer **Figure B1.25.5**) present within IZ5 is the Metro Rail and numerous Taxi routes. The following rail station are located within IZ5: New Kleinfontein, Range View, Anzac, Brakpan, New Era and Pollak Park Stations.

It is noted that the Rail is primarily an east-west linkage from the Benoni CBD to Springs CBD in the East, with no railway line extending southward toward Tsakane / Duduza, along the IZ delineation. Although, it is noted that the proposed IRPTN route with numerous feeders and prosed station, will connect the Duduza area. Currently the taxi industry has numerous stops along the IZ delineation, serving the Tsakane / Duduza communities.

Walkability, based on a 500m walking distance from any public transport station, is graphically represented on **Figure B1.25.5**. It is evident that most of the IZ5 adheres to the criteria of walkability. One section of the IZ (Tsakane) has limited walkability, as it is not served by the proposed IRPTN public transport facilities, although numerous taxi stops are noted.

## **STEP 3: IZ TARGETS**

Based on the **EMM BEPP IZ Target Model**, an additional 116 348 people, which translates into 46 049 residential units, can be accommodated within IZ5 (refer **Table B1.14.5**). The total additional developable land area within IZ5, accumulates to 1 200 ha. The average dwelling unit density across the entire IZ5, is 38 du/ha, with some sections of the IZ achieving densities of 60, 70 and even 120 da/ha (refer **Figure B1.25.6** – *Residential Density*).

Table B1.14.5: IZ5 Target Model: Additional Households, Population and Density

Integration Zone	No. of Residential Units	%	Population	Developable Area (ha)	Density (du/ha)
IZ 5	46,049	35%	116,348	1,200	38
5.1	9,708	7%	21,357	287	34
5.2	4,822	4%	12,826	114	42
5.3	71	0%	218	1	120
5.4	622	0%	978	10	64
5.5	3,051	2%	1,690	63	48
5.6	1,989	2%	6,424	47	42
5.7	6,045	5%	19,344	103	59
5.8	939	1%	3,047	12	76
5.9	2,148	2%	7,514	28	76
5.10	592	0%	2,064	12	50
5.11	9,248	7%	21,590	218	43



5.12	-	0%	-	2	0
5.13	6,330	5%	17,828	158	40
5.14	482	0%	1,467	146	3

From the **IZ Target Model**, based on the developability of vacant and underutilised land (refer **Table B1.14.6**), it is anticipated that 56% of the additional households will fall within the low income bracket (R0<R3 188), representing 26 008 dwelling units. The low income dwelling units represents primarily subsidised housing. The middle income category (R3 183<R12 817) represents 26% of the anticipated future households, representing 11 980 dwelling units. The middle income category is representative of gap (subsidy linked and bonded) housing options. Only 18% of the anticipated future households fall within the higher income category, representing 8 061 dwelling units. The higher income category is representative of market / bonded housing options.

Table B1.14.6: IZ5 Target Model: Households and Income distribution

Integratio n Zone	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 5	56%	26%	18%	100%	26,008	11,980	8,061	46,049
5.1	47%	35%	19%	100%	4,536	3,357	1,815	9,708
5.2	25%	25%	51%	100%	1,186	1,186	2,450	4,822
5.3	39%	32%	29%	100%	28	23	20	71
5.4	32%	27%	42%	100%	197	166	260	622
5.5	35%	34%	30%	100%	1,081	1,043	927	3,051
5.6	61%	29%	10%	100%	1,220	574	195	1,989
5.7	71%	25%	4%	100%	4,276	1,515	253	6,045
5.8	74%	24%	2%	100%	694	222	23	939
5.9	67%	26%	7%	100%	1,443	561	145	2,148
5.10	69%	25%	6%	100%	408	149	35	592
5.11	65%	18%	17%	100%	6,019	1,687	1,542	9,248
5.12	75%	23%	2%	100%	-			-
5.13	76%	22%	2%	100%	4,806	1,387	136	6,330
5.14	24%	23%	54%	100%	114	109	260	482

The *Potential Additional Floor Area* (*m*<sup>2</sup>) as based on the **EMM BEPP IZ Target Model** (refer **Table B1.14.7**), indicates that the dominant land use to be accommodated within IZ5 is residential (83% - representing 5 964 820 m<sup>2</sup>), followed by commercial (8% - representing 595 211 m<sup>2</sup>) and industrial (3% - representing 248 442 m<sup>2</sup>). **Figure B1.25.6** is a graphical representation the accumulated IZ5 Land Use Categories.

Figure B1.25.7 and Figure B1.25.8 graphically represent the potential additional land use per floor,





based on the Target Model Categorization (refer *Table B1.6: IZ Target Model: Land Use Categories*). The total Potential Additional Floor Area (m²) for IZ5 accumulates to approximately 7 202 149 m².

The *Potential Additional Workers* target projections (refer **Table B1.14.8**) indicate the latent opportunity for additional 15 256 Commercial workers (36%), followed by 10 190 Office workers (24%) and 6 410 Industrial workers (15%) can be accommodated within IZ5. The total Potential Additional Workers for IZ5 accumulates to approximately 42 814 workers.

From the above it is thus evident that the following interrelated TOD principles have been adhered to in the target setting:

- Walkability (live-work-play precinct accessibility)
- Density (live)
- Inclusiveness (live: tenure and income mix)
- Mixed use (live-work-play)
- Transit (live-work-play inter precinct accessibility)

The above listed elements inform the New Spatial Logic to follow (Step 4).



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Table B1.14.7: IZ5 Target Model: Potential additional Floor Area (m²)

				Potenti	al additional F	loor Area (m²)				
IZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 5	5,964,820	147,769	244,570	-	1,337	-	248,442	595,211		7,202,149
5.1	1,636,192	-	-	-	-	-	55,518	-	-	1,691,711
5.2	831,059	1,616	3,232	-	-	-	-	61,289	-	897,196
5.3	3,568	-	-	-	-	-	-	-	-	3,568
5.4	58,362	-	-	-	-	-	-	-	-	58,362
5.5	267,390	39,124	78,247	-	-	-	25,240	17,570	-	427,571
5.6	146,957	1,442	-	-	-	-	-	91,744	-	240,142
5.7	453,387	-	-	-	-	-	108,439	-	-	561,825
5.8	74,073	5,950	-	-	1,337	-	-	-	-	81,361
5.9	169,874	9,032	-	-	-	-	-	-	-	178,906
5.10	70,708	9,060	-	-	-	-	-	-	-	79,768
5.11	1,233,826	35,786	71,573	-	-	-	-	-	-	1,341,185
5.12	-	2,389	4,779	-	-	-	-	4,248	-	11,416
5.13	947,054	-	-	-	-	-	-	-	-	947,054
5.14	72,370	43,370	86,739	-	-	-	59,245	420,360	=	682,085
				Potent	ial additional F	Floor Area (%)				
ΙZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 5	83%	2%	3%	0.0%	0.0%	0.0%	3%	8%	0%	100%
5.1	97%	0%	0%	0.0%	0.0%	0.0%	3%	0%	0%	100%
5.2	93%	0%	0%	0.0%	0.0%	0.0%	0%	7%	0%	100%
5.3	100%	0%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
5.4	100%	0%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%



5.5	63%	9%	18%	0.0%	0.0%	0.0%	6%	4%	0%	100%
5.6	61%	1%	0%	0.0%	0.0%	0.0%	0%	38%	0%	100%
5.7	81%	0%	0%	0.0%	0.0%	0.0%	19%	0%	0%	100%
5.8	91%	7%	0%	0.0%	1.6%	0.0%	0%	0%	0%	100%
5.9	95%	5%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
5.10	89%	11%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
5.11	92%	3%	5%	0.0%	0.0%	0.0%	0%	0%	0%	100%
5.12	0%	21%	42%	0.0%	0.0%	0.0%	0%	37%	0%	100%
5.13	100%	0%	0%	0.0%	0.0%	0.0%	0%	0%	0%	100%
5.14	11%	6%	13%	0.0%	0.0%	0.0%	9%	62%	0%	100%

Table B1.14.8: IZ5 Target Model: Potential additional Workers

				Pote	ential addition	al Workers				
ΙZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 5	6,313	4,478	10,190	-	67	-	6,410	15,356	-	42,814
5.1	39	-	-	-	-	-	1,432	-	-	1,471
5.2	3,281	49	135	-	-	-	-	1,581	-	5,046
5.3	831	-	-	-	-	-	-	-	-	831
5.4	654	-	-	-	-	-	-	-	-	654
5.5	7	1,186	3,260	-	-	-	651	453	-	5,558
5.6	75	44	-	-	-	-	-	2,367	-	2,486
5.7	331	-	-	-	-	-	2,798	-	-	3,128
5.8	119	180	-	-	67	-	-	-	-	366
5.9	263	274	-	-	-	-	-	-	-	536
5.10	36	275	-	-	-	-	-	-	-	310
5.11	107	1,084	2,982	-	-	-	-	-	-	4,174
5.12	28	72	199	-	-	-	-	110	-	409

IZ	Domestic	Retail	Office	Hotel	Community	Institutional	Industrial	Commercial	Regional	TOTAL	
	Potential additional Workers (%)										
5.14	-	1,314	3,614	-	-	-	1,529	10,845	-	17,302	
5.13	543	-	-	-	-	-	-	-	-	543	

IZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 5	15%	10%	24%	0%	0%	0%	15%	36%	0%	100%
5.1	3%	0%	0%	0%	0%	0%	97%	0%	0%	100%
5.2	65%	1%	3%	0%	0%	0%	0%	31%	0%	100%
5.3	100%	0%	0%	0%	0%	0%	0%	0%	0%	100%
5.4	100%	0%	0%	0%	0%	0%	0%	0%	0%	100%
5.5	0%	21%	59%	0%	0%	0%	12%	8%	0%	100%
5.6	3%	2%	0%	0%	0%	0%	0%	95%	0%	100%
5.7	11%	0%	0%	0%	0%	0%	89%	0%	0%	100%
5.8	33%	49%	0%	0%	18%	0%	0%	0%	0%	100%
5.9	49%	51%	0%	0%	0%	0%	0%	0%	0%	100%
5.10	11%	89%	0%	0%	0%	0%	0%	0%	0%	100%
5.11	3%	26%	71%	0%	0%	0%	0%	0%	0%	100%
5.12	7%	18%	49%	0%	0%	0%	0%	27%	0%	100%
5.13	100%	0%	0%	0%	0%	0%	0%	0%	0%	100%
5.14	0%	8%	21%	0%	0%	0%	9%	63%	0%	100%



#### STEP 4: SPATIAL LOGIC AND PRECINCT VALIDATION

From the preceding analysis (Step 1 to 3), it is evident that IZ5 consist of a number of anchors / economic nodes (CBD, Urban Hub and Secondary Nodes), a marginalised area and numerous transportation modes (rail, bus, taxi). In addition, IZ5 adheres to the requirement of walkability (500m), with most proposed IRPTN stations allowing for TOD developments (live-work-play concept).

IZ5 currently comprise of that 239 615 people (67 903 residential units) with the majority of households falling within the low income bracket (46%). The current residential density across the IZ is calculated at 12 du/ha. The dominant land uses associated with IZ5 is residential (1 618 ha), agriculture (1 112 ha) and Vacant (879 ha).

Informed by the above, the *EMM BEPP IZ Target Model* analysis highlighted that IZ5 has 1 200 ha of developable land available for future development / redevelopment, to accommodate an addition 116 348 people (46 049 residential units – primarily representing low income households – 56%) at an average of 38 du/ha across the entire IZ. In addition, the potential is identified for additional 7,202,149m² developable floor area, primarily representing residential, commercial and industrial land use, which can generate an additional 42 814 job opportunities within IZ5, thus further enhancing the concept of live-work-play.

**Figure B1.25.9** is a graphical representation of the New Spatial Logic, highlighting the target land uses in relation to the economic nodes, marginalized area and connected by the public transport modes.

\*Please note, the city wide projects (e.g. precinct planning, strategic urban development areas, mega housing projects etc.) are discussed in more detail in Section B2 – Local Area Planning to follow. The holistic IZ (B1), Local Area Planning (B2), and Public transport / Housing integration (B3) is summarised in Section B4 – Urban Network Summary.

## **STEP 5: INTEGRATION ZONE PHASING (PRECINCT PRIORITIZATION)**

The identified developable land areas (as identified in Step 3) located within IZ4, is prioritised in terms of short (0-5 years), medium (5 to 10 years) and long (10 years+) term growth. The anticipated number of households in the **short** term is approximate 16 142 additional households, in the **medium** term it is approximate 20 407 additional households, and of the **long** term 9 500 additional households (refer **Table B1.14.9**).

- Within the **short term**, it is anticipated that 64% of households will be low income households, 22% will be Middle income households, and 13% will be high income households.
- Within the **medium term**, it is anticipated that 53% of households will be low income households,





27% will be Middle income households, and 21% will be high income households.

Within the **long term**, it is anticipated that 51% of households will be low income households, 31% will be Middle income households, and 18% will be high income households.

Figure **B1.25.10** is a graphical representation of the anticipated development phasing. The development phasing is collectively informed by the anticipated addition number of households, workers and land use projections (based on the **EMM BEPP IZ Target Model**).





Table B1.14.9: IZ5 Target Model: Households Time Frame

				Та	rget Model: I	Households 1	ime Frame (	ha)				
		Short	Term			Mediur	n Term			Long	Term	
Integratio n Zone	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 5	10,405	3,613	2,124	16,142	10,747	5,431	4,229	20,407	4,856	2,936	1,708	9,500
5.1	1,083	801	433	2,317	817	605	327	1,749	2,637	1,951	1,055	5,642
5.2	220	220	454	893	966	966	1,996	3,929	-	-	-	-
5.3	-	-	-	-	28	23	20	71	-	-	-	-
5.4	-	-	-	-	49	42	65	156	147	124	195	466
5.5	-	-	-	-	1,026	991	880	2,897	55	53	47	155
5.6	-	-	-	-	1,220	574	195	1,989	-	-	-	-
5.7	-	-	-	-	4,276	1,515	253	6,045	-	-	-	-
5.8	-	-	-	-	108	34	4	146	587	187	19	793
5.9	-	-	-	-	126	49	13	187	1,317	512	132	1,961
5.10	-	-	-	-	408	149	35	592	-	-	-	-
5.11	4,297	1,205	1,101	6,603	1,722	483	441	2,646	-	-	-	-
5.12	-	-	-	-	-	-	-	-	-	-	-	-
5.13	4,806	1,387	136	6,330	-	-	-	-	-	-	-	-
5.14	-	-	-	-	-	-	-	-	114	109	260	482
				Та	rget Model:	Households <sup>1</sup>	Γime Frame (	(%)				
		Short	Term			Mediur	n Term			Long	Term	
Integratio n Zone	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 5	64%	22%	13%	100%	53%	27%	21%	100%	51%	31%	18%	100%
5.1	47%	35%	19%	100%	47%	35%	19%	100%	47%	35%	19%	100%
5.2	25%	25%	51%	100%	25%	25%	51%	100%				
5.3					39%	32%	29%	100%				
5.4					32%	27%	42%	100%	32%	27%	42%	100%

# DRAFT MARCH 2017

5.5         8         35%         34%         30%         100%         35%         34%         30%         100%           5.6         61%         29%         10%         100%													
5.7         71%         25%         4%         100%         24%         2%         100%         24%         2%         100%         24%         2%         100%         24%         2%         100%         26%         7%         100%         67%         26%         7%         100%         67%         26%         7%         100%         5.10         69%         25%         6%         100%         66%         100%         5.11         65%         18%         17%         100%         65%         18%         17%         100%         65%         18%         17%         100%         65%         18%         17%         100%         65%         100%         65%         18%         17%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         1	5.5					35%	34%	30%	100%	35%	34%	30%	100%
5.8         74%         24%         2%         100%         74%         24%         2%         100%           5.9         67%         26%         7%         100%         67%         26%         7%         100%           5.10         69%         25%         6%         100%         6%         100%         6%         100%         65%         18%         17%         100%         65%         18%         17%         100%         65%         100%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         65%         100%         100%         65%         100% <td< td=""><td>5.6</td><td></td><td></td><td></td><td></td><td>61%</td><td>29%</td><td>10%</td><td>100%</td><td></td><td></td><td></td><td></td></td<>	5.6					61%	29%	10%	100%				
5.9         67%         26%         7%         100%         67%         26%         7%         100%           5.10         69%         25%         6%         100%	5.7					71%	25%	4%	100%				
5.10         69%         25%         6%         100%           5.11         65%         18%         17%         100%         100%           5.12         5.13         76%         22%         2%         100%         100%         100%         100%	5.8					74%	24%	2%	100%	74%	24%	2%	100%
5.11     65%     18%     17%     100%     65%     18%     17%     100%       5.12     5.13     76%     22%     2%     100%     100%     100%	5.9					67%	26%	7%	100%	67%	26%	7%	100%
5.12       5.13     76%     22%     2%     100%	5.10					69%	25%	6%	100%				
5.13 76% 22% 2% 100%	5.11	65%	18%	17%	100%	65%	18%	17%	100%				
	5.12												
5.14 24% 23% 54% 100%	5.13	76%	22%	2%	100%								
	5.14									24%	23%	54%	100%



## STEP 6: IZ5 PROJECTS AND STRATEGIC INTERVENTIONS

The following section indicates the CAPEX projects located within IZ3 and prioritised according to the following nine (9) categories:

- Priority 1: Economic Node: CBD
- Priority 2: Economic Node: Industrial Area
- Priority 3: Economic Node: Urban Hub
- Priority 4: Housing Precincts
- Priority 5: Housing projects current
- Priority 6: Housing projects proposed
- Priority 7: Marginalised Area 5: Wattville
- Priority 8: MSDF Precincts
- Priority 9: Remainder of Integration Zone 5

**Table B1.14.10** lists two projects per Priority Categories (as listed above) with the highest monetary value allocated within the Intergovernmental Project Pipeline. **Figure B1.25.11** graphically represents the spatial locations of the identified projects as listed within Table B1.14.10.



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Table B1.14.10: Prioritised Capex Projects in Integration Zone 5

MAP NO.	Department	Project	Capitalisation Investment Framework Category	Source of Funding	Capital Budget 2017/18	Capital Budget 2018/19	Capital Budget 2019/20	MTREF Total 2017 / 18 - 2019/20
	Integ	ration Zone 5: Economic	Node: CBD		R14,724,000	R16,234,000	R14,836,000	R45,794,000
1	Energy	Springs Revenue enhancement(Springs)	Economic Development	007 - CRRF Capital Replacement Reserve Fund	R5,000,000	R6,000,000	R -	R11,000,000
2	Energy	Springs Network enhancement(Springs)	Economic Development	1115 - Borrowings 1		R5,000,000	R -	R9,500,000
	Integration Zone 5: Economic N		e: Industrial Area		R20,500,000	R33,500,000	R36,500,000	R90,500,000
3	Energy	Kwa-Thema Revenue enhancement(Kwa Thema)	Economic Development	015 - Borrowings	R8,000,000	R8,000,000	R -	R6,000,000
4	Energy	Kwa-Thema Network enhancement(Kwa Thema)	Economic Development	015 - Borrowings	R4,500,000	R5,000,000	R -	R9,500,000
	Integrati	on Zone 5: Economic No	de: Urban Hub		R18,050,000	R52,000,000	R62,000,000	R132,050,000
5	Transport	Construction of MVRA/DLTC Kwatsaduza(Tsakane)	Urban Restructuring	015 - Borrowings	R2,000,000	R45,000,000	R -	R47,000,000
6	Transport	Construction of MVRA/DLTC Kwatsaduza(Tsakane)	Urban Restructuring	Unassigned	R -	R -	R35,000,000	R35,000,000
	Inte	gration Zone 5: Housing	Precincts		R3,352,000	R -	R15,000,000	R18,352,000
7	Real Estate	Refurbishment of Lettable Facilities, Kwa Thema Police Station	Economic Development	Unassigned	R3,352,000	R -	R15,000,000	R18,352,000
	Integra	tion Zone 5: Housing pro	jects current		R46,000,000	R46,000,000	R16,000,000	R108,000,000
8	Economic Development	Kwa-thema Business Hubs	Economic Development	001 - Council Funding	R30,000,000	R30,000,000	R -	R60,000,000
9	Roads and Stormwater	K136 & Rd 1894 Link Road(Tsakane)	Urban Restructuring	015 - Borrowings	R8,000,000	R8,000,000	R -	R16,000,000
	Integrati	on Zone 5: Housing proj	ects proposed		R41,327,489	R25,000,000	R32,000,000	R98,327,489
10	Economic	Labore & Withoek	Urban	015 - Borrowings	R10,000,000	R15,000,000	R -	R25,000,000



	Development	Industrial park (Tsakane)	Restructuring					
11	Human Settlements	Apex Ext 12 (Benoni)	Urban Restructuring	005 - Urban Settlement Development Grant	R22,327,489	R -	R -	R22,327,489
	Integratio	n Zone 5: Marginalised A	Area 5: Wattville		R86,900,000	R46,100,000	R128,200,000	R261,200,000
12	Real Estate	New Office Building in Kwa Thema (Kwa Thema)	Economic Development	Unassigned	R -	R -	R50,000,000	R50,000,000
13	Water and Sanitation	Zulu Xhosa resevoir(Brakpan)	Urban Restructuring	005 - Urban Settlement Development Grant	R48,000,000	R1,000,000	R -	R49,000,000
	Int	egration Zone 5: MSDF F	Precincts		R500,000	R -	R -	R500,000
14	Roads and Stormwater	Ped. Management (E): Completion of Sidewalk Dube St (Benoni)	Urban Restructuring	007 - CRRF Capital Replacement Reserve Fund	R500,000	R -	R -	R500,000
	Integration	Zone 5: Remainder of Ir	ntegration zone 5		R3,672,800	R11,170,000	R8,500,000	R23,342,800
15	Environmental Resources Management	Develop and upgrade cemeteries in the east Brakpan(Brakpan)	Urban Restructuring	015 - Borrowings	R -	R8,000,000	R -	R8,000,000
16	Roads and Stormwater	Reconstruct Rds (E): Mohla, Lerutle, Khumalo, Moscow, Helsilk, Berline, Anthensi, Toyko, Havanna(Kwa Thema)	Urban Restructuring	Unassigned	R -	R -	R5,000,000	R5,000,000



#### **B1.3 INTEGRATION ZONE PLANNING AND PROJECT PRIORITISATION SUMMARY**

With each integration Zone analysed in detail, it is valuable to conclude this section with a summary indicating how the integration zones compare to each other.

## **HOLISTIC IZ PROFILE**

Following is a high-level base line assessment of the five Integration Zones compared to each other, assessing the demographic and land use profile.

### >>> DEMOGRAPHIC ASSESSMENT

From the demographic analysis it is evident that IZ1 has the highest number of residential units (96 154) and population (249 467) situated within IZ1. The population and dwelling unit concentrations corresponds to the highest density of 25 Du/ha. On the other hand, IZ5 comprise of the largest land area, measured at 5 662 ha.

**Table B1.15.1** is a summary of the **Baseline Households, Population and Density** of all the integration zones, with **Diagram B1.9** a graphical representation of the baseline information.

Table B1.15.1: Baseline Households, Population and Density All IZ's

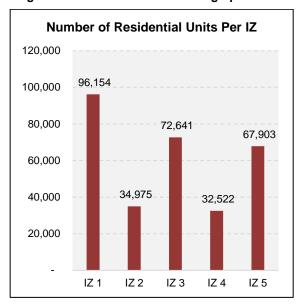
Integration Zone	No. of Residential Units	Population	Area (ha)	Density (du/ha)
IZ 1	96,154	249,467	3,878	25
IZ 2	34,975	121,262	4,736	7
IZ 3	72,641	211,652	5,209	14
IZ 4	32,522	104,025	4,544	7
IZ 5	67,903	239,615	5,662	12
Grand Total	304,194	926,022	24,028	13

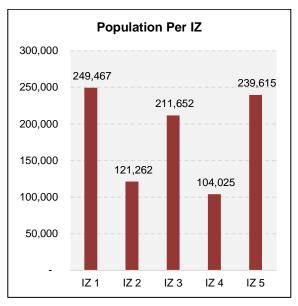
Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

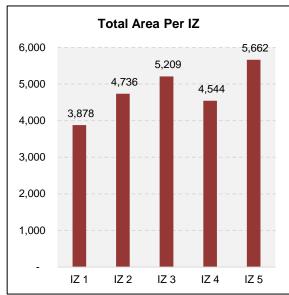


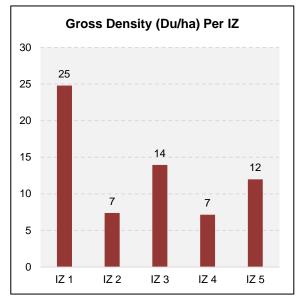


Diagram B1.9: All IZ Baseline Demographic Overview









From the Baseline Households and Income Distribution (refer Table **B1.15.2**), and graphically represented on **Diagram B1.10**, it is evident that low income households constitute the majority of households in all IZ's. IZ5 has the highest concentration of low income households, representing 64% of the total IZ5 households. IZ2 on the other hand has the highest number of high income households, representing 19% of the total IZ2 households.



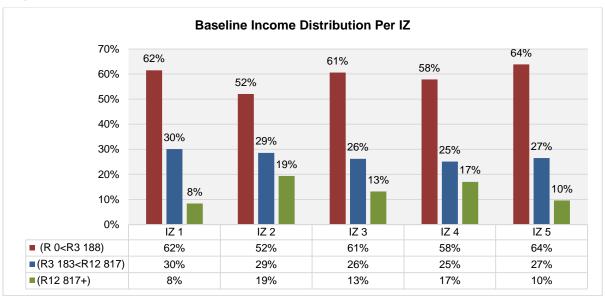


Table B1.15.2: IZ5 Baseline Households and Income Distribution

ZI	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 1	62%	30%	8%	100%	59,136	28,929	8,089	96,154
IZ 2	52%	29%	19%	100%	18,206	9,995	6,773	34,975
IZ 3	61%	26%	13%	100%	44,042	19,028	9,571	72,641
IZ 4	58%	25%	17%	100%	18,811	8,172	5,539	32,522
IZ 5	64%	27%	10%	100%	43,348	18,005	6,549	67,903
Grand Total	60%	28%	12%	100%	183,544	84,129	36,521	304,194

Source: Census 2011, STATS SA

Diagram B1.10: All IZ Income Distribution Overview



#### >> LAND USE ASSESSMENT

From **Table B1.15.3** and **Diagram B1.11** it is evident that residential constitute the largest component of the land use mix in each IZ. Interesting to note the relatively large percentages of vacant and/or agricultural land available in IZ 2 to 5, of which large parts could be utilised for densification and intensification of land use along public transport routes. Also note the relatively large percentage of mining land in IZ 2 (10%), of which some parts could also be utilised in future.





Table B1.15.3: Base Line Land Use Mix (ha and %)

				Base Line	E Land U	se Mix (h	a)			
ZI	Agriculture	Residential (formal& informal)	Business	Commercial/ Industrial	Mining	Community/Te rtiary Social Facility	Sports Facility/Open Space	Other/ Utilities	Vacant	Total
IZ 1	265	1,321	287	275	5	357	350	743	273	3,877
IZ 2	217	1,220	210	582	461	232	285	638	890	4,736
IZ 3	89	1,938	355	244	-	345	536	270	1,432	5,209
IZ 4	1,235	1,216	147	486	91	217	147	295	709	4,544
IZ 5	1,112	1,618	155	668	1	495	507	229	879	5,662
Total IZ	2,919	7,314	1,154	2,255	558	1,647	1,825	2,174	4,183	24,028
				Base Lin	e Land U	se Mix (%	<b>6</b> )			
ız	Agriculture	Residential (formal &informal)	Business	Commercial/ Industrial	Mining	Community/ Tertiary Social Facility	Sports Facility/ Open Space	Other/Utilities	Vacant	Total
IZ 1	7%	34%	7%	7%	0%	9%	9%	19%	7%	100%
IZ 2	5%	26%	4%	12%	10%	5%	6%	13%	19%	100%
IZ 3	2%	37%	7%	5%	0%	7%	10%	5%	27%	100%
IZ 4	27%	27%	3%	11%	2%	5%	3%	6%	16%	100%
IZ 5	20%	29%	3%	12%	0%	9%	9%	4%	16%	100%
Total IZ	12%	30%	5%	9%	2%	7%	8%	9%	17%	100%

Source: Ekurhuleni Socio-economic study 2014 to inform the asset management planning process, AURECON, October 2014

\*Note: Other include Parking areas, Transport facilities, Utilities (water, sanitation, electricity), and other/unknown uses. Government/Municipal is included with Community Facilities



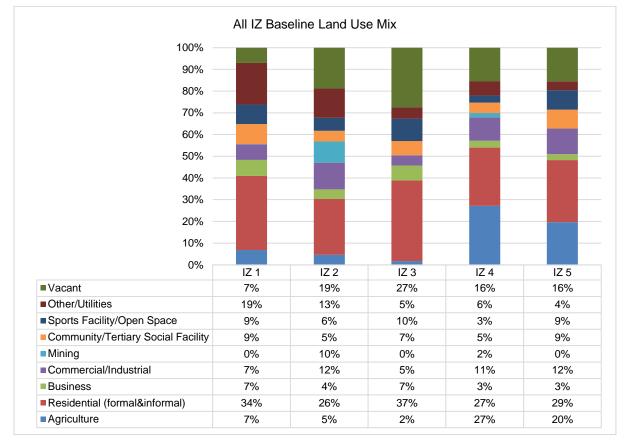


Diagram B1.11: Land Use Distribution per IZ

## **HOLISTIC IZ TARGETS**

The EMM **BEPP IZ Target Model** was developed to assess the development potential and development capacity of each individual IZ, and to be able to compare future IZ's with each other. Based on the potential that exists by utilising vacant and underutilised land, an additional 131 680 dwelling units can be accommodated in future. This is excluding the current housing programmes running at the moment (refer **Table B1.15.4** and **Diagram B1.8**), The largest increase can be accommodated within IZ5 (46 049 – which translates into 116 348 people), because of the availability of large tracks of vacant land (1200ha).

If compared with the expected demand in dwelling units and population between 2015 and 2040 (454 640 dwelling units) (refer Table B1. 6), the calculated potential can contribute significantly to alleviate the demand, and simultaneously contribute to the integration of land use and transport.



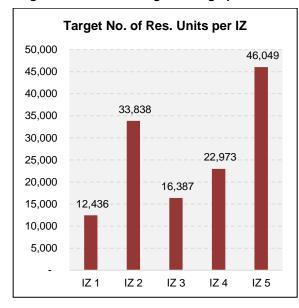


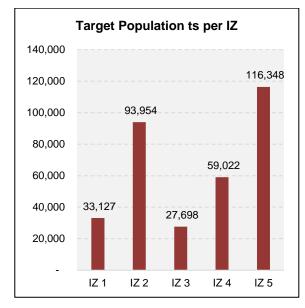
Table B1.15.4: IZ Target Model: Additional Households, Population and Density

Integration Zone	No. of Residential Units	%	Population	Developable Area (ha)	Density (du/ha)
IZ 1	12,436	9%	33,127	361	34
IZ 2	33,838	26%	93,954	777	44
IZ 3	16,387	12%	27,698	471	35
IZ 4	22,973	17%	59,022	723	32
IZ 5	46,049	35%	116,348	1,200	38
Grand Total	131,683	100%	330,150	3,532	37

**Figure 1.26** illustrates the spatial distribution of the potential incremental population per IZ. Whilst, **Diagram B1.10** illustrates the target population, dwelling units, developable hectare and gross residential density per IZ.

Diagram B1.12: All IZ Target Demographic Overview

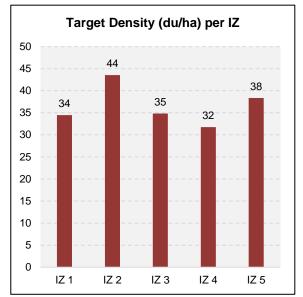












It is evident from **Table B1.15.5** and **Diagram B1.13**, that most of the anticipated additional households for all of the IZ's, will be within the low income bracket, representing 52% (68 993 dwelling units), followed by the middle income, representing 27% (35 134 dwelling units), and lastly 21% high income households (27 555 dwelling units).

In terms of the internal IZ breakdown, the highest anticipated low income household growth is expected in IZ5 (26 000), followed by IZ2 (15 630) and IZ4 (11 870). The highest anticipated medium income household growth is expected in IZ5 (11 980), followed by IZ2 (9 350) and IZ4 (5 930). The largest high income household growth is expected in IZ2 (8 860), followed by IZ5 (8 060) and IZ4 (5 170).

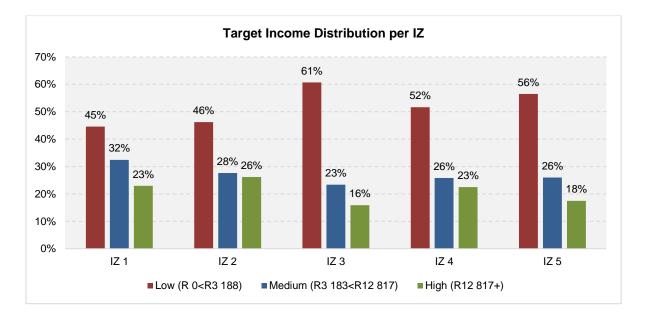
Table B1.15.5: IZ5 Target Model: Households and Income distribution

ZI	Low Income DU (%)	Middle Income DU (%)	High Income DU (%)	Total DU (%)	Low Income DU	Middle Income DU	High Income DU	Total DU
	(R 0< R3 188)	(R3 183< R12 817)	(R12 817+)					
IZ 1	45%	32%	23%	100%	5,544	4,037	2,855	12,436
IZ 2	46%	28%	26%	100%	15,629	9,353	8,856	33,838
IZ 3	61%	23%	16%	100%	9,944	3,832	2,611	16,387
IZ 4	52%	26%	23%	100%	11,867	5,933	5,172	22,973
IZ 5	56%	26%	18%	100%	26,008	11,980	8,061	46,049
Grand Total	52%	27%	21%	100%	68,993	35,134	27,555	131,683

Diagram B1.13: Target Income Distribution per IZ







The potential floor area calculated from the BEPP IZ Target Model is shown **Table B1.15.6.** Apart from the residential area which constitutes 62% of the potential floor area, the major non - residential land uses are offices (16%), followed by industrial and commercial (7% each) and retail (5%).

Subsequently the potential number of workers were calculated (refer to **Table B1.15.7** and **Figure B1.27**). The majority of the workers are expected to be office workers (48%), followed by commercial/industrial- (27%), retail- (12%), domestic- (5%), community facilities (1%) and sport (1%).

The future development of the Aerotropolis, and specifically the Rhodesfield and the Ekurhuleni City Centre are expected to absorb most of the future office development.





Table B1.15.6: IZ5 Target Model: Potential additional Floor Area (m²)

	Potential additional Floor Area (m²)													
IZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL				
IZ 1	1,182,249	286,865	924,536	-	11,688	23,254	385,424	77,255	-	2,891,271				
IZ 2	3,812,219	141,619	564,573	-	43,432	87,241	665,492	45,237	-	5,359,813				
IZ 3	1,584,084	409,452	867,680	-	-	-	314,006	319,934	-	3,495,156				
IZ 4	2,917,331	304,107	1,301,694	144,738	-	202,369	63,257	746,817	114,786	5,795,099				
IZ 5	5,964,820	147,769	244,570	-	1,337	-	248,442	595,211	-	7,202,149				
Grand Total	15,460,703	1,289,811	3,903,053	144,738	56,457	312,864	1,676,621	1,784,454	114,786	24,743,487				
				Potential ad	lditional Floor	Area (% per la	<u>z</u> )							
IZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL				
IZ 1	41%	10%	32%	0.0%	0.4%	0.8%	13%	3%	0%	100%				
IZ 2	71%	3%	11%	0.0%	0.8%	1.6%	12%	1%	0%	100%				
IZ 3	45%	12%	25%	0.0%	0.0%	0.0%	9%	9%	0%	100%				
IZ 4	50%	5%	22%	2.5%	0.0%	3.5%	1%	13%	2%	100%				
IZ 5	83%	2%	3%	0.0%	0.0%	0.0%	3%	8%	0%	100%				
Grand Total	62%	5%	16%	0.6%	0.2%	1.3%	7%	7%	0%	100%				
				Potential add	itional Floor A	rea (% of all lz	<u>z's)</u>							
IZ	Residential	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL				
IZ 1	8%	22%	24%	0%	21%	7%	23%	4%	0%	12%				
IZ 2	25%	11%	14%	0%	77%	28%	40%	3%	0%	22%				
IZ 3	10%	32%	22%	0%	0%	0%	19%	18%	0%	14%				
IZ 4	19%	24%	33%	100%	0%	65%	4%	42%	100%	23%				
IZ 5	39%	11%	6%	0%	2%	0%	15%	33%	0%	29%				
Grand Total	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%				



Table B1.15.7: IZ5 Target Model: Potential additional Workers

				Pote	ential additiona	al Workers				
IZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 1	1,133	8,693	38,522	-	584	1,333	9,944	1,993	-	62,203
IZ 2	2,743	4,291	23,524	-	2,172	5,002	17,170	1,167	-	56,068
IZ 3	1,857	12,408	36,153	-	-	-	8,101	8,254	-	66,773
IZ 4	3,644	9,215	54,237	4,386	-	11,602	1,632	19,268	3,478	107,464
IZ 5	6,313	4,478	10,190	-	67	-	6,410	15,356	-	42,814
Grand Total	15,690	39,085	162,627	4,386	2,823	17,938	43,257	46,039	3,478	335,323
				Potential	additional Wo	rkers (% per IZ	<u>(</u>			
IZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 1	2%	14%	62%	0%	1%	2%	16%	3%	0%	100%
IZ 2	5%	8%	42%	0%	4%	9%	31%	2%	0%	100%
IZ 3	3%	19%	54%	0%	0%	0%	12%	12%	0%	100%
IZ 4	3%	9%	50%	4%	0%	11%	2%	18%	3%	100%
IZ 5	15%	10%	24%	0%	0%	0%	15%	36%	0%	100%
Grand Total	5%	12%	48%	1%	1%	5%	13%	14%	1%	100%
				Potential ad		ers (% of all IZ	"s)			
IZ	Domestic	Retail	Office	Hotel	Community Facilities	Institutional	Industrial	Commercial	Regional Sport	TOTAL
IZ 1	7%	22%	24%	0%	21%	7%	23%	4%	0%	19%
IZ 2	17%	11%	14%	0%	77%	28%	40%	3%	0%	17%
IZ 3	12%	32%	22%	0%	0%	0%	19%	18%	0%	20%
IZ 4	23%	24%	33%	100%	0%	65%	4%	42%	100%	32%
IZ 5	40%	11%	6%	0%	2%	0%	15%	33%	0%	13%
Grand Total	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%



## **HOLISTIC IZ PHASING**

From the phasing analysis (refer **Diagram B1.14** and Table **B1.15.8**) it is evident that in the short term an additional 35 552 households can be accommodated in all the IZ, followed by 69 582 additional households in the medium term, and 26 548 additional households in the long term.

IZ5 is expected to experience the highest households growth within the short term (16 164 households), followed by IZ2 the highest households growth in the medium term (24 176 households) and IZ5 the households growth within the long term (9 500 households).

Target Household Time Frame per IZ 30,000 24,176 25,000 20,407 20,000 16,142 15,000 13,209 9,500 10,000 8,647 8,154 7,0027,508 6,004 4,282 3,761 5,000 1,014 IZ 1 IZ2 IZ 3 I7 4 IZ 5 ■Total Short Term ■Total Medim Term ■ Total Long Term

Diagram B1.14: Target Total Number of Households (Short/ Medium / Long Term)

# B1.4 PROOF OF CONSULTATION: URBAN NETWORK PLANNING AND PRIORITISATION

Work in progress.

PEI: B5





Table B1.15.8: IZ5 Target Model: Households Time Frame

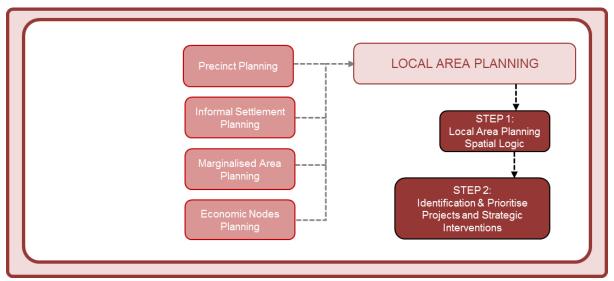
							Househ	olds Tim	e Frame							
		Shor	t Term			Mediun	n Term			Long	Term		Total			
ΙZ	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 1	-	-	-	-	1,926	1,214	1,142	4,282	3,618	2,823	1,713	8,154	5,544	4,037	2,855	12,436
IZ 2	4,119	2,344	2,185	8,647	10,758	6,793	6,625	24,176	752	216	46	1,014	15,629	9,353	8,856	33,838
IZ 3	4,608	1,462	932	7,002	4,430	1,856	1,222	7,508	906	513	457	1,876	9,944	3,832	2,611	16,387
IZ 4	2,259	885	616	3,761	7,424	3,405	2,379	13,209	2,184	1,643	2,176	6,004	11,867	5,933	5,172	22,973
IZ 5	10,405	3,613	2,124	16,142	10,747	5,431	4,229	20,407	4,856	2,936	1,708	9,500	26,008	11,980	8,061	46,049
Grand Total	21,391	8,304	5,857	35,552	35,286	18,699	15,597	69,582	12,315	8,132	6,101	26,548	68,993	35,134	27,555	131,683
						ŀ	lousehol	ds Time	Frame (%	<b>%)</b>						
		Shor	t Term			Mediur	n Term			Long	Term			To	otal	
ΙZ	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total	Low	Middle	High	Total
IZ 1					45%	28%	27%	100%	44%	35%	21%	100%	45%	32%	23%	100%
IZ 2	48%	27%	25%	100%	44%	28%	27%	100%	74%	21%	5%	100%	46%	28%	26%	100%
IZ 3	66%	21%	13%	100%	59%	25%	16%	100%	48%	27%	24%	100%	61%	23%	16%	100%
IZ 4	60%	24%	16%	100%	56%	26%	18%	100%	36%	27%	36%	100%	52%	26%	23%	100%
IZ 5	64%	22%	13%	100%	53%	27%	21%	100%	51%	31%	18%	100%	56%	26%	18%	100%
Grand Total	60%	23%	16%	100%	51%	27%	22%	100%	46%	31%	23%	100%	52%	27%	21%	100%

### **LOCAL AREA PLANNING**

### **B2. LOCAL AREA PLANNING**

The following section dealing with local area planning, consist of four elements, namely Precinct Planning, Inform Settlement Planning, Marginalised Area Planning and Economic Nodes Planning, as identified within the *Integration Zone Planning Guidelines* and specified within the Progress Evaluation Instrument Requirements (refer **Diagram B1.5**).

**Diagram B2.1: Local Area Planning** 



#### **B2.1 PRECINCT PLANNING**

PEI: B14

**Precinct Planning** forms part of the Ekurhuleni Urban Design Initiative, which represents an important element of the new spatial vision of Ekurhuleni, one that is guided by the Theory of Change.

A Theory of Change, in this context, can be described as defining all building blocks required to bring about a given long-term goal. This set of connected building blocks – interchangeably referred to as outcomes, results, accomplishments, or preconditions is depicted on a map known as a pathway of change/change framework, which is a graphic representation of the change process. Built around the pathway of change, a Theory of Change describes the types of interventions that bring about the outcomes depicted in the pathway of a change map. Each outcome in the pathway of change is tied to an intervention, revealing the often complex web of activities that are required to bring about change.

The Ekurhuleni Theory of Change aims to put the City of Ekurhuleni on the required trajectory - through the stages identified in the Ekurhuleni GDS 2055 - of being a *Delivering City, Capable City* 





and ultimately towards a *Sustainable City*. In order to achieve the ultimate state of a *Sustainable City*, the Theory of Change is based on the five pillars in the GDS, ie:

- To Re-Urbanise aimed at achieving sustainable urban integration
- To Re-Industrialise aimed at achieving economic growth that creates jobs
- To Re-Generate aimed at achieving environmental well-being
- To Re-Mobilise aimed at achieving social empowerment; and
- To Re-Govern aimed at achieving effective co-operative governance.

The new city design, as informed by the theory of change, is intended to guide and drive social, economic and spatial transformation in order to build a viable, compact, vibrant and sustainable region. In this regard, in his 2016 *State of the City Address*, Cllr Mondli Gungubele, Executive Mayor of the Ekurhuleni Metropolitan Municipality, outlined the City's work on the conceptualisation of three key functional economic corridors as an effective way to reconfigure our urban spaces, and economic centres, namely:

- Thami Mnyele Corridor (Tembisa-to-Vosloorus);
- OR Tambo Aerotropolis Core Corridor (Kempton Park-Boksburg-Germiston); and
- Thelle Mogoerane Corridor (Alberton-Nigel).

The detail of the above strategies and initiatives begins to manifest through the formulation of a range of planning and urban design initiatives, including a number of Urban Design Precinct Plans for priority areas within the municipality. These urban design precinct plans, supported by 3D-modeling, provides a visual and spatial vision of the manner in which development in such precincts could manifest, showing the envisaged built form, the key urban design structuring elements, and spatial strategies and projects to catalyse development. The Urban Design Precinct Plans will further be underpinned by a metro-wide Urban Design Policy, which will contribute towards the establishment of a clear metropolitan (city) identity.

The Ekurhuleni Urban Design Initiative involves three main components:

- The formulation of a metro-wide Urban Design Policy;
- The establishment of an Urban Design Review Committee;
- The formulation of **Urban Design Precinct Plans**.

## **B2.1.1 KEY PRECINCTS IDENTIFIED**

A precinct plan defines the desired development direction of the precinct and recommends a range of public realm projects to facilitate new relationships between the public and private realms. The precinct planning process envisaged for the current project is viewed as an ongoing process of local area elaboration and planning (complementing and supporting the





Metropolitan and Regional Spatial Development Frameworks of the municipality) rather than merely a series of independent products.

In line with the Spatial Vision outlined in the *State of the City Address*, the following Precinct Plans have been initiated by the EMM City Planning Department (refer **Figure B2.1.1**):

- The *Thelle Mogoerane Precinct* in Vosloorus, as part of the Thelle Mogoerane Corridor;
- The *Dries Niemand Precinct* in Kempton Park, part of the Aerotropolis Corridor;
- The *Kempton Park CBD Precinct*, key to both the Aerotropolis Corridor and the Thami Mnyele Corridors;
- The *Bredell Precinct*, central to the growth of the logistics potential and capacity of the Aerotropolis Corridor;
- The *Germiston Lake Precinct*, encompassing the Victoria Lake area and Rand Airport, a key Precinct in the Corridor.
- The Primrose Precinct,
- The Benoni CBD Precinct
- Dunnottar John Dube Precinct
- Leeupan Brakpan Airport Precinct

Following is a brief description of the nine precincts as listed above:





#### THE THELLE MOGOERANE PRECINCT

The Thelle Mogoerane Hospital Precinct is located in the southern parts of Vosloorus, in Region F of the Ekurhuleni Metropolitan Municipality. By virtue of its location, the precinct remains largely marginalised from mainstream urban activity in the broader Ekurhuleni Urban System.

The investment related to the new hospital, however, does provide scope for exploring the longer term role of the



areas as a new nodal area, with potential to provide a range of social and commercial opportunities, linked into the broader context through the city's IRPTN system.

The precinct area itself is relatively underdeveloped, with large tracts of vacant land, although a number of development proposals do exist for the site, such as a complex containing nurses' accommodation and a training facility related to the hospital and a proposed taxi facility.

### THE DRIES NIEMAND PRECINCT

The Dries Niemandt Precinct is located just east of the Kempton Park Central Business District and the precinct itself straddles two administrative regions of the City, being located predominantly in Region A, with a small portion of the Precinct falling within Region B. It measures approximately 566Ha in extent, and is bounded by CR Swart Road and Edleen to the north, the main railway line to the east, the suburbs of Esther Park to the west, and Plane Street and the suburbs of Cresslawn and Spartan to the south.

From a political administrative perspective, the precinct is included in two different political wards: most of the area falling within Ward 17, with the portions to the north falling within ward 16.

The precinct area currently comprises a number of public or community functions, namely:

- The Barnard Stadium and sports fields, which accommodate a range of sporting disciplines at
  different competitive levels. The stadium itself, with a capacity of 7 000, is the home ground of the
  Falcons rugby team, and this facility and the surrounding sports fields are used extensively by
  schools and sports clubs;
- The **Zuurfontein Cemetery** exists on the southern edge of the site. This facility has a capacity of 13 600 graves, and is expected to reach this capacity, for first internments, in the current year;





• The **Kempton Park Golf Course** occupies a large area in the eastern part of the precinct. This is an established P18 hole parklands course with a membership of approximately 700.

The north-western parts of the precinct comprise parts of the Esther Park suburb, a low density middle-income settlement, with a private school extending from the eastern edge of this suburb. The far eastern parts of the study area contain the Festival Mall retail centre. This sub-regional shopping centre, opened in 2004 with a GLA of 68 300m², was recently upgraded to 80 230m² of retail space. South of the Festival Mall are a number of municipal facilities, including a fire station and infrastructure depots.

#### THE KEMPTON PARK CBD

The Kempton Park CBD Precinct is approximately 365ha in extent. It is located in the immediate vicinity of the Kempton Park CBD area, with OR Tambo International Airport, Rhodesfield and Edenvale located to the south and south-west. It is surrounded by low-density suburban area making up the rest of the broader Kempton Park area in the north and Bonaero Park in the south. To the east, the typology is dominated by agricultural small holdings (Pomona, Nortons Home Estates, Benoni North, Brentwood Park etc.). Industrial areas in this broader region include areas such as Spartan, Isando, Elandsfontein, Jetpark, Germiston and Anderbolt.

Kempton Park CBD is part of a broader economic focus area comprising the CBDs of Kempton Park, Germiston, Boksburg and Benoni. Conceptually, this economic 'triangle' of CBD nodes was identified as being the potential optimum location for future core economic focus area.

Importantly, the Dries Niemandt Park area is located to the west, immediately over the railway tracks. There is a definite divide between these two spaces due to the railway line, but current precinct planning for both Dries Niemandt and Kempton Park CBD will serve to bring integration between the two.

The Kempton Park CBD Precinct is a part of Region A of Ekurhuleni. Importantly, the airport (as an emerging Aerotropolis), is also located in this region. This will have a major influence on the CBD whilst, in turn, the CBD will provide key services to support this crucial economic zone. In addition, the Rhodesfield area has been identified for a major revitalization

## **■ THE BREDELL PRECINCT**

The Bredell Precinct is the largest of the current set of precincts, measuring a total of 2783ha in extent. It is located to the east of the Kempton Park CBD area, and north east of OR Tambo International Airport. It primarily comprises residential area and agricultural smallholdings, and is scattered with fairly small scale commercial and industrial sites. The study area encapsulates Bredell





A H also includes parts of Pomona A H.

The north of the site is most densely covered by agricultural land, with larger tracts of farming land located beyond the Bredell area to the east.

The Bredell area could principally be defined as an agricultural production area which also offers wider outdoor recreation activities such as horse riding and BMX racing. It is considered a supportive area to its more densely urbanised neighboring areas such as Kempton Park. The draft precinct Plan has looked at a spatial strategy for the Bredell area that could allow the precinct to function as a sustainable, and smart, growth area:

- A part of the Aerotropolis;
- A key logistics hub to the SADC region;
- An attractive place for investors;
- An outdoor recreation/sporting hotspot;
- A place for reinforcing community interaction.

#### THE GERMISTON LAKE PRECINCT

The Germiston Lake Precinct is located in the east of Ekurhuleni and is approximately 1572ha in extent. It is located in the immediate vicinity of the mining belt and as such was established directly in response to gold mining activity.

The precinct is anchored by a large and attractive lake system with recreational parks surrounding it, as well as the country club to the west. Surrounding the lake as a core area, are the Rand Airport (south), the country club's golf course (west), industry such as refineries (north) and residential area with a stadium to the east.

Beyond these areas, the nearby highways act as distinct barriers to the site, such as the N3 and N17 highways to the south and west, while the railway lines in the north and east also serve to physically separate Germiston from adjacent areas.

#### THE PRIMROSE PRECINCT

Primrose is a dynamic precinct. Over the years the character of this area has dwindled causing the precinct to slip into urban decay and blight. The once strong activity corridor along Rietfontein Road has also started to show signs of deteriorating conditions.







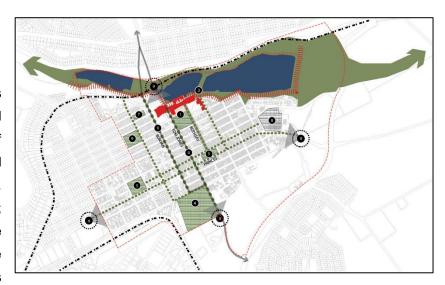
The RSDF identifies strong Mixed Use Activity along Rietfontein Road which supports the high street concept. Once this High Street is realised its optimum potential will be seen. With the proposal for residential densification, public realm improvements, an array of commercial opportunities as well as night life, Primrose will transform into a robust, thriving Town Centre.

Primrose is an area which lacks recreational opportunities and in order to change this a Mashie course, Sports Precinct and "Primrose Waters View Park" have been proposed. These interventions will ultimately transform the area by providing the locals with a new recreation opportunities which lacked in the Town Centre previously. The Waters View Park will allow Primrose to differ from other Town Centres.

Residential densification as well as residential opportunities identified to the south of Primrose will ensure that ample residential opportunities are available for those within Primrose. NMT routes will ensure that Primrose is well connected internally as well as to the broader Germiston and Bedforview regions. In terms of future sustainability, a skill training and business development hub has been identified along Main Reef Road. With the realisation of the High Street and Waters View Park, local-employment opportunities will drastically increase and allow for the upliftment of those within

# THE BENONI CBD PRECINCT

The Benoni CBD Precinct is focused on the Central Business District (CBD) of Benoni, and an established residential area to the west. A series of three lakes; Middle Lake, Civic Lake and Kleinfontein Lake, are key landscape features



defining the northern edge of the study area. The Lakeside Mall is a key spatial and economic landmark on the study area. The south-eastern portion of the study area is predominately vacant or mining impacted land which offers potential space for the future expansion of the Precinct.

The Benoni CBD was historically described as the "Jewel of the East Rand". Its lakes, public and open spaces, and the quality of its streets for pedestrian shopping were what gave it this name. Today the Benoni CBD holds little of that character. This initial strategy looks to reclaim some of Benoni's historic charm and identity, and provide a public space backbone on to which to drive urban regeneration. Central to the vision for the precinct is a high quality urban environment with active,





integrated hard and soft public spaces. Streets forming part of the public space system and should be well developed with supportive edges giving streets a sense of enclosure and protection

The residential base of the CBD needs to grow in order for the CBD to regain a 24 hour active atmosphere - which supports increased safety and developmental growth. The Benoni CBD has two primary public transport networks - taxi and rail. The integration of these two networks should be addressed to improve connectivity and access both locally and regionally.

#### THE DUNNOTTAR PRECINCT

The Dunnottar Precinct area is located within the Nigel CCA in the South Eastern corner of the Municipality covering an approximate area of 2013 Hectares (Ha). The precinct is predominantly an agricultural area with vast tracts of undeveloped land along both a sensitive and scenic ecological landscape.



The precinct is surrounded by low density residential and agricultural settlements of diverse income groupings. These include: Kwa-Thema, Duduza, Springs, Duduza and Dunnottar, all to the west of the precinct.

The Dunnottar precinct can be viewed as having a broader role of stitching the Nigel, Duduza and Springs CCA while at the same-time serving as a gateway into Ekurhuleni from the east. Proposed development broadly include the multiple road proposals as a way of making the area more permeable and regionally connected, the ecological corridors as an asset and integrator for Dunnottar and tracks land available for greenfield development.

The land to the east of the station within the Dunnotar precient area side has been identified for affordable housing and together with Provincial Housing, the release of housing with economic opportunity in the vicinity of an existing transport node will complement each other. As the economic findings indicate, the demand will materialise if housing is aligned with the development around the station, then sufficient thresholds will be formed in order to develop a TOD node.





#### WATTVILLE – LEEUPAN PRECINCT

The Wattville-Leeupan Precinct is 587ha in extent and is well located, as it is situated within Gauteng's eastern development corridor, which is supported by the N12, N17 highways and an extensive railway network; and includes a prominent waterbody, the Leeupan and its associated natural open space.

The vision of the Wattville – Leeupan precinct is to transform this area, through integrating its unique resources into the urban fabric, where a mix of land uses can contribute to Transit Oriented Developments (TODs), enabling people to live, work and socialise in the same vicinity whilst enjoying improved public transport mobility, quality public places and protected, well-managed open spaces.

Leeupan is an asset and should be understood as a major regional park in Ekurhuleni. Large portions of the park are sterilised and are being dumped on, with the fenceline being broken down to favour pedestrian movement. It therefore becomes important to investigate carefully how to get a win-win in terms of development opportunities that would assist in funding comprehensive management of the pan as an environmental and social asset.

In addition to the nine precinct plans highlighted above, one other current precinct plan is identified, the Actonville Sports Grounds<sup>10</sup> Precinct

Subsequently, the EMM has identified 9 additional precinct to be investigated. The table below is a summary of the ten current and nine proposed precincts (refer Figure B2.1.1)

**Table B2.1: Current and Proposed Precincts** 

City P	lanning
Current Precinct Plans (10)	Proposed Precinct Plans (9)
Thelle Moegerane <sup>1</sup>	Boksburg CBD <sup>1</sup>
Dries Niemand <sup>2</sup>	Springs CBD <sup>2</sup>
Kempton Park CBD <sup>3</sup>	Old Natalspruit – Tokoza <sup>3</sup>
Bredell <sup>4</sup>	Brakpan CBD <sup>4</sup>
Germiston Lake - Rand Airport <sup>5</sup>	Aerotropolis City Centre (ACC) <sup>5</sup>
Primrose <sup>6</sup>	Actonville Node <sup>6</sup>
Benoni CBD <sup>7</sup>	Kwa-Thema CBD <sup>7</sup>
Dunnottar - John Dube <sup>8</sup>	BRT Andrew Mapheto / Brian Mazebuko <sup>8</sup>
Leeupan - Brakpan Airport <sup>9</sup>	BRT - China Gate / Terenure <sup>9</sup>
Actonville Sports Grounds <sup>10</sup>	





#### **B2.1.2 STRATEGIC URBAN DEVELOPMENT AREAS**

Strategic Urban Development Areas (SUDA's) entail strategically located vacant areas designated by the local government for future growth and development. The area is chosen due to its strategic location, the services available in the area, and/or local zoning regulations or comprehensive plans. These areas are used as priority funding areas and can represent both infill development and urban expansion. Within the EMM, eleven SUDA's are identified and as follow (refer **Figure B2.1.2**):

- Badenhorst Estate (Carnival Junction)
- Glen Gory Residential Node
- GreenReef Development
- Leeuwpoort Housing
- M&T Development
- O.R. Tambo International Airport Precinct
- Prasa Gibela
- Riverfields
- S & J Industrial
- Tambo Springs Inland Port
- Lords View Estate

Following is a brief description of the eleven SUDA's.

# BADENHORST ESTATE

Badenhorst Estate is located within Ward 52 and forms part of the designated Carnival City Regional Node. It is situated to the east of the K109/R23 (Rangeview Road) in the vicinity of the Apex industrial areas. It is furthermore bordering onto the residential neighbourhoods of Leachville, Dalpark, Wattville, and Larrendale. The Land Development Area is also in relative close proximity to the Benoni CBD, Brakpan CBD, Boksburg, the N12, N17 and N3 Highways

The Badenhorst estate is an extensive, large scale mixed use development that is anticipated to develop in phases over the development horizon of 15 to 20 years. The first phase of this development will be Dalpark Ext 19 that contains a number of planned commercial uses with tenants such as a Makro, Build-It and Hyundai Dealership.

#### Land use categories:

- Special for (Automotive and Related use, Retail & Wholesale, Themed Retail, Substation, light industries. Offices and Commercial.
- Residential 3
- Residential 4
- Business 2





- Agricultural
- Industrial 2
- Private Open Space and Public Open Space

The proposed Badenhorst Estate development will generate and provide job opportunities to surrounding residential communities, such as Wattville, Dalview and Brakpan Also it will strengthen an emerging mixed -use node centered on the N17-Rangeview Road interchange, which currently comprises the Carnival City Casino and a commercial area located on the north- western quadrant of this interchange (Carnival Mall).

#### GLEN GORY RESIDENTIAL NODE

The proposed development is located on the corner of Glen Gory Road and Elm Road, Benoni. The development is situated in what is referred to as the Glen Gory Residential node, towards which the areas of Rynfield, Northmead, Farrarmere, Crystal Park and Daveyton are developing. The development, being 37.40 ha, will be a world class node in which it will be incorporating a regional mall, a lifestyle mall a value mark centre, big box retailers such as a Builders Warehouse and a Makro. The retail component will consist of a potential tenant mix that will mirror the lifestyle that we all aspire to, including retailers such as a Checkers, Woolworths, Edgars, Foschini and Pick 'n Pay. Up-market brands as well as other great South African brands will also be secured. The mall will also incorporate a Piazza for showcasing of events, concerts and other community festivities as well as an office node consisting of medical suite and offices.

Table B2.2: Glen Gory Proposed Land Use Mix

Erf Number	Land Use	Size
Erf 798 Valkhoogte Ext 13	"Special" for shops, business premises, place of instruction, place of refreshment, place of amusement, social halls, hotel and institutional	18.5556 ha
Erf 799 Valkhoogte Ext 13	"Special" for automotive retail, warehouse retail, and place of refreshment	1.7216 ha
Erf 800 Vlakhoogte Ext 13	"Special" for business premises, hotel and institutional	0.8988 ha
Erf 801 Vlakhoogte Ext 13		4.8512 ha

#### GREENREEF DEVELOPMENT

The Living Africa Group owns in excess of 600 ha (phase 1 comprises of 348 ha) of prime land within the central Ekurhuleni area. **GREENREEF** is converting an old gold-reef mining area into a greenbelt. Greenreef is intended to be developed as a Smart City, which will be capable of competing on a global scale. It is an inspiring example of how mining land, made fallow by mine-workings that have subsequently been reworked and removed, can be rehabilitated and integrated back into the city system, thus knitting together the segregated towns and neighbourhoods that remain a legacy both of mining and apartheid planning. This metro-fit





concept will retain the best from the past, develop for the needs of today and ensure that the project is sustainable for tomorrow.

GreenReef is an economically inclusive and socially integrated mixed-use/mixed income Innovation District. It is set to transform Ekurhuleni through the development and fusion of a new CBD hub within the Ekurhuleni proposed City Core, high-density residential precincts, innovative, knowledge-based, technology and manufacturing industries as well as state-of the art basic, vocational and tertiary education facilities. The project is being designed to embrace sustainable 21st century urban living that is ecologically sensitive to its environment. This will be achieved through an interconnected network of open spaces and natural areas, parks, reserves and wetlands where native plant vegetation naturally manages storm water, reduces flooding risk and improves water quality.

Table B2.3: GreenReef Proposed Land Use Mix

Description	Percentage Split %	Floor Area Hectares	Notes			
Residential	73	152.5	This includes I, 2, 3 Bedroom apartments and student apartment			
Retail	7	14				
Office	4	8.5				
Commercial Floor	7	15	This includes micro manufacturing Maker Hub, Service Based Retail			
Institutional	8	17.5	This includes University, Colleges, Primary & Secondary Schools			
Other	14	140	This include roads; parks/open spaces and propose station			
Total	100	384				
# of Residential Units		23 462				

#### LEEUWPOORT HOUSING

The proposed Leeuwpoort Housing Development (4 032.63ha) consists of 3 Townships, namely: Reiger Park Extention19 and Parkdale Extension 7, the land parcels (Portion 51 and the Remaining Extent of the farm Leeuwpoort No. 113 IR) and the Remaining Extent of the farm Leeuwpoort No. 113 IR) are earmarked for the development of affordable housing. This townships (Reiger Park Extension 19 and Parkdene Extension 7) forms part of the larger "Leeuwpoort North" development which will comprise approximately 4 621 residential units and erven on the former mining land.

Leeuwpoort South – proposed Sunward Park Ext 23 (Remaining Extent of the Farm Leeuwpoort No. 113 IR) is earmarked for the development of a mixed income development. This township forms part of the larger "Leeuwpoort" development which will comprise a total of approximately 13 532 residential units and erven on the former mining land.

The proposed project is located North and South of Boksburg CBD which is typical mixed use





business area consisting of government and commercial offices, retail, residential units and commercial and warehouses as well as civic facilities.

The Ekurhuleni MM earmarked the land for the development at various densities and far various levels of affordability to be a missed use and mixed income development in line with the principles of breaking New Ground. Thus the Remaining extent of the farm Leeuwpoort No. 113IR) is earmarked for the development of affordable housing.

#### MT DEVELOPMENT

The M&T development (Twenty one Industrial Park) will be focusing only in the Townships that fall within the Urban Edge. There is more land that is still available outside the urban edge and it will only be profiled as soon as the urban edge is amended. With regard to location all townships that falls within the urban edge are strategically located and straddle the R21 Albertina Sisulu Freeway to the east and west between Pretoria and OR Tambo Internal Airport. The Olifantsfontein in interchange on the R21 Freeway is situated centrally within the Twenty One developments.

#### Proposed Land Use Mix:

- Medium density residential dwelling units (90 units per ha)
- Mixed Land-use (Business, retail, showrooms, residential
- "Business 1"
- Office
- "Industrial 1"
- Industrial 2"
- "Special" for Warehousing and distribution
- "Special "for Industrial uses and buildings
- Open Space (Public open space and Private open space)
- Educational

# OR TAMBO INTERNATIONAL AIRPORT PRECINCT

The O.R.Tambo International Airport precinct (1551,7 ha) consists of various current and future projects been developed by ACSA as well as other role players within the precinct such as the Gauteng IDZ. The projects mostly comprise of enhancing capacity as well as developing O.R.Tambo International Airport into a more efficient transport hub for southern Africa in line with the Aerotropolis Master Plan.

#### Proposed Land Use Mix:

The land uses contained within the precinct range from Industrial, Hotel, Commercial, Retail,





Transport, Logistics, Warehousing, Roads and various other airport related facilities.

#### PRASA GIBELS

The Passenger Rail Agency of South Africa (PRASA), in joint venture with Gibela Rail Transport Consortium (Pty) Ltd has embarked on a refurbish and replace campaign in order to transform and modernise all of its current rolling stock. Gibela (61% Alstom owned) has been awarded the rolling stock contract by PRASA to build and deliver 600 trains made up of 3 600 coaches to South Africa's metro rail networks between 2015 and 2025. Prasa-Gibela intends to establish a rail manufacturing plant (288 ha in extend) for the manufacturing of the new rolling stock of approximately 3 500 train carriages. The project will improve the current state of trains in South Africa. The trains it will provide as excellent service that is safe and secure to people who make use of the public railway system.

Table B2.4: PRASA GIBELS Proposed Land Use Mix

Land Use	Erf Numbers	Land Use Size	Number of Erven
Industrial 1	2415, 2416, 2420	77.903 ha	3
Business 2	2414	1.027 ha	1
Public open space	2417, 2418	18.771 ha	2
Transportation	2419	1.330 ha	1
Roads		5.590 ha	

#### RIVERFIELDS DEVELOPMENT

The Riverfields development (1 900 Ha) is a mixed-use development strategically located northeast of the existing Kempton Park CBD and the Albertina Sisulu Freeway (R21) between O.R. Tambo International Airport and Tshwane. The Riverfields Development commenced in 1998 and combines a number of current and proposed developments.

The Riverfields Development commenced in 1998 and the developments listed below have been completed or in the planning stage:

- 1. Glen Erasmia Boulevard (430 residential stands) and Zimbali Cluster Development
- 2. Gleneagle Estate (392 residential stands), 4 cluster developments (to be developed) Clubhouse, tennis court, squash court and extensive parks
- 3. The Gleneagle Office Park which is currently being serviced and is practically sold out
- 4. Plumbago Business Park, which is fully serviced and in the process of being developed. John Deere and Blue Sky Logistics have already taken occupation.
- Plumbago Logistics Park, which is currently being serviced. Tenants include DB. Schenker Logistics SA Head Office.
- 6. The Riverfields Retail Mall will be established on the south-western intersection of the R21 and R25. Applications for the township establishment have been approved and is in the process of been phased.
- 7. The Remainder of the Riverfields Development is being conceptualised in an Urban Development Framework which is currently being created and contains mixed uses for the





whole of the area as indicated in the next section.

Table B2.5: Riverfields Proposed Land Use Mix

	No of Erven	No of Units	Proposed GLA
Distribution/Industry	-	-	2,519,841m2
Extended Golf Estate	-	-	-
High Density Residential	-	1925	-
High Tech Mixed Use	-	-	-
Low Density Residential	933	-	-
Medium Density Residential	-	-	-
Mixed Use	-	-	139,077m2
Mixed use/Retail	-	-	78,507m2
Natural Open Space/ Wetland	-	-	-
Office	-	-	73,963m2
Planned Open Space	-	-	93,417m2
PWV Reserve	-	-	-
Quarry	-	-	-
Road network	-	-	-
Social & Institutional	-	-	90,021m2
Special	-	-	445,626m2

#### S&J INDUSTRIAL PRECINCT

The S&J Industrial development is strategically located in the mining belt on part of the remainder of Portion 2 of farm Elandsfontein 90-IR and Portion 531 Elandsfontein 108 IR that is located between the N3 and Germiston. The development is in application phase which includes the following proposed developments:

- 1. Jupiter X8 (approximately 40HA)
- 2. Jupiter X9 (approximately 160HA)
- 3. Simmerfield X2 (approximately 10HA)

The development (Jupiter Ext.8, 9 & Simmerfield X2) is owned by Redefine Properties Ltd. (45%), The Pivotal Property Fund Ltd. (45%) and Abland (10%).

Due to the nature of the development and the specific uses (manufacturing and warehousing), as well as the developable bulk, the potential exists to create a number of new business contributing to Industry Agglomeration (at least 5).

#### Proposed Land Use Mix:

- Industrial
- Warehouse, distribution, logistics centers
- Commercial (retail, restaurants, personal service industries etc)
- Offices
- Conference facility
- Private open space





#### TAMBO SPRINGS INLAND PORT

The proposed Tambo Springs Inland Port (Remaining Extent of Portion 37(a portion of Portion 34) of the Farm Tamboekiesfontein 173 IR - better known as Magagula Height Extension 1) was identified as the Gauteng- Durban Freight Corridor's most important inland port. The Project is part of the Strategic Infrastructure Programme (SIP 2) which is led by the national government and Transnet. Tambo Springs Inland Port was identified by Transnet as a solution for the required freight capacity expansion. The identified site will be developed as an Intermodal terminal and associated logistics hub. The development will comprise of roads and rail facilities, trucking and intermodal yards, warehousing, customs clearance facilities and other uses subservient to an Inland Port and Logistics Hub.

This Inland port is in line with the Gauteng spatial model and is located along the existing N3 freeway and the K146 and K148 PWV K-routes. The site forms part of the Gauteng-KZN 2050 programme and has other strategic and beneficial linkages. The project has the support of Transnet who have signed a Memorandum of Understanding (MOU) with the City of Ekurhuleni and the Gauteng Provincial Government on the 25th October 2013. The MOU allows for collaboration and co-operation of all the parties towards the envisaged inland port.

Table B2.6: Tambo Springs Proposed Land Use Mix

Proposed Land Use	Land size of each land
"SPECIAL'- for railway purposes including rail siding,	59.71 ha
arrivals and departures yards, maintenance depot and	
subservient uses.	
"INDUSTRIAL"- for industries, offices, commercial	21.85ha
purpose, showroom, motor dealers, panel beaters,	
builders yard, service industries, fitment Centre, motor	
workshop as well as other related and subservient uses.	
"SPECIAL"-for transportation center including railway	24.17ha
facilities, container depot, inland port, logistic hub,	
Intermodal terminus.truck staging.security acess control,	
ablution facilities. administration and offices. stacking	
space for containers, as well as other related and	
subservient uses.	
"SPECIAL"-for transportation center including railway	307.12ha
facilities. container depot, inland port, logistic hub,	
intermodal terminus. truck staging, security access control,	
ablution facilities. administration and offices. stacking	
space for containers ,,customer clearance industrial 1 as	
well as other related and subservient uses.	
"SPECIAL"- for custom clearance and associates uses as	5.50ha
well as warehousing.	
"PRIVATE ROADS" for access, access control and	24.12ha
municipal services	
"PRIVATE OPEN SPACE" for parks, garden, nature	
reserves, botanical gardens, conservation, heritage sites,	
monuments, historical buildings, play parks, open space,	
squares and building used in conjunction with municipal	
purposes and cemetery.	





#### LORDS VIEW INDUSTRIAL ESTATE

Lords View provides a prime location to help reduce transportation costs and streamline the supply-chain process. Chloorkop has been selected for the Lords View Logistics Park due to its centrality, its excellent road infrastructure and proximity to a large labour force. With the increased global competition and transportation costs the location of your company distribution Centre or manufacturing base becomes vitally important in cost management. The Lord Trust provides a prime location in Lords View to help reduce transportation costs and streamline the supply-chain process. Lords View has been planned as an environmentally friendly and eco-sensitive industrial and logistics park and makes use of the latest developments in cleaner greener township development.

Chloorkop Ext 66 is 25.6 hectares consisting of 21 erven and was launched as phase 1 of the Lords View Logistics Park. The remaining townships Chloorkop Ext 64, 68 and 69 and Klipfonteinview Ext 5 are 70.86 hectares and consist of 51 erven and will be launched as phases 2, 3, 4 and 5 of the Lords View Industrial Park. Future phases will be launched as market demand dictates.

All of the identified SUDA represents private sector projects and are reflected within the intergovernmental project pipeline accordingly.

#### **B2.1.3 HUMAN SETTLEMENT PRECINCTS - MEGA PROJECTS**

In addition to the above identified City Planning Development Precincts and SUDA's, the following Mega Housing projects were identified by Human Settlements, of which some projects are public/private partnerships other are public/public partnerships (refer **Figure B2.1.3**):

**Table B2.7: Mega Project Clusters** 

Cluster	Housing Projects					
	Clayville 45, 50/71 and 51					
Northern Cluster	Esselen Park					
	Tembisa ext. 25					
	John Dube 2 (Duduza / Grootfontein)					
Eastern Cluster	Brakpan Old Location					
Eastern Cluster	Tsakane ext. 22					
	Chief Luthuli ext. 6					





	Leeuwpoort
	Rietfontein-Rietspruit, Palm Ridge ext. 10 and 11, Palmietfontein and
	Zwartkoppies
Southern Cluster	Germiston housing projects linked to Germiston Urban Renewal (Delville)
	ext. 9, Erf 808 Germiston South, Germiston Station, Pirowville,
	Goodhope, Dukathole Kutalo/ Robert-Stratchan, Balmoral ext. 4 and ext.
	5.)

# Projected Five-Year Roll-Out Plan for Top Structures

**Tables B2.9** (on the overleaf) indicate that the Planning, Detail Designs, Procurement phase of the project is completed. The figures provided are for the construction of top structures.

**Table B2.8: Project Location Description** 

Cluster	Projects	Marginalised Areas/ Priority Intervention Areas
Northern Development Cluster	<ul> <li>Clayville X 45; X 50; X 71; Xs 76-80</li> <li>Birchleigh North X 4 (Ptn of the farm Witfontein Esselen Park</li> <li>Tembisa X 25</li> </ul>	Madelakufa 1, 2, Freedom Square, Winnie Mandela Double Allocations, Vusimusi / Enhlanzeni, Tswelopelo 8
Eastern Development Cluster	<ul> <li>John Dube 2</li> <li>Brakpan Old Location</li> <li>Tsakane X 22</li> <li>Chief Albert Luthuli X 6</li> <li>Rietfontein 128 IR Kwathema 210 IR</li> </ul>	Gabon informal, Kwa-Thema (Ekuthuleni, X 5 and X 7) Tsakane X 10 double allocations, Vosloorus,
Southern Development Cluster	<ul> <li>Leeuwpoort</li> <li>Van Dyk Park</li> <li>Comet</li> <li>Erf 808 Germiston South /Pirrowville / Germiston Station</li> <li>Balmoral X 4 &amp; X 5</li> <li>Dukathole/ Goodhope Kutalo/ Robert Strachen</li> <li>Zwartkoppies</li> <li>Palmietfontein</li> <li>Palm Ridge Xs 10 &amp; 11 (Ptns 89 &amp; 90 of the farm Rietfontein 153 IR)</li> </ul>	Somalia, Mpilisweni, Sakhile, Ramaphosa, Eden Park, Thokoza





Table B2.9: Mega Project Northern Cluster – Construction of Top Structures

	NORTHERN CLUSTER								
PROJECT	TOTAL YIELD			2015/16	2016/17	2017/18	2018/19	2019/20	2020/21
		BNG Low Density	200		200	200			
Clova illa V 45	2 202	BNG High Density	1 421			500	500	421	
Clayville X 45	3 202	FLISP	1 129			718	411		
		Social Housing	452				250	202	
Clayville		BNG High Density	4 446			189	587	157	3 513
X 50, X 71 & Xs	11 126	FLISP	4 498			434	523	480	3 061
76-80		Social Housing	2 182			126	185	105	1 766
TembisaX 25	1 571	BNG High Density	1 257				1 257		
Tembisax 25	1 37 1	Social Housing	314					314	
		BNG High Density	3 600				3 600		
Birghleigh North X	7 200	FLISP	1 440						1 440
4 (Esselen Park)	7 200	Social Housing	1 440					1 440	
		Bonded	720						720
TOTAL	23 099				200	2167	7 313	3 119	10 500

Table B2.10: Mega Project Eastern Cluster - Construction of Top Structures

EASTERN CLUSTER									
PROJECT	TOTAL YIELD			2015/16	2016/17	2017/18	2018/19	2019/20	2020/21
		BNG High Density	6 147					3 147	3 000
John Dube 2	12 205	FLISP	2 459						2 459
	12 295	Social Housing	2 459						2 459
		Bonded	1 230						1 230
Brakpan X 13 7 547		BNG High Density	3 774				3 774		
	7 547	FLISP	1 511						1 511
		Social Housing	1 512					1 512	



		Bonded	750						750
SUBTOTAL	19 842		19 842				3774	4 659	11 409
	IMPLEMENTING A								
PROJECT		TOTAL YIELD		2015/16	2016/17	2017/18	2018/19	2019/20	2020/21
		BNG High Density	4 480						
Tsakane X 22	6 400	FLISP	1 280		1 667	1 667	1 667	1 667	
/		Bonded	640						
		BNG High Density	3 637	1 527	820	1 395	1 395	1 395	1 395
Chief Albert	7 274	FLISP	1 455						
Luthuli X 6		Social Housing	1 454						
		Bonded	728						
		BNG High Density	4 524						4 524
Diatonmit /		FLISP	1 810						1 810
Rietspruit / Riefontein	9 049	Social Housing	1 810						1 810
		Bonded	905						905
SUBTOTAL	22 723		22 723	1 527	2 487	3 062	3 062	3 062	10444
TOTAL	42 565		42 565	1 527	2 487	3 062	6 836	7 721	21 853

Table B2.11: Mega Project Southern Cluster – Construction of Top Structures

	SOUTHERN CLUSTER										
PROJECT		2015/16	2016/17	2017/18	2018/19	2019/20	2020/21				
	BNG Low Density	1 957		820	450	277	350	60			
		BNG High Density	5 010		2 050	1 175	698	932	155		
Leeuwpoort	19 453	FLISP	3 099		304	324	457	576	1 438		
Locawpoon	10 400	Social Housing 5 752  Bonded 3 635		699	1 037	1 350	1 034	1 632			
					270	375	425	673	1 892		
Van Dyk	3 350	BNG High Density	1 675				1 675	0	0		

			SOUTHER	N CLUSTER					
PROJECT		TOTAL YIELD		2015/16	2016/17	2017/18	2018/19	2019/20	2020/21
Park		FLISP	670				0	0	670
		Social Housing	670				0	670	0
		Bonded	335				0	0	335
		BNG High Density	1 844				1 844	0	0
Deleciationtain		FLISP	738				0	0	738
Palmietfontein Ptn 57	3 687	Social Housing	737				0	737	0
		Bonded	368				0	0	368
Delville	112	Social Housing	112	112					
Erf 808 Germiston South	344	Social Housing	344	144	200				
Germiston Station	484	Social Housing	484					484	
Pirowville	2 500	BNG High Density	1 500					1 500	
Filowville	2 500	Social Housing	1 000						1 000
Goodhope	778	BNG High Density	778				400	378	
Dukathole	2 000	BNG High Density	2 000					500	1 500
Kutalo/ Robert- Stratchan	3 300	BNG High Density	1 900						1 900

			SOUTHER	N CLUSTER					
PROJECT		TOTAL YIELD		2015/16	2016/17	2017/18	2018/19	2019/20	2020/21
		BNG Low Density	1 400					1 400	
Balmoral X 4 & X 5	2 285	BNG Low Density	2 285			685	800	800	
SUBTOTAL	11 803	11 803		256	200	685	1 200	5 062	4 400
		IMPL	EMENTING AG	ENT: GAUTEN	NG DHS				
PROJECT		2015/16	2016/17	2017/18	2018/19	2019/20	2020/21		
Comet	1 500	BNG Low Density	1 500						1 500
Palm Ridge X 10									
& 12									
		BNG High Density	3 500						3 500
		FLISP	1 400						1 400
Zwart-koppies	7 000	Social Housing	1 400						1 400
		Bonded	700						700
SUBTOTAL	8 500								8 500
TOTAL	20 303								12 900



# **B2.1.4 PRIORITISED INTERVENTIONS**

Work in progress.

# **B2.1.5 PROOF OF CONSULTATION: PRECINCT PLANNING**

PEI: B15

Work in Progress.

#### **B2.2 INFORMAL SETTLEMENT PLANNING**

The following section highlights the Planning / Development of Prioritised Informal Settlements and Informal Sector Upgrading Strategy.

# **B2.3.1 PLANNING / DEVELOPMENT OF PRIORITISED INFORMAL SETTLEMENTS**

**Table B2.12: Informal Settlements** 

2016/17	Funds Allocated/ Spent 2016/17
<ul> <li>Re-blocking Programme</li> <li>Re-blocking Programme has already started with the 6 pilot Informal Settlements: Winnie Mandela, Ekuthuleni, Thusong, Nkanini, Emandleni and Makause.</li> <li>An additional 14 settlements were added for implementation in the current year.</li> <li>The remaining 99 settlements will be competed in the next four years. Service Provider already appointed to undertake conceptual designs.</li> <li>Electricity has already provided to 10 settlements.</li> <li>Working on the development of a Re-blocking Model Settlement for Angelo informal settlement.</li> </ul>	R30 000 000
EMM planned to deliver 689 houses Delivered 266 houses in the following projects:  • 153 - Alra Park X completed and allocated  • 113 - Etwatwa X 35 completed and allocated  • 423 houses completed by 30th of June 2017.  Gauteng Department of Human Settlements planned to deliver 2259 houses: Delivered 775 houses in the following projects:  • Tsakane X 22; Chief Albert Luthuli X 6; Bluegumview Xs 2,3,4,5&6; Villa Liza X 2, Clayville X 45;  Housing Development Agency (HDA) appointed by the Gauteng Department of Human Settlements to deliver 1808 houses in the following projects:  • 300 - Mackenziville X 2  • 329 - Chief Albert Luthuli X 4  • 900 - Palm Ridge X 9  • 277 - Eden Park X 1	R65 781 674





2016/17	Funds Allocated/ Spent 2016/17
Social Housing	
<ul> <li>256 units by end March 2017 in Delville X 9 and Erf 808 Germiston South (Fire Station Phase 1).</li> <li>200 units by October 2017 (Fire Station Phase 2).</li> </ul>	R116 081 504
Detailed designs to be completed June 2017:  770 units Erf 18383 Vosloorus X 9  584 RDP Walkups Erf 18383 Vosloorus X 9  264 RDP walk-up units Erf 3130 Wattville	
<ul> <li>Projects in Implementation Phase at various stage:</li> <li>1091 Stands -Balmoral X 4 comprising: Work Package 1 (259 Stands) - 48% Complete Work Package 2 (388 Stands) &amp; 3 (444 stands) and Bulk Water and Sewer – Site handover Complete</li> <li>326 Stands - Chief Albert Luthuli X4 comprising: Construction progress - 81%</li> <li>600 stands - Mackenzieville X 2 comprising: Construction progress - 88% Complete</li> <li>1355 Stands -Palm Ridge X 9 comprising: Work Package 3 (390 Stands) - 74% Complete</li> <li>634 Stands - Alliance X 9 comprising: Roads and Storm Water Construction expected to commence by September 2017, at which time the Water and Sanitation Department will be completed with their contract for the internal Water and Sanitation Infrastructure</li> <li>1 097 Stands - Payneville X 1 comprising: Construction Progress – 21% Complete.</li> <li>209 Stands - Langaville X 4 comprising: Construction Progress – 11% Complete</li> </ul>	
Housing Development Agency (HDA): projects in procurement stage:  •958 Stands - Daveyton X 14  •630 Stands - Mayfield X 45  •223 Stands - Moleleki X 2	R79 312 000
PLANNING Projects at detail design stage, planned for implementation in the 2017/18 financial year: • 2961 Stands- Alliance X 1 • 331 Stands - Apex X 12	
In addition to the above it is planned to release serviced stands at Mayfield Extensions 32 and 34 for 329 stands during the 2017/18 financial year.	
Projects in the detail design stage, planned for implementation post the 2017/18 financial year:  1224 Stands - Dalpark X 25 (Subject to successful Appeal on GDARD Authorization)  323 Stands - Balmoral X 5  828 Stands - Payneville X 3	
The acquisition of serviced stands, comprising of Further detail design are to be done for new projects during the <a href="2017/2018">2017/2018</a> financial year, presently in the Township Establishment phase. However, Township Planning for the development of Serviced stands comprising in excess of 520 hectares of developable land is further required and receiving attention within the Department.	
392 Tittle Deeds issued in all Regions	Funded by the Gauteng Department of Human Settlements.

# **B2.3.2 INFORMAL SECTOR UPGRADING**





Work in progress.

#### **B2.3 MARGINALISED AREAS PLANNING**

PEI: B18

#### **B2.4.1 PRIORITY MARGINALISED AREAS IDENTIFIED**

Five Marginalised Areas has been identified within the EMM, which comprises of the following:

- Tembisa
- Katoru
- KwaTsaDuza
- Daveyton / Etwatwa
- Wattville

Refer Figure B1.17 that spatial represents the Marginalised Areas, identifying townships, informal settlements (2016) and inner city areas.

Work in progress.

#### **B2.4 ECONOMIC NODES PLANNING**

PEI: B20

In line with the new Integration Zone Planning Guidelines and 2017/18-2019/20 BEPP Guidance Notes, economic nodes are identified separately for the Integration Zones and are prioritised accordingly. The following table is a summary of the most predominant economic nodes within the EMM, consisting of a core node, urban hubs, CBD's, secondary nodes, shopping centres and industrial areas. Refer Figure B1.16 which is a graphical representation of the Economic Nodes. It is noted that the economic nodes are viewed as the main employment nodes.

**Table B2.13: Economic Node Summary** 

<b>Economic Nodes</b>	Description	Description								
Core Node	Aerotropolis Core Node									
Urban hubs	Tembisa CCC2	Daveyton CCC2								
	Vosloorus CCC4	Tsakane CCC4								
	Kwesini CCC4									
CBD's	Kempton Park	Brakpan								
	Edenvale	Springs								
	Germiston	Alberton								
	Boksburg	Nigel								
	Benoni									





Secondary node	Winnie Mandela Node	Motse wa Lijane Shopping Centre
	Oakmoor Station Node	UNISA Campus
	Tembisa Station Node	Etwatwa CCC
	Swazi Inn Node	Daveyton Mall
	Leralla Station Node	Kwa-Thema CCC
	New Natalspruit Hospital	Ekhaya Shopping Centre
	Naledi Shopping Centre	Tsakane Mall
	Chris Hani Crossing	Duduza CCC
	Admin Triangle	
	Pilot Station	
Shopping centre	Eastgate Shopping Centre	Tsakane Mall
(Super Regional /	Westgate Shopping Centre	East Rand Retail Park
Regional / Small	East Rand Mall	Sunwards Lifestyle Centre
Regional)	East Rand Galleria	Newmarket Mall
	Festival Mall	Birch Acres Mall
	Mall @ Carnival	OT Tambo International Airport
	Lakeside Mall – Benoni	K90 Shopping Centre
	Chris Hani Crossing	Mayfield Square
	Meadowdale Mall	Alberton City Shopping Centre
	The Avenues	
Industrial areas	Alrode	Klipfontein
	Anderbolt	Lilianton
	Balmoral	Mapleton
	Benoni South	Meadowdale
	Boksburg East	Nestadt
	Chloorkop	Pomona
	Clayville	Prosperita
	Commercia	Raceway Industrial Park
	Driekoek	Rietfontein
	Dunswaart	Roodekop
	Elandsfontein	Roxton
	Elandshaven	Sebenza
	Germiston South	Spartan
	Gosforth Park	Sterkfontein
	Henville	Tunney
	Isando	Vlakplaats
	Jet Park	Vosterkroon
	Junction Hill	Wadeville
	Jupiter	Witfontein

The CBD's as identified to be redeveloped as *Central Living Districts*. The Urban Renewal Germiston project (linked with the Housing projects such as Deville X 9 & Erf 808 Germiston South) is a good example of the *Central Living Districts* initiative.

Work in progress- Central Living Districts





#### B3 ALIGNMENT OF PUBLIC TRANSPORT AND HOUSING PLANS

EMM has embarked on the development of a more sustainable transport management approach which include an integrated public transport network namely IRPTN (Integrated Rapid Public Transport Network). The IRPTN is currently the main focus for the municipality's transport plans. The long-term plan is constantly reviewed, to align with new developments or changes in strategic PEI: B8

Figure B3.1 indicates the IRPTN main BRT routes and the feeder routes compared to the EMM top priority targeted areas, which includes the integration zones, prioritized marginalized areas and established employment nodes, of which most of the Housing Project are located within the marginalised areas.

From Figure B3.1 it is evident that the transport plans of the municipality serve all the integration zones, marginalized areas and most of the employment nodes. Expansion or additional feeder routes can be considered for future planning in order to cover all the industrial areas which are currently not being served by the IRPTN network.

#### **B3.1 HUMAN SETTLEMENTS DEMAND PROJECTIONS**

The housing demand projections were identified per region, up to 2040. The table below is a summary of the housing demand projections per region up to 2040.

Table B3.1: Housing Demand, 25 Year Cumulative Forecast per Region

Region	2020	2025	2030	2035	2040
Region A	16 177	31 655	46 295	60 002	72 721
Region B	27 408	53 689	78 590	101 936	123 626
Region C	9 716	20 216	31 565	43 833	57 097
Region D	6 743	13 387	19 886	26 203	32 306
Region E	11 434	23 169	35 176	47 423	59 882
Region F	21 658	43 465	65 342	87 214	109 010
Total Ekurhuleni	93 136	185 582	276 853	366 611	454 642

Source: Demacon CIF Task 5: 25 Year Land Take Up Report

The table below is a summary of the housing demand for the 10 year cumulative forecast per housing typology.

PEI: B6





Table B3.2: Housing demand, 10 Year Cumulative Forecast per Housing Typology

Housing Typology	Region A	Region B	Region C	Region D	Region E	Region F	ЕММ
Subsidy (BNG)	13 017	25 239	11 641	5 879	13 129	22 472	91 376
CRU	1 446	2 804	1 293	653	1 459	2 497	10 153
FLISP/GAP & Social	3 982	8 747	3 094	1 898	3 486	6 661	27 867
FLISP/GAP & Affordable Bonded	3 567	5 895	1 788	1 788	2 392	4 709	20 139
Bonded	9 643	11 004	2 401	3 169	2 703	7 126	36 046
Total	31 655	53 689	20 216	13 387	23 169	43 465	185 582

Source: Demacon CIF Task 5: 25 Year Land Take Up Report

#### **B3.2 PUBLIC TRANSPORT DEMAND PROJECTIONS**

PEI: B7

During the *Household Travel Survey* conducted in 2013, the modal shares for all trip purposes in EMM were as follows:

- Walk 32%
- Car 32%
- Minibus Taxis 22%
- Train 5%
- Bus 5%
- Other 4% (Transfer of modes)

Currently EMM does not have public demand projection information per mode and area available. Information regarding the number of people using the different public transport modes in EMM is available but it is not a quick exercise to determine the projections because of all the factors that will have an impact on the demand including the implementation of the IRPTN. The IRPTN will increase the mode share of public transport. EMM should execute the exercise to determine the public demand projections per mode and area as part of the next CITP cycle.

However, a traffic demand model was executed as part of the EMM CITP 2013-2017, which taken traffic demand on the road networks in EMM into account. The model was refined to address the demand for private and public transport, as well as freight vehicles, in order to plan a road network that will support the efficient movement of both people and goods. The impact of public transport was taken into account by considering the Integrated Rapid Public Transport Network (IRPTN). Essentially BRT and Rail, has been considered at a strategic level in the Demand Model by assuming that the ten percent (10%) of the private traffic along these routes will be attracted to public transport. It is recommended that the impact of the IRPTN on the road network be modelled in more detail during the next update of the EMM Roads Master Plan. The demand model was done for the 2012 base year, by refining the previous traffic zones and recalibrating the model with the then latest traffic counts, population and employment data. Demand year models were developed for short-term (2015), medium-term (2025) and long-term (2037). Traffic surveys





were conducted to calibrate the metropolitan demand model and various sub-area micro-simulation models. **Figure B3.2** and **Figure B3.3** indicate the traffic demand projections for the year 2025 and 2037 respectively (*Source: EMM CITP 2013-2017*).

#### **B3.3 MODAL ALIGNMENT AND INTEGRATION**

PEI: B10

The IRPTN (Integrated Rapid Public Transport Network) project implemented by EMM integrates various modes of transport including mini-bus taxis, buses, rail and non-motorised transport to improve the quality of public transport by improving accessibility, commuter security, reducing journey times and making public transport more affordable to more commuters.

A *Modal Integration Study* was conducted in 2009 to ensure modal integration within the public transport networks in the municipality. This study reviewed the basic BRT routes, and based on opportunities for modal integration with the existing rail system, connectivity to strategic nodes, as well as operational integration between the modes, Route 2 of the BRT is prioritised for implementation.

Modal integration is identified at the Leralla Station, Delmore Station, Germiston Station and proposals for Boksburg East Station.

# **B3.4** INTEGRATION ZONE 1 – CASE STUDY

PEI: B12

The Leralla Station Node<sup>2</sup> is located within Integration Zone 1. The vision for the node is to be developed as a mixed income, high density, transit orientated community. The site is characterized by a number of labor hostels that are still active, and there is still a large informal residential settlement to the west of the site. However over time, housing needs in the area have resulted in the development of formal housing areas to the north and east of the site.

An additional Case Study is identified: Germiston Station Housing – additional information to follow.

#### B3.5 PROOF OF CONSULTATION: TRANSPORTATION AND HOUSING ALIGNMENT

Work in Progress.

PEI: B13



<sup>&</sup>lt;sup>2</sup> Source: World Bank Group: Leralla Node TOD Development Analysis and Strategy, October 2016



#### **B4. URBAN NETWORK SUMMARY (CITY WIDE PROJECTS)**

Figure B4.1 is a graphical summary of the EMM Urban Network Summary, representing:

- Integration Zones
- Marginalised Areas
- Economic Nodes
- Public Transport Modes
- All planes projects (precincts, SUDA, Mega Projects)
- Proposed IZ land use

#### **B5. PROJECT PREPARATION**

The Capital Investment Framework (CIF) is a key contributor to the formulation and development of the Ekurhuleni Metro's Integration Zones and guides prioritisation of Municipal capital projects through focusing investment into identified areas in order to achieve targeted spatial transformation for the EMM. The Ekurhuleni CIF is also an infrastructure planning policy tool that is utilised within the Built Environment Performance Plan (BEPP) with regard to spatial transformation through guiding and focusing investment into strategic spatial areas.

The Capital Prioritisation Model (CPM) is an instrument utilised in the implementation of the CIF in alignment with the annual budget process set out by the EMM Finance Department in order to strategically prioritise the EMM multi-year capital budget. The CPM strives to align and co-ordinate the following into the prioritisation process:

- Project Management,
- IDP needs analysis, and
- SDBIP

The CPM also:

- Incorporates the geographic priority areas (GPAs) and Integration Zones in providing for a spatial rationalisation of the budget,
- Establishes a set process for implementation as aligned to the budget process, and
- Guides and familiarises departments with the capital project prioritisation process and requirements.

Collective action and collaboration between essential departments with an identified strategic involvement in the budget process (i.e. Finance, Strategy and Corporate Planning (IDP), EPMO, Human Settlements, Economic Development, Environment and City





Planning) is enabled and facilitated, thereby promoting alignment of departmental functions, strategic policies and sector plans.

Once the Capital Budget has been formally approved, projects are put out to tender, aligned to the timeframes required for timeous commencement of each project, and procedures and guidelines are followed as set out in the Metro's Supply Chain Management Policy and requirements of the MFMA.

During the implementation of projects the EPMO Department is responsible for project management and quality control. All applicable stakeholders are involved by means of technical meetings, project steering committee meetings and monthly site meetings (where relevant). Progress reports, including expenditure, challenges, job creation etc. are submitted on a monthly basis.

# **B6. INSTITUTIONAL ARRANGEMENTS AND OPERATING BUDGET**

The following section highlights the planning alignment between BEPP, the Integrated Dev PEI: B21 Plan (IDP) and Spatial Development Framework (SDF). Secondly the Private Real Estate and Financing Sector relevant to the spatial targeting areas.

# **B6.1 PLANNING ALIGNMENT BETWEEN BEPP, IDP AND SDF**

PEI: D3

PEI: C5

Work on this section is in process and comprehensive feedback on this will be available in the next BEPP submission. This section will indicate how interactive joint planning and budgeting at the metro level, particularly in terms of aligning the planning and delivery of provincial and national infrastructure, including public entities realised through BEPP.

#### B6.2 PRIVATE REAL ESTATE AND FINANCE SECTORS

It is critical that strategic partnerships are formed by the Metro and a comprehensive stakeholder consultation programme is effected in order to sustain the progress gained so far due to the fact that the work on the Ekurhuleni Aerotropolis hinges on the development of a comprehensive value proportion for the regional economy of Ekurhuleni and the broader Gauteng Global City Region by leveraging its inherent areas of potential, sectors of competitiveness and its economic infrastructure to attract investments as well as to spatially reconfigure the city towards a sustained economic path.

The Aerotropolis Project Office in collaboration with other relevant EMM Departments are currently engaging stakeholders to discuss pivotal matters related to the impact of the Aerotropolis. These engagements also allow the City to gain an understanding of current challenges being experienced by its stakeholders and how it could possibly intervene in unblocking them. Some of the stakeholders engaged to date are as follows:





- Ekurhuleni Business Association
- Business Unity South Africa
- Bidvest
- Avis
- SANRAL
- PRASA
- DENEL

Engagements to date with the external role players yielded information indicating investments into the EMM from Airports Company South Africa (ACSA), the Gauteng Growth and Development Agency, and Passenger Rail Agency South Africa (PRASA). Ongoing interaction with external role players is proposed and required to feed into modelling for the CIF on income geography.

An Aerotropolis Planning Committee has been established which consists of all EMM departments, relevant ACSA departments as well as other spheres of government who sit on the relevant streams of expertise within the committee. An official MOU and Terms of Reference has been signed between EMM and ACSA regarding the Aerotropolis. A pledge of support has also been signed by the then Premier of Gauteng, Nomvula Mokanyane, Executive Mayor of Ekurhuleni Councillor Mondli Gungubele and the City Manager Khaya Ngema with regards to the Aerotropolis Project.

Further engagements are taking place with Schipol Area Development Company (SADC) based in the Netherlands for assistance regarding Ekurhuleni's Aerotropolis as well as with SAA (South African Airways) and numerous Government institutions.

It is acknowledged that integral to developing a comprehensive CIF is the inclusion of external role players in the form of National and Provincial Government, Parastatals and agencies. The external role players have been identified as having a stake within the EMM in terms of financial investment, major projects and development growth (socially, economically and physically), which projects have been listed as supporting and complementary projects. The following table provides a summary of major private investment projects where the City has partnered with the private sector in order to facilitate economic development, job creation and empowerment.





Table B6.1: Summary of Major Private Investment Projects where the City has partnered with the Private Sector

MAJOR PRIVATE INVESTMENT PROJECTS									
Investment Project	Investor / Developer	Estimated Value of Investment							
PRASA New Rolling Stock	Gibela Consortium /	R4.1 billion							
	ALSTOM								
Steel Mill Investment	Fortune Metaliks	R2.5 billion							
Municipal solid waste to Energy	Enviroserv	R1.0 billion							
Conveyor Belt Manufacturing	Oriental Rubber	R100 million							
PET Bottle Recycling	Mpact	R330 million							
Glass Expansion	Nampak	R400 million							
Retail Mall	Investec	R300 million							
Bus Depot and Head Office	Autopax (PRASA)	R350 million							
Glass Manufacturing	JOEST	R200 million							
Riverfields Mixed Use Development	Trans Act	R35.0 billion							
O.R. Tambo International Airport	ACSA	R3.5 billion							
(extension of western and midfield terminal)									
Badenhorst Estate Mixed Use Development	Badenhorst Family	R3.05 billion							
Tambo Springs Inland Freight Port	Transnet	R52.4 billion							
M&T Development Project	M& T Developments	R133.9 billion							
Rhodesfield UDF	-	R11.3 billion							
Glen Gory Development	-	R7.9 billion							
Midstream Development	M& T Developments	R13.8 billion							
Serengeti Development	African Kingdom	R10.7 billion							
	Holdings								
Reading Junction	-	-							
Leeuwpoort Development	-	R9.0 billion							
Lordsview Industrial Estate	-	R9.8 billion							
Chief Albert Luthuli Mixed Use Development	-	R2.2 billion							





# SECTION C

#### C INTERGOVERNMENTAL PROJECT PIPELINE

#### C1. INTERGOVERNMENTAL PIPELINE

The summarised Intergovernmental Project Pipeline for the Metro is given below. Please refer to **Annexure 2** for a detailed breakdown of the Intergovernmental Project Pipeline.

**Table C1.1: Intergovernmental Project Pipeline** 

PEI: C1

Category & Description	MUNICIPAL	PROVINCIAL	NATIONAL	ACSA	PRASA	TRANSNET	TOTAL
Integration Zone 1: Tembisa- Kempton Park	R 5 785 299 000	R 197 509 426					R 5 982 808 426
Integration Zone 2: Vosloorus-Boksburg-Bartlett	R 2 261 458 992	R 650 297					R 2 262 109 289
Integration Zone 3 : Katlehong-Tokoza-Alberton-	R 1 488 478 785	R 285 635					R 1 488 764 420
Integration Zone 4 : Etwatwa- Daveyton-Benoni	R 615 939 920	R 406 193					R 616 346 113
Integration Zone : 5 Duduza- Tsakane-KwaThema- Boksburg	R 778 066 289	R 157 536					R 778 223 825
Marginalised Area - Informal Settlements	R 162 300 000	R 527 682 685					R 689 982 685
Marginalised Area - Other	R 1 471 283 727						R 1 471 283 727
Economic/Employment Node	R 606 820 000			R 3 500 000 000		R 52 400 000 000	R 56 506 820 000
City-Wide Projects	R 3 495 394 600	R 296 408			R 4 790 334 000		R 8 286 025 008
Remainder of Metro Area / Unmapped	R 3 188 470 192	R 9 976 671					R 3 198 446 863
Total	R 19 853 511 505	R 736 964 851	R -	R 3 500 000 000	R 4 790 334 000	R 52 400 000 000	R 81 280 810 356

#### HIGH LEVEL COST ESTIMATES FOR ALL PROJECTS

# >>> PROJECT AND PROGRAMME VALUES PER INTEGRATION ZONE

The breakdown of projects and programmes per Integration Zone is given in the table below. These amounts are estimates at present due to the mapping of the exact GPS coordinates of projects still being in progress.



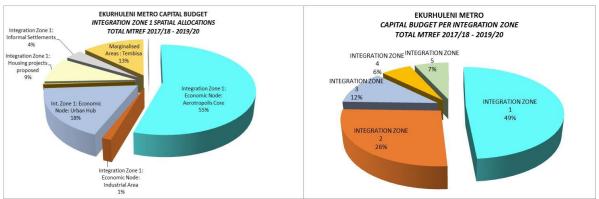


Table C1.2: MTREF 2016/17 - 2018/19 Capital Budget per each Integration Zone

Integration Zone / Details		Capital Budget 2017/18	%		Capital Budget 2018/19	%		Capital Budget 2019/20	%	2	MTREF Total 017/18 - 2019/20	%
INTEGRATION ZONE 1	R	1 822 335 000	45.8%	R	1 836 865 000	49.3%	R	1 977 725 000	51.4%	R	5 636 925 000	48.8%
INTEGRATION ZONE 2	R	1 111 777 084	28.0%	R	963 504 554	25.9%	R	1 001 377 354	26.0%	R	3 076 658 992	26.7%
INTEGRATION ZONE 3	R	495 813 900	12.5%	R	457 252 050	12.3%	R	416 912 835	10.8%	R	1 369 978 785	11.9%
INTEGRATION ZONE 4	R	310 750 920	7.8%	R	236 000 000	6.3%	R	136 189 000	3.5%	R	682 939 920	5.9%
INTEGRATION ZONE 5	R	235 026 289	5.9%	R	230 004 000	6.2%	R	313 036 000	8.1%	R	778 066 289	6.7%
	R	3 975 703 193	100%	R	3 723 625 604	100%	R	3 845 240 189	100%	R	11 544 568 986	100%

The spatial location of the projects making up the above capital budget allocations is graphically reflected in **Diagram C1.1**. Due to the GIS process of linking coordinates to capital projects being recently completed by the Metro with applicable assistance, it is now possible to plot the projects accurately. It can be seen that each projects indeed is spatially located within an Integration Zone.

**Diagram C1.1: Spatial Location of the Capital Budget** 



# >>> GRANT ALLOCATIONS BY GRANT PROGRAMME

Capital grant funding from the Government for the 2016/17 – 2018/19 3 year MTREF period is shown below:

Table C1.3: Capital Budget per Source of Finance

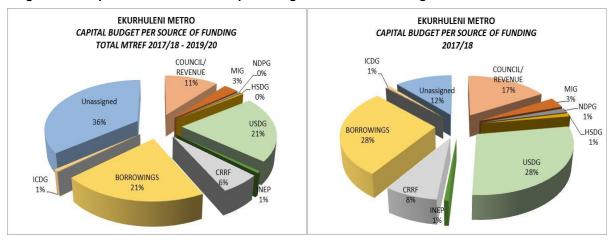
FUNDING SOURCE		Capital Budget 2017/18	%		Capital Budget 2018/19	%	Capital Budget 2019/20		%	2	MTREF Total 017/18 - 2019/20	%
COUNCIL/ REVENUE	R	1 038 506 470	17%	R	923 475 013	14%	R	225 280 000	3%	R	2 187 261 483	11%
MIG	R	212 718 000	3%	R	181 906 000	3%	R	220 650 000	3%	R	615 274 000	3%
NDPG	R	91 000 000	1%	R	9 000 000	0%	R	-	0%	R	100 000 000	1%
HSDG	R	70 800 000	1%	R	21 850 000	0%	R	-	0%	R	92 650 000	0%
USDG	R	1 787 940 242	29%	R	1 728 968 591	26%	R	653 500 000	9%	R	4 170 408 833	21%
INEP	R	40 000 000	1%	R	45 000 000	1%	R	45 451 000	1%	R	130 451 000	1%
CRRF	R	478 400 000	8%	R	564 550 000	9%	R	137 000 000	2%	R	1 179 950 000	6%
BORROWINGS	R	1 765 170 000	28%	R	1 847 550 000	28%	R	531 500 000	8%	R	4 144 220 000	21%
PROVINCIAL GRANT	R	8 000 000	0%	R	8 000 000	0%	R	-	0%	R	16 000 000	0%
ICDG	R	48 646 000	1%	R	48 221 000	1%	R	50 921 000	1%	R	147 788 000	1%
UNASSIGNED	R	730 095 000	12%	R	1 155 300 000	18%	R	5 184 113 189	74%	R	7 069 508 189	36%
Total	R	6 271 275 712	100%	R	6 533 820 604	100%	R	7 048 415 189	100%	R	19 853 511 505	100%





The spatial location of the capital budget per source of funding for projects in the Integration Zones is graphically represented in **Diagram C1.2**.

Diagram C1.2. Spatial Location of the Capital Budget - Source of Funding



# >>> PRIORITISED CATALYTIC PROJECTS PER PRIORITISED SPATIALLY TARGETED

PEI: C2

The summarised Prioritised Catalytic Projects identified per the prioritised spatially targeted areas for the Metro is given in Table C1.4 below. Please refer to **Annexure 3** for a detailed breakdown.

**Table C1.4: Summarised Prioritised Catalytic Projects** 

No. of proj Metro reflected pipeline									
		Catalytic Projects	Total Value (R'm)	Municipal	Loan	Grant	Province	SOE	PPP
		1. Aerotropolis							
Ekurhuleni Metro	Various	EMM implemented projects; O.R. Tambo International Airport (extension of western and midfield terminal); M&T Development Project; Riverfields Development	R 172 626 500 000	R 116 000 000	R101 000 000	R 9 500 000		R 3 500 000 000	R 168 900 000 000
		2. Revitalization of Township Economies			•				
Ekurhuleni Metro	Various	EMM implemented projects - Tembisa, Kwa-thema, Etwatwa	R 84 000 000	R 84 000 000					
		3. Revitalization of Manufacturing Sector							
Ekurhuleni Metro	7	EMM implemented projects; Tambo Springs Inland Freight Port; Prasa Gibela Project; Lords View Industrial Estate	R 66 365 000 000	R 40 000 000	R 25 000 000			R 56 500 000 000	R 9 800 000 000
Ekurhuleni Metro	1	4. Digital City							
Examinent Metro	'	EMM implemented projects	R 1 052 326 000	R 1 052 326 000					
		5. IRPTN							
Ekurhuleni Metro	4	EMM implemented projects; Strategic Land Parcels - Dries Niemandt; New Natal Spruit Hospital SLP- Phase 1C	R 2 046 756 000	R 1 348 000 000		R 615 274 000	R 83 482 000		
Ekurhuleni Metro	2	6. Urban Regeneration							
Ekurnulerii ivietro	2	Germiston CBD / Kempton Park CBD	R 1163 800 000	R 483 800 000	R580 500 000	R 99 500 000			
		7. Revenue Management and Enhancement							
Ekurhuleni Metro	15	EMM implemented projects; Badenhorst Estate; Glen Gory Development	R 11 178 000 000	R 173 000 000	R 55 000 000				R 10 950 000 000
		8. Beautification of Lakes and Dams							
Ekurhuleni Metro	2	EMM implemented projects - Boksburg Lake, Germiston Lake	R 40 000 000	R 40 000 000					
		9. Urban Renewal							
Ekurhuleni Metro	Various	EMM implemented projects -Wattville, Katorus etc.	R 1 288 993 992	R 775 945 992		R 513 048 000			
		10. Catalytic Housing Projects Cluster: Northern							
Ekurhuleni Metro	4	Clayville Ext 45, 71, Heartland; Esselen Park (Witfontein) / Esselen Park Ext 3; Tembisa Ext 25	R 1 021 800 000	R 435 000 000	R151 300 000	R 435 500 000			
	11. Catalytic Housing Projects Cluster: Eastern								
Ekurhuleni Metro	5	John Dube 2; Brakpan Old Location; Tsakane Ext 22; Chief Albert Luthuli Ext 6	R 22/8 000 000	R 57 000 000		R 21 000 000			R 2 200 000 000
Ekurhuleni Metro		12. Catalytic Housing Projects Cluster: Southern	1						
	6	Leeuwpoort; Germiston Urban Renewal Housing; Zwartkoppies; Palmietfontein; Rietspruit/ Rietfontein; Palmidge 10 & 11	R 9 497 851 349	R 106 735 586	R383 115 763	R 8 000 000			R 9 000 000 000
Ekurhuleni Metro		13. Strategic Land Parcels							
Examinet ii Metro		Land Banking and Property Acquisition	R 1 083 500 000	R 108 000 000	R198 000 000	R 777 500 000			



Category	Project Description	Capital Budget MTREF Total 2017/2018 - 2019/2020
Integration	Zone 1: Tembisa-Kempton Park	
Catalytic	IRPTN	R 1 963 274 000
Catalytic	Aerotropolis infrastructure	R 161 000 000
Catalytic	Northern Catalytic Human Settlement Projects: Clayville, Esselen Park,	R 859 500 000
Catalytic	Revitalisation of the Manufacturing Sector	R 20 000 000
Catalytic	Urban Regeneration: Kempton Park CBD	R 356 500 000
	Urban Renewal: Tembisa	R 192 000 000
	Revenue Enhancement	R 46 000 000
Sub-total		R 3 598 274 000
Integration	Zone 2 : Vosloorus-Boksburg-Bartlett	
Catalytic	Urban Regeneration: Germiston CBD	R 160 500 000
	Beautification of Lakes and Dams	R 40 000 000
•	Revenue Enhancement	R 63 000 000
	Urban Renewal: Katorus	R 188 540 000
_	Urban Renewal: Wattville	R 224 090 000
	Southern Catalytic Human Settlement Projects Cluster	R 497 851 349
	Urban Renewal : Germiston	R 201 868 992
Sub-total		R 1 375 850 341
Integration	Zone 3 : Katlehong-Tokoza-Alberton-Germiston	
	Urban Regeneration: Germiston CBD	R 421 300 000
	Urban Renewal: Germiston	R 94 625 000
	Revenue Enhancement	R 57 000 000
Sub-total		R 572 925 000
Integration	Zone 4 : Etwatwa-Daveyton-Benoni	
Catalytic	Eastern Catalytic Housing Projects Cluster	R 78 000 000
	Revitalisation of Township Economies	R 24 000 000
Sub-total	·	R 102 000 000
Integration	Zone : 5 Duduza-Tsakane-KwaThema-Boksburg	
Catalytic	Revitalisation of Towship Economies	R 60 000 000
Catalytic	Revitalisation of Manufacturing Sector	R 45 000 000
	Revenue Enhancement	R 62 000 000
Sub-total		R 167 000 000
Marginalise	ed Area - Informal Settlements	
Catalytic	Northern Catalytic Human Settlement Projects: Olifantsfontein; Clayville	R 162 300 000
Sub-total		R 162 300 000
Marginalise	d Area - other	
	Urban Renewal - Katorus	R 207 540 000
<u> </u>	Urban Renewal - Wattville	R 180 330 000
Sub-total		R 387 870 000
	imployment Node	
Catalytic	Aerotropolis	R 65 500 000
	Revitalisation of the Manufacturng Sector	R 40 000 000
	Urban Regeneration - Germiston CBD	R 84 500 000
	Urban Regeneration - Kempton Park CBD	R 141 000 000
Sub-total	•	R 331 000 000
City-wide P	rojects	
	Land Banking & Property Acquisition (For Human Settlements)	R 1 083 500 000
	Digital City	R 1 052 326 000
Sub-total	· '	R 2 135 826 000
	of Metro Area / Unmapped	
-	-	
Sub-total		R O
	Total	R 8 833 045 341





Breakdown of current expenditure in each prioritised Integration Zone into IZ-wide projects and prioritised IZ precinct projects.

PEI: D4

Table C1.5 Current Expenditure Breakdown per IZ

	Coulted Burdens			Coulted Durdons			Control Burdens		MTREF Total		
Spatial Category	Capital Budget 2017/18	%		Capital Budget 2018/19	%		Capital Budget 2019/20	%	2	017/18 - 2019/20	%
INTEGRATION ZONE 1	R 1 822 335 000	29.1%	R	1 836 865 000	28.1%	R	1 977 725 000	28.1%	R	5 636 925 000	28.4%
Integration Zone 1: Economic Node: Aerotropolis Core	R 1 007 285 000	16.1%	R	1 016 045 000	15.6%	R	1 062 025 000	15.1%	R	3 085 355 000	15.5%
Integration Zone 1: Economic Node: Industrial Area	R 35 000 000	0.6%	R	15 700 000	0.2%	R	26 800 000	0.4%	R	77 500 000	0.4%
Integration Zone 1: Economic Node: Urban Hub	R 336 750 000	5.4%	R	324 850 000	5.0%	R	345 300 000	4.9%	R	1 006 900 000	5.1%
Integration Zone 1: Housing Precincts	R -	0.0%	R	1 000 000	0.0%	R	10 000 000	0.1%	R	11 000 000	0.1%
Integration Zone 1: Housing projects current	R 3 400 000	0.1%	R	1 900 000	0.0%	R	6 000 000	0.1%	R	11 300 000	0.1%
Integration Zone 1: Housing projects proposed	R 112 000 000	1.8%	R	190 000 000	2.9%	R	207 000 000	2.9%	R	509 000 000	2.6%
Integration Zone 1: Informal Settlements	R 49 800 000	0.8%	R	80 400 000	1.2%	R	66 400 000	0.9%	R	196 600 000	1.0%
Integration Zone 1: Marginalised Areas 1: Tembisa	R 273 100 000	4.4%	R	199 570 000	3.1%	R	254 200 000	3.6%	R	726 870 000	3.7%
Integration Zone 1: Remainder of integration zone 1	R 5 000 000	_	R	7 400 000	0.1%	R	-	0.0%	R	12 400 000	0.1%
INTEGRATION ZONE 2	R 1 111 777 084	_	_	963 504 554	14.7%	R		14.2%	R	3 076 658 992	15.5%
Integration Zone 2: Economic Node: CBD	R 626 366 970			476 120 971	7.3%	R	483 805 768	6.9%	R	1 586 293 709	8.0%
Integration Zone 2: Economic Node: Industrial Area	R 44 500 000		R	133 978 017	2.1%	R		2.1%	R	324 738 017	1.6%
Integration Zone 2: Economic Node: Urban Hub	R 65 110 000		R	97 790 000	1.5%	R	133 740 000	1.9%	R	296 640 000	1.5%
Integration Zone 2: Housing projects current	R 55 979 917		R	-	0.0%	R		0.0%	R	55 979 917	0.3%
Integration Zone 2: Housing projects proposed	R 3 000 000		R	8 000 000	0.1%	R		0.1%	R	21 000 000	0.1%
Integration Zone 2: Marginalised Area 2: Katorus	R 11 200 000		R	13 000 000	0.2%	R		0.3%	R	47 200 000	0.2%
Integration Zone 2: MSDF Precincts	R 19 956 000		R	25 734 000	0.4%	R		0.3%	R	65 526 000	0.3%
Integration Zone 2: Remainder of integration zone 2	R 285 664 197		R	208 881 566	3.2%	R	184 735 586	2.6%	R	679 281 349	3.4%
INTEGRATION ZONE 3	R 495 813 900	_	R	457 252 050	7.0%	R		5.9%	R	1 369 978 785	6.9%
Integration Zone 3: Economic Node: Aerotropolis Core	R 500 000		R	-	0.0%	R		0.0%	R	500 000	0.0%
Integration Zone 3: Economic Node: CBD	R 129 970 000		R	127 600 000	2.0%	R		0.8%	R	314 670 000	1.6%
Integration Zone 3: Economic Node: Industrial Area	R 10 500 000		R	8 500 000	0.1%	R		0.2%	R	31 500 000	0.2%
Integration Zone 3: Economic Node: Urban Hub	R 30 300 000		R	44 000 000	0.7%	R	36 500 000	0.5%	R	110 800 000	0.6%
Integration Zone 3: Housing Precincts	R -	0.0%	R	100 000	0.0%	R		0.0%	R	1 100 000	0.0%
Integration Zone 3: Housing projects proposed	R -	0.0%	R	-	0.0%	R		0.0%	R	200 000	0.0%
Integration Zone 3: Informal Settlements	R 15 000 000		R	10 000 000	0.2%	R		0.1%	R	35 000 000	0.2%
Integration Zone 3: Marginalised Area 3: KwaTsaDuza	R 113 340 000		R	64 720 000	1.0%	R		1.0%	R	249 660 000	1.3%
Integration Zone 3: MSDF Precincts	R 39 168 000		R R	66 917 200	1.0%	R	80 525 000	1.1%	R	186 610 200	0.9%
Integration Zone 3: Remainder of integration zone 3 INTEGRATION ZONE 4	R 157 035 900 R 310 750 920	_	R	135 414 850 236 000 000	2.1% <b>3.6%</b>	R	147 487 835 136 189 000	2.1% <b>1.9%</b>	R R	439 938 585 682 939 920	3.4%
Integration Zone 4: Economic Node: Aerotropolis Core	R 21 500 000	_	R	63 500 000	1.0%	R		0.1%	R	93 500 000	0.5%
Integration Zone 4: Economic Node: Aerotropolis core	R 18 000 000		R	36 200 000	0.6%	R	11 500 000	0.1%	R	65 700 000	0.3%
Integration Zone 4: Economic Node: Industrial Area	R 3 000 000		R	3 000 000	0.0%	R		0.1%	R	10 000 000	0.1%
Integration Zone 4: Economic Node: Urban Hub	R 20 500 000		R	38 000 000	0.6%	R		0.9%	R	124 000 000	0.6%
Integration Zone 4: Housing projects current	R 43 000 000		R	11 000 000	0.2%	R		0.1%	R	64 000 000	0.3%
Integration Zone 4: Housing projects proposed	R 3 791 229		R	-	0.0%	R		0.0%	R	3 791 229	0.0%
Integration Zone 4: Informal Settlements	R 26 489 691		R	6 000 000	0.1%	R		0.1%	R	38 489 691	0.2%
Integration Zone 4: Marginalised Area 4: Daveyton / Etwatw			R	17 000 000	0.3%	R	23 250 000	0.3%	R	101 050 000	0.5%
Integration Zone 4: MSDF Precincts	R 5 370 000		R	2 300 000	0.0%	R		0.0%	R	11 109 000	0.1%
Integration Zone 4: Remainder of integration zone 4	R 108 300 000		R	59 000 000	0.9%	R	4 000 000	0.1%	R	171 300 000	0.9%
INTEGRATION ZONE 5	R 235 026 289	_	R	230 004 000	3.5%	R		4.4%	R	778 066 289	3.9%
Integration Zone 5: Economic Node: CBD	R 14 724 000	_	R	16 234 000	0.2%	R	14 836 000	0.2%	R	45 794 000	0.2%
Integration Zone 5: Economic Node: Industrial Area	R 20 500 000		R	33 500 000	0.5%	R		0.5%	R	90 500 000	0.5%
Integration Zone 5: Economic Node: Urban Hub	R 18 050 000		R	52 000 000	0.8%	R		0.9%	R	132 050 000	0.7%
Integration Zone 5: Housing Precincts	R 3 352 000	0.1%	R	-	0.0%	R	15 000 000	0.2%	R	18 352 000	0.1%
Integration Zone 5: Housing projects current	R 46 000 000		R	46 000 000	0.7%	R		0.2%	R	108 000 000	0.5%
Integration Zone 5: Housing projects proposed	R 41 327 489		R	25 000 000	0.4%	R		0.5%	R	98 327 489	0.5%
Integration Zone 5: Marginalised Area 5: Wattville	R 86 900 000	1.4%	R	46 100 000	0.7%	R	128 200 000	1.8%	R	261 200 000	1.3%
Integration Zone 5: MSDF Precincts	R 500 000	0.0%	R	-	0.0%	R	-	0.0%	R	500 000	0.0%
Integration Zone 5: Remainder of Integration zone 5	R 3 672 800	0.1%	R	11 170 000	0.2%	R	8 500 000	0.1%	R	23 342 800	0.1%
CITY-WIDE PROJECTS	R 638 523 600	10.2%	R	776 929 000	11.9%	R	1 027 616 000	14.6%	R	2 443 068 600	12.3%
OUTSIDE INTEGRATION ZONES	R 1 052 383 719	16.8%	R	955 316 000	14.6%	R	764 488 000	10.8%	R	2 772 187 719	14.0%
Economic Nodes	R 181 956 000	2.9%	R	239 676 000	3.7%	R		2.6%	R	606 820 000	3.1%
Housing Precincts (Outside Integration Zones) : Remainder	R 116 793 992	1.9%	R	29 340 000	0.4%	R	14 000 000	0.2%	R	160 133 992	0.8%
Housing projects current (Outside Integration Zones): Remai			R	143 000 000	2.2%	R	64 050 000	0.9%	R	375 923 727	1.9%
Informal Settlement (Outside Integration Zones): Remainder			R		0.0%	R	-	0.0%	R	16 000 000	0.1%
Marginalised Areas (Outside Integration Zones): Remainder	R 240 910 000	3.8%	R	325 130 000	5.0%	R	287 750 000	4.1%	R	853 790 000	4.3%
MSDF Precincts (Outside Integration Zones): Remainder	R 328 850 000		R	217 170 000	3.3%	R		3.0%	R	759 520 000	3.8%
Not Mapped / Other	R 604 665 200	9.6%	R	1 077 950 000	16.5%	R	1 411 071 000	20.0%	R	3 093 686 200	15.6%
TOTAL	R 6 271 275 712	100%	R	6 533 820 604	100%	R	7 048 415 189	100%	В	19 853 511 505	100%

# C2. INSTITUTIONAL ARRANGEMENTS AND OPERATING BUDGET





#### C2.1 LEADERSHIP, GOOD GOVERNANCE AND PLANNING (STRATEGIC & OPERATIONAL)

PEI: C8

The Ekurhuleni Metropolitan Municipality is committed to providing effective service delivery to its communities and has therefore structured its administration into a number of key directorates. The Office of the City Manager provides the momentum of the administration and integrates all the separate components of the Metro. The main thrusts for sector integration are to:

- Facilitate ring-fencing of the functions associated with provision of services for proper costing and to enhance effective service delivery;
- Build capacity to ensure effective integrated planning and coordination of key projects, especially those that are grant funded; and
- Implement a service delivery performance monitoring and evaluation function, in line with National and Provincial Government initiatives.

In addition to the above directorates, the Office of the City Manager is further capacitated with two significant strategic functions, namely the Operations unit and the Organisational Planning and Performance Monitoring unit. These functions support the City Manager in the compilation of the IDP, SDBIP, and in ensuring that governance systems are in place to manage and track institutional performance.

The metro's capital budget is linked to the IDP Strategic Objectives and action plans. Each submitted budget project has to demonstrate relevance and linkage in meeting service delivery needs and related national outcomes.

The Ekurhuleni Metro's MTREF allocations are largely based on the Growth and Development Strategy (GDS 2055), which is anchored on the following five pillars:

- Re-Urbanise to achieve sustainable urban integration;
- Re-Industrialise to achieve job-creating economic growth;
- Re-Generate to achieve environmental well-being;
- Re-Mobilise to achieve social empowerment; and
- Re-Govern to achieve effective co-operative governance.

Working together with the Gauteng Provincial Government, the Metro's MTREF allocations are aligned to the Ten Pillar Programme, which brings into effect the Gauteng City Region. The main programme focus areas and desired outcomes of the Ekurhuleni Metro's budget are:

Aggressive implementation of infrastructure to address spatial gaps and quality of the infrastructure;





- Creating a climate for investment in the metro through revitalising manufacturing and township economies;
- Increasing private-sector investment participation in and through urban regeneration;
- Rapid provisioning of quality basic services;
- Fighting poverty and building clean, healthy, safe and sustainable communities;
- Support for job creation and skills training, with a special emphasis on the increase local spending targeting youth, women and people living with disabilities;
- Modernising the metro and improving its communication;
- Continuing to enhance governance and compliance with applicable legislations;
- Optimising institutional transformation to ensure capacity to achieve set objectives; and
- Maintaining financial sustainability.

A mechanism is required to determine in which order the identified projects should be implemented, when they should be implemented and how they will be funded. The EMM's Capital Investment Framework (CIF) and associated Capital Prioritisation Model (CPM) are the mechanisms used for this process. They enable integrated planning and therefore integration of the key sectors by informing and setting the basis for spatial targeting by identifying the what, when, and where. The CIF is a key contributor to the formulation and development of the Municipality's integration zones and guides prioritisation of municipal capital projects through focusing investment into identified areas in order to achieve targeted spatial transformation for the EMM.

# Capital Investment Framework: Institutional and Legislative Arrangements

PEI: G1

The Capital Investment Framework is of fundamental importance due to several reasons:

- The CIF is a requirement in terms of Section 4(e) of the Municipal Planning and Performance Management Regulations, 2001 as promulgated in terms of the Municipal Systems Act;
- The CIF also fulfils the function of a Capital Expenditure Framework (CEF) as required in terms of Section 21(n) of the Spatial Planning and Land Use Management Act (SPLUMA), 2013;
- The CIF also informs the Capital Expenditure Programme (CEP) as referred to by National Treasury;
- The CIF also strives to meet Section 153(a) of the constitution, in which the developmental duties of a municipality are outlined to "structure and manage its administration and budgeting and planning processes to give priority to the basic needs of the community, and to promote the social and economic development of the community";
- The CIF is a component of the MSDF and fulfils the purpose to strategically and spatially guide, align and co-ordinate municipal capital expenditure across all sectors that will make provision for balanced spending of the municipal budget so as to promote economic growth and meet the infrastructure and services needs of the Ekurhuleni Metropolitan Municipality (EMM) residents.





The Ekurhuleni Capital Investment Framework (CIF) as an infrastructure planning policy tool has therefore been incorporated into the Built Environment Performance Plan. Although the content of a CIF is not specifically defined within legislation, the above- mentioned legislation outlines the functions of the CIF, which have been summarised as follows:

- Spatially and strategically influence and guide municipal capital prioritisation and allocation;
- Spatially and strategically coordinate and integrate capital expenditure across all sectors;
- Show where the municipality must and will be spending its capital budget; and
- Map capital projects reflected on the multi-year budget.

The CIF can also be defined as a financial planning and regulatory tool in terms of the National Development Plan (NDP), which makes reference to the need to achieve spatial transformation through targeting investment into strategic spatial areas through the combined use of planning, legislative and financial tools. The CIF is therefore geared towards providing a spatial rationale to the budget in order to start guiding investment into identified priority spatial areas as a means to achieve positive spatial transformation.

The EMM's 2013 State of the City Address resonated with the objective of the NDP and function of the CIF by stating that the CIF be utilized as an instrument that will "channel CAPEX funding to critical economic infrastructure programmes, such as the Special Economic Zones (SEZ), Industrial Development Zones (IDZ), Export Processing Zones (EPZ) and Industrial Parks and Estates."

The CIF has also taken cognisance of the Local Government Turnaround Strategy (LGTS) in that the values underpinning the CIF embrace the objectives set out in the LGTS with regards to:

- Providing residents with infrastructure and social services;
- Creating liveable, integrated and inclusive urban and rural areas;
- Promoting Local Economic Development; and
- Promoting Community Empowerment.

The Local Government Turnaround Strategy also highlights some of the major hurdles that municipalities are faced with, which includes poor financial management, inability to sufficiently grow economically and provide basic services within the realm of continued spatial inequality. The CIF is therefore geared towards promoting improved financial management that allows for accountability and transparency of the budget process by guiding, prioritising, aligning and co-ordinating future municipal expenditure that will yield targeted spatial transformation of the Metro.

# Capital Investment Framework: Spatial Targeting and Transformation





The purpose of the CIF within the BEPP is premised on informing and setting the basis for spatial targeting by identifying the what, when, and where. This includes the integration of key sectors (economic development, transport, housing, finance, environment, and project management), coordination, fiscal alignment and governance that should result in triggering long-term spatial transformation and facilitating economic growth. The Capital Investment Framework is therefore a tool utilised within the BEPP to achieve medium to long-term outcomes with regard to spatial transformation through guiding and focusing investment into strategic spatial areas.

#### Geographic Priority Areas

The Capital Investment Framework is geared towards focusing capital budgeting for the Ekurhuleni Metro into strategic Geographic Priority Areas (GPAs) in accordance with the MSDF in order to achieve the spatial strategy outlined within the MSDF and take into consideration new spatial trends. The geographic priority areas are therefore based on the spatial structuring elements (SSEs) from the MSDF Spatial Concept and Land Use Proposals, namely previous MSDF priority areas, densification areas, the geography of Ekurhuleni income, major housing projects, IRPTN Corridor, rail stations, primary and secondary nodes, industrial areas, major investment and strategic projects. The purpose of the geographic priority areas is also to indicate the relative strategic spatial importance of one area against another.

#### Integration Zones

The Ekurhuleni Metropolitan Municipality has also utilised its Capital Investment Framework footprint as the basis for its Integration Zones. The rationale behind its utilisation lies in the core principles of the CIF which relate directly back to the vision of National Treasury's City Support Program's goals and objectives. Some of these include sustainability, urban restructuring, densification as well as spatial and sectoral integration and prioritisation. By overlaying the CIF, the proposed Urban Network Plan emerges for the EMM.

## C2.2 INTER-SECTORAL MUNICIPAL CONSULTATION

PEI: C9

#### **Technical Structures**

The technical preparation of the MTEF is guided by the structures and processes outlined below.

Medium Term Expenditure Committee (MTEC): MTEC is a committee of senior officials that makes recommendations to MINCOMBUD regarding budget allocations in the medium term expenditure framework, taking into account government priorities, funding available, alternative funding sources and the division of revenue amongst the three spheres of government. It is composed of the





Directors-General of the following departments: National Treasury (Chair), Planning Commission, Performance Monitoring and Evaluation, Cooperative Governance, and Public Service and Administration.

Technical Committee on Finance (TCF): TCF is a committee of the heads of all provincial treasuries and is chaired by the DDG of the Intergovernmental Relations division of the National Treasury. The TCF considers intergovernmental finances and the division of revenue and may make recommendations to the Budget Council, Budget Forum and MTEC. If agreed in these forums, matters are referred to MINCOMBUD. The TCF will be consulted on all significant changes proposed to intergovernmental transfers, to ensure that the interests of provinces have been taken into account. SALGA should also be consulted on any changes impacting local government.

#### **MTEC sub-committees**

National Treasury appoints Budget Group Leaders, who will be responsible for engaging with institutions and preparing reports to the MTEC for each Budget Group. They will convene Budget bilaterals and Budget Group discussions. A first report of the Budget Group Leader is considered, together with other inputs, at a Function MTEC prior to its presentation at the MTEC. In function areas with concurrent powers (health, basic education and local economic development and social infrastructure), the Function 10x10 may substitute for, or complement, the role of the Function MTEC.

Having taken account of the discussion at the Function MTEC, the Budget Group Leader prepares a report to MTEC. MTEC takes final decisions on the recommendations that will be presented to MINCOMBUD. The table below summarises the composition and mandate of key sub-structures of MTEC. The full terms of reference of these structures will be adopted by MTEC. The MTEC sub-committees are as follows:

- Budget Bilateral
- Budget Group
- Function MTEC
- Function 10x10

## Other consultative forums

City Budget Forum (CBF): The CBF is a technical forum of City Managers and Chief Financial Officers of the eight metropolitan municipalities, and is chaired by the DDG for Intergovernmental Relations, National Treasury. The CBF considers intergovernmental finances and the division of revenue from the perspective of the largest cities, focussing on issues of integrated development and management of the built environment. It may make recommendations to the Budget Forum or MTEC, and should





be consulted on all significant changes proposed to intergovernmental transfers to ensure that the interests of large urban municipalities have been taken into account.

The Gauteng Provincial Treasury includes the 3 Gauteng metros in the provincial planning and budgeting planning process starting July/Aug each year to influence the priorities and spatial location for the delivery of health and education facilities for the MTREF. The Gauteng Provincial Treasury is currently working with the 3 Gauteng metros to plot the spatial location of the MTEF projects – this will enable the cities and the Provincial departments to compare and discuss spatial priorities. Similarly, the 3 Gauteng metros will include Gauteng Provincial Government in the metro BEPP process. From 2016/17 the National Treasury will require Provincial treasuries to make the GPS co-ordinates available for provincial infrastructure. The methodology used In Gauteng can be reviewed and refined and then used by the 4 other provinces and relevant metros with National Treasury.

The link between the BEPP Process and the annual budget cycle is being strengthened. This is being achieved through aligning the time frames for the development and submission of Medium Term Strategic Plans and/or Annual Performance Plans of the relevant National and Provincial departments and public entities to the BEPP planning timeframes, and having a structured process and mechanism/s for joint inter-sphere planning and budgeting as part of the general annual budget process led by National Treasury. These changes will be implemented for the 2017/18 cycle. The City Budget Forum has established a Planning Alignment Task Team to address medium to longer term planning reform requirements.

The CSP will assist metros for 2016/17 to meet with Provincial Treasuries to begin the alignment of the planning and delivery of provincial infrastructure. This will be complemented by National Treasury working through its Provincial Infrastructure and Provincial Budget Analysis Units.

Alignment of BEPP, Budget and IDP Processes

The Department of Cooperative Governance has committed to align the IDP Assessment to the Budget and Benchmarking process, where Day 1 is dedicated for the IDP Assessment and alignment of the BEPP and IDP, and Day 2 is for the Budget Benchmarking.

#### C2.3 RISK MITIGATION STRATEGIES

PEI: D5

Challenges in the metro affecting project implementation and achievement of spatial transformation objectives include the high staff turnover of engineers, the capacity of project managers and supply chain practitioners, and the lengthy property acquisition process, amongst others.

Some of the interventions being implemented to address the above challenges and mitigate the risks include the formation of a panel of professional staff including engineers, weekly visits to projects,





regular meetings with senior management including contractors, working with the EDC to drive property acquisitions. The HDA has also been approached and a panel of brokers appointed. Extensive training of SCM officials has also been undertaken.

#### C2.4 OPERATING BUDGET IMPLICATIONS

The product of the planning approach is the identification and planning of Integration Zones that include an intergovernmental project pipeline (catalytic metro, provincial, national and SOC urban development projects) within the following targeted spaces:

- Integration Zones
- Marginalised areas (Informal settlements, townships and inner city areas)
- Growth nodes (commercial and industrial nodes)

This planning approach should clearly influence the allocation of capital funding, and result in service delivery implementation, which in turn requires urban management to protect and sustain public and private investment. The successful implementation of BEPPs relies on effective institutional arrangements and budgeting for ongoing operational expenditures. Sustained implementation and urban management should result in service delivery and spatial transformation that positively contributes to inclusive economic growth and the reduction of poverty and inequality over the long term.

Prioritisation and preparation: The prioritisation of Integration Zones, informal settlements, marginalised areas and areas for growth relative to other areas within the metro, and the resultant intergovernmental project pipeline will collectively support the achievement of targets associated with building more productive, inclusive and sustainable cities. The prioritisation of particular areas mentioned above does not translate into an exclusion of allocation of resources to other areas, although a substantial portion of resources should be allocated to the three categories of targeted spaces and this allocation should increase year on year.

Approximately 40% of the budget is earmarked to upgrade and renew the metro's infrastructure, 30% for changing the City's landscape and addressing spatial challenges, and a further 30% for economic development. Below are some of the major sector development outcomes and outputs expected from the Metro's investment in the Built Environment.

#### **Transport**

Transport infrastructure includes repairs and maintenance, the Integrated Rapid Public Transport Network (IRPTN), construction of four new taxi ranks in Palm Ridge, New Vosloorus, Bluegum and Phutaditshaba, as well as metro busses to cover new routes in the east.





#### **Roads and Stormwater**

Included in roads and stormwater is funding for construction of roads and storm water, safety, pedestrian walkways, as well as bridges across the city with special emphasis on 71 priority wards, as well as rehabilitation and resurfacing of roads and storm water.

#### **Energy**

Funds have been budgeted for energy expansion in order to provide sustainable energy supply and to protect the integrity of the energy network. This will be utilised for street and high mast lighting, upgrading of substations, network enhancements and electrification and alternative energy sources, focusing on informal settlement areas.

## **Water and Sanitation**

The Metro's main water and sanitation projects include the water loss eradication programme, the bulk supply of the Albertina Sisulu Corridor in Pomona and broadening access to water and sanitation services, amongst others.

#### **Human Settlements**

Achievement of the following objectives and outcomes have been budgeted for:

- Servicing several thousand stands to improve the living conditions of people awaiting their houses;
- Refurbishment of rental houses;
- Watville-Actonville, Tembisa and Katorus urban renewal;
- Social housing in Germiston.

The Gauteng Department of Human Settlements has set aside funding million for human settlements in the eastern corridor to cover the provision of housing units among areas such as:

- Chief Albert Luthuli;
- John Dube Extension 2;
- Tsakane Extension22;
- Germiston South;
- Leeuwpoort;
- Rietfontein;
- Clayville Extension 45; and
- Redevelopment of hostels in Springs (Kwa-Thema) and Tembisa.





Some of the above settlements also form part of catalytic mega human settlements development projects.





# SECTION D

## D CAPITAL FUNDING

PEI: D1

## D1. SPATIAL BUDGET MIX

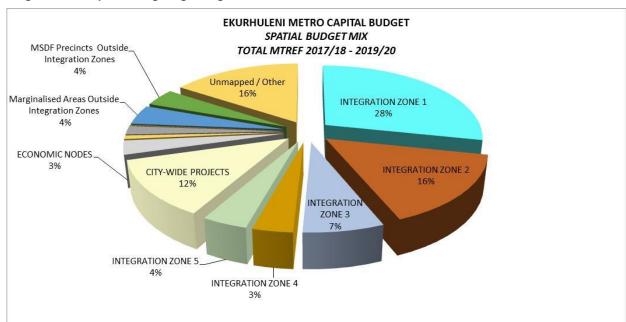
PEI: C6

The summarised MTREF Capital Budget and Prioritised Projects allocations for each of the **Spatial Targeting Categories** are shown below:

Table D1.1: Capital Budget and Prioritised Projects for each of the Spatial Targeting Categories

Spatial Category		Capital Budget 2017/18	%		Capital Budget 2018/19	%		Capital Budget 2019/20	%	20	MTREF Total 017/18 - 2019/20	%
INTEGRATION ZONE 1	R	1 822 335 000	29.1%	R	1 836 865 000	28.1%	R	1 977 725 000	28.1%	R	5 636 925 000	28.4%
INTEGRATION ZONE 2	R	1 111 777 084	17.7%	R	963 504 554	14.7%	R	1 001 377 354	14.2%	R	3 076 658 992	15.5%
INTEGRATION ZONE 3	R	495 813 900	7.9%	R	457 252 050	7.0%	R	416 912 835	5.9%	R	1 369 978 785	6.9%
INTEGRATION ZONE 4	R	310 750 920	5.0%	R	236 000 000	3.6%	R	136 189 000	1.9%	R	682 939 920	3.4%
INTEGRATION ZONE 5	R	235 026 289	3.7%	R	230 004 000	3.5%	R	313 036 000	4.4%	R	778 066 289	3.9%
CITY-WIDE PROJECTS	R	638 523 600	10.2%	R	776 929 000	11.9%	R	1 027 616 000	14.6%	R	2 443 068 600	12.3%
OUTSIDE INTEGRATION ZONES	R	1 052 383 719	16.8%	R	955 316 000	14.6%	R	764 488 000	10.8%	R	2 772 187 719	14.0%
Economic Nodes	R	181 956 000	2.9%	R	239 676 000	3.7%	R	185 188 000	2.6%	R	606 820 000	3.1%
Housing Precincts (Outside Integration Zones): Remainder	R	116 793 992	1.9%	R	29 340 000	0.4%	R	14 000 000	0.2%	R	160 133 992	0.8%
Housing projects current (Outside Integration Zones): Remain	R	168 873 727	2.7%	R	143 000 000	2.2%	R	64 050 000	0.9%	R	375 923 727	1.9%
Informal Settlement (Outside Integration Zones): Remainder	R	15 000 000	0.2%	R	1 000 000	0.0%	R	-	0.0%	R	16 000 000	0.1%
Marginalised Areas (Outside Integration Zones): Remainder	R	240 910 000	3.8%	R	325 130 000	5.0%	R	287 750 000	4.1%	R	853 790 000	4.3%
MSDF Precincts (Outside Integration Zones): Remainder	R	328 850 000	5.2%	R	217 170 000	3.3%	R	213 500 000	3.0%	R	759 520 000	3.8%
Not Mapped / Other	R	604 665 200	9.6%	R	1 077 950 000	16.5%	R	1 411 071 000	20.0%	R	3 093 686 200	15.6%
TOTAL	R	6 271 275 712	100%	R	6 533 820 604	100%	R	7 048 415 189	100%	R	19 853 511 505	100%

**Diagram D1.1: Spatial Targeting Categories** 



## D2. INVESTMENT STRATEGY





The Metro has an approved Integrated Long Term Funding Strategy to ensure the balance between internal and external funding is optimal, whilst also aimed at increasing the capital budget to ensure both the stimulation of the local economy as well as the eradication of backlogs and as such creating sustainable human settlements.

The components that have impacted on the long funding strategy include:

- 1. EMM's revised Growth and Development Strategy (25 year horizon) the level of services to be rendered
- 2. EMM's Spatial Development Framework and Capital Investment Framework Funding allocation model % of budget to backlogs vs. % towards economic development projects
- 3. EMM's Consolidated Municipal Infrastructure Plans (10 15 year horizon) Enhanced set of data on revenue and expenditure available resulting from CMIP's that can supplement economic and financial forecasts as well as more refined maintenance requirements available
- 4. EMM's Integrated Development Plan (5 year horizon)
- 5. EMM's Medium Term Revenue and Expenditure Framework.

Ekurhuleni has also formulated a strategic vision of the city in 2055, known as the Ekurhuleni Growth and Development Strategy 2055 (GDS 2055), to be reviewed at five-year intervals. The purpose of the Integrated Long Term Funding Strategy is to ensure that the GDS is funded with the focus being in the first two phases of the GDS of becoming a Delivering City (2012 - 2020) and a Capable City (2020 - 2030), with the intention of becoming financially sustainable in the long term i.e. Sustainable City (2030 - 2055).

Other enablers for achieving the GDS 2055 objectives include Capital Investment Framework, Municipal Spatial Development Frameworks (MSDF) and Comprehensive Municipal Infrastructure Plan (CMIP), which forms the cornerstone of the investment program to be funded. The CMIP provides essential information in terms of outlining statistics for services backlogs, economic spending, household figures and a projected population growth scenario in determining future infrastructure needs for the Metro. CMIP guided the CIF in identifying geographic areas with capacity backlogs in relation to capital expenditure and investment required throughout Ekurhuleni to address areas of upgrading, renewal and maintenance of services. This provided guidance in determining priority geographic areas in relation to a projected capital investment scenario. The growth scenario also gives the MSDF insight in terms of its CIF for future growth trends in Ekurhuleni, which lends itself to determining future capital investment program as per its priority geographic areas. The proposed funding strategy has been developed in line with the relevant legislative and regulatory frameworks that govern municipal activity.





## **Funding Strategic Objectives**

- To comply with the legislative requirements
- To increase state and private sector investment
- To ensure the long term financial sustainability of the Ekurhuleni Metropolitan Municipality
- To ensure that funding sources are managed efficiently and effectively
- Increase tax base and income stream, to identify new revenue sources as funding option for future years
- To adequately provide for both capital requirements as well as the servicing of debt incurred to fund capital infrastructure
- To ensure that annual surpluses are properly appropriated in terms of the policy such that cash can be managed more efficiently and effectively
- To ensure that adequate financial ratios are maintained at all times, for the management of cash flows
- To ensure that external funding is received from reputable service providers
- To progressively improve collections and reduce the provision for bad debts budget
- To secure cost effective funding
- Matching assets and liabilities.

In consideration with the above EMM strategic intent and policy objectives, the funding strategy is aimed at providing the Metro with funding options to address its financing needs over the next 15 years. Furthermore, the proposed funding strategy will provide a clear and structured view on how capital projects should be prioritised whilst balancing risk and return.

## D3. INSTITUTIONAL ARRANGEMENTS AND OPERATING BUDGET

## The Capital Prioritisation Model as a key component of the Capital Investment Framework

The Capital Prioritisation Model (CPM) is an instrument utilised in the implementation of the CIF in alignment with the annual budget process set out by the EMM Finance Department in order to strategically prioritise the EMM multi-year capital budget. The CPM strives to align and incorporate project management, IDP needs analysis and the SDBIP into the prioritisation process, and incorporates the geographic priority areas (GPAs) in providing a spatial rationalisation to the budget, and establishes a set process for capital project prioritization as aligned to the budget process.

The CPM fulfils the following important functions as part of the Capital Programme Management process:

Facilitates and guides the prioritisation of the multi-year capital budget;





- Establishes a uniform process to be followed during the budget process in the allocation and prioritisation of the budget both strategically and spatially;
- Guides the budget allocation split;
- Requires collective action and collaboration between essential departments with an identified strategic involvement in the budget process (i.e. Finance, Strategy and Corporate Planning (IDP), EPMO, Human Settlements, Economic Development, Environment, Real Estate and City Planning);
- Promotes alignment of departmental functions, strategic policies and sector plans;
- Outlines actions to be pursued during the capital budget prioritisation process;
- Makes provision for monitoring and evaluation to assess the impact of the CIF on the multi-year capital after allocation of the budget; and
- Makes allowance for a transparent and accountable budget process.

The implementation of the CIF as per the Capital Prioritisation Model is best understood as following a process of test, guide and align with respect to gradually changing the EMM departments' approach to the budgeting process by taking cognisance of the CIF priority areas and budgeting process through the CPM. The phasing in of the CIF needs to ultimately promote increased alignment of departmental capital projects.

## The phasing of the Capital Prioritization model is summarized below and illustrated in figure 9:

## 1. Allocation of the budget into project categories:

- a. Urban Restructuring-Social and physical infrastructure geared towards eradicating historical backlogs.
- b. Upgrading and Renewal <u>Upgrading refers to the extension of existing bulk capacity</u>, whilst renewal refers to the maintaining of existing bulk infrastructure.
- c. Economic Development projects that are focussed towards extending bulk infrastructure for the purpose of <u>stimulating growth</u>, and are therefore <u>purely income</u> generating projects.

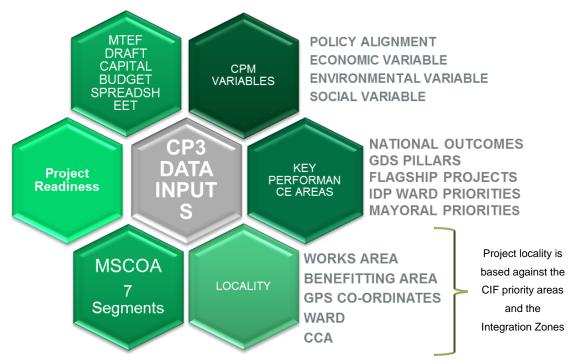
#### 2. Allocation of the budget percentage split per the project categories:

- a. Urban Restructuring 30%
- b. Upgrading and Renewal 40% (National Treasury requirement)
- c. Economic Development 30%





## 3. Departments submit budget submissions inclusive of:

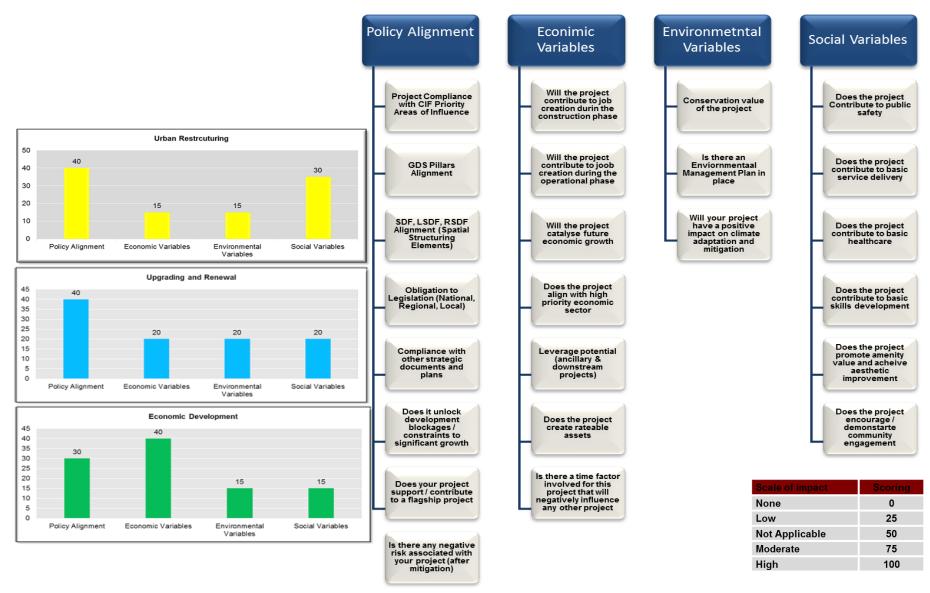


## 4. Allocation of projects in terms of the geographic priority areas and the project categories.

Draft capital budget submission assessed in terms of project locality in relation to the priority areas and nature of the project. Preliminary assessment of the draft capital budget includes identification of the budget allocation as per the priority areas and the project categories.







5. Budget prioritization -project weighting (based on departmental input to the CPM variables)



## Project weighting (Figure 9):

- a. Projects are weighted as per the allocated project category
- b. Project ranking determined against the criteria as per the variable sectors:
  - i. Policy alignment
  - ii. Economic
  - iii. Environmental
  - iv. Social
- c. Project criteria is weighted against a scale of impact based on a none to high scoring based on the nature of the project as based against the variable criteria.
- d. Highest ranking projects as per project category are deemed most strategically located and aligned across the EMMs strategic objectives.

## 6. Screen submitted departmental projects through the Budget evaluation committee:

- · Weighting (includes spatial alignment to geographic priority areas);
- IDP alignment;
- SDBIP; and
- Project Management (project readiness).

## 7. One on one engagement with departments

Departments are afforded the opportunity to provide clarity on draft budget submissions during the budget evaluation process.

#### 8. Budget fit and approval

	Commitment Status	Score	Total as Cap
CIF Portfolio Category Urban Restructuring (Historical Backlogs) Upgrading and Renewal (Bulk maintenance and capacity) Economic Development (Revenue generation)	2016/17 CIF Classification	Highest score based on the EMMs strategic objectives	Total budget as Cap

The budget fit takes into account the budget cap per financial year and determines a list of prioritized projects based on weighting, and fitted according to the capping amount determined per financial year.

## 9. Monitoring expenditure

Capital projects are monitored as follows:

- Expenditure in relation to spatial locality (Finance and City Planning);
- and project status and progress (EPMO).





## Diagram D3.1: Phasing of the Prioritization Model

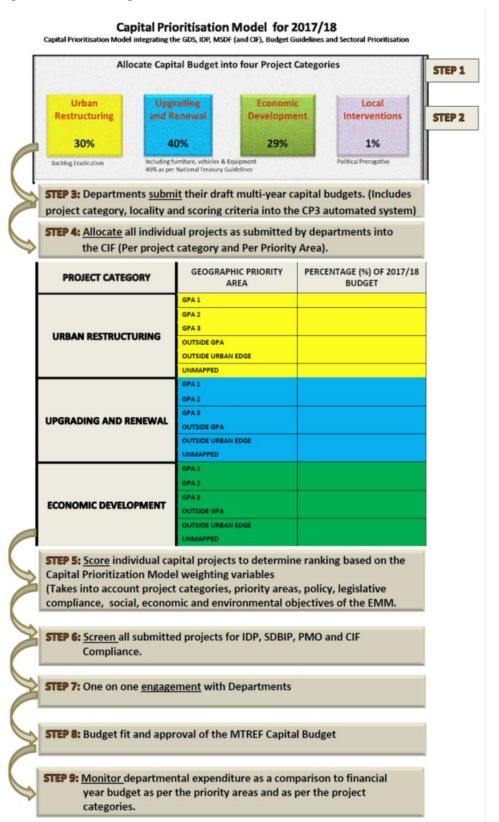
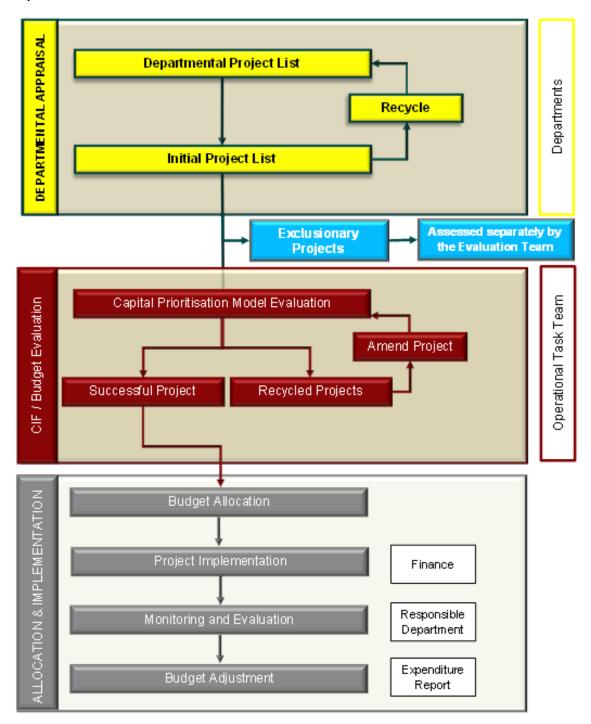






Diagram D3.2: Project Prioritization from Department through to budget adoption and project implementation



This stage of the model is concerned with the project evaluation within each of the department. The departments within the EMM develop an initial project list of a number of projects important to that department in terms of reaching their objectives and needs.

The individual departments rationalise, plan and prioritise the draft departmental capital budget projects (and that this should be done in cognisance of the CPM weighting criteria)





Each department determines its own unique criteria and weighs those criteria based on values, strategic direction, departmental goals and objectives, available resources, IDP wards needs analysis etc. Projects are then evaluated internally and an initial list of prioritised projects for each department is determined for placement onto the draft capital budget.

A second phase of project testing is then required (Tier 2). The need for the second phase evaluation process stems from the fact that certain departments do not have their own internal comprehensive prioritisation process.

Therefore an overarching prioritisation model is required, as this will assist with the effective prioritisation of capital projects as part of the budget evaluation process. Projects forming part of the initial project list within a department is then provided to the Special Projects Unit, in order to determine the priority of each of these projects in order to assist the EMM in the budget planning process and allocation.

## Impact of the CIF on the MTREF Capital Budget

The impact analysis strives to assess the impact that the CIF implementation had on the MTREF capital budget in terms of percentage of budget allocated to the priority areas for spatial targeting of investment and the percentage of budget allocated to the projecte categories.

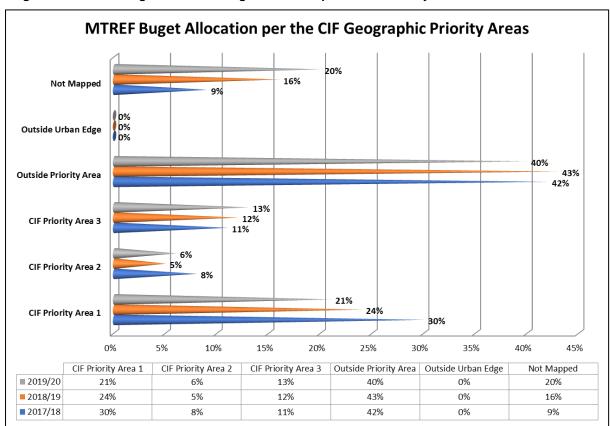
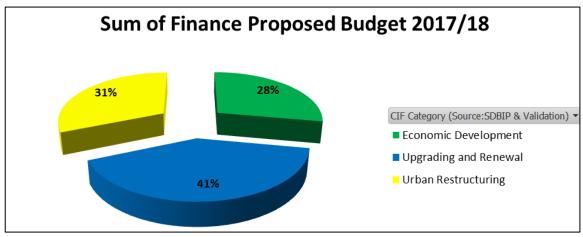


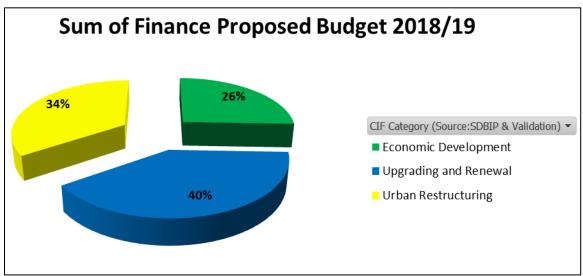
Diagram D3.4: Percentage of MTREF Budget Allocation per the CIF Priority Areas

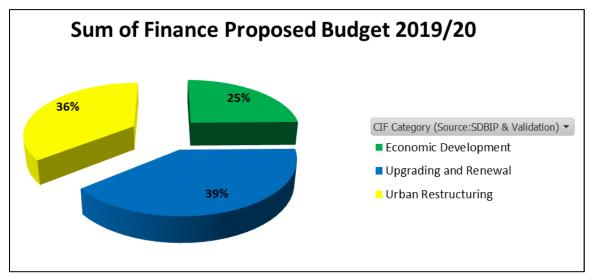




Diagram D3.5: Percentage of MTREF Budget Allocation per the Project Categories







## **Capital Budgeting Process**

Projects selected for implementation are budgeted as accurately as possible for inclusion in the Capital Budget. The Finance Department is responsible to verify the Budget against the funds





available. Budget meetings subsequently follow to facilitate the necessary adjustments and to finalise the Capital Budget. This process is explained in more detail further on.

## **Tender Evaluation**

Once the budget has been approved, projects are put out to tender, aligned to the timeframes required for timeous commencement of each project. Procedures and guidelines are followed as set out in the Metro's Supply Chain Management Policy and requirements of the MFMA. Bid Evaluation Committee members evaluate the tenders after members of the Supply Chain Department have verified the validity of the tender submissions received from bidders. A bid evaluation report is then prepared, including a recommendation for the preferred bidder for each tender based on points scored for quality and price (phase 1) and preference points (phase2).

The Bid Evaluation Committee strives to achieve the following key objectives:

- Evaluation of tenders in an ethical, objective manner;
- Declaring conflicts of interest that may exist;
- Quality in service delivery;
- The awarding of work in a fair, equitable, transparent and professional manner;
- The accommodation of emerging service providers.

The bid evaluation report is forwarded to the Bid Adjudication Committee. If satisfied, the recommendations are sent for executive approval in terms of the delegations of authority.

#### Implementation of Projects

During the implementation of projects the EPMO Department is responsible for project management and quality control through the Stage Gate Model and the Project Online System. All applicable stakeholders are involved by means of technical meetings, project steering committee meetings and monthly site meetings (where relevant). Progress reports, including expenditure, challenges, job creation etc. are submitted on a monthly basis. Some of the key objectives during project implementation are:

- To complete the projects within the required timeframe's;
- To complete the projects not exceeding the budgeted amounts;
- To complete the projects to the standards required; and
- To apply labour intensive construction methods as far as possible.

The Capital Prioritisation Model (CPM), a major component of the Capital Investment Framework (CIF), forms the core of the EMM's Capital Programme Management process. The Capital





Prioritisation Model is structured on, and incorporates, the following factors:

- Alignment to the budget process;
- Incorporation of essential strategic departmental functions related to municipal planning and project management;
- National Treasury requirements; and
- Best practices identified through engagements with neighbouring metropolitan municipalities.





## **SECTION E**

## **E IMPLEMENTATION**

#### **E1 LAND RELEASE STRATEGY**

#### E1.1 LAND REFORM AND THE RDP

The case for the government's rural land reform programme and its scope and content were clearly set out in the initial policy document of the RDP in 1994 (Source: RDP: A Policy Framework, 1994, p19-20):

'Land is the most basic need for rural dwellers. Apartheid policies pushed millions of black South Africans into overcrowded and impoverished reserves, homelands and townships. In addition, capital intensive agricultural policies led to the large-scale eviction of farm dwellers from their land and homes. The abolition of the Land Acts cannot redress inequities in land distribution. Only a tiny minority of black people can afford land on the free market.

A national land reform programme is the central and driving force of a programme of rural development. Such a programme aims to redress effectively the injustices of forced removals and the historical denial of access to land. It aims to ensure security of tenure for rural dwellers. And in implementing the national land reform programme, and through the provision of support services, the democratic government will build the economy by generating large-scale employment increasing rural incomes and eliminating overcrowding.

The RDP must implement a fundamental land reform programme. This programme must be demand-driven and must aim to supply residential and productive land to the poorest section of the rural population and aspirant farmers. As part of a comprehensive rural development policy, it must raise rural incomes and productivity, and must encourage the use of land for agricultural, other productive or residential purposes.

The land policy must ensure security of tenure for all South Africans, regardless of their system of land-holding. It must remove all forms of discrimination in women's access to land.'

In urban areas, access to land is similarly a prerequisite for a successful urban development programme. Government at all levels, including local authorities, should strive to overcome all obstacles which may hamper equitable access to well-located land. Implementation of appropriate urban and rural land policies and land management practices is required to overcome a primary





cause of inequity and poverty. Realization of these policies is necessary to reduce living costs, occupation of unsafe land, environmental degradation and urban and rural vulnerability, affecting all people, especially the poor.

#### E1.2 ELEMENTS OF THE LAND REFORM PROGRAMME

As anticipated in the 1994 RDP policy framework, government's response to land reform has three major elements:

- Redistribution aims to provide the disadvantaged and the poor with access to land for residential and productive purposes. Its scope includes the urban and rural very poor, labour tenants, farm workers as well as new entrants to agriculture.
- Land Restitution covers cases of forced removals which took place after 1913. They are being dealt with by a Land Claims Court and Commission, established under the Restitution of Land Rights Act, 22 of 1994.
- Land Tenure Reform is being addressed through a review of present land policy, administration and legislation to improve the tenure security of all South Africans and to accommodate diverse forms of land tenure, including types of communal tenure.

The government has adopted a two-pronged approach. On the one hand it is striving to create an enabling policy environment and on the other hand it is providing direct financial and other support services.

#### E1.3 PROPOSED EMM LAND RELEASE STRATEGY

In terms of the supply and release of land the following factors such as forecast population changes, household changes, demand for land and the capacity to cost effectively deliver key infrastructure and services should be taken into account by the EMM.

Focused and well planned Land Release Programs can enable the EMM to deliver on economic and social strategies through targeted spatial transformation. It also contributes to financial and environmental objectives by seeking to:

- facilitate the provision of affordable housing choices
- meet the demand for land in the Integration Zones;
- establish an appropriate inventory of serviced land;
- enable the operation of a competitive land development and construction market; and
- achieve satisfactory returns from the sale of unleased land.





#### E2 PROCUREMENT APPROACH

#### >>> COMPLIANCE

The EMM has a Supply Chain Department in line with the internal Supply Chain Management Policy and requirements of the MFMA. The head of the unit is a general manager, who reports to the Chief Financial Officer.

#### >>> DELEGATED AUTHORITY

Section 79 and 106 of the MFMA empower the Accounting Officer of EMM to delegate decision-making powers to officials. The following applies to the acquisition of goods and services and the disposal and letting of assets:

- All delegations must be in writing;
- No supply chain management duties or powers may be delegated or sub-delegated to a person
  who is not an official of the Municipality or to a committee which is not exclusively composed of
  officials of the Municipality.

#### >>> SCM PROCEDURE

The calling for tenders to secure supplies of goods and services is an integral part of supply chain management, as legislation compels public institutions to procure goods and services through this process. A thorough knowledge of the different phases of the tendering process and the accompanying procedures is therefore necessary to ensure that public officials procure goods and services timeously and according to their requirements.

In line with the MFMA, the Accounting Officer has approved the Bid Committees. The Metro ensures that the tender process is fair, transparent and equitable and cost effective to all parties. More specifically it will:

- Clearly separate its role as a purchaser from that of a provider of services;
- Produce tender documents, which clearly specify EMM's required services to allow bidders to bid for and price their work accurately;
- Package work put to tender in a manner which encourages competition and the best outcome for residents and ratepayers;
- Actively discourage improper tendering practices such as collusion, misrepresentation, and disclosure of confidential information;
- Require any conflict to interest to be disclosed immediately.





#### >>> PROCUREMENT PLAN

PEI: E2

An updated schedule providing a summary of the catalytic projects in the procurement pipeline of the Metro as well as the status of each project and other applicable information is being prepared and will be included in the next draft BEPP submission in March 2017.

#### E3. INSTITUTIONAL ARRANGEMENTS AND OPERATING BUDGET

## POST ANALYSIS AND REFINEMENT OF THE Budget and CIF Process

The purpose of the analysis is to assess the outcome of the CIF evaluation process in identifying achievements in the alignment of the multi-year capital budget with the CIF project categories derived from the Capital Prioritisation Model and the geographic priority areas (GPAs) that give directive to the spatial strategy of the EMM. The analysis therefore outlines the impact of the CIF on the multi-year budget based on the outcomes results, which in turn highlights constraints, weaknesses and successes as compared to meeting determined targets set out in the CIF.

## Step 9: Testing of the scoring system on the multi-year budget

In determining to what degree targets set out in the CIF have been met for the multi-year budget the analysis is geared towards answering the following questions as related to benchmarking the impact of the CIF with respect to the multi-year capital budget:

- i. The budget percentage split between the CIF project categories compared to the previous year's budget;
- The budget percentage split between the CIF geographic priority area categories for the current Budget;
- iii. The budget percentage split between the CIF geographic priority areas as calculated per project category;
- iv. Performance of the CPM prioritisation weighting system based on:
  - a. Which departmental projects on the draft multi-year budget placed in the top 20 of the prioritisation as compared to the 20 lowest scoring projects (comparison made per scoring scenario);
  - b. The number of capital projects that did not score highly within the projects allocated project category;
  - c. The level of information provided by departments as part of the scoring criteria.

The analysis yields very important information which assists in future refinement and improvement of the Capital Budget and CIF process





## E.3.1 Financial and Projection Modelling Work Conducted on the CPM Project Category Percentage Split

## Step 10: Modelling work on the impact of the budget allocation split

Consultants Demacon Market Studies have been tasked with conducting financial and projection modelling studies against the CIF and CPM with the objective of providing economic and backlog projections to feed into strengthening the direction and determination of targets for the CIF to feed into the budget of the EMM.

The purpose of the modelling for the CPM is to illustrate the modelling scenarios with respect to Backlog Eradication and Economic Growth within the EMM, so as to identify the optimum budget split between the Capital Investment Framework categories (i.e. economic development, urban restructuring and upgrading and renewal).

Three modules have been identified to serve as input in determining the ideal economic growth scenario for the EMM, namely:

- 1) Economic growth module;
- 2) Population growth module; and
- 3) Labour absorption / employment module.

## **Capital Projects Policy**

In implementing the above, the objectives of the EMM Capital Projects Policy must be considered, namely to "ensure that capital projects are only budgeted for if feasibility has been proven", and to "ensure the optimum allocation of resources to projects that can be implemented within the timeframes budgeted for."

The three year capital budget provides departments the opportunity to plan their capital spending activities in advance, allowing for a more strategic approach. The typical project cycle consists of at least the following phases:

- Feasibility Study
- Basic Planning
- Environmental Impact Assessment
- Detail Planning and Design
- Implementation

It is also a requirement of the policy that all projects be evaluated in terms of a project plan (time line) as well as a cash flow linked to the project plan, to determine the practicality of implementing the





project within the proposed budget and time frame (multi-year projects), and that all proposed budgets for projects be approved only if the evaluation is positive.

Ekurhuleni participates in a number of National, Provincial and local Intergovernmental forums in order to ensure that the EMM is kept abreast of important developments in the various areas of its responsibilities. Through these forums, the EMM is able to exchange ideas, influence legislative and policy direction, and benchmark with other spheres of Government.

PEI: E4





**Table E3.1: National Intergovernmental Structures** 

Department	Meeting / Forum	Purpose, Responsibilities and Significance
Transport	SIP 2 Steering Committee	Co-ordination on the Durban, Free State and Gauteng Freight and Logistics Corridor,
		including the Tambo Springs Inland Port Project.
Water and Sanitation	Intergovernmental Steering Committee	To ensure that proper AMD mine water drainage and processes are addressed, as well
	on the Management of Mine Water	as to understand the long-term objective possibilities to 'clean' AMD to potable
		standards.
	Environmental Forum (DWA/	All Infrastructure departments' EIA applications are co-ordinated and progress reported
	GDARD)	by DWA & GDARD. This forum assists the Metro's Water and Sanitation Department
		immensely in obtaining Records of Decision and Water Use Licences.

**Table E3.2: Provincial Intergovernmental Structures** 

Department	Meeting / Forum	Purpose, Responsibilities and Significance
Transport	Integrated Transport Planning	The forum is led by the Gauteng Department of Roads and Transport, and meets quarterly. Its'
	Steering Committee	purpose is to share and interrogate the Comprehensive Integrated Transport Plans and to discuss
		areas of integration across municipal boundaries, and to discuss progress on the development of
		local Integrated Transport Plans and the IRTPN.
	Rail Steering Committee	To ensure integration of rail planning and operations across all municipalities in the Province.
	Gautrain Co-ordinating	Arranged and held the quarterly Gautrain / EMM Co-ordinating Committee. The Committee's
	Committee	purpose is the promotion of integration between Gautrain and local rail plans and operations.
		Promotion of integration between Gautrain and local rail plans and operations.
Environmental	MEC-MMC Intergovernmental	A forum between the MEC for GDARD and the environmental MMCs of the various municipalities
	Forum	in Gauteng. This forum allows the Province and the Municipalities to discuss matters of mutual
		interests.
	EIA Forum meeting	Held between EMM, GDARD and DWA, and chaired by ERM. The meeting discusses EIA-related



	applications in the EMM area, to see how to fast-track EMM EIA applications in order to facilitate
	service delivery. The meetings are held on the first Thursday of every month.

**Table E3.3: Municipal Intergovernmental Structures** 

rable Es.s. Municipal intergo	able E3.3: Municipal Intergovernmental Structures							
Department	Meeting / Forum	Purpose, Re PEI: E4 s and Significance						
<ul> <li>City Planning</li> <li>Finance</li> <li>Strategy and Corporate Planning</li> <li>Enterprise Project Management Office</li> <li>Environmental Resource Management</li> <li>Economic Development</li> <li>Human Settlements</li> <li>Real Estate</li> </ul>	Capital Investment Framework Operational Task Team	<ul> <li>Ensure and promote alignment with Council policies.</li> <li>Bridge the gap between the CIF, GDS and IDP</li> <li>Interactive contribution in the strategic direction of the CIF</li> <li>Advisory – Input on projects and processes (IDP and SDBIP)</li> <li>Attend and contribute to the CIF Operational Task Team meetings through the provision of necessary data and advisement on department initiatives and policies.</li> <li>Note the annual CIF Programme and take cognisance of the CIFs alignment with the IDP and Budget processes as part of the implementation of the CIF.</li> <li>Form part of the CIF evaluation in the budgetary process, which includes the co-ordination of project leaders input into the CAPEX populating (breakdown of projects, project category indication and mapping data), screening of projects and project Prioritisation as per the Capital Prioritisation Model evaluation criteria.</li> <li>Make allowance for a transparent, accountable and interactive participatory process.</li> <li>The CIF Operational Task Team plays a vital role in the budget evaluation of the departments draft capital budget submissions. This includes projects locality, weighting in terms of the EMMs strategic objectives, project readiness and budget amount requested per project. The Task Team through the budget evaluation process strives to provide for a prioritised budget based on strategic and spatial objectives in order to achieve a fair, realistic, co-ordinated and implementable capital budget.</li> </ul>						
<ul> <li>City Planning</li> <li>Finance (Chief Financial Officer)</li> <li>Strategy and Corporate Planning (including IDP)</li> <li>Enterprise Project</li> </ul>	Infrastructure Strategic Task Team	This task team functions as a sub-committee to the City Managers Work Group. The Committee's purpose, responsibilities and values include:  Representation of the CIF at the executive level (DFC, IBALCO and SMT)  Meeting legislative requirements  Alignment with National Government objectives for Local Government						

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Management Office		<ul> <li>Bridge the gap between the CIF, GDS and IDP</li> <li>Interactive contribution in the strategic direction of the CIF</li> <li>Advisory – Input on projects and processes (IDP and SDBIP)</li> <li>Make allowance for a transparent, accountable and interactive participatory process</li> <li>Establish the Operation Task team of the CIF</li> <li>Note the CIF project plan on an annual basis</li> <li>Facilitation of the bulk contribution policy process</li> <li>Facilitation of specific strategic development projects e.g. PRASA-Gibela, Riverfields, Glen Gory, M and T. (the strategic developments include but are not limited to the aforementioned listed developments).</li> </ul>
		The Committee address infrastructure policy, support and advisement at an executive level for the CIF Operational Task Team.
<ul> <li>City Planning (Specialist Projects, Metropolitan Spatial Planning, Operations)</li> <li>Finance (Budget Office, Procurement Office)</li> <li>Strategy and Corporate Planning</li> <li>Enterprise Project Management Office</li> <li>Environmental Resource Management</li> <li>Economic Development</li> <li>Human Settlements</li> <li>Water and Sanitation</li> <li>Roads and Storm Water</li> <li>Energy</li> <li>Health</li> </ul>	Integration Zone 1 Project Implementation Task Team	<ul> <li>To coordinate the implementation and future roll out of internal and external capital projects occurring in integration zone 1.</li> <li>Departments will be responsible to present business plans pertaining to integration zone 1, and demonstrate support and alignment with catalytic projects proposed and budgeted for in integration zone 1.</li> <li>Identification of external role-players and capital projects that boast a significant impact in the development of integration zone 1.</li> <li>Sector alignment of departmental plans in integration zone 1.</li> <li>Identification and notification of potential risk factors that may hinder the implementation of catalytic and supporting projects anticipated for integration zone 1.</li> <li>Reporting on progress of projects phasing, this includes expenditure and forecasted budget required.</li> <li>Reporting on services and bulk infrastructure requirements to support catalytic projects for integration zone 1.</li> <li>Reporting on service level, cost, impact studies and precinct planning for projects.</li> <li>Reporting on progress with the implementation of capital projects and operational programmes.</li> </ul>
• SRAC		The Integration Zone 1 Task Team institutionalises the EMM Urban Network Strategy within the context of Spatial Targeting planning and budgeting which focuses on Integration Zones, thereby



•	Customer Relationship	applying the EMM GDS concept of corridor development.
	Management (Urban	
	Management)	
•	Real Estate	
•	Transport	
	-	



## SECTION F

#### F URBAN MANAGEMENT

#### F1. URBAN MANAGEMENT

The Urban Management Department within the EMM, has been tasked to develop a sustainability plan to address the progressive decay and reclaim the Central Business Districts to become districts of excellence. Accordingly, the Urban Management department is responsible for coordinating the work of the Integrated Service Delivery Task Teams (ISDTT) and monitoring and reporting bi-weekly on all service delivery interventions within the EMM to ensure sustainability and accountability.

The operations of Urban Management is coordinated within Internal Municipal Districts (Community Improvement Districts - CID). The CID's serve as Special Purpose Vehicles initiated and operationalized by the EMM Administration to get the basics rights in terms of service delivery in order to address the current state of decay experienced in the Central Business Districts of the City of Ekurhuleni. The two

## Community Improvement Districts

"Community Improvement Districts (CID) are essentially geographic areas in which the majority of property owners determines and agree to fund supplementary services to those normally provided by the local authority, in order to maintain and manage the public environment at a superior level".

primary CID include: (i) Germiston Community Improvement District and (ii) Kempton Park Community Improvement District.

Following is a summary of the Germiston and Kempton Park Community Improvement District challenges and proposed intervention.





**Table F1.1: Germiston CID Intervention Summary** 

Precinct	Maps	Challenges	Proposed Interventions	Lead Department	Timeframe
1. Civic North (Civic Precinct)	President GERMISTON GEO  India GERMISTON	<ul> <li>Area well maintained</li> <li>Potholes in the street</li> <li>Overgrown grass in the side walk/Vacant stand/Corridor</li> <li>Hawker in the side walks</li> <li>Pedestrian pathway obstructed with plantation i.e. trees</li> <li>Illegal advertisement</li> <li>Illegal dumping</li> <li>Refuse bins not strategically placed and cleaned</li> </ul>	Intensified cleaning operations     Develop and implement way leave policy     Safety & Security - Visible policing;     Enforcement of Bylaws.     Management of public open spaces     Relocation/ removal of illegal informal trading on sidewalk;     Addressing state of sidewalks     Identification of bad buildings     Increased refuse removal	Waste     Management     Clean City;     Urban     Management     (Coordination     Engineering     services;     EMPD     City Planning     Parks	<ul> <li>As and When – but fix the area within 21 days;</li> <li>Daily;</li> <li>Clean according to the Programme;</li> </ul>
2. Library Square (High Street Precinct – North)	Rresident GERMISTON GEORGETOW	<ul> <li>Water leaks;</li> <li>Stormwater Blockage;</li> <li>Open fire used for cooking;</li> <li>Illegal disposal of water in municipal sewer/ Stormwater system;</li> <li>Open manhole covers;</li> <li>Street marking;</li> <li>Illegal car wash;</li> <li>Potholes in the street</li> <li>Overgrown grass in the side walk/Vacant stand</li> <li>Hawker in the side walk</li> <li>Bad building</li> <li>Illegal advertisement</li> <li>Illegal dumping</li> <li>Refuse bins not strategically placed</li> </ul>	Infrastructure     Upgrading;     By-law     enforcement;     Replacement of     manhole covers     Introduction of     street furniture's;     Road marking;     Intensified cleaning     operations     Develop and     implement way     leave policy     Safety & Security -     Visible policing;     Enforcement of     Bylaws.	Waste     Management     Clean City;     Urban     Management     (Coordination)     Engineering     services;     EMPD     City Planning     Parks	<ul> <li>As and When – but fix the area within 21 days;</li> <li>Daily;</li> <li>Clean according to the Programme;</li> </ul>



Precinct	Maps	Challenges	Proposed Interventions	Lead Department	Timeframe
3. Jack Street North (High Street Precinct	GERMISTON GEORGETOWN	Water leaks;     Stormwater Blockage;     Open fire used for cooking;     Illegal disposal of water in municipal sewer/     Stormwater system;     Open manhole covers;     Street marking;     Illegal car wash;     Potholes in the street     Overgrown grass in the side walk/Vacant stand     Hawker in the side walk     Bad building     Illegal advertisement     Illegal dumping     Refuse bins not strategically placed and cleaned	<ul> <li>Management of public open spaces</li> <li>Relocation/ Removal of illegal informal trading on sidewalk;</li> <li>Infrastructure Upgrading;</li> <li>By-law enforcement;</li> <li>Replacement of manhole covers</li> <li>Introduction of street furniture's;</li> <li>Road marking;</li> <li>Intensified cleaning operations</li> <li>Develop and implement way leave policy</li> <li>Safety &amp; Security - Visible policing;</li> <li>Enforcement of Bylaws.</li> <li>Management of public open spaces</li> <li>Removal/ relocation of illegal informal trading on sidewalk;</li> </ul>	Waste     Management —     Clean City;     Urban     Management     (Coordination)     Engineering     services;     EMPD     City Planning     Parks	<ul> <li>As and When – but fix the area within 21 days;</li> <li>Daily;</li> <li>Clean according to the Programme;</li> </ul>
4. Civic South (Civic Precinct – South)		<ul> <li>Area well maintained</li> <li>Potholes in the street</li> <li>Overgrown grass in the side walk/Vacant stand/Corridor</li> <li>Hawker in the side walk</li> <li>Bad building inside the old Hospital</li> <li>Pedestrian pathway obstructed with plantation i.e. trees</li> </ul>	Intensified cleaning operations     Develop and implement way leave policy     Safety & Security - Visible policing;     Enforcement of Bylaws.     Management of public open spaces	<ul> <li>Waste Management Clean City;</li> <li>Urban Management (Coordination)</li> <li>Engineering services;</li> <li>EMPD</li> <li>City Planning</li> <li>Parks</li> </ul>	<ul> <li>Daily;</li> <li>As and When – but fix the area within 21 days;</li> <li>Clean according to the Programme;</li> <li>Daily maintenance of the infrastructure in the precinct.</li> </ul>



	Precinct	Maps	Challenges	Proposed Interventions	Lead Department	Timeframe
		Germiston Hospital H Berth: Gxowa Hospital Simpan G GERMIS SOUT (INDUST) EA)	Illegal advertisement     Illegal dumping     Refuse bins not strategically placed and cleaned	Relocation removal of illegal informal trading on sidewalk;     Addressing state of sidewalks     Identification of bad buildings     Increased refuse removal		
(H Pr	entral Park ligh Street recinct – entral)	GEORGETOWN	<ul> <li>Potholes</li> <li>Trenches</li> <li>Illegal activities on the open spaces i.e. informal traders operating, parking of cars</li> <li>Open spaces not maintained</li> <li>Illegal activities on the sidewalk i.e. informal salons, informal traders, display of goods</li> <li>Sewer blockages</li> <li>Sidewalk obstructed</li> <li>Buildings not maintained</li> <li>Illegal dumping</li> <li>Incomplete works on the pavement by contractor</li> </ul>	Intensified cleaning operations     Develop and implement way leave policy     Safety & Security - Visible policing;     Enforcement of Bylaws.     Management of public open spaces     Relocation/ removal of illegal informal trading on sidewalk;     Addressing state of sidewalks     Identification of bad buildings     Increased refuse removal	Waste     Management     Clean City;     Urban     Management     (Coordination)     Engineering     services;     EMPD     City Planning     Parks	Daily;     As and When – but fix the area within 21 days;     Clean according to the Programme;     As and when reported or requested



	Precinct	Maps	Challenges	Proposed Interventions	Lead Department	Timeframe
6.	Golden Walk (Commercial Precinct)	GEORGETOWN	<ul> <li>Potholes</li> <li>Trenches</li> <li>Illegal activities on the open spaces i.e. informal traders operating, parking of cars</li> <li>Open spaces not maintained</li> <li>Illegal activities on the sidewalk i.e. informal salons, informal traders, display of goods</li> <li>Sewer blockages</li> <li>Sidewalk obstructed</li> <li>Buildings not maintained</li> <li>Illegal dumping</li> <li>Incomplete works on the pavement by contractor</li> <li>Illegal advertisement</li> </ul>	<ul> <li>Intensified cleaning operations</li> <li>Develop and implement way leave policy</li> <li>Safety &amp; Security - Visible policing;</li> <li>Enforcement of Bylaws.</li> <li>Management of public open spaces</li> <li>Relocation/ removal of illegal informal trading on sidewalk;</li> <li>Addressing state of sidewalks</li> <li>Identification of bad buildings</li> <li>Increased refuse removal</li> </ul>	Waste Management Clean City; Urban Management (Coordination) Engineering services; EMPD City Planning Parks	<ul> <li>Daily;</li> <li>As and When – but fix the area within 21 days;</li> <li>Clean according to the Programme;</li> <li>As and when reported or requested</li> </ul>
7.	Pirrowville (Transport and Market precinct)	GEORGETIOWN	<ul> <li>Shortage of refuse bins</li> <li>Incomplete works on the pavement by the contractor</li> <li>Illegal advertisement</li> <li>Informal traders</li> <li>Buildings not maintained</li> <li>Obstruction on the pavement i.e. display of goods</li> <li>Public health nuisance</li> <li>Mechanic and repairs activities on the sidewalk</li> <li>Constant blockages of storm water drains</li> <li>Illegal dumping on the pavement</li> <li>Rodent infestation</li> <li>Open spaces not maintained</li> <li>Open manholes</li> </ul>	Intensified cleaning operations     Develop and implement way leave policy     Safety & Security - Visible policing     Management of Taxis rank and facilities     Management of Informal Trade.     Enforcement of Bylaws.     Management of public open spaces     Intensified cleaning operations	Waste     Management –     Clean City;     Urban     Management     (Coordination)     Engineering     services;     EMPD     City Planning     Parks	Daily;     As and When –     but fix the area     within 21 days;     Clean according     to the     Programme;     As and when     reported or     requested



Pred	cinct	Maps		Challenges		Proposed Interventions	L	ead Department		Timeframe
8. Queer (Resid Precir	dential	Germiston Hospital Germiston Hospital Germiston West Carries Germiston West Carries Germiston West Carries Germiston South Ger	•	Incomplete works on the pavement by the contractor Illegal advertisement Informal traders Illegal dumping on the pavement Open spaces not maintained Open manholes; Street marking; Tree pruning Cleaning of pavements	•	Intensified cleaning operations Develop and implement way leave policy Enforcement of Bylaws. Management of public open spaces Intensified cleaning operations	•	Waste Management Clean City; Urban Management (Coordination) Engineering services; EMPD City Planning Parks	•	Daily; As and When — but fix the area within 21 days; Clean according to the Programme; As and when reported or requested
9. Fire Squar Street - Sou	Precinct	Simr  GERMISTON SOUTH (INDUSTRIES EA)	•	Open spaces not maintained; Illegal activities within the parks i.e. illegal parking of cars Illegal dumping Illegal advertisement Water leaks Informal traders Open space maintenance Cleaning of pavements Stolen manhole covers	•	Intensified cleaning operations Develop and implement way leave policy Enforcement of Bylaws. Management of public open spaces Intensified cleaning operations Replacement of manhole covers;	•	Waste Management Clean City; Urban Management (Coordination) Engineering services; EMPD City Planning Parks	•	Daily; As and When – but fix the area within 21 days; Clean according to the Programme; As and when reported or requested
10. Golde	en Walk		•	Potholes	•	Infrastructure	•	Engineering	•	Daily;



Precinct	Maps		Challenges		Proposed Interventions	Lead Department		Timeframe
South (Commercial Precinct)	PIROWVILLE  Simmerpan  GERMISTON  SOUTH	•	Trenches Illegal activities on the open spaces i.e. informal traders operating, parking of cars Open spaces not maintained Illegal activities on the sidewalk i.e. informal salons, informal traders, display of goods Constant sewer blockages Sidewalk obstructed Buildings not maintained Illegal dumping Incomplete works on the pavement by contractor	•	maintenance Management of public open spaces Relocation/ removal of illegal informal trading on sidewalk; Addressing state of sidewalks Identification of bad buildings	Management	•	As and When – but fix the area within 21 days; Clean according to the Programme; As and when reported or requested



**Table F1.2: Kempton Park CID Intervention Summary** 

Precinct	Maps	Challenges	Proposed Interventions	Lead Department	Timeframe
1.Transport Precinct (Two Taxi ranks and Train station)		<ul> <li>Water leaks;</li> <li>Stormwater Blockage;</li> <li>Open fire used for cooking;</li> <li>Illegal disposal of water and oil in municipal sewer/ Stormwater system;</li> <li>Open manhole covers;</li> <li>Illegal electrical connections</li> <li>Street marking;</li> <li>Pavements not rehabilitated after work done</li> <li>Broken pavements</li> <li>Overgrown grass in the taxi rank</li> <li>Informal traders on the side walk</li> <li>Bad buildings (only facades and not structures)</li> <li>Illegal advertisement</li> <li>Illegal dumping</li> <li>Refuse bins not strategically placed</li> <li>Broken/missing refuse bins</li> <li>Lack of traffic management along main road – Pretoria road</li> <li>Slow collection of waste</li> <li>Crime (pickpocketing)</li> <li>Drugs and prostitution</li> </ul>	<ul> <li>Infrastructure         Upgrading;</li> <li>By-law enforcement;</li> <li>Replacement of         manhole covers</li> <li>Introduction of street         furniture;</li> <li>Road marking;</li> <li>Intensified cleaning         operations</li> <li>Develop and         implement way leave         policy</li> <li>Safety &amp; Security -         Visible policing;</li> <li>Enforcement of         Bylaws.</li> <li>Management of public         open spaces</li> <li>Removal/relocation of         illegal informal trading         on sidewalk and         issuing of trading         permits on approved         trading sites</li> <li>Providing bins         (sustainable material)</li> <li>Rehabilitating         walkways/pavements</li> <li>Impounding of         vehicles and issuing of         traffic fines</li> </ul>	<ul> <li>Waste         Management –         Clean City;</li> <li>Urban         Management</li> </ul>	<ul> <li>As and When – but fix the area within 21 days;</li> <li>Daily;</li> <li>Clean according to the Programme;</li> </ul>



Precinct	Maps	Challenges	Proposed Interventions	Lead Department	Timeframe
2.Civic Precinct		Bad buildings     Incomplete works on the side walk by the contractor     Illegal dumping     Illegal advertisement     Illegal informal traders     Illegal mechanics     Broken/missing refuse bins     Broken Stormwater drains     broken pavements     Leaking water meters     Land use contraventions	<ul> <li>Infrastructure         Upgrading;</li> <li>By-law enforcement;</li> <li>Replacement         of manhole covers</li> <li>Introduction of street         furniture;</li> <li>Road marking;</li> <li>Intensified cleaning         operations</li> <li>Develop and         implement way leave         policy</li> <li>Safety &amp; Security -         Visible policing;</li> <li>Enforcement of         Bylaws.</li> <li>Management of public         open spaces</li> <li>Removal/relocation of         illegal informal trading         on sidewalk and         issuing of trading         permits on approved         trading sites</li> <li>Providing bins         (sustainable material)</li> <li>Issuing notices for         unsightly building         façades</li> <li>Site inspection prior to         payment of contractor         by Roads department</li> <li>Issuing notices to         contraveners</li> </ul>	Building Control     Roads & Storm water     Department     Solid Waste & Urban     Management     Outdoor     Advertising     Local Economic Development     Department     City Planning     (Land Use Management)	As and When – but fix the area within 21 days;      Daily;      Clean according to the Programme;



Precinct	Maps	Challenges	Proposed Interventions	Lead Department	Timeframe
3.Medical Precinct		<ul> <li>Area well maintained but areas leading to precinct are affected by the scourge of illegal dumping</li> <li>illegal informal traders</li> <li>Drugs and prostitution</li> <li>Potholes</li> <li>Leaking water infrastructure</li> <li>Rodents</li> <li>Open drain covers</li> <li>Drugs and prostitution</li> <li>Broken pavements</li> <li>Broken Stormwater drainage system</li> <li>Blocked kerb inlets</li> <li>Illegal advertising</li> <li>Overgrown grass on walkway areas</li> </ul>	Safety & security     Permit issuing for legal and approved trading sites	EMPD & SAPS     Immigration     office     SARS     Home Affairs     Solid Waste     Local Economic     Development     Department     Environmental     Health     Department     City Planning	<ul> <li>As and When – but fix the area within 21 days;</li> <li>Daily;</li> <li>Clean according to the Programme;</li> </ul>



#### F2 TRANSPORT MANAGEMENT

EMM transport infrastructure includes air services, railway and road networks catering for both passenger and freight travel purposes. The public transport services offered in the municipality are a combination of airplanes, trains, bus services, minibus taxi's and metered taxi's. **Figure F2.1** to **Figure F2.3** indicate the railway lines, bus routes and taxi routes within the municipality.

EMM has embarked on the development of a more sustainable transport management approach which include an integrated public transport network namely IRPTN (Integrated Rapid Public Transport Network). This initiative is planned in order to meet urban mobility needs and make Ekurhuleni a more liveable city. The long-term plan is constantly reviewed, to align with new developments or changes in strategic policy.

The IRPTN project integrates various modes of transport including mini-bus taxis, buses, rail and non-motorised transport to improve the quality of public transport by improving accessibility, commuter security, reducing journey times and making public transport more affordable to more commuters. The IRPTN also focuses on enabling the existing affected bus and taxi operators in Ekurhuleni to participate in the development of and operation of new vehicle operating companies (VOCs) which will be involved with operational activities of the IRPTN.

The IRPTN comprises of trunk routes along the major mobility spines in line with its Metropolitan Spatial Development Framework (MSDF), with branch and feeder routes, ensuring significant areawide coverage. These routes link the existing (and proposed) major residential and economic nodes of Ekurhuleni, enabling equitable access to opportunities for all of EMM's citizens, regardless of their location within the district. Taking cognisance of DOT's Guidelines and Requirements, the following principles have been incorporated into the design:

- EMM intends to establish an all-encompassing IRPTN Management Team (also known as the IRPTN Unit) that, from inception, will provide management oversight over the BRT and the existing municipal-owned bus transport services. This will also prepare the way for taking over the rail subsidy functions at an appropriate point in time;
- in addition, the IRPTN Transport Management Centre (TMC) has been planned, from inception, to integrate with other scheduled modes of transport including municipal busses and rail, in particular, and thereby place the passenger at the centre of the service delivery regardless of which mode they select;
- the feeder routes are being designed to take passengers to and from both IRPTN stations and stops, as well as selected railway stations, providing as far as possible a door-to-door service;
- the NMT sidewalks and bicycle ways will link directly to rail and IRPTN stations as well as service local commuter foot traffic;
- the proposed branding of the BRT has been aligned with EMM's branding, and established as a





- sub-brand of EMM's. Public announcements, public relations and other communication activities are all designed to interact with EMM's existing Marketing and Communications Department;
- the fare systems will include the requirement to operate across multiple modes of transport and will be fully operational once the other modes migrate from their legacy systems;
- discussions are already underway with City of Johannesburg to integrate with their Phase 1C route to address the large cross-municipal-border traffic demands, with PRASA regarding integration with rail, and discussions with City of Tshwane are also being considered; and
- all IRPTN planning activity builds on the integrated development theme contained in the Comprehensive Integrated Transport Planning (CITP) report (prepared in 2013/14), Modal Integration Strategy Action Plan (Jun 2009), MSDF, Growth and Development Strategy 2040 and Capital Investment Framework.

Route 2 is identified as the priority route due to the following transportation and urban design principles:

- Population density;
- Modal integration;
- Existing public transport passengers;
- Improving access to underserved areas (Tembisa and Vosloorus);
- Potential for future densification along the route;
- Improvement in travel times;
- Existing roadway width and potential impact on traffic;
- A reduction in carbon emissions, and
- Municipal input.

The full network of the BRT IRPTN routes is illustrated in **Figure F2.4**. (Source: EMM CITP 2013-2017).





#### F3. INSTITUTIONAL ARRANGEMENTS AND OPERATING BUDGET

The metro is currently experiencing challenges with regards to capacity in its SCM department and as a result project implementation is somewhat behind. This has had an effect on the operational side of project implementation, shown when comparing the expected achievements to budgeted achievements. As an example, the following charts, showing actual expenditure to date during January 2016 vs the related capital budget, illustrate this effect:

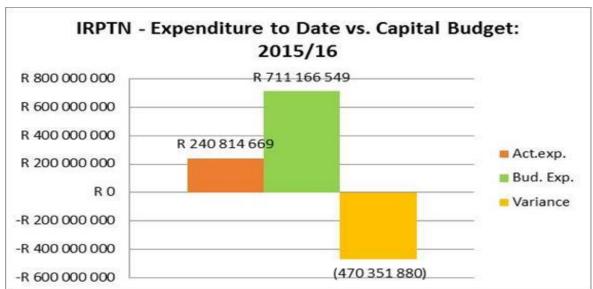
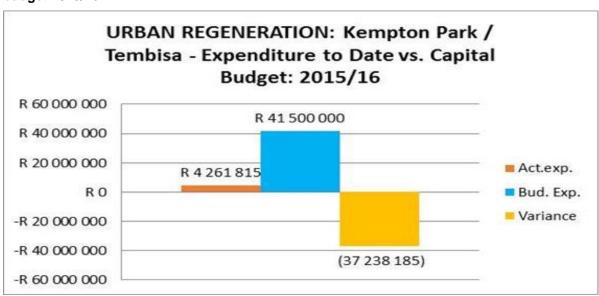


Diagram F3.1: IRPTN - Actual expenditure vs Capital budget 2015/16





The Metro is presently attending to the SCM and project implantation challenges and in the process of appointing the required capacity. Extensive SCM training is also taking place.





# **SECTION G**

#### G INSTITUTIONAL ARRANGEMENTS AND OPERATING BUDGET

#### G1. CROSS CUTTING INSTITUTIONAL ARRANGEMENTS

PEI: G2

The National budget process is led by a number of political structures, which report to Cabinet for final approval of all budget decisions. Cabinet exercises oversight over the budget and its related processes to ensure that key government priorities are achieved. Cabinet reviews the proposed allocation of national resources and provides final approval for them to be tabled in the Budget.

The political structures involved in the budget process include:

Ministers' Committee on the Budget (MINCOMBUD): The Minister's Committee on the Budget is constituted as a Cabinet Committee. Its mandate includes consideration of budget allocations to be included in the national budget, the MTEF and the division of revenue framework. It also considers issues related to the determination of expenditure allocations, including the economic assumptions underpinning the budget, fiscal policy objectives and tax proposals. The MINCOMBUD is convened and chaired by the Minister of Finance. Its members are appointed by the President on recommendation from the Minister of Finance.

Budget Council: The Intergovernmental Fiscal Relations Act (97 of 1997) establishes a Budget Council consisting of the Minister of Finance (who is chairperson) and the Members of Executive Council (MEC) for Finance of each province. The Budget Council is the statutory body where national and provincial governments consult on any fiscal, budgetary or financial matter affecting the provincial sphere of government. Any proposed legislation or policy which has a financial implication for the provinces are also discussed in the Budget Council, as is any other matter concerning the financial management, and the monitoring of the finances of provinces.

Joint MINMEC: A Joint MINMEC is comprised of the Minister of Finance, Members of Executive Council of Finance from nine provinces, head of departments of provincial treasuries, representatives from departments within a particular sector, and senior officials from National Treasury. Joint MINMEC will consider recommendations from the Function 10x10 relating to the resourcing of relevant policy outcomes and make proposals to MINCOMBUD.

Local Government Budget Forum: The Intergovernmental Fiscal Relations Act (97 of 1997) establishes a Local Government Budget Forum comprising of the Minister of Finance (who is the chairperson), the MEC for Finance of each province and five representatives of South African Local





Government Association (SALGA) at national level, as well as one representative of SALGA from each province. The Act defines the Budget Forum as a body in which the national government, the provincial governments and organised local government consult on any fiscal, budgetary or financial matter affecting the local sphere of government.

#### G2. CONSOLIDATED OPERATING BUDGET

PEI: G3

The Metro's operating expenditure budget and MTREF is informed by the following:

- The asset renewal and the repairs and maintenance requirements as identified in the backlog study.
- Balanced budget constraint (operating expenditure should not exceed operating revenue) unless there are existing, uncommitted, cash-backed reserves to fund any deficit.
- Funding of the budget over the medium-term, as informed by Section 18 and 19 of the MFMA.
- The capital programme is aligned to the asset renewal needs and backlog eradication goals.
- The prioritisation of capital needs was based on the Capital Investment Framework.
- Operational gains and efficiencies will be directed to funding the Capital Budget and other core services.
- Strict adherence to the principle of no project plans no budget. If there is no business plan no funding allocation can be made.
- Applying the guidance from National Teasury of doing more for less.

Repairs and maintenance comprise of items such as the purchase of materials for maintenance, staff cost of dedicated maintenance personnel and the appointment of external contractors to perform maintenance works. In line with the metro's repairs and maintenance plan this group of expenditure has been prioritised to ensure sustainability of the metro's infrastructure.

The capital programme is aligned to asset renewal needs and backlog eradication goals and approximately 45% of the total capital amount will be utilised for asset renewals. Operational gains and efficiencies will be directed to funding the Capital Budget. Strict adherence to the principle of no project plans no budget, if there is no business plan, no funding allocation can be made.

Projects already approved and already commenced with that have to be completed during the current financial period were allocated funding as per the approved MTREF. Projects previously approved in the previous financial periods but not yet planned nor commenced with, were subjected to departmental project prioritisation taking changed priorities and service delivery pressures into account.

New facilities created through the capital programme of the Social Development Cluster have the greatest impact on future Operating Budgets as a result of the increased human resource costs





associated with the facilities. The sustainability of the number of facilities created is being looked at to ensure that future tariffs are not unaffordable to our communities. Part of the long-term strategy is to invest in projects that will stimulate economic growth which will result in increased financial resources so that social facilities can be afforded.





# **SECTION H**

#### H REPORTING AND EVALUATION

## H1. REPORTING AND EVALUATION<sup>3</sup>

Consolidation of Individual BEPP sections into a Theory of Change

#### **Background and Context**

One of the fundamental goals of the Built Environment Performance Plan is to catalyse spatial transformation through a spatial targeting approach at a sub-metropolitan level, with specific focus on identifying, planning for, and accelerating the implementation of a pipeline of catalytic urban development projects within the integration zones. The built environment outcomes and impacts, and the related indicators to measure spatial transformation are also a critical aspect of this process. Several important steps, following in a logical sequence, have been required in order to bring about the about the above spatial transformation objectives. These steps have had the effect, and indeed are having the effect of reversing apartheid spatial planning and bringing about real positive change in the metros and its inhabitants.

Included in the progressive sequence of bringing about the above changes has required a number of important focus areas and strategic imperatives, namely the formulation of spatial targeting goals and objectives, the identification and planning of Urban Networks and Integration Zones, the refinement and consolidation of the planning of Urban Networks and Integration Zones, and the identification, planning and implementation of a pipeline of catalytic urban development projects within the Integration Zones, as well as special focus on the upgrading and development of informal settlements and other marginalised areas. The information in this BEPP document above reflects the effect of the Ekurhuleni Metros' progress in this regard to date.

The spatial planning methodology adopted by the BEPP is based on integrated, transit oriented development as detailed in the Urban Network Strategy. Critical concepts in this regard are outcomes-led planning, the Built Environment Value Chain, prioritisation and preparation, and progression.



<sup>&</sup>lt;sup>3</sup> Annexure 1 - The baseline data for reporting on the indicators is still outstanding, although through the Demand Model, some of the bassline information may be deduced. The model data will only be available for the March submission.



#### **Measuring Change**

The ultimate success of any Theory of Change lies in its ability to demonstrate progress on the achievement of outcomes. These outcomes must therefore be coupled with indicators that guide and facilitate measurement. The indicators have the effect of operationalising the outcomes and make the outcomes understandable in observable and measurable terms.

The BEPP planning process is outcomes-led, in that it responds to agreed indicators of and targets for improved built environment performance. This performance is being assessed through reporting and evaluation of urban transformation outcome and impact indicators (see following section for further details regarding Reporting and Evaluation).

An integral component of the BEPP is the Built Environment Value Chain (BEVC); more specifically, the BEPP is the plan and process that is informed by the Built Environment Value Chain. It is an intergovernmental process or set of activities aimed at achieving the built environment objective in cities. The BEVC activities are linked together in a logical sequence, and form part of a cyclical process rather than a linear process. The above requires a behavioural change at the institutional level within the metros because committing to how cities measure results is intrinsic to the planning approach.

The result of the planning approach is the identification and planning of Integration Zones that include an intergovernmental project pipeline containing catalytic Metro, Provincial, National and State-Owned Companies urban development projects with three specific targeted spaces: Integration Zones, marginalised areas such as informal settlements, townships and inner city areas, and growth nodes (commercial and industrial nodes). This planning approach strongly influences the allocation of capital funding (as can be seen from the preceding sections of this BEPP), result in service delivery implementation, which then requires urban management to protect and sustain public and private investment.

#### **Benefits**

- The successful implementation of BEPPs relies on effective institutional arrangements and budgeting for ongoing operational expenditures. Moreover, sustained implementation and urban management should result in services delivery and spatial transformation that positively contributes to inclusive economic growth and the reduction of poverty and inequality over the long term;
- Prioritisation of Integration Zones, informal settlements, marginalised areas and areas for growth relative to other areas within the metro, and the resultant intergovernmental project pipeline will collectively support the achievement of targets associated with building more productive, inclusive





and sustainable cities.

#### **Evaluation and Monitoring**

An important task for monitoring and evaluation is to gather enough knowledge and understanding so as to be able to fairly predict how an initiative and set of activities might work in a different situation, or how it needs to be adjusted to get similar or better results. Evidence from a number of studies also needs to be combined in order to build a stronger picture of what is taking place, how it is unfolding, and how context influences the initiative.

In future a progression model, as recommended by the Cities Support Programme, is planned for implementation by the Ekurhuleni metro. The aim of the progression model will be to monitor the maturity and ongoing development of the metro and to enable the metro, as a city, to progress in terms of its capacities and skills. It is envisaged that the model will also encourage clear accountability for the ongoing strengthening of the BEPP process and outputs over time.

## **Current status and future objectives**

The EMM is striving towards implementation of all the above and incorporating it into its operations and strategic actions. Urban Management is not fully implemented yet as the structures are still being developed and put in place. The Progression Model is to be implemented in future.

#### Reporting on the actuals from the previous BEPP

As was highlighted above, the ultimate success of any Theory of Change lies in its ability to demonstrate progress on the achievement of outcomes. Reporting, evaluation and monitoring of the outcomes, coupled with relevant indicators that guide and facilitate measurement is therefore of fundamental importance - the indicators have the effect of operationalising the outcomes and making them understandable in observable and measurable terms. This in turn enables the Metro to quantify the progress it has made regarding its built environment objectives and performance in relation thereto and to help take required corrective action where and when necessary.

The Performance Indicators Matrix at the end of this document in the Annexures contains output indicators in the current prescribed reporting format. Where possible, the Metro has provided answers for the various indicators. It should be noted that due to capacity constraints the Metro is still in the process of collecting and collating some of the data and is also developing its baselines and targets in this round of the BEPPs. The attached Annexure gives the Performance Indicators for the current actual and comparative year actuals and achievements. These indicators reflect the Metro's performance and current status regarding important aspects such as financial health, infrastructure





finance, leadership and governance, inclusiveness, mobility, growth, productivity, environmental sustainability etc. in the context of the Built Environment.



# **ANNEXURE 1**

STATUS	
--------	--

ToC			
Immediate	What we want to see	New	Indicator
Outcome		Code	
	Vision and leadership to initiate and drive spatial restructuring		This is not conducive to direct measurement, without inappropriately prescribing vision and leadership. However it is appropriate for proxy measurement further down the results chain.
		WG1	Audit Opinion
	Capability to plan, facilitate, deliver and manage urban spatial transformation	WG2	Percentage irregular, fruitless and wasteful expenditure
ر د		WG14	Top Management Stability
Cities		WG3	Debt Coverage
l 5		WG4	Collection rate
ਰ		WG5	Repairs and Maintenance as a % of Assets
ne		WG6	Net debtors days
Well Governed		WG7	Value of catalytic projects as listed in the BEPP at financial closure as a % of total MTREF capex budget value
) <u>5</u>		WG8	The budgeted amount of municipal capital expenditure for catalytic projects contained in BEPP, as a percentage of the municipal capital budget
We	Partnering with citizens, civil	WG9	Voter participation in last municipal election (as a percentage of eligible voters)
	,	WG10	Own source revenue collected per high income household
	society, private and public sectors	WG11	Non-grant capital as a percentage of total capital expenditure city-wide
		WG15	Percentage of citizens who trust local government
	Delivery of catalytic projects in	WG12	Expenditure of Capital Budget
	spatially targetted areas	WG13	Percentage change in the value of properties in Integration Zones

Remove	National	National later	City	City later	New: for consultation
1					
1					
					1
1					
1					
1					
1					
			1		
			1		
1					
	1				
	1				
					1
1					
			1		
8	2		3	0	2

ToC	Outcome Summary										
		Techni	cal indicato	r description	n sheet						
	New subsidised units developed in Brownfields  Category  B: Inclusive city  Rationale			re usually associated with urba	, , ,						
Indicator short name	developments as a percentage of all new	Sub-category	Diversity	Radionale		ich is preferential to further u					
	subsidised units city-	ous outage.y	,	Definition		ed housing units is the respon ements. A housing unit is a dw housing units in brownfields d					
Code	IC1	Unit of measurement	Percentage of subsidised units	Indicator Formula		housing units in brownfields d ded subsidised housing units o					
Indicator origin	City ar	nd Department of Human Settl	lements	Frequency of reporting		Annual					
Notes on calculation	Calculate	d as at the last day of the fina	ancial year	Additional notes	There is no set standard for this indicator, although the provision of brownfields developments is preferential to that of a greenfields development.						
Data Element 1	Number of new subsidised housing units in brownfields development	Source	City / Department of Human Settlements	Data Element 2	Total number of newly provided subsidised housing units city-wide	Source	City / Department of Human Settlements				
Frequency of collection	Annual	Units	Number of households	Frequency of collection	Annual	Units	Number of households				
Definition	previously used for resident	nt is development which occur ial, commercial or industrial pi bsidised in some way by the p cultural or open space are not	urposes. Subsidised housing	Definition	Subsidised housing units are subsidised in some way by the public sector.						
Notes	Developments on agri	cultural or open space are not developments	treated as brownfields	Notes		-					
Data Element 3	-	Source	-	Data Element 4	-	Source	-				
Frequency of collection	-	Units	-	Frequency of collection	-	Units	-				
Definition		-		Definition		-					
Notes		-		Notes		-					

# **ANNEXURE 2**

# **ANNEXURE 2:**

# EKURHULENI METRO : Intergovernmental Project Pipeline (2017/18 - 2019/20)

	Category	MUNICIPAL	PROVINCIAL	NATIONAL	ACSA	PRASA	TRANSNET	TOTAL
Integration Zo	one 1: Tembisa-Kempton Park							
Catalytic	IRPTN	R 1 963 274 000	-					R 1 963 274 000
Catalytic	Aerotropolis infrastructure	R 161 000 000	-					R 161 000 000
Catalytic	Northern Catalytic Human Settlement	R 859 500 000	-					R 859 500 000
	Projects: Clayville, Esselen Park,							
	Olifantsfontein							
Catalytic	Revitalisation of the Manufacturing	R 20 000 000	-					R 20 000 000
Catalytic	Urban Regeneration: Kempton Park CBD	R 356 500 000	-					R 356 500 000
Catalytic	Urban Renewal: Tembisa	R 192 000 000	-					R 192 000 000
Catalytic	Revenue Enhancement	R 46 000 000	-					R 46 000 000
Housing	Various (non-catalytic)		R 157 389 000					R 157 389 000
Education &	Various		R 179 426					R 179 426
Health fac.								
Other	Various	R 2 187 025 000	R 39 941 000					R 2 226 966 000
Sub-total		R 5 785 299 000	R 197 509 426	R 0	R O	R O	R O	R 5 982 808 426
Integration Zo	one 2: Vosloorus-Boksburg-Bartlett							
Catalytic	Urban Regeneration: Germiston CBD	R 160 500 000	1					R 160 500 000
Catalytic	Beautification of Lakes and Dams	R 40 000 000	-					R 40 000 000
Catalytic	Revenue Enhancement	R 63 000 000	-					R 63 000 000
Catalytic	Urban Renewal: Katorus	R 188 540 000	-					R 188 540 000
Catalytic	Urban Renewal: Wattville	R 224 090 000						R 224 090 000
Catalytic	Southern Catalytic Human Settlement	R 497 851 349						R 497 851 349
	Projects Cluster							
Catalytic	Urban Renewal : Germiston	R 201 868 992						R 201 868 992
Housing	Various (non-catalytic)		R 293 958					R 293 958
Education &	Various		R 325 604					R 325 604
Health fac.								
Public	Various		R 18 635					R 18 635
Transport								
Other	Various	R 885 608 651	R 12 100					R 885 620 751
Sub-total		R 2 261 458 992	R 650 297	R 0	R O	R O	R 0	R 2 262 109 289

Integration Zo	one 3 : Katlehong-Tokoza-Alberton-Germistor	ı						
Catalytic	Urban Regeneration: Germiston CBD	R 421 300 000	-					R 421 300 000
Catalytic	Urban Renewal: Germiston	R 94 625 000	-					R 94 625 000
Catalytic	Revenue Enhancement	R 57 000 000	-					R 57 000 000
Housing	Various (non-catalytic)		R 203 249					R 203 249
Education &	Various		R 31 479					R 31 479
Health fac.								
Other	Various	R 915 553 785	R 50 907					R 915 604 692
Sub-total		R 1 488 478 785	R 285 635	R O	R O	R O	R O	R 1 488 764 420
Integration Zo	one 4 : Etwatwa-Daveyton-Benoni							
Catalytic	Eastern Catalytic Housing Projects Cluster	R 78 000 000						R 78 000 000
Catalytic	Catalytic Human Settlement Projects: Chief Albert Luthuli Ext 6		R 154 080					R 154 080
Catalytic	Revitalisation of Township Economies	R 24 000 000						R 24 000 000
Housing	Various (non-catalytic)		-					R 0
Education &	Various		R 228 313					R 228 313
Health fac.								
Engineering / Infrastructure			R 23 800					R 23 800
Other	Various	R 513 939 920	-					R 513 939 920
Sub-total		R 615 939 920	R 406 193	R0	R O	R O	R O	R 616 346 113
Integration Zo	one: 5 Duduza-Tsakane-KwaThema-Boksburg							
Catalytic	Revitalisation of Towship Economies	R 60 000 000	-					R 60 000 000
Catalytic	Revitalisation of Manufacturing Sector	R 45 000 000						R 45 000 000
Catalytic	Revenue Enhancement	R 62 000 000	-					R 62 000 000
Housing	Various (non-catalytic)		R 154 736					R 154 736
Education &	Various		R 2 800					R 2 800
Health fac.								
Other	Various	R 611 066 289	-					R 611 066 289
Sub-total		R 778 066 289	R 157 536	R O	R O	R 0	R 0	R 778 223 825

Marginalised	Area - Informal Settlements							
Education &	Various		R 2 500					R 2 500
Health fac.								
Catalytic	Northern Catalytic Human Settlement	R 162 300 000	-					R 162 300 000
	Projects: Olifantsfontein; Clayville							
Housing	Various (non-catalytic)		-					R 0
Various	Daveyton / Etwatwa		R 465 847					R 465 847
Various	Katorus		R 613 323					R 613 323
Various	Kwatsaduza		R 582 631					R 582 631
Various	Tembisa		R 526 018 384					R 526 018 384
Sub-total		R 162 300 000	R 527 682 685	R 0	R O	R 0	R O	R 689 982 685
Marginalised	Area - other							
Catalytic	Urban Renewal - Katorus	R 207 540 000						R 207 540 000
Catalytic	Urban Renewal - Wattville	R 180 330 000						R 180 330 000
Other	Various	R 1 083 413 727	-					R 1 083 413 727
Sub-total		R 1 471 283 727	R 0	R 0	R0	R 0	R O	R 1 471 283 727
Economic/Em	ployment Node							
Catalytic	Aerotropolis	R 65 500 000	-					R 65 500 000
Catalytic	Revitalisation of the Manufacturng Sector	R 40 000 000						R 40 000 000
Catalytic	Urban Regeneration - Germiston CBD	R 84 500 000						R 84 500 000
Catalytic	Urban Regeneration - Kempton Park CBD	R 141 000 000						R 141 000 000
Other	Various	R 275 820 000						R 275 820 000
Catalytic	Tambo Springs Inland Freight Port		-				R 52 400 000 000	R 52 400 000 000
Catalytic	Aerotropolis: O.R. Tambo - Extension of Western and Midfield terminal		-		R 3 500 000 000			R 3 500 000 000
Sub-total		R 606 820 000	R 0	R 0	R 3 500 000 000	R 0	R 52 400 000 000	R 56 506 820 000

City-wide Proj	ects							
Catalytic	Land Banking & Property Acquisition (For	R 1 083 500 000	-					R 1 083 500 000
	Human Settlements)							
Catalytic	Digital City	R 1 052 326 000						R 1 052 326 000
Other	Various	R 1 359 568 600	R 296 408					R 1 359 865 008
Specialised	PRASA New Rolling Stock		-			R 4 100 000 000		R 4 100 000 000
Equipment								
Engineering /	Station Upgrades		-			R 690 334 000		R 690 334 000
Infrastructure								
Sub-total		R 3 495 394 600	R 296 408	R 0	R 0	R 4 790 334 000	R 0	R 8 286 025 008
Remainder of	Metro Area / Unmapped							
Housing	Various (non-catalytic)	R 2 268 816 200	R 139 286					R 2 268 955 486
Other	Precincts	R 919 653 992	-					R 919 653 992
Education &	Various		R 315 922					R 315 922
Health fac.								
Other	Refurbishment & Expansion of the Fresh		R 8 500					R 8 500
	Produce Market							
Engineering /	Various		R 955 354					R 955 354
Infrastructure								
Other	Various		R 8 413 832					R 8 413 832
Other	Outside Study Area		R 143 777					R 143 777
Sub-total		R 3 188 470 192	R 9 976 671	R 0	R 0	R 0	R 0	R 3 198 446 863
	Total	R 19 853 511 505	R 736 964 851	R 0	R 3 500 000 000	R 4 790 334 000	R 52 400 000 000	R 81 280 810 356

# **ANNEXURE 3**

# **ANNEXURE 3** - CATALYTIC PROJECTS

	No. of projects								
Metro	reflected on	Catalytic Projects	Total Value (R'm)	Municipal	Loan	Grant	Province	SOE	PPP
	pipeline	4 Acretronolic				l .			
		1. Aerotropolis  EMM implemented projects; O.R. Tambo			I	I		1	
Ekurhuleni Metro	Various	International Airport (extension of western and							
LKumulenii Wello	vanous	midfield terminal); M&T Development Project;	R 172 626 500 000	R 116 000 000	R101 000 000	R 9 500 000		R 3 500 000 000	R 168 900 000 000
		Riverfields Development							
		2. Revitalization of Township Economies							
Ekurhuleni Metro	Various	EMM implemented projects - Tembisa, Kwa-thema,							
Ertarraiorii Woto	vanous	Etwatwa	R 84 000 000	R 84 000 000					
		Revitalization of Manufacturing Sector							
E	-	EMM implemented projects; Tambo Springs Inland							
Ekurhuleni Metro	7	Freight Port; Prasa Gibela Project; Lords View		R 40 000 000	R 25 000 000			R 56 500 000 000	R 9800000000
		Industrial Estate							
Ekurhuleni Metro	1	4. Digital City							
Ekurriulerii ivietio	Į.	EMM implemented projects	R 1 052 326 000	R 1 052 326 000					
		5. IRPTN							
Ekurhuleni Metro	4	EMM implemented projects; Strategic Land Parcels							
LKumulenii Wello	7	- Dries Niemandt; New Natal Spruit Hospital SLP-	R 2 046 756 000	R 1 348 000 000		R 615 274 000	R 83 482 000		
		Phase 1C							
Ekurhuleni Metro	2	6. Urban Regeneration							
Ertarraiorii Wolfo	-	Germiston CBD / Kempton Park CBD	R 1 163 800 000	R 483 800 000	R580 500 000	R 99 500 000			
		7. Revenue Management and Enhancement		T	1		1	1	
Ekurhuleni Metro	15	EMM implemented projects; Badenhorst Estate;	R 11 178 000 000	R 173 000 000	R 55 000 000				R 10 950 000 000
		Glen Gory Development							
	•	8. Beautification of Lakes and Dams			ı	I		1	I
Ekurhuleni Metro	2	EMM implemented projects - Boksburg Lake,	R 40 000 000	R 40 000 000					
		Germiston Lake							
Ekurhuleni Metro	Various	9. Urban Renewal		l	I	I	1	1	l
Ekurnuleni ivietro	vanous	EMM implemented projects -Wattville, Katorus etc.	R 1 288 993 992	R 775 945 992		R 513 048 000			
		10. Catalytic Housing Projects Cluster: Northern							
Ekurhuleni Metro	4				I	I		1	l
EKarraierii Wello	7	(Witfontein) / Esselen Park Ext 3; Tembisa Ext 25	R 1 021 800 000	R 435 000 000	R151 300 000	R 435 500 000			
		11. Catalytic Housing Projects Cluster: Eastern							
Ekurhuleni Metro	5	John Dube 2; Brakpan Old Location; Tsakane Ext		_		_			
	-	22; Chief Albert Luthuli Ext 6	R 2 278 000 000	R 57 000 000		R 21 000 000			R 2 200 000 000
		12. Catalytic Housing Projects Cluster: Southern	1						
Elaurhadoni Mater	6	Leeuwpoort; Germiston Urban Renewal Housing;							
Ekurhuleni Metro	6 2		R 9 497 851 349	R 106 735 586	R383 115 763	R 8 000 000			R 9 000 000 000
		Rietfontein; Palmridge 10 & 11							
Ekurhuleni Metro	2	13. Strategic Land Parcels							
LAUTIUETH MEUO		Land Banking and Property Acquisition	R 1 083 500 000	R 108 000 000	R198 000 000	R 777 500 000			

# **APPENDIX A**

# Memorandum



To: **EMM Senior Management Team, HOD's and Officials** 

responsible for Finance within each Department

**Head Office** 

**DEPARTMENT: FINANCE** 

Sanburn Building 68 Woburn Avenue

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**Enquiries: Hannes Dednam** 

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14 October 2016 Date:

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# SUBJECT: 2017/18 - 2019/20 BUDGET GUIDELINES

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PROCESS OF CAPITAL BUDGET SUBMISSIONS FOR 2017/18 – 2019/20 MTREF ......7

#### 1. PURPOSE OF THIS GUIDELINE

The purpose of this letter is to inform the departments of the processes to be followed for the submission of adjustment budget requests for the current budget (2016/17) as well as the compilation of the 2017/18 – 2019/20 Operating and Capital Budget.

The following attachments form part of the Budget Guidelines issued to departments:

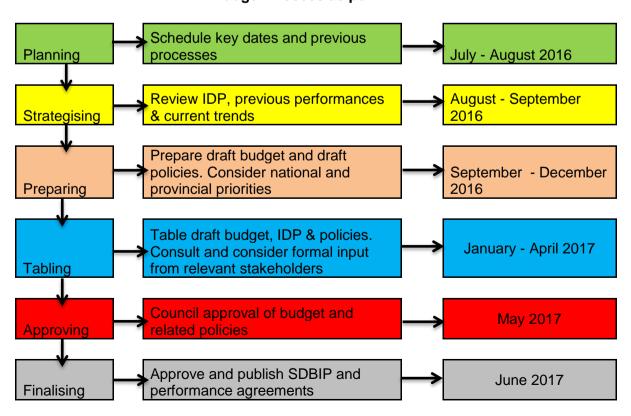
- Excel file detailing the IDP needs identified during the September 2016 (Excel file named "IDP-SDBIP needs by ward")
- Departmental Mapping Schedule (Pdf file named "Departmental Mapping Schedule 2016")
- Technical Note: Capital Investment Framework Summary of Project Data Requirements
- Capital Prioritisation Model (Pdf file named " EMM Capital Prioritisation Model\_Manual 2016\_Final)
   Capital Investment Framework departmental budget input schedule for 2016
- Excel file for the Capital Budget both Adjustment Budget requests and new budget requests (Excel file named "Draft-Multi Year 2017-18 2019-20 Capital Budget and 2016/17 Adjustment Budget (Name of the Department)").
- Excel file as a template for Adjustment Budget Requests for the current (2016/17) Operating Budget (Excel file named "Template Adjustment Budget for 2016-17 OPEX").
- Excel file with the relevant Operating Budget votes that have to be completed by departments (Excel *OPEX 2017-18 Name of the Department*).

#### 2. KEY DEADLINES FOR THE COMPILATION OF THE BUDGET

The item detailing key deadlines for the compilation of the budget was approved by Council in September 2016. The key deadlines were based on the dates as prescribed in the MFMA.

The following diagram was extracted from National Treasury guidelines and further enhanced to indicate the timelines of the budget process:

### **Budget Process as per MFMA**



A detailed action plan was compiled to adhere to the above timelines of the budget process as follows:

Date	Main Activity	Actions
	Report for the Approval of Schedule of	f Key Deadlines
29-Sep	Council meeting	Approval of Report on Schedule of Key Deadlines
	Budget / IDP Priorities for 20	17/18
	Caucus Lekgotla	Caucus Lekgotla to set priorities for IDP / Budget cycle
September/October	Compile framework for CIF process	
	SMT Lekgotla	Lindata of the Madium Tama Dudwat
	Draft MTREF Budget Policy Framework	Update of the Medium Term Budget Policy
		Budget Office to compile detail actions and list of issues which must be addressed in the letter
14-Oct	Issuing Budget Instruction Letter to departments (both Opex and Capex)	Must include Adjustment Budget request on the letter
		Must address the Mayoral Lekgotla, Nat & Prov priorities,
	IDP Reviews with the comm	unity
	IDP to arrange workshop with communities	Meetings with Ward Committees will take place on during October 2016
	Meetings with Ward Committees	Identifiying the ward priority needs
04 Oct - 11 Oct	IDP Office to give feedback to department regarding IDP needs	Submit outcomes of IDP needs to departments. Budget office to also include the IDP outcome files when sending the budget files to departments.
	Compilation of Draft Budgets by D	
14-Oct-16	Files to be forwarded to the Departments with Budget Instruction letter	
14 Oct - 28 Oct	Departments obtain Input on Budgets (both Opex and Capex)	Departments to compile the budget requests taking into consideration the guidelines and outcomes of the IDP review. The requests for Adjustment Budget must also be compiled.
14 Oct - 28 Oct	Departments to consider the IDP needs of Ward Committees as identified	Review the IDP needs identified by Ward Committees from the recent ward committee meetings
14 Oct - 28 Oct	Departments to consolidate their budget submissions	Consolidate Budget Input for submission of one Opex Budget and one Capex budget to Finance. This include the Adjustment Budgets requests
28-Oct	Final Submission of Budgets to Finance	Final date to submit Budget Inputs to Finance Department (new budget and adjustment budget requests)
14 Oct - 28 Oct	Compilation of Supplementary Budgets	Finance Department in collaboration with departments is compiling
	Compilation of Supplementary Budgets	supplementary Budgets
Consolidation of First Draft Budget and Adjustment Budget Requests  Consolidation of First Draft Budget and This include preliminary balancing as		
28 Oct - 04 Nov	Adjustment Budget Requests	well as source of funding

Date	Main Activity		Actions
			Consolidate departmental input
1 - 18 Nov	1 – 7 November 9 – 18 November	CIF capturing with departments Evaluation: One on one departmental engagements	CIF prioritization and evaluation of Capex projects by Committee
07 - 11 Nov			To review total Total Budget Request prior to any refinement / balancing
	Review of Opex Budget with Department (Budget Information Forum)		To give feedback to departments regarding the proposed/balanced budgets
	Compilation	of the First Draft Bu	dget / IDP
21 - 25 Nov	Final balancing of the Budget		Finalize Capital Budget Finalize Operating Budget
28 Nov - 02 Dec	Dec IBALCO & Budget Steering Committee		To consider the Adjustment Budget Requests (both Opex and Capex) To consider the First Draft Budget (only numbers) To consider all draft tariff schedules To consider all draft policies
05 Dec - 09 Dec Finance to complete Final Balancing		Complete final Opex, Capex, tariffs and policy changes	
12 Dec - 23 Dec  NT tables and Budget book		et book	Commence with completion of NT tables and narratives on the budge book
The final item for Adjustment Budget			
	CFO to review the adjustment budget		
02 - 06 Jan	requests  IBALCO		Both Opex and Capex To consider changes made to Opex, Capex, tariffs, policies and on adjustment budget
09 - 11 Jan	Budget Steering Committee		To consider changes made to Opex, Capex, tariffs, policies and on adjustment budget
	Compile Reports to Council		Item for Adjustment Budget
12 - 18 Jan	Council meeting		Compilation of Mid Term reports  To consider and approve Adjustment
26-Jan			Budget To consider Mid Term report
Tabling of the Draft Budget			
30 Jan - 03 Feb		and the budget book	Adjustment budget figures to be incorporated into the NT tables and the draft budget books be finalised.  Item for draft Budget/IDP for Mayoral Cluster
06 - 09 Feb	CFO to review the draft budget books		Annexures must also be reviewed
10-Feb	Compile Report to Council		Item for draft Budget/IDP
15-Feb	MAYCO		
23-Feb	Council meeting		To table Draft Budget/IDP
NT Mid Year Budget & Performance During February  Assessment		Request inputs on Mid year assessment from department. Submission of presentation to NT a week prior to the visit	

Date	Main Activity	Actions	
	Budget/IDP Consultations with Oversight Committees		
	Legislature to distribute draft Budget/IDP to oversight committees	Finance to adjust the draft budget with Dora development prior to it being submitted to the committees	
	Oversight Committee meetings	Recommendations will be obtained from Oversight committees	
During March	Consolidation of Oversight recommendations on Budget/IDP	Legislature to compile the consolidated report for submission to council. Report to be also submitted to Finance Department for them to adjust the draft Budget/IDP accordingly/ where necessary.	
	IBALCO & Budget Steering Committee	To consider changes resulting from Oversight report	
	Budget/IDP Public Participations/ Budg	get tip Campaign	
	Distribution of draft budget books to paypoints and libriaries		
During April	Preparation of presentation for public participations		
During April	Meetings with MMC's to review presentations		
	Public participation meetings		
	Make Final changes on the Budget/IDP		
Benchmarking and Budget approval			
	Benchmarking with NT	Presentations to be compiled and submitted to NT a week prior to benchmarking	
<b>During May</b>	Complete Final NT Tables		
	IBALCO & Budget Steering Committee	To consider changes to Final Budget/IDP	
	Budget approval		

The Final Budget/IDP will then be considered and approved by Council at the end of May 2017.

Departments must take note of the detailed budget program and make sure they put controls in place to meet the key deadlines and also attend the Budget Information Forums / Capital Investment Framework meetings to be scheduled during November 2016.

### 3. STRATEGIC ALIGNMENT OF THE BUDGET

In order to ensure integrated and focused service delivery between all spheres of government, it is important for the City to align its budget priorities with that of national and provincial government.

The 2017/18-2019/20 Operating and Capital Budget will in particular, be based on the following strategic documents and departments must make reference to these strategic documents when compiling their budgets:

- ✓ Ekurhuleni Service Delivery Statement
- ✓ EMM GDS 2055
- ✓ Priorities identified by departments. These priorities relate to the input of each department at the various Lekgotla's that took place in September/October 2016. Officials must ensure they obtain the priorities from their respective HOD before they complete the Adjustment Budget and new budget requests.

✓ IDP needs as identified by ward committees.

National Treasury will only issue a budget guideline for the new financial year in December 2016. As mentioned in the previous circulars municipalities should not wait to commence with the budget compilation until the guideline is issued. Municipalities must compile their budgets based on the MTREF guidelines issued in the previous years.

#### 4. IDP NEEDS/PRIORITIES IDENTIFIED BY WARD COMMITTEES

Attached to this letter is the IDP needs that were identified by the ward councilors during the October 2016 meetings. Departments are to ensure that these IDP needs are addressed in their budgets.

It is absolutely critical that departments review the IDP needs in detail before they commence with the budget. Departments must ensure (where possible) that the needs of the community are addressed by the department.

Special reference is made to the IDP needs which has to be addressed in the Capital Budget. Departments must unbundle the capital budget to address specific IDP needs. Please refer to the paragraph regarding the Capital Budget.

## 5. FULL IMPLEMENTATION OF STANDARD CHART OF ACCOUNTS (SCOA)

The fundamental aim of the regulation is to improve municipal accountability by standardising the classification of budgeting, financial and reporting elements across all South African municipalities. Among the requirements of SCOA is that operational and capital budgeting must be project-based, and that the projects which are the basis of the budgeting must align to the IDP. This essentially means that all financial activities must be structured in a manner to advance and support the strategic objectives, being the IDP.

The process of confirming the alignment of the 2016/17 Budget (particularly Capital Budget) with the current IDP, will be initiated in due course.

#### 5.1 Refinement of vote numbers

The recent refinement was on the Operating Budget vote numbers. As indicated during the SCOA refinement sessions with the departments, some of the projects codes and the line items have been corrected to be compliant with SCOA requirements.

Furthermore, departments are required to provide detailed budgets on the following but not limited line items:

- > Travelling and Subsistence (domestic and foreign) The line items will be part of the supplementary budgets due to the substantial information required
- Consultant fees (detailed split on operating professional fees and capital planning)
- Special events

Refinement of vote numbers is a continuous process to ensure full compliance with the SCOA requirements.

# 6. DEMAND MANAGEMENT PLANS / PROCUREMENT PLANS

Departments are required to compile detailed procurement plans in line with their budget requests. The budget instruction in this regard as well as the template will be issued to departments in due course.

# 7. 2016/17 ADJUSTMENT BUDGET TO BE PART OF BUDGET COMPILATION

In terms of the Schedule of Key Deadlines the 2016/17 Adjustment Budget will be tabled and considered by Council in January 2017. It is therefore important to run the process concurrently with the 2017/18 MTREF Budget which will be considered by Council in February 2017.

The Operating Budget Adjustment request should be completed in the attached template named "Template - Adjustment Budget for 2016-17 OPEX.

Paragraph 8.4 below provides more information on the Capital Budget Adjustments

#### 8. PROCESS OF CAPITAL BUDGET SUBMISSIONS FOR 2017/18 – 2019/20 MTREF

# 8.1 Procedure to amend the current 2017/18 and 2018/19 approved multi-year capital budget

Please note that the Capital Budget for year 1 and 2 (2017/18 and 2018/19) was approved by Council and as informed by the IDP, should not be re-compiled in lieu of the IDP identified projects. The projects were communicated to the community members and there is an expectation that these projects will be delivered. Amendments will only relate to corporate votes where unbundling must be done. **Projects for 2017/18 and 2018/19 should be unbundled and not be subject to changes.** New projects should only be included for the 2019/20 financial year.

# 8.2 Requirements for 2017/18 Capital Budget

The evaluation of the project proposals will be based on the following criteria:

- Compliance with the USDG Framework and Housing Strategy projects to be evaluated by the Human Settlements and City Planning Departments.
- Compliance with the Approved Built Environment Performance Plan (BEPP)/Capital Investment Framework (CIF) – projects to be evaluated by the City Planning Department with the following requirements:
  - ✓ Project Status to be reflected Column...?... Feasibility, Procurement / Contracting, Construction / Implementation, /Execution/Control/Close (EPMO to assist)
  - ✓ Output Narrative / Short Project Description (Column? must be completed in this regard)
  - ✓ 2017/18 Column ?, 2018/19 Column ?, and 2019/20 Column ? must be completed.
  - ✓ Project start and end date (Column? and? to be completed)
  - ✓ Consolidated project details
  - ✓ The following information must be populated into the CP3 system for the Capital Investment Framework as part of the budget input by the Departments with the assistance of appointed consultants Novus3 (Departments are therefore required to take note of the CIF capturing schedule from 1 − 7 November 2016 for the mapping and CPM weighting variables) This process does not detract from the set 28 October 2016 date for departmental budget submissions to Finance:

(Note: Departments budget submission to Finance on 28 October 2016 will be utilized as the basis for the population of the CIF budget data inputs from 1 to 7 November 2016).

- ✓ GPS co-ordinates/property description of the project as per requirement from National Treasury in terms of form SA 36 (Column? and? must be completed).
  - Departments to capture project locality and works location (projects area of influence) into the CP3 system. Departments are required to note the allocated time slot for capturing as per the provided schedule.

Departments are required to come well prepared as per the Technical Note: Capital Investment Framework – Summary of Project Data Requirements

- The Technical Note summary of requirements must be read in conjunction with the Capital Prioritization Model User Manual 2016 (Section B: Mapping Guidelines, pages 28 32). Departments can contact Ms. Carmen Paulsen for further details on 011 999-3360 or email at carmen.paulsen @ekurhuleni.gov.za]
- ✓ Projects for mapping include:
  - New projects on the budget over the multi-year budget period;
  - Projects that were not mapped during the 2015 mapping exercise;
  - Projects that were unbundled and require mapping to collate with the unbundled projects;
  - Any infrastructure projects that have previously been mapped to a department's corporate office.
- ✓ The CP3 system will generate a shapefile and unique code (shapefile reference number) per mapped project.
- ✓ Mapped projects will be assessed through the CP3 system for alignment to the CIF priority areas Column.....
- ✓ The affected ward Column per project will be derived based on the mapped projects spatial locality through the CP3 system.
- ✓ Retention of the CIF geographic priority areas (1, 2, 3, or outside priority area) allocated during 2015 mapping exercise Column.......
- ✓ Retention of the Capital Prioritization weighting variables.
- ✓ Reflect if project is a flagship project Column?
- $\checkmark$  Capital Prioritization Model weighting criteria for completion as per Columns ?  $\Rightarrow$  ?.
  - New projects added to the budget must complete the scoring criteria. The CPM weighting variable inputs into the budget will be captured as per the CIF capturing schedule from 1 7 November 2016. Please refer to the Technical Note summary of requirements, and as read with the Capital Prioritization Model user manual 2016 (section A: CPM weighting, pages 19 27) for guidance on the completion of the prioritization criteria. Departments can contact Ms. Carmen Paulsen for further details on 011 999-3360 or email at carmen.paulsen @ekurhuleni.gov.za]

#### **Important for Noting:**

- i. Departmental project managers must take the responsibility to attend the CIF capturing process (1 7 November 2016) as per the schedule for mapping and completion of the CPM weighting variables as input to the budget.
- ii. The CIF capturing sessions will utilize the departments budget submissions to Finance on 28 October 2016 as a basis from which to work.
- iii. The CIF capturing sessions is <u>not</u> a platform in which new projects can be added.
- iv. Departmental project managers are responsible for the provision of accurate mapping information (locality and works location) and CPM weighting input to the consultants.
- v. The appointed consultants will then only provide the generated mapping information (co-ordinates, unique code, priority areas, Ward and CCA) and populated CPM variable data to Finance for inclusion into the budget.

- vi. The CIF capturing session will take place from 1 7 November 2016. Please refer to the 2016 CIF Capturing schedule (formal communication will be sent out to the departments).
- vii. Departments must come well prepared to the CIF capturing sessions (i.e. please send the correct representative(s) that are knowledgeable on the departments existing and new projects.
- viii. Departments are requested to provide accurate identification of a projects locality, and to avoid mapping projects to a department's corporate office or over an entire region or Metro (Section B: Mapping Guidelines, pages 28 32).
- ix. Departments are required to fully complete the weighting criteria as directed through the CPM user manual 2016 (Section A, pages 19 27).
- x. In preparation for the CIF capturing departments are requested to familiarize themselves with the Technical Note summary of data requirements and the CPM user manual for 2016.
- xi. Departments are also encouraged to make use of the CIF Viewer on the intranet as an additional aid in providing preplanning support to project managers. The CIF viewer can be accessed via the following link <a href="http://196.31.217.71/flexviewers/CIF/">http://196.31.217.71/flexviewers/CIF/</a> (all Layers in the GIS viewer that are in CAPITAL LETTTERS have sublayers that need to be switched on individually).
- Practical implementation projects to be evaluated by the EPMO Department. Reflect the category
  of project as per the stages in the Stage gate Model. (Feasibility, Procurement / Contracting,
  Construction / Implementation). Column ...
  - ✓ Feasibility involves investigating the viability of the project, perhaps through studies, developing the different components of the selected project solution which include: scope, execution plan, and estimates etc.
  - ✓ Procurement / Contracting comprises of implementing the procurement strategy, commencing the tender processes to on-board the relevant contractors.
  - ✓ Construction / Implementation involves implementing the agreed design within time and according to budget and other defined requirements. This may include successful commissioning and handover to relevant stakeholders. The outcome should ensure that all aspects of the project are successfully completed and signed off and the Project Closeout and Handover Requirements are implemented
- Economic impact of projects projects to be evaluated by the Economic Development Department.
- Demonstration of how the project is aligned to the ward priorities Projects to be evaluated by the Strategy & Planning department. Column...

### 8.3 General

- Project descriptions for vehicles must be indicated as being either "two seats or less" or "more than
  two seats", whereby "two seats or less" will have VAT implication and "more than two seats" won't
  have VAT implication. This information must be provided in project name column.
  - ✓ Cognizance should be taken that departments will still be afforded the opportunity to move funds between the two vehicles votes should the need arise.
- Departments are advised that all items with an expected lifespan of more than one year and a cost price of R1 000 or more must be capitalized and as such included in the capital budget. Items that will not last longer than a year or with a cost price of less than R1 000 are regarded as consumable items and must be funded from the operating budget.
  - √ The R1 000 threshold must be tested against the unit price of the item concerned as opposed
    to buying the items in large number

- Operating costs and revenue it is <u>compulsory</u> for the departments to quantify the future operating cost of the project as well as revenue which will be generated from the projects (As per Circular 62). For staff costs, separate sheet detailing the number of staff as well as their levels is required. Detailed additional cost requirements to operationalize the facility are also required on a separate sheet. Column AL, AM, AN and AP must be completed in this regard.
- Departments to clarify the project category (Column ...) and if the project is for new or for the renewal
  of infrastructure as per the following definitions from National Treasury reflected in the Capital
  Investment Framework:
  - Urban Restructuring: Eradication of Historical Backlogs (Physical Infrastructure):
     Eradication of Infrastructure for existing backlogs. Eradication of Historical Backlogs (Social Facilities): Eradication of Infrastructure for existing backlogs.

## Upgrading and Renewal:

- Renewal of Existing Assets: Remaining useful life is extended due to aging of infrastructure. This does not mean the capacity is extended.
- Upgrading of Existing Assets to extend existing bulk capacity: To extend bulk capacity purely for existing network.

## o Economic Development:

- To stimulate new Economic Growth: To extend bulk purely for new development where growth will be stimulated.
- Income Generating: Purely Income Generating Projects.
- Departments must indicate the CCA Column ..., Township Column ..., Erf number Column ... and the Ward in which the project is located Column ... as well as the Ward category Column ... of each capital project in terms of regulation 15 (1) (b), must be used in this regard.
- Department must also update the project manager's details as well as contact details. Columns D,
   E and F.
- National Outcomes Twelve National Outcomes have been adopted and these are politically determined priorities of government as derived from the election manifesto of the ruling party and the Medium Term Strategic Framework (MTSF). The departments are therefore requested to indicate how their projects contribute to the National Outcomes. Column ... is to be used for this purpose. The following 12 outcomes were agreed upon after a rigorous process of consultation across government:

Number	Outcome Statement	
1	Improved quality of basic education;	
2	A long and healthy life for all South Africans;	
3	All people in South Africa are and feel safe	
4	Decent employment through inclusive economic growth;	
5	A skilled and capable workforce to support and inclusive growth path	
6	An efficient, competitive and responsive economic infrastructure network	
7	Vibrant, equitable and sustainable rural communities with food security for all;	
8	Sustainable human settlements and improved quality of household life	
9	A responsive, accountable, effective and efficient local government system	
10	Environmental assets and natural resources that are well protected and continually enhanced;	

Number	Outcome Statement
11	Create a better South Africa and contribute to a better and safer Africa and World
12	An efficient, effective and development oriented public service and an empowered, fair and inclusive citizenship

## 8.4 Adjustments Budget

In accordance with the schedule of key deadlines the Council must consider the adjustment budget of the 2016/17 Budget by January 2016.

The Adjustment Budget requests must also be completed on the same file used to complete the new capital budget requests.

You are requested to do the following:

- 1. Column ... Indicate the amounts not to be utilized in the current financial year
- 2. Column ... Indicate the additional amounts requested
- 3. **Column ...** Please ensure that a comprehensive motivation is supplied as to why the adjustment is necessary

Where new projects are added, kindly complete all relevant columns e.g. CCA, Region, ward no., National Outcomes etc. Departments must note that there should not be any expectations for additional funding to be appropriated; savings must be identified to accommodate the additional requests.

#### PRACTICAL PROCEDURE IN COMPLETING THE 2017/18 OPERATING BUDGET FILE

## 9.1 Supplementary Budgets

The compilation of supplementary budgets will be conducted by Budget Office. The following is a list of the supplementary budgets and responsible officials:

Supplementary	Responsible Manager	Responsible Person for budget and support
Admin cost	Magdeline Sephesu	Meriam Rahlano
Bad Debt Provision	Magdeline Sephesu	Magdeline Sephesu
Departmental Usage - Services & Other	Magdeline Sephesu	Meriam Rahlano
Discretionary Grant	Magdeline Sephesu	Amanda van Wyk
Entertainment	Amanda van Wyk	Queen Makhanye
Grants - Capital	Amanda van Wyk	Zanele Mandita
Grants - Operational	Amanda van Wyk	Zanele Mandita
Interest Income	Amanda van Wyk	Amanda van Wyk
Interest Payable	Amanda van Wyk	Amanda van Wyk (Tiny Molefe)
Internal Labour Charges	Magdeline Sephesu	Meriam Rahlano
License Software	Jerome Patience	Zanoxolo Magalela
Salary Budget	Magdeline Sephesu	Queen Makhanye
Training	Amanda van Wyk	Queen Makhanye
Travelling & Subsistence	Magdeline Sephesu	Magdeline Sephesu
Vehicles	Magdeline Sephesu	Eric Dlamini

The responsible officials listed above will in certain instances issue separate Budget Guidelines to departments in order to compile the supplementary budgets. Departments are requested to assist Budget Office with the supplementary budget compilation if required.

# 9.2 Main Budgets

Attached to this letter is each department's Operating Budget (income and expenditure) file which must be completed and submitted to Budget Office on or before the due date.

The file excludes the supplementary votes as discussed above.

Details of various columns and the process to complete the budget file are as follows:

Column	Name of Column	Purpose	Instruction
A	Type of Vote	Budget is compiled at the	For information
	P = Posting/Transacting	posting level	
	vote vote		
B	Vote Number	Supplied for assistance	Supplied for assistance.
C	Cost Centre	Supplied for assistance	Supplied for assistance.
D	Name of Department	Responsible Department	Supplied for assistance.
E – H	Vote details	Supplied for assistance	Supplied for assistance
l <mark>l</mark>	Original Budget for	For information only	None - use as a guidance
	2015/16 Fin Year		-
J	2015/16 Amended	Original Budget plus	None - use as a guidance
	Budget	Amendments processed	
		to date	
K	YTD Movements	Actuals for 2 months	None – use as a guidance
L	Budget request for	To obtain input from each	Each department must
	<mark>2016/17</mark>	<u>department</u>	complete the budget request.
	Fin Year		
M	% Increase/Decrease	Indicates the Budget to	None – use as a guidance
		Budget % increase	
N	Indicator for Motivation	Prompted message if %	Supplied for assistance.
		increase is more than	
		inflation rate	
O	Comprehensive	Motivation to substantiate	A detailed motivation must be
	Motivation	the budget request	supplied if % increase is more
			than inflation rate.

Departments are required to input their budget request in **column L** as indicated in the above table. The percentage increase/decrease will be calculated in column N. If the % increase exceeds the inflation rate of 5.2%, a detailed motivation **must** be supplied in column O.

Please ensure that the budget file you receive contain the budget of all the cost centres in your department. Any omissions or incorrect allocations must be brought to the attention of the Budget Office.

#### 10. FLAGSHIP PROJECTS

Departments must indicate clearly in the motivation column (column O) if a request relates to a flagship project.

## 11. TARIFF TASK TEAM

Departments should not focus only on the expenditure portion of the operating budget but also look at the revenue section. This year, departments will be required to illustrate the following:

- 1. Cost of service provided (This will enable the departments to demonstrate the element of subsidised cost to community members)
- 2. Number of service units expected to be delivered (In other words, what is the expectation)
- 3. Growth expectation (by what % will be number of service units increase from the previous year, this must link back to point 2 above with information provided on what informs the growth expectation)
- 4. Calculation of tariff increase (This should not be a simple marginal increase of the previous year's tariff)
- 5. Benchmarking of tariffs with other Metro's.

Budget Office will establish a Tariff Task Team which will ensure that all income tariffs comply with the above criteria. A separate guideline has been issued on the compilation the tariffs for 2017/18 financial year.

## 12. BUDGET OFFICE REPRESENTATIVES OF DEPARTMENTS

Departments are requested to liaise directly with the relevant Budget Office representative allocated to your department. The relevant official will ensure that your query be addressed or directed to the official that can assist the department.

The following is a list of the Operating Budget representatives:

Departments	Responsible Manager	Responsible Person for budget and support
CHIEF OPERATING OFFICER: DELIVERY CO- ORDINATION	Magdeline Sephesu	Meriam Rahlano
CITY MANAGER'S OFFICE	Magdeline Sephesu	Eric Dlamini
CITY PLANNING	Jerome Patience	Aubrey Mayaba
COMMUNICATION AND BRAND MANAGEMENT	Jerome Patience	Aubrey Mayaba
CORPORATE LEGAL	Amanda van Wyk	Malusi Zwedala
CUSTOMER RELATIONS MANAGEMENT	Magdeline Sephesu	Eric Dlamini
DISASTER AND EMERGENCY MANAGEMENT	Amanda van Wyk	Amanda van Wyk
ECONOMIC DEVELOPMENT	Jerome Patience	Aubrey Mayaba
EKURHULENI METRO POLICE DEPARTMENT	Amanda van Wyk	Amanda van Wyk
ENERGY	Magdeline Sephesu	Meriam Rahlano
ENVIRONMENTAL RESOURCE MANAGEMENT	Jerome Patience	Aubrey Mayaba
EPMO - ENTERPRISE PROJECT MONITORING OFFICE	Amanda van Wyk	Amanda van Wyk
EXECUTIVE OFFICE	Magdeline Sephesu	Malusi Zwedala
FINANCE	Magdeline Sephesu	Magdeline Sephesu
FLEET MANAGEMENT	Jerome Patience	Zanoxolo Magalela
HEALTH AND SOCIAL DEVELOPMENT	Magdeline Sephesu	Eric Dlamini
HUMAN RESOURCES	Amanda van Wyk	Queen Makhanye
HUMAN SETTLEMENTS	Amanda van Wyk	Malusi Zwedala
INFORMATION AND COMMUNICATION TECHNOLOGY (CIO)	Amanda van Wyk	Queen Makhanye
INTERNAL AUDIT (Chief Audit Executive)	Amanda van Wyk	Queen Makhanye
LEGISLATURE	Magdeline Sephesu	Malusi Zwedala
REAL ESTATE / FACILITIES MANAGEMENT	Magdeline Sephesu	Eric Dlamini
RISK MANAGEMENT	Jerome Patience	Zanoxolo Magalela
ROADS AND STORMWATER	Jerome Patience	Zanoxolo Magalela

SRAC	Magdeline Sephesu	Meriam Rahlano
STRATEGY & CORPORATE PLANNING	Jerome Patience	Zanoxolo Magalela
TRANSPORT	Jerome Patience	Zanoxolo Magalela
WASTE MANAGEMENT	Amanda van Wyk	Malusi Zwedala
WATER AND SANITATION	Magdeline Sephesu	Meriam Rahlano

The representative for the Capital Budget are as follows:

Lovedalia Selabe – (011) 999 – 7433 (Executive Manager) Zanele Mandita – (011) 999 – 6791 (Grants Manager)

Tshepo Mofokeng - (011) 999 - 7408 (Capex) Kevin Homu - (011) 999 - 6589 (Capex) Nozipho Dlamini - (011) 999 - 7437 (Grants)

## 13. COMPLETION OF THE BUDGET: DUE DATE

The relevant documents required for the completion of the Capital Budget, Operating Budget and Adjustment Budget must be completed and submitted to your department's Budget Office representative as listed above.

# <u>ALL DOCUMENTATION AS REQUIRED MUST BE SUBMITTED BY NO LATER THAN 28 OCTOBER 2016.</u>

Due to limited time to complete the budget no extension of the deadline will be allowed.

Finance Department wants to thank all the departments for the support in the compilation of the budget. The successful compilation of the budget depends as usual on your assistance.

Thank You

RAMASELA GANDA GROUP CHIEF FINANCIAL OFFICER

## **APPENDIX B**

EXTRACT FROM THE MINUTES OF THE SPECIAL COUNCIL MEETING OF THE EKURHULENI METROPOLITAN MUNICIPALITY HELD ON THE 28 APRIL 2016

A-F (32-2016)

REVIEWED INTEGRATED DEVELOPMENT PLAN (IDP) AND MEDIUM-TERM REVENUE AND EXPENDITURE FRAMEWORK (MTREF): 2016/2017 TO 2018/2019

#### RESOLVED

- 1. That the Council of the EMM, acting in terms of section 24 of the Municipal Finance Management Act (Act 56 of 2003) APPROVES and ADOPTS:
  - 1.1 The annual budget of the municipality for the financial year 2016/17 and the multi-year and single-year capital appropriations as set out in the following tables:
    - 1.1.1 Budgeted Financial Performance (revenue and expenditure by standard classification) as contained in Table 22 on page 51;
    - 1.1.2 Budgeted Financial Performance (revenue and expenditure by municipal vote) as contained in Table 23 on page 54;
    - 1.1.3 Budgeted Financial Performance (revenue by source and expenditure by type) as contained in Table 25 on page 57; and
    - 1.1.4 Multi-year and single-year capital appropriations by municipal vote and standard classification and associated funding by source as contained in Table 26 on page 60.
  - 1.2 The financial position, cash flow budget, cash backed reserve / accumulated surplus, asset management and basic service delivery targets are approved as set out in the following tables:
    - 1.2.1 Budgeted Financial Position as contained in Table 27 on page 66;
    - 1.2.2 Budgeted Cash Flows as contained in Table 28 on page 69;
    - 1.2.3 Cash backed reserves and accumulated surplus reconciliation as contained in Table 29 on page 70;
    - 1.2.4 Asset management as contained in Table 30 on page 73, and
    - 1.2.5 Basic service delivery measurement as contained in Table 31 on page 76.
- That the Council of the EMM, acting in terms of section 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) APPROVES and ADOPTS with effect from 1 July 2016:
  - 2.1 Schedule 1 Tariffs for property rates.
  - 2.2 Schedule 2 Tariffs for electricity.
  - 2.3 Schedule 3 Tariffs for the supply of water.
  - 2.4 Schedule 4 Tariffs for the supply of sewer.
  - 2.5 Schedule 5 Tariffs for waste management services.

- as set out in Annexure C.
- 3. That the Council of the EMM, acting in terms of 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) APPROVES and ADOPTS with effect from 1 July 2016 the tariffs for other services, as set out in the various tariff schedules as contained in Annexure C.
- 4. That to give proper effect to the municipality's annual budget, the Council of the EMM APPROVES:
  - 4.1 That cash backing is implemented through the utilisation of a portion of the revenue generated from property rates and user charges for services to ensure that all capital reserves and provisions, unspent long-term loans and unspent conditional grants are cash backed as required in terms of the municipality's funding and reserves policy as prescribed by Section 8 of the Municipal Budget and Reporting Regulations.
  - 4.2 **That** the municipality **BE PERMITTED** to enter into long-term borrowings for the funding of the capital programmes in respect of the 2016/17 financial year limited to an amount of R1.791 billion, 2017/18 financial year limited to an amount of R2.067 billion and 2018/19 financial year limited to an amount of R2.302 billion, in terms of Section 46 of the Municipal Finance Management Act.
  - 4.3 **That** the Municipal Manager **BE AUTHORISED** to sign all necessary agreements and documents to give effect to the above lending programme.
  - 4.4 **That** the taking up of an external loan of R1.791 billion to fund the 2016/2017 Capital Budget **BE APPROVED** for a term of 10 to 15 years and that a further report be submitted to Council to give feedback on the public comments received in this regard before the transaction is finalised.
- 5. That to guide the implementation of the municipality's annual budget, the Council of the EMM APPROVES the policies as set out in the following Annexures of this document.

Annexure D1	Medium-term Budget Policy Statement (reviewed)
Annexure D2	Pricing Policy Statement (reviewed)
Annexure D3	Property Rates Policy (remains unchanged)
Annexure D4	Provision of Free Basic Electricity Policy (remains unchanged)
Annexure D5	Waste Management Services Tariff Policy (reviewed)
Annexure D6	Consumer Deposit Policy (reviewed)
Annexure D7	Indigent Policy (remains unchanged)
Annexure D8	Credit Control & Debt Collection Policy (reviewed)
Annexure D9	Provision for Doubtful Debtors and Debtors Write Off (reviewed)
Annexure D10	Budget Implementation and Monitoring Policy (remains
	unchanged)
Annexure D11	Municipal Entity Financial Support Policy (reviewed)
Annexure D12	Accounting Policy (reviewed)
Annexure D13	Funding and Reserves Policy (remains unchanged)
Annexure D14	Borrowing Policy (remains unchanged)
Annexure D15	Cash Management Policy (remains unchanged)

Annexure D16	Policy on Electricity Metering for Residential and Small Business
	Customers in the EMM (reviewed)
Annexure D17	Policy for the Vending of Pre-paid Electricity (reviewed)
Annexure D18	Policy for Correction of Meter Reading and Billing Data (remains
	unchanged)
Annexure D19	Electricity Tariff policy (reviewed)
Annexure D20	Virement Policy (remains unchanged)
Annexure D21	Consumer Agreement Policy (reviewed)
Annexure D22	Renewable Energy Revenue Loss Mitigation Policy (new)

- 6. That to ensure oversight of the municipal entities as required by Section 89 of the Municipal Finance Management Act, Council APPROVES the salaries and benefits of the Municipal Entities to be in line with the proposed increases as set out in the budget of EMM.
- 7. That the Chief Financial Officer, in consultation with the City Manager, BE DELEGATED the authority to adjust the 2016/17 Operating and Capital Budgets (income and expenditure) with:
  - 7.1 all operating and capital grants received in addition to the currently gazetted DORA grants
  - 7.2 income received for recoverable jobs
  - 7.3 insurance claims received
  - 7.4 developers' contributions received
  - 7.5 transactions on the internal cost management structure
  - 7.6 disbursement of centralised budgets
- 8. That the Chief Financial Officer BE AUTHORISED to amend the structure on the financial system, in collaboration with the Heads of Departments, to align the financial system to the outcome of the Institutional Review and the new Standard Chart Of Accounts (SCOA) structure proposed by National Treasury.
- **9.** That, in order to facilitate multi-year budgeting, departments **BE AUTHORISED** to commit projects on the 2017/18 and 2018/19 budgets, on both internal and confirmed external funding sources.
- 10. That authority BE GRANTED, to a maximum amount of R200m, in respect of bank overdraft facilities and/or the raising of short-term loans, including loans at call from Council's bankers, for the financial year ending 30 June 2017 in order to finance temporarily
  - Expenditure on the Capital Budget; or
  - Expenditure on the Operating Budget incurred in anticipation of the receipt of revenue estimated and from which the expenditure would have been defrayed.
- 11. That the EMM IDP and Service Delivery Budget Implementation Plan (SDBIP) for 2016/17 as contained in **Annexures A** and **E** respectively, **BE ADOPTED**.
- **12.** That a copy of the IDP BE SUBMITTED to the MEC for Local Government for comments.

- 13. That the MEC for Local Government BE REQUESTED to approve the EMM IDP for 2016/17 as its Land Development Objectives as envisaged in Section 72a of the Development Facilitation Act.
- 14. That projects in the 2016/17 Capital Budget which is funded from either External Borrowing or Capital Replacement Reserve for the purposes of Virement BE REGARDED as similar sources of funding.
- 15. That the Built Environment Performance Plan (BEPP) for the 2016/2017 to 2018/2019 financial period attached to the report as **Annexure G BE ADOPTED**.
- 16. That the Ekurhuleni Metropolitan Municipality Water Services Development Plan for 16/17 Financial Year as contained in Annexure A(2) in the Ekurhuleni Metropolitan Municipality's Integrated Development Plan BE APPROVED and SUBMITTED to the Department of Water Affairs.
- 17. That Circular No 82 regarding Cost Containment Measures as issued by National Treasury BE NOTED (The GCFO will consider the implementation after reviewing of the current policies).

CERTIFIED A TRUE EXTRACT
SIGNED AT GERMISTON ON THIS DAY 03 MAY 2016

OFFICE OF THE COUNCIL SECRETARY

2016 -05- 0 3

Signature:

SECRETARY OF COUNCIL: EKURHULENI METROPOLITAN MUNICIPALITY

## **APPENDIX C**

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		Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary		
						· · · · · · · · · · · · · · · · · · ·	
BEPP Component	2017/18 - 2018/19 Standards	Level 0	Level 1	Level 2	Level 3		
		Score = 0	Score = 1	Score = 2	Score = 3	Qualitative Comments	Support Requirements
Process							
BEPP preparation	Internal to the metro: All necessary functional units in	No evidence of	Tangible evidence	Tangible and	L2 plus exceeds		
	metro collaborated extensively on the BEPP e.g. Finance,	fulfillment of	of partial	complete evidence	standard		
	Spatial Planning, IDP, Economic Development, Public	standard	fulfillment of	of fulfillment of			
	Transport, Human Settlements, Governance and		standard	standard			
	Administration						
	Public sector inclusiveness: Relevant SOEs and national	No evidence of	Tangible evidence	Tangible and	L2 plus exceeds		
	and provincial sector departments were meaningfully	fulfillment of	of partial	complete evidence	standard		
	involved in the preparation of the BEPP	standard	fulfillment of	of fulfillment of			
			standard	standard			
	Process compliance: The deadlines for all BEPP	No evidence of	Tangible evidence	Tangible and	L2 plus exceeds		
	requirements and submissions were met	fulfillment of	of partial	complete evidence	standard		
		standard	fulfillment of	of fulfillment of			
			standard	standard			
					Process Total	·	

			tin	silver	gold	platinum
			Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary
BEPP Component	PEI Code	2017/18 - 2018/19 Standards	Level 0	Level 1	Level 2	Level 3
			Score = 0	Score = 1	Score = 2	Score = 3
Content & Quality						
A Introduction	PEI: A1	BEPP in relation to other Statutory Plans: Standardised section on the role of the BEPP - a list of documents and references used in compiling the BEPP provided	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: A2	BEPP in relation to other Statutory Plans: A statement confirming the adoption of the BEPP by Council with a copy of the Council Resolution as an Annexure provided	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: A3	BEPP in relation to other Statutory Plans: The extent to which the planning method and results of the BEPP will influence the new Council's statutory documents, such as IDPs and SDFs outlined	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
					•	Section A Tot

				tin	silver	gold	platinum
				Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary
PP Component	PEI Code	Figure No	2017/18 - 2018/19 Standards	Level 0 Score = 0	Level 1 Score = 1	Level 2 Score = 2	Level 3 Score = 3
Spatial Planning nd project ioritisation	PEI: B1	B1.14	Spatial Targeting: prioritising urban network and IZ planning and prioritisation: Map showing the Urban Network with all IZs and township populations, including highlighted Prioritised IZ provided	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B2	B1.15 / B1.16 / B1.17 / B1.18	Spatial Targeting: prioritising urban network and IZ planning and prioritisation: Map provided showing: (i) Integration Zones; (ii) Identified economic nodes, segmented into emerging (urban hubs), declining (CBDs) and established employment nodes; and (iii) Prioritised marginalised areas segmented into townships, informal settlements and inner cities	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B3	B1.19	Spatial Targeting: prioritising urban network and IZ planning and prioritisation: Clear statement of the prioritisation of the various integration zones in terms of the Intergovernmental Project Pipeline. Prioritised Integration Zone with the key precincts identified and prioritised for further planning.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B4	B1.20-B1.24	Spatial Targeting: finalising urban network and IZ planning and prioritisation: Evidence of a Prioritised Integration Zone Plan consisting of: (i) IZ Spatial Logic (mapped); (ii) IZ targets (Residential, Community, Employment, Transport); (iii) prioritised precincts (IZ phasing); (iv) precinct targets (residential, community, employment, transport); (v) List of prioritised IZ-wide projects, with descriptions, high-level costings and mapped number references in the Inter-Governmental Project Pipeline format; (vi) Prioritised IZ-wide interventions (land release proposals, procurement proposals, proposed policy, regulations, incentives, further studies, operational efficiencies, specifically public transport, including alignment between modes and spheres).	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B5		Spatial Targeting: finalising urban network and IZ planning and prioritisation: evidence of consultation with relevant provincial, national and SOE sectors (minutes and attendance registers of meetings attached).	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B6		Spatial targeting: strengthening alignment of public transport and housing plans: Human settlements demand projections, disaggregated by area and typology, incorporated.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B7		Spatial targeting: strengthening alignment of public transport and housing plans: Public Transport demand projections, disaggregated by area and mode, incorporated.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B8		Spatial targeting: strengthening alignment of public transport and housing plans: Map provided showing Transport Plans compared to the top priority targeted areas (Integration Zones, Economic nodes, Marginalised Areas).	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B9		Spatial targeting: strengthening alignment of public transport and housing plans: Map provided showing planned housing projects in relation to Integration Zones, prioritised marginalised areas and established employment nodes.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B10		Spatial targeting: strengthening alignment of public transport and housing plans: processes outlined towards modal alignment and integration within public transport networks.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B11		Spatial targeting: strengthening alignment of public transport and housing plans: Description of required interventions to align planned housing and transport investment projects to the top priority targeted areas with clear time frames.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B12		Spatial targeting: strengthening alignment of public transport and housing plans: Showcasing of at least one Integration Zone demonstrating the alignment of public transport investments with catalytic development projects with a description of how this provides public transport access to specific and named housing projects in the area.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B13		Spatial targeting: Evidence of consultation with relevant provincial, national and SOE sectors (minutes and attendance registers of meetings) re spatial targeting and planning alignment.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B14	B2.1.1- B2.3.2	Local Area Planning - Precinct Planning: Prioritised Precinct Plan consisting of the following: (i) Precinct Plan/Concept (mapped); (ii) Land use mix (Residential, Community, Employment, Transport), (iii) List of prioritised projects, with descriptions, high level costings and mapped number references to the Inter-Governmental pipeline; (iv) Prioritised interventions (land release proposals, opportunities, risk mitigation activities, further studies, operational efficiencies).	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B15		Local Area Planning - Precinct Planning: Evidence of consultation with relevant provincial, national and SOE sectors (minutes and attendance registers of meetings) with regard to precinct planning.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B16	B2.4	Local Area Planning: Informal Settlements: Table supplied indicating status of detailed planning/development of prioritised informal settlements.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B17		Local Area Planning: Informal Settlements: Approved strategy for informal sector upgrading (that is based on a citizen-led planning and development approach that links the MTSF targets for the city to projects) incorporated clearly showing the prioritised upgrading projects and related allocations for medium-term funding.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B18		Local Area Planning: Marginalised Areas: Priority marginalised areas identified	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B19		Local Area Planning: Marginalised Areas: Outline of the core elements of a strategy and programme to address prioritised marginalised areas, including programmes, projects and associated implementation plans included.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B20		Local Area Planning: Economic Nodes: Table provided indicating at least three nodal categories (established, emerging and declining) with private sector project pipeline per node included.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B21		<b>Local Area Planning: Economic Nodes:</b> High level intervention strategy per three types of spatially targeted areas provided.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: B22		Institutional Arrangements: Evidence of policy and regulatory instruments being put in place to enable the development vision in the land-use budgets, e.g. additional planning, policy, incentives, regulatory mechanisms, land release arrangements etc.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard

			tin	silver	gold	platinum
			Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary
BEPP Component	PEI Code	20176/18 - 2018/19 Standards	Level 0	Level 1	Level 2	Level 3
			Score = 0	Score = 1	Score = 2	Score = 3
Process						
C Intergovernmental pipeline	PEI: C1	Adopting portfolio management and project preparation tools: Inter-governmental Project Pipeline shows alignment and co-ordination of project investment in the format provided in Annexure 2 to the Guidelines.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C2	Adopting portfolio management and project preparation tools: Prioritised catalytic projects identified per the prioritised spatially targeted areas presented as the Portfolio of Catalytic Projects in Annexure 3 of the Guidelines.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C3	Intergovernmental project pipeline: Detailed process map and timelines for the preparation of the IDP and MSDF provided.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C4	Intergovernmental project pipeline: Confirmation that the BEPP method and results are incorporated into the IDP, MSDF and Budget.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C5	Intergovernmental project pipeline: Table presenting key areas of alignment between the BEPP, IDP and MSDF including UNS elements and project pipelines provided.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C6	Spatial Budget Mix: High level allocation of capital budget to each of the three spatial targeting categories in terms of total capaital budget from all funding sources provided.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C7	Investment Strategy: Investment strategy for intergovernmental project pipeline in place.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C8	Institutional arrangements: Evidence of leadership and good governance required to drive change and build coalitions around the city's vision and programme.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C9	Institutional arrangements: Evidence of intra-sectoral municipal co-ordination.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: C10	Institutional arrangements: Evidence of municipal consultation with Provincial Government, SOEs and National Departments responsible for asset creation for service delivery directly to the public.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
				•		Section C Tota

			tin	silver	gold	platinum
			Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary
BEPP Component	PEI Code	2017/18 - 2018/19 Standards	Level 0	Level 1	Level 2	Level 3
			Score = 0	Score = 1	Score = 2	Score = 3
D Capital Funding	PEI: D1	Spatial Budget Mix: Evidence of high level allocation of capital budget to each of the three spatial targeting categories in terms of total capaital budget from all funding sources.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: D2	Capital Budget: Funding sources provided for each registered catalytic project as per the format of Annexure 3, including the following: Funding source identified and status of financial closure; indication of whether a project prefeasibility / feasibility studies have been conducted; indication of project funding over the MTREF; identification of alternative funding sources, and status of financial closure; highlighting of projects for which funding has not been acquired and steps to be followed.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: D3	Capital budget: Demonstration of how the budget content and processes for metros, national and provincial government and SOEs will be aligned to BEPP content and process and how this will be monitored in terms of priority projects in the Inter-Governmental project pipeline.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: D4	Capital budget: Breaking down of the current expenditure in each prioritised Integration Zone into IZ-wide projects and prioritised IZ precinct projects.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: D5	Institutional arrangements: Evidence of risk mitigation strategies in place and being implemented.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: D6	Operating budget: Identification of operating budget implications reflected and sources.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
						Section D Total

			tin	silver	gold	platinum
			<b></b>	5	80.0	piaciii aiii
			Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary
BEPP Component	PEI Code	2017/18 - 2018/19 Standards	Level 0	Level 1	Level 2	Level 3
			Score = 0	Score = 1	Score = 2	Score = 3
E Implementation	PEI: E1	Land release strategy: Evidence of an approach to land release for top priority projects with land implications.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: E2	<b>Procurement approach:</b> Evidence of a procurement approach for top priority projects.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: E3	Institutional arrangements: BEPP component city implementation structures in place.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: E4	Institutional arrangements: BEPP component intergovernmental implementation structures in place.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
				-	Compon	ent Section E Tota

			tin	silver	gold	platinum
			Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary
BEPP Component	PEI Code	2017/18 - 2018/19 Standards	Level 0	Level 1	Level 2	Level 3
			Score = 0	Score = 1	Score = 2	Score = 3
F. Urban Management	PEI: F1	<b>Urban management:</b> Evidence of adoption of a precinct management approach for IZ precincts and growth nodes.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: F2	<b>Urban management:</b> Evidence of key land use management interventions.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: F3	<b>Urban management:</b> Evidence of a private sector investment approach, including alignment and restructuring proposals for incentives.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: F4	<b>Urban Management:</b> Analysis and mapping of the following data provided: (i) Updated data on economic performance and demographic shifts; (ii) Disagregaged economic data, showing areas of growth and decline at a sub-metropolitan level, (iii) mapping of areas of relative growth and decline in employment, particularly against Integration Zones.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: F5	Transport management: Evidence of transport operations and management approach being applied to Integration Zone routes.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: F6	Institutional arrangements: Evidence that precinct management entities are in place and operational.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
	PEI: F7	Institutional arrangements: Evidence of a clear linkage between municipal service delivery and precinct management entities.	No evidence of fulfillment of standard	Tangible evidence of partial fulfillment of standard	Tangible and complete evidence of fulfillment of standard	L2 plus exceeds standard
						Section F Tota

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			tin	silver	gold	platinum
			Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary
BEPP Component	PEI Code	2017/18- 2018/19 Standards	Level 0	Level 1	Level 2	Level 3
			Score = 0	Score = 1	Score = 2	Score = 3
G. Institutional		Cross-cutting Institutional arrangements: Evidence that	No evidence of	Tangible evidence	Tangible and	L2 plus exceeds
Arrangements &		transversal city implementation structures are in place.	fulfillment of	of partial	complete evidence	standard
Operating Budget	PEI: G1		standard	fulfillment of	of fulfillment of	
				standard	standard	
		Cross-cutting Institutional arrangements: Evidence that	No evidence of	Tangible evidence	Tangible and	L2 plus exceeds
		transversal inter-governmental implementation	fulfillment of	of partial	complete evidence	standard
	PEI: G2	structures are in place.	standard	fulfillment of	of fulfillment of	
		·		standard	standard	
		Consolidated operating budget: Provision of a high-level	No evidence of	Tangible evidence	Tangible and	L2 plus exceeds
		description of the Operating Budget, with specific	fulfillment of	of partial	complete evidence	standard
	PEI: G3	reference to the BEPP Sections.	standard	fulfillment of	of fulfillment of	
				standard	standard	
						Section G Total

			tin	silver	gold	platinum
					Ü	
			Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary
BEPP Component	PEI Code	2017/18 - 2018/19 Standards	Level 0	Level 1	Level 2	Level 3
			Score = 0	Score = 1	Score = 2	Score = 3
H Reporting and Evaluation	PEI: H1	Baselines: Baseline data presented for city indicators.	No baseline data provided for city indicators	Some baseline data provided for city indicators	Baseline data provided for city indicators	L2 plus exceeds standard
	PEI: H2	Performance: Historical performance (where appropriate) provided for city indicators.	No information on historical performance provided for city indicators	Some information on historical performance provided for city indicators	Historical performance on city indicators provided	L2 plus exceeds standard
	PEI: H3	Targets 1: Targets set for city reported indicators.	No targets set for city reported indicators	Some targets set for city reported indicators	Targets set for all city reported indicators	L2 plus exceeds standard
	PEI: H4	Targets 2: Targets set for nationally reported indicators	No targets set for nationally reported indicators	Some targets set for nationally reported indicators	Targets set for all nationally reported indicators	L2 plus exceeds standard
	PEI: H5	<b>Process</b> : Proposed approach and timelines provided for the population of baseline data and targets for remaining indicators for each year until 2019/20.	No approach provided	An approach is provided, but it is not clear whether it will yield the required results	A clear and plausible approach is provided	L2 plus exceeds standard

Section H Total

		tin	silver	gold	platinum		
		Zero Fulfillment	Partial Fulfillment	Fulfilled	Exemplary		
BEPP Component	2017/18 - 2018/19 Standards	Level 0	Level 1	Level 2	Level 3		
		Score = 0	Score = 1	Score = 2	Score = 3		
CSIP support in	Comprehensive CSIP in place for the metro.	No evidence of	Tangible evidence	Tangible and	L2 plus exceeds		
relation to support		fulfillment of	of partial	complete evidence	standard		
needs identified in the	A close match between gaps in the BEPP and Support	No evidence of	Tangible evidence	Tangible and	L2 plus exceeds		
BEPP	Projects that have been requested by the metro, or CSIP	fulfillment of	of partial	complete evidence	standard		
	projects that are offered to the metro.	standard	fulfillment of	of fulfillment of			
			standard	standard			
	BEPP Support Total						

BEPP Component	Component Score	No. of Component Elements	Maximum Component Score Possible	Unweighted %	Component Weighting %
Section A: Introduction	0	3	9	0.0%	3
Section B: Spatial Planning and Project Prioritisation Section C: Intergovernmental Project	0	22	66	0.0%	25
Pipeline	0	10	30	0.0%	30
Section D: Capital Funding	0	6	18	0.0%	8
Section E: Implementation	2	4	12	16.7%	10
Section F: Urban Management	0	7	21	0.0%	12
Section G: Institutional Arrangements & Operating Budget	0	3	9	0.0%	7
Section H: Reporting & Evaluation	0	6	18	0.0%	5
Total Score	2	61	183	1.1%	100

		Component Scoring System				
		tin silver gold			platinum	
		Zero Fulfillment	Partial	Fulfilled	Exemplary	
			Fulfillment			
		No evidence of	Tangible	Tangible &	Exceeds	
	_	fulfillment of	evidence of	complete	standard	
	Component	standard	partial	evidence of		
	Classification:		fulfillment	fulfillment		
Mataka d Carre	tin / silver / gold /	Level 0	of standard	of standard	112	
Weighted Score	platinum	Level 0	Level 1	Level 2	Level 3	
0.0	tin	0	1 - 3	4 - 6	7 - 9	
0.0	tin	0	1 - 24	25 - 50	51 - 66	
0.0	tin	0	1 - 10	11 - 24	25 - 30	
0.0	tin	0	1 - 8	9 - 14	15 - 18	
1.7	silver	0	1 - 5	6 - 9	10 - 12	
0.0	tin	0	1 - 7	8 - 16	17 - 21	
0.0	tin	0	1 - 3	4 - 6	7 - 9	
0.0	tin	0	1 - 8	9 - 14	15 - 18	
1.7	tin	0	1 - 40	41 - 69	70 - 100	